

#### **Technology Executive Committee**

03 September 2024

**Twenty-nineth meeting** 

17-20 September 2024 (20 September TEC-CTCN Advisory Board Joint session)

### Draft joint policy brief on Realizing Early Warnings for All: Innovation and Technology in support of Risk-Informed Climate Resilience Policy and Action

#### I. Background

1. As per activity A.3.1 of the rolling workplan, the TEC is to publish a knowledge product in 2024, informed by its engagements with relevant partners in 2023 on identifying and analysing emerging and transformational adaptation technologies (e.g., early warning systems and disaster risk management), including the role of finance and the private sector in supporting their deployment.

2. At TEC 26,<sup>1</sup> the TEC agreed to focus the work under this activity on early warning systems and requested the activity group to continue engaging with relevant partners and produce a scoping note for consideration at TEC 27, containing appropriate next steps towards producing a knowledge product in 2024.

3. At TEC 27,<sup>2</sup> the TEC decided to embark on a collaborative partnership with the Group on Earth Observation (GEO) and produce a knowledge product focused on 'innovation for risk knowledge' in the context of engagement with the Early Warnings for All initiative.<sup>3</sup> At the same session, the TEC agreed on the key elements of the knowledge product and appropriate steps for its development and requested the activity group to prepare a first draft of the knowledge product for consideration at TEC 28.

4. At TEC 28, the TEC considered the first draft of a joint policy brief on early warning systems and a report on the status of progress and highlights of work in the implementation of this activity, undertaken in partnership with the Group on Earth Observations (GEO) under the umbrella of the Early Warnings for All (EW4All) initiative. At the same session, the TEC requested the activity group to, in collaboration with the GEO, update the presented draft policy brief based on the guidance provided at the meeting, and subsequently, develop the conclusions section of the brief, including any key messages or policy recommendations, taking into consideration insights from further consultations with relevant partners, with a view to present the final draft policy brief at TEC 29.

<sup>&</sup>lt;sup>1</sup> See <u>TEC/2023/26/08</u> and <u>TEC/2023/26/20</u>.

<sup>&</sup>lt;sup>2</sup> See <u>TEC/2023/27/06</u> and <u>TEC/2023/27/21</u>.

<sup>&</sup>lt;sup>3</sup> More information available at: <u>https://www.un.org/en/climatechange/early-warnings-for-all</u>.

### II. Scope of the note

5. The annex to this note contains the draft joint policy brief on Realizing Early Warnings for All: Innovation and Technology in support of Risk-Informed Climate Resilience Policy and Action , developed in the context of the TEC and GEO collaboration under Pillar 1 of the Early Warnings for All initiative.

### III. Expected action by the Technology Executive Committee

6. The TEC will be invited to consider the final draft of the TEC-GEO brief on Realizing Early Warnings for All: Innovation and Technology in support of Risk-Informed Climate Resilience Policy and Action (contained in the annex) and provide guidance to the activity group with a view to finalizing the document.

### Annex

Realizing Early Warnings for All: Innovation and technology in support of risk-informed climate resilience policy and action [Version SEPTEMBER 2024]

### Realizing Early Warnings for All: Innovation and Technology in support of Risk-Informed Climate Resilience Policy and Action

A joint policy brief by the UNFCCC Technology Executive Committee and the Group on Earth Observations



Credit: Faith Kathambi Mutegi (2023). Available at: Loss and Damage in Focus: 10 Years of the Warsaw International Mechanism (WIM).

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### Abbreviations and acronyms

AF	Adaptation Fund
ACs	Adaptation Communications
AI	Artificial Intelligence
API	Application Programming Interface
ARD	Analysis Ready Data
CIEWS	Climate Information and Early Warning Systems
CREWS	Climate Risk and Early Warning Systems
CTCN	Climate Technology Centre and Network
EO	Earth Observations
EW4All	Early Warnings for All
EWS	Early Warning System(s)
GCF	Green Climate Fund
GEF	Global Environment Facility
GEO	Group on Earth Observations
GIT	Geospatial Information Technology
GIS	Geographic Information System
GNSS	Global Navigation Satellite System(s)
IFRC	International Federation of Red Cross and Red Crescent Societies
ITRF	International Terrestrial Reference Frame
IoT	Internet of Things
IPCC	Intergovernmental Panel on Climate Change
ITU	International Telecommunication Union
LDC	Least Developed Country
LDCF	Least Developed Countries Fund
MHEWS	Multi-Hazard Early Warning System(s)
ML	Machine Learning
NAP	National Adaptation Plan
NDCs	Nationally Determined Contributions
PPPs	Public-private partnerships
R&D	Research and development
SCCF	Special Climate Change Fund
SFDRR	Sendai Framework for Disaster Risk Reduction
SFM	Sendai Framework Monitor
SIDS	Small Island Developing States
SMS	Short Message Service
SOFF	Systematic Observations Financing Facility
TEC	Technology Executive Committee
INA	Technology Needs Assessment
IRF	Terrestrial Reference Frame
UAVs	Unmanned aerial vehicles
UNCCD	United Nations Convention to Combat Desertification
UNDRR	United Nations Office for Disaster Risk Reduction
UNFCCC	United Nations Framework Convention on Climate Change
UNUOSA	United Nations Office for Outer Space Affairs
UNUSAI	United Nations Satellite Centre
VVMO	world Meteorological Organization
VVIM	warsaw International Mechanism

[Placeholder for foreword(s) and acknowledgements to be added upon the completion of the policy brief]

To inform this work, the TEC and GEO have invited inputs and insights from a diverse range of entities, including the GEO community, partners of the Early Warnings for All initiative, climate funds, UNFCCC constituted bodies and observer organizations. Where applicable, such attributions are provided in the footnote. These inputs are seen as informative and complementary to deepen understanding of aspects discussed in this policy paper, but not fully representative of the entire body of stakeholders that could have been consulted for the development of this document, had additional resources and time been available. Such statements are not expressions of the views of the TEC and GEO, nor endorsed by them.

### Why this brief?

Climate and disaster risk knowledge and information is a foundational element of multi-hazard early warning systems (MHEWS)<sup>1</sup> and key for realizing the Early Warnings for All (EW4All) initiative<sup>2</sup> by 2027, meeting the targets of the Sendai Framework for Disaster Risk Reduction (SFDRR), and achieving goals of the Paris Agreement by 2030 and beyond.

Leveraging technology and innovation for improving climate information<sup>3</sup> and disaster risk knowledge is widely recognized as both an enabling and catalysing condition for supporting risk-informed decisionmaking and policy uptake for climate adaptation and climate-resilient development. Yet globally, the access to and application of innovation and technology for climate and disaster risk information and assessment suffers from significant shortcomings, particularly in the least developing countries (LDCs) and small island developing States (SIDS).

Part of a long-running series produced by the Technology Executive Committee (TEC) to foster policy discussions on climate technology and innovation, and building on the expertise of the Group on Earth Observations (GEO) and EW4All partners<sup>4</sup>, this joint policy brief will provide useful policy insights and technology options for advancing climate information and disaster risk knowledge to support the implementation and scale up of MHEWS in response to context-specific needs and priorities of most vulnerable communities, and bolstering risk-informed adaptation and mitigation outcomes. The brief provides:

- An overview of technology policy and implementation needs/priorities of countries for advancing climate information and multi-hazard early warning systems, as reflected in multilateral processes;
- A number of proven technology solutions with transformational impacts for improving risk knowledge and information and examples of their application in different contexts;
- Key findings and recommendations for various actors across the early warning system value chain.

Drawing from the latest available information and insights from multilateral processes on climate change and disaster risk reduction and featuring proven solutions applied in the Earth observations (EO) community, this brief aims to inform a range of stakeholders in the early warning system value chain in their actions, particularly policy-makers at the national levels who are involved in the formulation and implementation of DRR, climate change adaptation, loss and damage, and climate technology plans, policies and actions.

<sup>&</sup>lt;sup>1</sup> An early warning system is an integrated system of hazard monitoring, forecasting and prediction, disaster risk assessment, communication and preparedness activities systems and processes that enables individuals, communities, governments, businesses and others to take timely action to reduce disaster risks in advance of hazardous events. Multi-hazard early warning systems address several hazards and/or impacts of similar or different type in contexts where hazardous events may occur alone, simultaneously, cascadingly or cumulatively over time, and taking into account the potential interrelated effects. A multi-hazard early warning system with the ability to warn of one or more hazards increases the efficiency and consistency of warnings through coordinated and compatible mechanisms and capacities, involving multiple disciplines for updated and accurate hazards identification and monitoring for multiple hazards. See A/71/644 (><u>Link</u>)

<sup>&</sup>lt;sup>2</sup> Read more about the Early Warnings for All initiative (>Link).

<sup>&</sup>lt;sup>3</sup> Climate information refers to observed, historical data on past climate-related disasters and future changes in climate derived from climate models.

<sup>&</sup>lt;sup>4</sup> The initiative is co-led by the World Meteorological Organization (WMO) and, United Nations Office for Disaster Risk Reduction (UNDRR), with support from the International Telecommunication Union (ITU), International Federation of Red Cross and Red Crescent Societies (IFRC), and other partners.

### Introduction

With the increasing frequency and intensity of disasters, fuelled by the climate crisis, MHEWS have emerged as a potentially transformational adaptation technology and a proven and effective climate adaption measure to protect lives and livelihoods, and reduce the economic impact of natural hazards<sup>5</sup> (UNDRR & WMO, 2023).

The occurrence of weather, climate and water extremes has been increasing worldwide. From 1970 to 2019, the number of reported disasters has increased by a factor of 5 (WMO, 2021), water-related disasters being the most prevalent disaster type, and tropical cyclones being the leading cause of reported human and economic losses worldwide (WMO, 2023). Weather-, climate- or water-related disasters in this period are reported to have caused over 2 million deaths and US\$4.3 trillion in economic losses. The losses disproportionally impact LDCs, SIDS and landlocked developing countries (UNDRR & WMO, 2023).

These losses highlight the significant impact that disasters can have on societies and economies and the importance of EWS in mitigating climate and disaster risks. Implementation of multi-hazard early warning systems (MHEWS) has led to a significant reduction in mortality, evidenced by the nearly three-fold reduction in reported deaths during this 50-year period (WMO, 2021). EWS provide more than a tenfold return on investment (WMO, 2022). With only 24 hours' notice, damages from hazardous events can be reduced by 30%, and an investment of \$800 million in developing countries' EWS could prevent annual losses of \$3-16 billion (GCA, 2019).

Evidence suggests that a high-functioning early warning system value chain (see Figure 1) facilitates timely action by individuals, communities, and organizations to respond toand reduce the risk and impact of disasters. Climate information and disaster risk knowledge play a crucial role in advancing all elements of people-centred, end-to-end, and impact-based MHEWS, by providing essential data and critical insights useful for anticipating, preparing for, and responding to natural, weather and climaterelated hazards. Moreover, such insights are key for enabling impact-based decision-making and risk-informed adaptation planning and action.

### Multi-Hazard Early Warning Systems

MHEWS are integrated systems of disaster risk assessment, hazard monitoring, forecasting and prediction, communication and preparedness activities systems and processes that enable individuals, communities, governments, businesses, and others to take timely action to



Figure 1 – Early warning system value chain diagram based on four pillars of MHEWS (WMO, 2022)

<sup>&</sup>lt;sup>5</sup> According to the United Nations Office for Disaster Risk Reductions (UNDRR)'s Hazard Information Profiles (><u>Link</u>), 302 hazards are classified into 8 types, such as Meteorological and Hydrological hazards (e.g. floods, droughts, heatwaves), geohazards (e.g. earthquakes, landslide, tsunami), environmental hazards (e.g. wildfires) and biological hazards (e.g. infectious diseases such as dengue and malaria). While Meteorological and Hydrological hazard focus for countries in implementing the Early Warnings for All (EW4All) initiative, it is important to consider multi-hazard risks of the country's concern as different hazards may occur simultaneously or cascade.

reduce disaster risks in advance of hazardous events. The MHEWS framework is structured along four key components (see Figure 1):

- Pillar 1: Disaster risk knowledge
- Pillar 2: Detection, observations, monitoring, analysis, and forecasting of hazards
- Pillar 3: Warning dissemination and communication
- Pillar 4: Preparedness to respond to warnings

Figure 2- Interconnections between the four essential pillars of MHEWS across the value chain

	Risk knowledge	Observations & forecasting	Warning dissemination & communication	Preparedness to respond
Risk knowledge		Which hazards to monitor, where and how	Communication strategies to reach vulnerable populations Ability of communications equipment to withstand extreme events	Development of plans and protocols Testing/ optimising comms channels Public awareness/ education campaigns
Observations & forecasting	Data and information to quantify hazards and exposure to risk		Warnings as triggers for communication	Warnings provide details on impact and response
Warning dissemination & communication	Strengths / weaknesses of communication channels	Agreements on authoritative and consistent warning protocols and language		Plans include communication channels and protocols
<sup>o</sup> reparedness to espond	Feedback and lessons learnt from events and exercises used to update risk knowledge	Feedback and lessons learnt from events and exercises used to optimise monitoring, forecasting and warning	Feedback and lessons learnt from events and exercises used to optimise communication mechanisms/ channels	

Source: (UNDRR & WMO, 2023)

All four pillars are closely interconnected, and climate information and risk knowledge (Pillar 1) is the foundational basis for creating actionable information for the entire MHEWS framework (Figure 2). For example, understanding hazards, exposed populations and assets, and impact sectors is necessary for: determining which hazards to monitor, where and how (Pillar 2), formulating communication strategies to reach vulnerable populations and ensuring communications equipment can withstand extreme events (Pillar 3), and developing response plans and protocols at the national, local and community levels -including related capacities, systems and procedures - are risk-informed and up-to-date (Pillar 4). This cross-cutting and interactive nature of MHEWS activities have the potential to

increase co-benefits of adaptation actions when combined (UNDRR & WMO, 2023). That said, failure in one pillar can have cascading effects in other interlinked areas, rendering MHEWS ineffective.

### The Early Warnings for All Initiative

Launched by the United Nations Secretary-General in 2022, the EW4All initiative, which has adopted the MHEWS framework, aims to ensure that everyone on Earth is covered by an EWS by the end of 2027.

The initiative aligns with the priorities of the Paris Agreement (see Box 1) and has the potential to accelerate progress on MHEWS by assisting countries around the world to reduce disaster risk and adapt to a changing climate (WMO, 2022, UNDRR & WMO, 2023, UN, 2023). It also supports key provisions of the SFDRR and contributes to delivering the targets of the 2030 Agenda for Sustainable Development on poverty, hunger, health, water, clean energy, climate action, resilient infrastructure, innovation, and sustainable cities.

Box 1- EWS and climate information in the Paris Agreement

Article 7 of the Paris Agreement emphasizes the significance of improving scientific knowledge on climate, research, systematic observation of the climate system and EWS, with the view to guide climate services and support decision-making (UNFCCC, 2015). Article 8 of the agreement mentions EWS as an area of cooperation and facilitation to enhance understanding, action and support with respect to loss and damage. Subsequent decisions under the Paris Agreement<sup>6</sup>, including the outcome of the first global stocktake, call for enhanced action and support to increase access to useful and actionable climate information services and EWS, as well as the implementation of the EW4All initiative. The UAE Framework for Global Climate Resilience<sup>7</sup>, which will guide the achievement of the global goal on adaptation, includes a target on impact, vulnerability and risk assessment that stipulates: 'by 2027 all Parties have established MHEWS, climate information and services.'

### This Policy Brief

This joint policy brief by the TEC and GEO, aims to offer policy-relevant insights for advancing riskinformed climate planning and action, and highlights innovations and technology solutions for improving disaster risk knowledge in support of the overall MHEWS framework and the implementation of EW4All initiative, especially in LDCs and SIDS.

Section 1 highlights technology needs and priorities of countries for improving climate information and disaster risk knowledge, as communicated through their climate and DRR plans. Section 2 provides a list of fit-for-purpose technologies and innovative solutions (hardware, software, and orgware<sup>8</sup>), and their applications for improving risk knowledge and information to advance MHEWS in different country or regional contexts. Lastly, key findings and recommendations are presented, useful for various actors across the early warnings value cycle, especially for policymakers and those design and implement projects. This policy brief may be used together with various technical guidance and knowledge products made available by EW4All partners and other relevant actors, to assist countries in their planning and policy-making processes for improving climate information and risk knowledge capabilities.

<sup>&</sup>lt;sup>6</sup> 1/CMA.4 and 1/CMA.5

<sup>7 2/</sup>CMA.5

<sup>&</sup>lt;sup>8</sup> Hardware refers to so-called 'hard' technologies such as capital goods and equipment. Software refers to the capacity and processes involved in the use of the technology and spans knowledge and skills. Orgware relates to the ownership and institutional arrangements of the community or organization where the technology will be used.

# Section 1: Understanding technology policy for advancing risk knowledge and early warnings systems through the lens of multilateral processes

**Key takeaways for policy makers from this section:** The findings presented in this section underscore the global status of MHEWS, revealing the uneven distribution in the availability of disaster risk knowledge, especially in countries with special needs. The discussion covers both the challenges and opportunities for enhancing climate information and risk knowledge. Additionally, it maps technology needs and priorities for improving EWS, outlines the barriers and facilitators for effective implementation, and highlights trends and key considerations in technology applications.

### 1.1 Global Status of multi-hazard early warning systems

The latest report of the *Global Status of Multi-Hazard Early Warning Systems 2023* shows that only half of the world (52 percent) is covered by an EWS (UNDRR & WMO, 2023). Although a positive trend in coverage has been observed over the past decade, less than half of the LDCs, and only one-third of SIDS, have reported existence of MHEWS (UNDRR and WMO, 2022). Of the 101 countries that reported on the existence of MHEWS, as of March 2023, only 42 countries (22% of all countries globally) have confirmed availability of accessible, understandable, usable and relevant disaster risk information and assessments at both the national and local levels<sup>9</sup> (UNDRR & WMO, 2023).

As of 2024, the majority of LDCs and SIDS have never reported on the disaster risk knowledge (Pillar 1) under the SFDRR<sup>10</sup> (UNDRR & WMO, 2024), which may be attributed in part to constraints on technology, financial and human resources, and skills in SIDS and LDCs to collect relevant data and assess the effectiveness of MHEWS (UNDRR & WMO, 2024).

Broadly-speaking, Pillar 1 on disaster risk knowledge made the least progress over the past decade (UNDRR & WMO, 2023), revealing significantly low scores across all regions. This reinforces the urgent need to increase global production of disaster risk knowledge, with a particular emphasis on LDCs and SIDS. To accelerate progress on MHEWS implementation, the Executive Action Plan of the EW4All indicates early actions to be taken to achieve its goal. It requires new targeted investments of about USD 3.1 Billion across the four MHEWS components to advance early warnings for all within five years, with USD 374 million allocated to Pillar 1 on disaster risk knowledge (WMO, 2022).

Beyond this, progress on Target F<sup>11</sup> of the SFDRR, which focuses on the role of international cooperation to enhance climate and disaster resilience, revealed 2,203 instances of capacity development reported by 15 recipient countries from 2005 – 2020 and 1,800 programmes and initiatives dedicated to the transfer of science, technology, and innovation between 2005 – 2022 (UNDRR, 2024 and 2021). New and existing technology and innovation measures present significant opportunities to address data

<sup>&</sup>lt;sup>9</sup> The official reporting of countries' progresses on risk knowledge within the MHEWS are tracked on the UNDRR Sendai Framework Monitor with indicator G-5: "Number of countries that have accessible, understandable, usable and relevant disaster risk information and assessment available to the people at the national and local levels.

<sup>&</sup>lt;sup>10</sup> For example, as of March 2024, only 8 out of 45 LDCs and 10 out of 39 SIDS, reported some level of the coverage for disaster risk knowledge in the UNDRR Sendai Framework Monitor (SFM) (Pillar 1, SFM Indicator G-5).

<sup>&</sup>lt;sup>11</sup> Target F involves the transfer of international financing (i.e., official development assistance (ODA) and other official flows), technical skills, ideas, and technology from developed to developing countries.

gaps and enhance the understanding of risks that will inform decision-making for climate adaptation and resilience, including through EWS.

### Challenges for improving climate information and risk knowledge within the MHEWS framework

The reporting coverage and score of risk knowledge elements within the MHEWS framework remains consistently low, particularly in SIDS, LDCs and Africa<sup>12</sup>, suggesting that efforts to scale up global good practices for developing and managing risk information and risk assessments should remain a top global priority (UNDRR and WMO, 2022 and 2023).

Even where EWS exist, challenges such as the lack of quality, timely, relevant, standardized, interoperable and up-to-date risk information (UN, 2023) may hamper effectiveness of early warnings and on-the-ground decision-making for disaster risk reduction (UNDRR and WMO 2023). Globally, there are persistent data gaps at both subnational and national levels, with limited reporting on gender, sex, age and disability disaggregated data (UN, 2023) (see Box 2 for more information).

Despite advances in technology, especially connectivity, some communities remain hard to reach (UNDRR and WMO, 2022). Mainstreaming people-centred and locally led approaches across all elements of the early warning system value chain (i.e. engagement of end-users through various stages of planning, design, implementation, and evaluation) remains a challenge and priority (UNDRR and WMO, 2023) to ensure MHEWS and related services meet local needs and preferences.

Besides data-related challenges, inadequate technical capacity and knowledge to interpret data and generate risk information impedes risk-informed decision-making and policy adoption. This calls for enhanced international cooperation, including in the form of capacity development.

It is important to highlight the gender disparity in benefitting from trainings and capacity-building opportunities related to risk knowledge and management. Preliminary gender statistics from participants in a range of trainings, conferences, workshops and webinars (on topics such as disaster management, climate action, and space technology) organized by the United Nations Office for Outer Space Affairs (UNOOSA) in 2023 shows that despite efforts to encourage female participation, the funded trainees are predominantly male, with roughly 70 percent of all attendees<sup>13</sup>. The United Nations Satellite Centre (UNOSAT) reports similar challenges related to participation of female candidates in trainings on geospatial applications, and roughly the same share of 70 percent male trainees<sup>14</sup>.

<sup>&</sup>lt;sup>12</sup> The average latest score for Pillar 1 (Indicator G-5) on the UNDRR Sendai Framework Monitor, as self-assessed by governments, for SIDS is 0.44, for LDCs, 0.32, and Africa regional score is 0.34, all lower than the average global score of 0.56.

<sup>&</sup>lt;sup>13</sup> As per inputs provided by the UNOOSA secretariat, in March 2024

<sup>&</sup>lt;sup>14</sup> As per inputs provided by the United Nations Institute for Training and Research secretariat, in March 2024

#### Box 2 – Promoting gender-responsive and inclusive risk knowledge and information by improving the data landscape

In most countries, marginalized groups, particularly vulnerable to the impacts of climate change, are typically excluded from early warnings (UN, 2023). This is compounded by limited disaggregated reporting on demographic factors such as sex, gender, age and disability at the subnational and national level (UN, 2023). Considering intersectionality across vulnerable groups, whereby all forms of inequality and marginalization are mutually reinforcing, demographic factors must be analysed and addressed in parallel to prevent one form of inequality from reinforcing another.

Climate disasters are not gender neutral. Women and children are 14 times more likely to die than men during a disaster (OECD, 2023), in part due to lack of information, resources, training and decision-making power to respond to disasters. Data disaggregation is crucial for analysing demographic factors and determining differentiated disaster impacts within communities and across countries. It is also essential for understanding and responding to the current vulnerabilities and disaster and climate risks that could be addressed through gender-responsive and inclusive policies.

Data disaggregation could be improved through various means, including administrative data (e.g. census, civil registration, education and health systems) (UNICEF, 2022). Disaggregation can also be enhanced through data collected by non-state actors (e.g. academic and research institutions, NGOs, and private sector) and international entities (e.g. UN agencies, multilateral funds, regional and initiatives) with relevant technology measures (e.g. Citizen Science, Artificial Intelligence (AI), models to create exposure/vulnerability). Ultimately, such data should be used as a basis for risk knowledge and integrated within the larger data ecosystem in a given country to be useful.

Countries have also highlighted the issue of fragmentation within the MHEWS value chain, with operations often taking place in silos. For example, in Papua New Guinea soft and hard disaster resilient infrastructure have been established in Manus Province and Milne Bay Province. However, a lack of integrated data collation has hindered critical risk knowledge required to determine the percentage of the coastline that is prone to coastal flooding or shoreline erosion (UNDRR & WMO, 2023).

Development, maintenance, and operation of MHEWS is another persistent challenge with calls for long-term sustainable financing (both domestic and international) supported by a coordinated multi-sectoral approach to achieve coherence between various investments and financial instruments. For example, in Malawi<sup>15</sup>, an assessment of funding needs for strengthening climate information and EWS revealed a lack of funding for operation and maintenance (e.g. a shortage of paper for mechanical recording of temperature and humidity) that led to obstacles to the utilization of weather stations. A thorough valuation of annual operating, maintenance, and replacement costs for infrastructure assets, covering an initial period of five to seven years should be integrated in funding strategies and projects that support related technology implementation efforts and their sustainability (GEF IEO, 2024).

### Opportunities for improving climate information and risk knowledge within the MHEWS framework - technology and innovation (hardware-software-orgware) in the spotlight

When bolstering the technological base for MHEWS, a combination of hardware (e.g. observation technologies), software (e.g. knowledge and skills trainings for technologies) and orgware measures (e.g. policies, institutional settings, regulation and governance structures) should be utilized, in a mutually supportive manner, to ensure complementarity and effectiveness in the planning and implementation of adaptation and disaster risk reduction efforts (TEC and WIM Executive Committee, 2020).

<sup>&</sup>lt;sup>15</sup> LDCF-financed project in Malawi: 'Strengthening Climate Information and Early Warning Systems in Malawi to Support Climate Resilient Development and Adaptation to Climate Change'

Equally crucial as "high-tech" solutions are the recognition of "low-tech"<sup>16</sup> solutions (UNDRR & WMO, 2023) alongside indigenous and traditional knowledge to support the locally led and context-specific generation and dissemination of risk information and anticipatory action in remote and hard-to-reach areas in a timely and effective manner. Considering that risk knowledge capabilities are built through a combination of local, traditional, and Indigenous knowledge, embedding these forms of information with scientific evidence in the MHEWS framework increases the effectiveness of early warnings (UNDRR & WMO, 2023).

Enhanced international cooperation in MHEWS, for example through the EW4All Initiative, also supports countries with limited capacity to build their risk knowledge as a basis to create, communicate, and act upon reliable forecasts tailored to local contexts and needs. Maldives -the first country to adopt and publish a <u>national roadmap for achieving EW4All</u>- has a long history of international cooperation for improving its risk knowledge capability (See Box 3).

Box 3 – Maldives: enhancing climate information and risk knowledge capability through international cooperation on technology action and support

The need for strengthening the risk knowledge capability, including through expanding the meteorological and oceanographic observation systems and network to cover all the communities of the Maldives, has been a recurring priority of the country in its climate change agenda, as communicated through Maldives' various planning and reporting instruments under the United Nations Framework Convention on Climate Change (UNFCCC) and Paris Agreement, namely its: national communications (2001 and 2016); National Adaptation Programme of Action (NAPA) (2006); nationally determined contributions (2016 and 2020); as well as the ongoing national adaptation plan process (2022-ongoing).

Tracing the priorities of Maldives pertaining to technology-related measures for improving climate information and systematic observation over the years reveals valuable insights for utilizing international cooperation towards bolstering climate observation and risk knowledge in vulnerable contexts like Maldives, guided by climate policy processes and outcomes:

- **Mobilizing bilateral support on technology transfer for improving climate information and risk knowledge**, e.g. as a response to the objectives set in its first NDC, the Maldives has benefitted from the <u>support of the Italian government</u> (2017-2019) to expand its observation networks, with the installation of 27 Automatic Weather Stations as well as trainings of local technicians. The Italian government is also identified as a support provider for the expansion of the radar network currently in existence under the national roadmap for EW4All (2023-2027);
- Participating in international cooperation networks and initiatives to improve access to climate risk information and benefit from technical exchanges and capacity-building opportunities, e.g. Maldives is a member of the Regional Integrated Multi-Hazard Early Warning System (RIMES) for Africa and Asia since 2009 and was the first country to convene national consultations and undertake a gaps analysis of the core capability for MHEWS under the EW4All in 2023;
- Using multilateral financing windows to utilize technical and implementation support for identifying and formulating risk-informed adaptation measures, e.g. Maldives has been able to establish its national adaptation priorities informed by climate information and risk analysis developed through a range of projects and programmes funded by the Green Climate Fund (GCF) (e.g. see the ongoing work on the National Adaptation Plan (NAP) process), Global Environment facility (GEF) and it, Least Developed Countries Fund (LDCF), and Special Climate Change Fund (SCCF), Adaptation Fund (AF), and Global Climate Change Alliance Plus (GCCA+);
- Mobilizing private-public partnerships to improve availability and access to climate information and risk knowledge, including data and information on loss and damage: e.g. as a part of the new effort on the Global Ecosystems Atlas spearheaded by GEO, Maldives is exploring a pilot project involving a rapid mapping of ecosystems based on the International Union for Conservation of Nature Global Ecosystem Typology, leveraging high-resolution satellite imagery provided by Planet Labs and geographic

<sup>&</sup>lt;sup>16</sup> For example, posters, murals, town criers and runners; low-tech communication solutions include flags, whistles and megaphones.

information system (GIS) technology provided by Esri, commercial partners of the initiative. Access to Planet imagery is available in the context of the <u>Loss and Damage Atlas project</u>, under which Planet Labs and the UAE Space Agency partnered to extend technology and expertise to developing countries.

Regional cooperation has been another effective policy used by countries across all regions in improving their risk knowledge capability and climate observations. For instance, in 2022, the African Union Commission initiated the Africa Multi-Hazard Early Warning and Early Action System (AMHEWAS) programme to increase the availability and access of disaster risk knowledge for early warning and early action. The goal is for the African Union Commission to eventually support Member States in setting up similar interoperable situation rooms at the county level.

Many developing countries have reported on their participation in regional initiatives as resourceefficient means of capacity-building for implementation of their national climate plans, while advancing the climate agenda at the global, regional and/or transboundary levels (UNFCCC, 2022). Additional benefits include improving the availability and application of climate information and tools (e.g. establishing regional web-based knowledge management platforms and data centres) and participation in regional training and networks related to hydrometeorological services, forecasting and early warnings.

Climate information and disaster risk knowledge can be also improved by harnessing technology to enhance data collection, analysis, sharing and integration of diverse data sources (UN, 2023), highlighting the co-benefits of the four MHEWS components that lead to more robust EWS. To facilitate greater interoperability, crowd-sourcing and complex risk analytics, countries and relevant stakeholders could invest in data-sharing infrastructure in the information technology sector, and support improved digital field data collection, online reporting, historical records digitization, loss accounting and multi-hazard risk mapping at all administrative levels (UNDRR, 2023).

Globally agreed regulatory frameworks are an effective means for improving the landscape of climate information and risk knowledge globally. For example, the World Meteorological Organization (WMO) Unified Data Policy provides a comprehensive update of the policies guiding the exchange of weather, climate and related Earth system data between its Members with clear commitment to free and unrestricted data exchange<sup>17</sup>. Another example is the Global Geodetic Reference Frame, which includes the International Terrestrial Reference Frame (ITRF) and relevant international standards<sup>18</sup>, that ensures compatibility between geolocation of observations and positioning made by national or regional systems and their technologies and therefore facilitate reliable data and knowledge sharing over extended times and distances. (see Section 2.2.3)

Leveraging technology and innovation can also advance 'open policies' on climate information and risk data as public goods. By accessing open data and open-source software solutions, policymakers and relevant stakeholders can enhance their decision-making capabilities, and communities can effectively respond to climate and disaster risks. These are just some of the ways that technology

<sup>&</sup>lt;sup>17</sup> WMO offers a range of supporting frameworks for data sharing. The Global Basic Observing Network (GBON) is a key component of the WMO Integrated Global Observing System, aimed at improving the availability of essential surface-based observational data globally to enhance weather forecasts and ensure citizen safety and socioeconomic benefits. The WMO Information System 2.0 (WIS 2.0) facilitates data sharing across disciplines and supports GBON, embracing an Earth system approach and the WMO unified data policy. The WMO Integrated Processing and Prediction System (WIPPS) provides operational products and services for weather, climate, water, and environmental applications, leveraging advanced science and technology for more accurate predictions, benefiting operational meteorology, hydrology, oceanography, and climatology.

<sup>&</sup>lt;sup>18</sup> According to the UN-GGIM Knowledge Base (> Link), the Global Geodetic Reference Frame (GGRF) is a generic term describing the framework which allows users to precisely determine and express locations on the Earth, as well as to quantify changes of the Earth in space and time. Most areas of science and society at large depend on being able to determine positions at a high level of precision. At present the GGRF is realized through International Terrestrial Reference Frame (ITRF) and International Celestial Reference Frame (ICRF).

solutions could strengthen the effectiveness of the MHEWS value chain globally, through better and accessible risk information.

# 1.2 Mapping technology needs and priorities for improving climate information and multi-hazard early warning systems in national climate agendas

Information communicated by Parties under the UNFCCC and Paris Agreement provides practical insights on ways in which risk information related to climate adaptation and early warnings is being enhanced through technology solutions. As country-specific experiences are communicated on a voluntarily basis through reporting and planning tools such as Nationally Determined Contributions (NDCs) and National Adaptation Plans (NAPs), the findings highlighted here are not intended to be exhaustive or reflect the experiences of all countries, regions, or even groups of countries with special needs.

### 1.2.1 Nationally Determined Contributions Insights

Nationally Determined Contributions (NDCs)<sup>19</sup> are central to the Paris Agreement and contain commitments by each country to mitigate and adapt to the impacts of climate change. The NDCs offer meaningful perspectives into the technology needs and priorities of countries, including those that pertain to EWS.

Approximately 1 in 2 countries have included measures related to EWS in their NDCs, and 1 in 4 countries<sup>20</sup> emphasize harnessing technology and innovation to enhance EWS. Some Parties connect the technologies for climate observations and EWS to issues such as loss and damage, biodiversity, food security, energy systems and infrastructure.

Most technology measures for climate observations and EWS refer to specific technology applications (e.g. hydro-meteorological monitoring systems, modelling technologies, information management systems), with much less focus on 'policy, regulatory and legal instruments', 'institutional strengthening and coordination' or 'innovation, research and development (R&D)'. The water and agriculture sectors are the most frequently cited as sectors with the most need for climate observations and EWS technologies.



- Figure 3- Countries priorities related to MHEWS Pillar 1 as indicated in their NDCs, by themes and cross-cutting areas
  - Developing/Strengthening EWS
  - Climate information/services
  - Technology and innovation
  - Disaster risk knowledge
  - Intersectoral/Interagency coordination
  - Financial support
  - Institutional arrangements
  - Technical assistance
  - Capacity building
  - Mainstreaming gender

Figure 3 depicts countries' priorities related to MHEWS Pillar 1 as indicated in their NDCs, by themes and cross-cutting areas. An inductive method was used to construct the categories represented in the chart, based on the frequency with which they were highlighted in the NDCs. As such, country-level

<sup>&</sup>lt;sup>19</sup> NDCs embody efforts by each country to reduce national emissions and adapt to the impacts of climate change. The Paris agreement (Article 4, paragraph 2) requires each Party to prepare, communicate and maintain successive NDCs that it intends to achieve. Information on submitted NDCs is maintained on the NDC registry platform (> Link).

<sup>&</sup>lt;sup>20</sup> Countries include United Arab Emirates, Oman, China, Myanmar, Sudan, Syria, Vietnam, and Vanuatu

priorities were identified along multiple themes, with the size of each piece representing the share of each category.

As seen in Figure 3, much emphasis is placed on the development and improvement of EWS, with 57 percent of reporting countries that mentioned EWS in their NDCs drawing attention to the need for standardized approaches and enhanced accuracy of these systems. Community involvement in support of locally relevant solutions is also specified, with countries<sup>21</sup> affirming the importance of end-to-end, people centred MHEWS. Going further, 16 percent of reporting countries underscored the need for increased production of and access to climate information, including through enhanced and decentralized climate services, especially for countries facing multiple climate-related hazards. Within this priority area, some countries highlighted the need to promote investments in climate information and MHEWS, alongside improvements to delivery models and the legislations that govern climate information.

### 1.2.2 Adaptation Communications Insights

Many countries integrate both adaptation and mitigation priorities and actions into their NDCs, acknowledging adaptation as an equally critical component of countries climate strategies. As such, NDCs may incorporate specific adaptation policies or measures that correspond to information reflected within adaptation communications. Adaptation communications (ACs)<sup>22</sup>, established through Article 7 of the Paris Agreement, aim to increase the visibility and profile of climate change adaptation on par with climate change mitigation, and enhance adaptation actions and support for developing countries.

EWS are frequently referred to in ACs. In fact, more than 90 percent of the ACs submitted by Parties to the Paris Agreement (as of January 2024) include references to EWS, with about one-third of them including associated technology measures. The regional distributions vary considerably with the highest reference to EWS in the Africa region and the lowest in the Middle East and North Africa Region. This is consistent with the Global Status of MHEWS, as described in the introduction of this policy brief. Parties prioritizing technology- and innovation-related measures for EWS are mainly located in the Asia-Pacific region and the Americas.

### 1.2.3 National Adaptation Plans Insights

The process to formulate and implement national adaptation plans (NAPs) under the UNFCCC<sup>23</sup>, aimed at reducing vulnerability to climate change impacts by building adaptive capacity and resilience, supports the objectives of EW4All Initiative (UNFCCC, 2023). By integrating technology measures into adaptation, NAPs support countries to produce, utilize and share risk information more effectively, which leads to better EWS and greater resilience to climate-related disasters.

About 40 percent of submitted NAPs, as of 30 September 2023 (UNFCCC, 2023), highlight early warning and disaster risk reduction as a key adaptation sector, but only 10 percent of project proposals submitted to the Green Climate Fund to access funding for implementing the policies, projects and programmes identified in NAPs are focused on EWS.

Adaptation goals identified in this sector focus on "improving EWS and information to respond to extreme climate events", and "preparing and deploying online data integration systems for monitoring, dissemination of information and awareness-raising in relation to the impacts of climate change" (UNFCCC, 2023). Droughts and floods are most frequently cited (by close to 90 percent of reporting

<sup>&</sup>lt;sup>21</sup> Countries include Albania, China, Lebanon, Madagascar, Malawi, Mozambique, Nepal, Papa New Guinea, Timor-Leste

<sup>&</sup>lt;sup>22</sup> Information on submitted Adaptation Communications is maintained on the Adaptation Communications Registry (> Link)

<sup>&</sup>lt;sup>23</sup> Information on submitted NAPs from developing country Parties is maintained on the NAP Central platform (>Link)

countries) as specific hazard to be addressed through adaptation measures identified in the NAP, followed by increasing temperature, sea-level rise and land/forest degradation.

### 1.2.4 Technology Needs Assessment insights

The technology needs assessment (TNA)<sup>24</sup> methodology is a well-established process under the UNFCCC. It follows a participatory and country-driven approach and has evolved over the course of two decades. Countries undertake TNAs to determine their climate technology priorities and needs and develop technology action plans (TAPs) to address those needs, including by examining relevant information on climate mitigation and adaptation technologies. Since the adoption of the Paris Agreement, several Parties have used existing TNAs as a baseline and source of information for their NDCs and vice versa<sup>25</sup>.

According to a 2021 report, about 12% of all technology measures for adaptation identified through the 'technology needs assessment (TNA)' process are related to climate observation and EWS (UNEP-DTU & GTC, 2021). Similar to the NDCs, water and agriculture sectors are most frequently cited as sectors with the need for climate observations and EWS technologies. When prioritizing different types of technology measures in each sector, the largest share of EWS-related measures is observed in coastal zones and the agriculture sector (UNEP-DTU & GTC, 2021). Countries that have prioritized technology measures for climate observations and EWS in their TNAs<sup>26</sup> most frequently aim to address climate risks related to floods, followed by drought and storms.

### **1.3** Mapping barriers and enablers to technology implementation for climate information and multi-hazard early warnings systems

Countries and support providers have identified various barriers and enablers that may impede or bolster implementation and scaling up of technologies and innovations for improving climate information and MHEWS<sup>27</sup>. An analysis of the outcomes of the TNAs and lessons learned by the Climate Technology Centre and Network (CTCN) and funding entities (i.e. GCF, GEF and AF) in supporting technology-oriented projects and programmes for enhancing climate information and EWS points to a set of common and critical issues. These issues are particularly relevant for LDCs and SIDS and may prove useful in strengthening the impact and effectiveness of implementation efforts.

	Barriers	Enablers	
Access to	Changes in public spending patterns (e.g.	Consistent domestic investment can be used to	
Finance	due to COVID-19), uncertainty in	n train technicians, conduct research, risk	
	accessing international financing and in	assessments, and support technology transfer	
	sustaining funding for project outcomes	activities. Various form of international	
	in the long run (GEF IEO, 2024) have cooperation, including mobilization of sup		
	hindered the implementation of	from international donors, climate funds and	
	MHEWSs. specialized mechanisms <sup>28</sup> (Wagner, 202		
		could help leverage additional sources of	

Table 1 - Key Barriers and enablers for the implementation and scale up technologies and innovations for climate information and EWS

<sup>&</sup>lt;sup>24</sup> Read more about the TNA process under the UNFCCC (> <u>Link</u>)

<sup>&</sup>lt;sup>25</sup> Read more about the work of the TEC on linkages between TNA and NDCs processes (> Link)

<sup>&</sup>lt;sup>26</sup> Countries include Antigua and Barbuda, Fiji, Liberia, Malawi and Ukraine from the Phase III of the TNA Global Project, and Somalia, St Kitts and Nevis and Yemen from the Phase IV. For more information about TNA Global Project see the TNA Database (>Link)
<sup>27</sup> Learn more about the TEC work on:

Experiences, lessons learned, and good practices from GCF and GEF support for climate technologies (>Link)

Enabling Environments and Challenges to Technology Development and Transfer - Identified in Technology Needs Assessments, Nationally Determined Contributions, and Technical Assistance provided by the Climate Technology Centre and Network (>Link)

<sup>&</sup>lt;sup>28</sup> For example, the LDCF and SCCF administered by the GEF, the GCF, the AF, the Climate Risk and Early Warning Systems (CREWS) and the Systematic Observations Financing Facility (SOFF).

		tunding for risk assessments and mapping technologies and capacity-building efforts.
Stakeholder engagement	Limited involvement of local community groups/organizations, lack of political will, and entry barriers for the engagement of private sector are among persisting barriers for implementation and scale up of MHEWS-related technologies and innovations.	Engagement with stakeholders including through: community-based approaches that create ownership (AF, 2023); participatory and co-production approaches that meaningfully involve local community leaders, academia, research centres, decision-makers, and vulnerable groups; and fostering private sector engagement (especially on the last mile support) increases the effectiveness of risk planning.
Public information and awareness	The "last mile" challenge persists, particularly the delivery of actionable climate information to local communities (GEF IEO, 2024). Moreover, the lack of transparency, misinformation, understanding of sociocultural norms and limited trust in the system by end users is a barrier to effectiveness and uptake of climate information and MHEWS.	Among enablers for improved awareness and public participation in the MHEWS value chain are: promoting a transparent approach to building public trust, integrating indigenous knowledge, developing or translating tailored communication strategies and knowledge products with and for end-users, and improving systems to increase knowledge transfer and adaptive capacity.
Data quality	Benefits of technology, as well as R&D efforts, are underutilized in developing quality long-term historical hazards and exposure/vulnerability/loss and damage data sets for risk mapping. Moreover, in many developing countries insurance systems and financial services do not systematically leverage modern technologies for disaster risk assessments.	Measures for improving data quality for risk knowledge and information though technology implementation include: using international satellite data to address local data gaps; integrating diverse sources of information to develop high-quality assessments and analytics, including risk mapping and scenario planning (AF, 2023); and tailoring information for different communities to facilitate meaningful action (AF, 2023).
Technical Capacity	Limited technical capacity to effectively create and interpret climate risk data including assessments on sectors and community-related impacts and manage operations limits the coverage and uptake of climate information and disaster risk knowledge (GCF, 2022).	To promote the development and retention of technical capacity, publicly funded research and development initiatives, and training programmes by local and international experts/institutions may be implemented.
Legal and Regulatory Frameworks and enabling environment	Lack of sufficient regulatory framework, policies, and incentives and coherent legislative frameworks leads to fragmented efforts and ineffective policy uptake for advancing climate information and MHEWS.	National policies and appropriate legal regulatory framework play a central role in fostering an enabling environment for implementation and scale-up of climate information and MHEWS, including through regulations (e.g. by reducing operational risks for the private sector engagement), market creation for MHEWS related technology, data (including its sharing) and services (e.g. through subsidies), promoting international cooperation (e.g. through collaborative research, development and demonstration) and gender- specific support (e.g. through quotas).

Institutional Arrangements	Limited coordination and data sharing between government/non-government entities and national/local levels (GCF, 2022); integration of fragmented interventions lowers effectiveness of support to developing countries (GCF, 2022).	Establishing cross-sectoral working groups to facilitate coordination among institutions in order to ensure the sustainability of interventions, support existing priorities, and enable buy-in (AF, 2023); and establishing a central coordinating agency such as the Meteorological Services to manage climate data. Furthermore, modern warning system technology can be combined with existing infrastructure and institutional arrangements to enable local authorities to issue warnings in a cost-effective and sustainable manner (WIM Executive Committee, 2019).
Timeframe	Design and implementation of an EWS typically takes 1 to 5 years, and there are increased public concerns about the length of project timeline, as well as maintenance of the systems and retention of capacities built.	Adopting a programmatic approach may further streamline the process for facilitating linkages and readiness support for improving climate information and MHEWS through climate technologies, thereby enhancing the efficiency and effectiveness of projects as part of the broader support ecosystem for climate adaptation.
Costing and valuation	There is limited knowledge and use of quantification methods to assess disaster risk impact (e.g. the number of at-risk houses or businesses), and cost- benefit analysis needed to justify the establishment of MHEWS for climate impacts.	Quantifying the effectiveness of MHEWS, for example, through evidence-backed estimations of existing or avoided loss and damage is an effective way to garner political buy-in and support for their implementation. Whereas multi-hazard approaches form the basis of a cost-effective EWS, as the costs of using and maintaining the system will be shared (WIM Executive Committee, 2019).

Source: insights extracted from (TEC, 2022a and 2022b), (GCF, 2022), (AF, 2023), (GEF IEO, 2024), (WIM Executive Committee, 2019)

The EW4All initiative has been an ambitious push in mobilizing the support needed to ensure that everyone on Earth is protected by early warnings, including through the operationalization of a specialized financing mechanism of the initiative the Systematic Observations Financing Facility (SOFF). The initiative also calls for increased coherence and alignment of existing and planned investments from international financing institutions to enable accelerated support and scaled-up implementation of MHEWS (WMO, 2022).

There has been a growing momentum in the recognition of needs and provision of support for strengthening climate information and EWS, including by the GEF, GCF and Adaptation Fund. Box 4 provides a glimpse into relevant work and practical insights from the support of these entities to projects and programmes across the early warnings value chain, including through the implementation of innovative technology solutions.

Box 4- Insights from the support of funding entities to projects and programmes across the early warnings value chain Green Climate Fund<sup>29</sup>

 $<sup>^{\</sup>rm 29}$  As per inputs provided by the GCF secretariat, in May 2024

As of May 2024, the GCF has financed over 70 projects related to EWS and risk-informed climate resilience, supporting about 80 countries across the world, with total budget of roughly USD 4.7 billion inclusive of co-financing. The largest share of beneficiary countries is located in Africa (47 per cent), followed by those in the Asia Pacific (32 per cent), Latin America and the Caribbean (18 per cent) and the eastern Europe. About 70 per cent of the listed projects are implemented in the Asia-Pacific and African region with roughly the same number of projects in each. Thematically, these projects cover a range of topics, including:

- Development and scaling up of EWS and climate information services by expanding meteorological networks, installing automatic weather and hydrological monitoring stations, and improving flood modeling systems; and
- Integrating climate resilience into infrastructure planning and development, such as urban flood management and the mainstreaming of climate-resilient infrastructure.

Other areas of focus include strengthening water management and agricultural practices to enhance resilience against climate variability, community-based adaptation and natural resource management projects, ecosystem-based adaptation, disaster risk reduction, and enhancing agricultural and food security practices.

#### Adaptation Fund (AF, 2023)

As of June 2024, disaster risk reduction and multi-hazard early warning systems projects account for 18 percent of Adaptation Fund's portfolio, amounting to the budget of US\$206.2million (AF, 2023). The portfolio, as of April 2024, comprises 22 projects, 10 of which are regional projects, and operate in 36 countries across the globe. Though the Asia-Pacific region has the highest number of approved projects (8 out of 22), about 45 percent of beneficiary countries are located in Africa, 28 percent in the Asia-Pacific, 19 percent in the Latin America and the Caribbean and the rest in the eastern Europe region. Emerging recommendations from the review and analysis of the Fund's support to disaster risk reduction and EWS recommended:

- The Adaptation fund to: support sustainable systems; increase resources for coordination; build alignment with other initiatives such as EW4All; promote adaptative management and learning; and explore the link to loss and damage.
- Implementing entities and countries to: focus on the last mile to support near- and long-term planning; build capacity of climate services agencies and climate-sensitive sectors; and co-develop disaster plans with communities.

#### Global Environment Facility (GEF IEO, 2024)

As of March 2024, the GEF has invested nearly US\$ 690 million from its adaptation funds, LDCF and SCCF, in 105 projects, which include support for climate information and early warning systems (CIEWS) in developing countries, with a specific focus on least developed countries and small island developing states. This is nearly 31% of the total adaptation project portfolio funding on average. This amount represents the total funding for these projects, which include interventions related to CIEWS, but not the specific investments allocated solely for CIEWS components. During the current GEF-8 funding period (2022 to 2026), CIEWS is a priority theme for LDCF and SCCF programming. Findings from the review of a sample of projects in the GEF's portfolio in support of the climate information and EWS (GEF IEO, 2024) suggest that:

- More attention needs to be placed on community-level risk awareness and capacity building linked to appropriate responses;
- There is uncertainty in sustaining funding for project outcomes in the long run as operational and maintenance costs can be challenging, especially in LDCs;
- Despite advancements made in the development of relevant infrastructure and innovative solutions, the "last mile" challenge persists, and the private sector involvement remains constrained in the early warnings value chain;
- There are significant wins in improving effectiveness of CIEWS by integrating hazards, vulnerabilities, and risk reduction measures into existing systems, harnessing technologies and enhancing institutional effectiveness, operational efficiency, and public preparedness.

### 1.4 Trends and key considerations in technology implementation for advancing climate information and disaster risk knowledge

The application of the fit-for-purpose innovations and technology solutions for climate information and disaster risk knowledge is critical for the full MHEWS value chain. Effective risk knowledge is integral to the entire comprehensive risk management approach like shaping preparedness and response strategies, designing the most probable scenarios for multiple hazards, training early action partners, and producing simulation and drill exercises tailored to the most likely hazards. Such preparation is critical to safeguard lives and livelihoods and prevent, or to a lesser extent reduce, impacts of extreme weather before they occur. With advancements in science, technology, digitalization and other innovations, new tools are being leveraged to reduce disaster risks (UNDRR, 2023).

To-date, sectoral applications of AI<sup>30</sup> relevant to climate change adaptation and risk reduction have largely advanced in the areas of crop yields, EWS and water management, especially around climate modelling and forecasting (IPCC, 2022). Technology applications for better climate information and disaster risk knowledge include the use of AI, remote sensing, EO, and geospatial technologies, and interoperable platforms, which will be covered in more detail in Section 2.

Box 5 provides a summary of observed trends and key considerations in the current landscape of technology policy and implementation for advancing climate information and disaster risk knowledge, informed by findings of the Working Group II of the Intergovernmental Panel on Climate Change (IPCC) in its 6<sup>th</sup> assessment report, the mid-term review of the SFDRR, and outcomes of the Global Stocktake under the Paris Agreement.

Box 5-Trends and key considerations in technology implementation

- Less than 50 percent of the countries reporting on Sendai Framework targets indicate having fit forpurpose, accessible and actionable risk information (UNDRR & WMO, 2023)
- Since 2015, countries have recognized the importance of reliable and interoperable data in capturing various aspects of disaster risk, including for EWS. Moreover, countries are increasingly utilizing widely accessible technologies such as mass Short Message Service (SMS) messaging and social media to improve public access to and awareness of disaster risk knowledge.
- Despite widespread recognition of EWS as a critical component in disaster risk reduction and resilience building within reporting and planning instruments, challenges persist in terms of developing funding proposals for EWS.
- The emphasis on the development and improvement of EWS over technology and innovation in NDCs reflects the specific needs and priorities of LDCs and SIDS reinforced by certain challenges they face such as financial constraints, limited technical expertise, and institutional capacity gaps.
- The water and agriculture sectors are frequently cited as sectors with a critical need for climate observations and EWS technologies due to their vulnerability to climate change. Climate observations and EWS technologies can contribute to the management of climate-related risks, optimize the use of resources, enhance productivity, and promote resilience of climate-vulnerable sectors.
- Findings show that leveraging technology and innovation can advance 'open policies' on climate information and risk data as public goods.
- Since 2021, progress on Target F of the SFDRR, which underscores the importance of international cooperation in enhancing climate and disaster resilience, has shown a lack of reported instances of DRR-related capacity development as well as an absence of transfers and exchanges of science, technology and innovation as reported by recipient countries (UNDRR, 2024).
- Since 2015, global progress on total official international support for DRR capacity-building and for the transfer and exchange of DRR-related technology has been uneven (UNDRR, 2024).

<sup>&</sup>lt;sup>30</sup> Learn more about the UNFCCC Technology Mechanism initiative on Artificial Intelligence for Climate Action (>Link)

- The EW4All initiative is an ambitious push in mobilizing the support needed to ensure universal coverage of EWS for all, and since its launch, has led to a growing momentum in the recognition of needs and provision of support for strengthening climate information and EWS by financing entities.
- 110 countries now have national disaster loss databases, and many countries have made efforts to increase access to such databases (UN, 2023).
- The private sector and regional cooperation provide cost-effective avenues for low-capacity, or technologically poor countries to access advances in technology for disaster risk reduction (UNESCAP, 2023).
- There is noticeable improvement in the understanding of risk, and progress on the use of climate risk and GIS tools, including more guided risk assessments, devolution of roles and responsibilities, collection of disaggregated data and the production of risk atlases (UN, 2023).
- New technologies such as Artificial Intelligence (AI) and Machine Learning (ML), remote sensing and EO are helping to bridge data gaps to enable better decision-making (UNDRR, 2023, UN, 2023), including by overcoming data disaggregation gaps and challenges.
- Progress across sectors that leverage AI use diverse learning techniques such as supervised and unsupervised learning, multi-modal learning, and transfer learning techniques. These approaches generate predictions that are far more accurate than traditional climate projection methods (IPCC, 2022).

# Section 2: Innovations and technology solutions for risk knowledge in the context of implementing MHEWS

**Key takeaways for policy makers from this section**: Drawing from the collective expertise of the GEO community and EW4All partners, this section provides policy makers with a proven set of innovation and technology solutions covering, hardware, software and orgware measures. These solutions aim to enhance risk knowledge capabilities across various domains of production, access, use and enabling environment. This section aims to provide technical and actionable insights by showcasing country-specific, regional and organization-driven technology applications, based on their readiness for immediate use and their alignment with the objectives of the EW4All Initiative

### 2.0 Background

In recent years, technologies for processing, storing, analysing, and visualizing geospatial data have vastly improved. AI, EO, the internet of things (IoT) and analysis ready data (ARD) are, to a great extent, transforming the ways in which users collect, process and analyse information (WEF, 2024). The Executive Action Plan of the EW4All (2023-2027), serving as a blueprint for the implementation of the initiative, gives a central role to innovation alongside new and existing technologies as a key cross-cutting enabler for realizing global coverage of MHEWS. In particular, it helps drive rapid change in risk knowledge capability (e.g., in production, access and use of risk knowledge) at all scales, for all, and through a whole-of-society approach. Against this backdrop and in line with the MHEWS Checklist (WMO, 2018), Table 2 shows how such technology and innovation-related measures may be utilized for improving disaster risk knowledge, thereby advancing the entire MHEWS framework.

Steps	Key questions	Examples of technology and innovation-related outputs
Production	Are key hazards and related threats identified?	Hazard profiles (frequency, magnitude, seasonality etc. of top 5 hazards) + hazard maps
	Are exposure, vulnerabilities, capacities, and risks assessed?	Maps of exposed/vulnerable people, critical infrastructures, economic activities (industrial sites, crops, livestock), ecosystems
Use	Is information properly incorporated into the EWS?	Pre-determined hazard thresholds, warning messages, early action plans with safe areas/shelters, evacuation zones and routes
Access	Is risk information consolidated?	Central standardized data repository or federated repository
Enabling environment	Are roles and responsibilities of stakeholders identified?	Process for integrating indigenous and traditional knowledge into MHEWS; scientific/technical experts to assess and review climate and risk knowledge; international cooperation; capacity development

Table 2- Disaster risk knowledge	(Pillar 1) checklist used	in EW4All countrv-leve	l consultations

Source: Adapted from MHEWS Checklist (WMO, 2018) and the work under EW4All Pillar 1

The foundation and starting point of the Pillar 1 of the MHEWS is production of risk knowledge, such as hazard profiling, vulnerability and exposure assessments (see Table 3), and analytics about future risks and possible impacts. Exposure and vulnerability assessments are overlayed with priority hazard(s) to create hazard maps and impact scenarios (i.e. best case, worst case, most frequent/probable) which guides decisions and actions.

The produced climate information and risk knowledge are used as the basis for creating actionable information for across all MHEWS pillars (see Figure 4). The use of risk knowledge can occur through risk knowledge outputs, such as pre-determined hazard thresholds to help the timing and decision of disseminating early warnings (Pillar 2), contents of warning messages (Pillar 2 and 3), options for communication methods and channels (Pillar 3) and early action plans with safe areas or shelters, evacuation zones and routes (Pillar 4).

Elements	Exposure	Vulnerability
Population &	Areas of residence, work/study,	Age, gender, disabilities, legal status (i.e., of
settlements	migration/displacement	migrants, refugees, and displaced persons),
		special-economic status, access to services
Critical	Hospitals, power/electric plants,	Design, materials, age (construction period),
infrastructures	dams, communication towers or	level of maintenance, number of floors
	centres, (air)ports, road networks,	
Economic	Industrial sites, crops, livestock	Level of dependencies on vulnerable
activities		infrastructures, locations, diversification
Environmental	Protected areas, green	Fragility of ecosystems and species, cultural
areas	infrastructures, cultural heritage	sites

Table 3 - Examples of Exposure and Vulnerability

Source: based on ongoing work of EW4All Pillar 1





Source: ongoing work of EW4All Pillar 1

The following subsections present a selection of technology solutions<sup>31</sup> (including hardware, software and orgware measures) for each key element of risk knowledge, namely: production, use, access and enabling environment to provide concrete examples of Table 2. The technology measures described below serve as illustrative examples, based on their readiness for immediate use and their contributions to the objectives of the EW4All Initiative and the long-term adaptation goals of countries.

<sup>&</sup>lt;sup>31</sup> See definitions of the following information technology: cloud computing by ITU (> Link) and ISO/IEC (> Link); IoT by ITU (> Link); AI by ISO/IEC (> Link); API by ITU (>Link) It should be noted that most technologies can and are applied across various thematic disasters.

### 2.1 Production of Risk Knowledge

### 2.1.1 Sensors (surface-, air-, ocean-, and space-based)

Fundamental to the production of risk knowledge is Earth observations (EO), which is the gathering of information about the planet Earth, obtained via sensor technologies. It can be performed through remote-sensing devices on the ground (e.g., weather radars, hydrological monitoring stations) or mounted on ocean-based and airborne platforms such as ships, drones, airplanes, helicopters, and satellites. Basic telemetric observation systems such as automatic weather stations, tide gauges and buoys provide localized and real-time data on essential weather and climate variables (i.e., atmospheric pressure, temperature, humidity, wind direction and speed, precipitation).<sup>32</sup> These data collected from ground-based and upper air-observation networks complement the remote-sensing data by providing ground-truth information for calibration and validation purposes, and real-time bias correction. They are the backbone of weather and climate models for hindcasting and forecasting.

Remote sensing can offer the greatest benefits when combined with complementary data acquired through other techniques (STAP, 2021). Basic observation systems (e.g. weather stations) as well as others (e.g. agricultural, ecological monitoring) continuously collect data for specific geographic areas whereas remotely sensed data can cover larger areas although with limited frequency (e.g. in the case of satellites, associated with the repeat pass). Together they can complement each other to produce disaster risk knowledge – locally, regionally, and globally – and enable countries to perform essential hazard identification and profiling with characteristics of hazards, including the location, extent (or severity), and historical occurrences.

For example, <u>Tuvalu</u> took an advantage of a remote sensing method called airborne Light Detection and Ranging (LiDAR) to advance **profiling of the country's top environmental hazard**: sea level rise. LiDAR technology can capture precise ground height and seafloor information therefore bathymetry and topography to elucidate the relationship between land elevation and sea level rise, supporting adaptation planning into the future. This data, when combined with on-site sea level measurements and ground control surveys is a game-changer.

Sensor technology is not only useful for **profiling** key hazards but also **related threats** or acerbating factors. For example, the ministry of environment in <u>Colombia</u> used methodologies that combine remote sensing satellite data with ground-based observations to address the issue of erosion at national level, which has diminished the effectiveness of essential ecosystem services that mitigate two top hazards of the country: floods and landslides. This data has contributed to knowledge of the underlying drivers of loss and damage associated with the adverse impacts of climate change, providing valuable input for risk assessments and adaptation planning over the years. The ministry recorded the erosion grade using a map developed with high-resolution satellite imagery to identify the degree of land degradation (GEO, 2023).

### 2.1.2 Citizen Science

Citizen Science is a transformative approach to scientific inquiry, which promotes public engagement in research through active contributions by communities (Chari et al., 2021). With the advent of new technologies, scientific knowledge, tools, and methods have become increasingly accessible. Leveraging such tools and principles, communities are investigating, influencing, and informing policy and decision-making alongside professionals in the disaster risk management and

<sup>&</sup>lt;sup>32</sup> As of April 2024, there are <u>55 Essential Climate Variables</u> (ECV) specified by the Global Climate Observing System, that critically contributes to the characterization of Earth's climate and are required to support the work of UNFCCC and IPCC. Read more about ECV (><u>Link</u>)

climate change communities. Citizen Science is facilitated by digital and mobile apps and devices through accessible platforms, for example, citizen mapping of floods in real-time via social media or through NGOs, youth groups and local experts (e.g., community leaders, agricultural extension workers, local or national meteorological and hydrological services officers). It enables field and household data collection via open data digital survey tools and crowd sourcing and supports sharing of local geospatial data on hazards, exposure, vulnerability, and impacts. In other words, Citizen Science is an essential technology to assess exposure, vulnerabilities, capacities and risks. It is important to note that Citizen Science complements data collected by sensors described above, offering various entry points for public engagement in EO (Dean, 2020), to help improve the early warning system value chain.

The production of low-cost remote sensors has enhanced the public's contributions to- and engagement in scientific research and monitoring (WIPO, 2022). For example, in order to provide baseline information of key hazards in Fiji (on landslides and coastal flooding), satellite imagery was used together with drone images from the University of the Pacific. Citizen scientists contributed to the provision and assessment of **exposure and vulnerability data** (See <u>storymap</u>), the result of which was incorporated into the <u>Standard Operating Procedure for Planned Relocation in the Republic of Fiji</u>, adopted in 2023.

Hazard and risk profiling and mapping are crucial outputs in the process of producing risk knowledge, useful for risk zoning, spatial and resource sectoral planning, and informed decision-making. A salient example of this is a project in Georgia that produced hazard and risk maps of all major basins for seven climate-induced hazards (i.e., floods, landslides, mudflows, drought, hailstorm, windstorm and snow avalanche) for 10 river basins.<sup>33</sup> Following the hazard mapping, **vulnerability and risk assessments** were conducted within these same river basins. These assessments were then overlaid with the **hazard maps** to generate **risk maps**. A combination of technology measures was used, namely: sensor data (hydrometeorological equipment, geological monitoring equipment), geographic information system (GIS), models, high performance computer, and citizen science (i.e., social media, mobile app, survey tools). As a result, over 100 of the most vulnerable communities across the seven river basins were identified, in 45 implementing community-based MHEWS<sup>34</sup>.

### 2.1.3 Artificial Intelligence (Machine Learning)

With a set of mathematical and computer science techniques, AI encompasses large language models, advanced big data and predictive analytics, machine- and deep-learning, which have emerged as critical tools that play a key role at each stage of the MHEWS value chain (WEF, 2024, Kuglitsch et al., 2022). AI is a powerful tool that provides better information by exploiting relationships between existing datasets (e.g., bridging incomplete datasets through techniques such as missing-value inference), alongside its ability to learn from new knowledge (e.g., finding hidden patterns in large, complex datasets i.e. big data), and generating hindcasts and forecasts.

In the context of risk knowledge, AI may be used to process large volumes of raw satellite imagery to create standardized baseline data on exposure (e.g., built-up areas and population distribution), some of which are available as open and free global data products, such as the <u>Global Human Settlement</u> <u>Layer</u>. The accuracy and reliability of statistical estimation and prediction using AI algorithms and sets of algorithms (i.e., models) relies on sufficient, high-quality training and validation data. More data does not necessarily lead to more useful, informative, and insightful model guidance.

<sup>&</sup>lt;sup>33</sup> GCF- financed project in Georgia: 'Scaling-up Multi-Hazard Early Warning System and the Use of Climate Information in Georgia'

<sup>&</sup>lt;sup>34</sup> As per inputs provided by United Nations Development Programme (as an implementation agency of the project) in May 2024

AI models can assist in identifying variables that are essential for capturing a pattern or process, particularly in the presence of spatial variability. Quantifying data and process (model) uncertainty and its propagation may become increasingly important to validate AI models, especially when AI and non-AI approaches are integrated. AI can be applied to all phases of Pillar 1 and the MHEWS value chain.

For example, machine learning-based mapping (supported by Microsoft's Azure platform) was used in <u>Belize</u> to process and integrate large volumes of data, including high resolution satellite imagery and field data to provide updated estimates of the status of the country's major coastal and marine ecosystems (i.e., coral reefs and mangroves). The results of this exercise have yielded valuable insights for improving risk knowledge, particularly regarding **vulnerability and exposure of environmental areas**, specifically in coastal and marine ecosystems, and have informed Belize's NAP (GEO, 2023).

### 2.2 Use of Risk Knowledge

#### 2.2.1 Simulation Models

Simulation models in the context of MHEWS are mathematical models that assist in reducing disaster risks. They play a pivotal role in creating climate and disaster risk knowledge by assessing hazards, exposure, vulnerability and analysing risks. Simulation models can simulate the past and future occurrence and impact of hazards and provide representations of exposure data, such as populations, assets, critical infrastructure, industrial or agricultural sites, and environmental areas. Models are fed by observations (measured from sensors and/or citizen scientists), socioeconomic data (including census and Citizen Science), and of lately, increasingly used in conjunction with AI/ML. Simulation models are integral to generating risk information, including hazard maps and risk scenarios. The model outputs provide foundational information that are incorporated into Pillars 2<sup>35</sup>, 3 and 4 of the MHEWS.

For example, in Pillar 2 that deals with observations and forecasts, models based on historical data can inform about hazards and/or impact thresholds to trigger warnings and early actions. To give an example, the government of <u>Uganda</u> leveraged statistical models fed by ground observations and satellite-based data as well as Citizen Science to analyse historical drought-induced crop failures. This assisted the government in setting a **predetermined hazard threshold** value to trigger a scale-up of disaster risk finance for early and anticipatory action.

In Indonesia, the meteorological agency (BMKG) and disaster management agency (BNPB) have jointly developed a system called <u>Signature</u> with various models for weather prediction and analysis to produce and calibrate **impact-based forecasts**<sup>36</sup> for different hazards: floods, landslides, land and forest fires, and severe weather such as heavy rain.

Whereas, <u>Mongolia</u> has produced flood vulnerability and flood hazard mapping using a flood simulation model for forecasting future climate and flood risks. In Ulaanbaatar city, the map is accessible for public use through a mobile application while the risk information is integrated into **development and land use plans**. The process was undertaken through co-development that integrated community information with data from different government departments at the municipality, district and khoroo level (AF, 2023).

<sup>&</sup>lt;sup>35</sup> Read more about WMO's Integrated Processing and Prediction System, which provides operational products and services that are generated using Numerical Weather Prediction and Earth System modelling (><u>Link</u>)

<sup>&</sup>lt;sup>36</sup> Impact-based forecasts and warnings (IBF) integrates risk knowledge on hazards and vulnerability to articulate the expected impacts resulting from anticipated weather conditions. (e.g. "on <date> in the lower part of the <river name>, high water levels and consequent flooding are expected to cause traffic disruptions on the road network and affect population and cropland"). EW4All aims to further improve the effectiveness of warnings with impact forecasts which calls for integration of climate information and risk knowledge on hazard, vulnerability, and exposure (e.g. "on <date> in the lower part of the <river name>, high water levels and consequent flooding are expected to affect 40'000 people in <region name>, 13 km of roads and 15'000 hectares of cropland"). See Manual for Operationalizing IBF and Warning Services (>Link)

### 2.2.2 Internet of Things

The internet of things (IoT) increases the accuracy of critical resilience tools such as MHEWS and improves related services. It is comprised of networked devices, including sensors and hand-held devices, that collaborate to gather, distribute and monitor localized data across systems (WEF, 2024). By leveraging connectivity (i.e., data integration across multiple IoT devices) and ensuring interoperability (i.e., data exchange across diverse sources to enable comprehensive risk management), MHEWS can increase its accuracy when reducing disaster risks. IoT combines aspects of the 'physical world and things' with 'virtual world and data', creating an interlinked and distributed web of information. When AI and data analytics are applied as core components of an IoT network, this ensures the early detection of hazardous events, the rapid evaluation of impact, and contributes recommendations for human decision-making (Khan et al., 2023) when directing people to safety. An example of this is networked heat sensors to detect hazards such as wildfires and communicate advanced warning to forestry stations, by pushing mobile alerts to individuals in affected areas. IoT can be a powerful tool especially when it is used in combination with risk information on exposure and vulnerability, including for informal settlers and targeted communication of early warning for them (Pillar 3 of the MHEWS). Such a country example can be found in South Africa where a social enterprise uses mobile-IoT to connect fire sensors inside homes in informal settlements to alert to residents and their neighbours fire risk via SMS instant notifications (GSMA & UKaid, 2021). The scheme is linked to an opt-in micro insurance.

IoT as a data gathering and AI analysis mechanism works well in supporting predictive disaster analysis and **safety planning**. For example, under the <u>UNFCCC Technology Mechanism Initiative on AI for</u> <u>Climate Action</u>, a new irrigation insights project leverages IoT, AI and others such as Application Programming Interface (API), GIS, ARD/Data Cubes and sensors to build an open database of climate information as a part of flood and drought early warning system in Tanzania. IoT-based sensors gather real time local environmental health measurements, such as surface water and groundwater movement, soil moisture, gas, pollutant levels and species impact analysis, and then cross-correlated with historical climate events. When assessing the underlying causes and effects of climate change, this multilayered approach enables accurate recommendations on course-correction actions for the government<sup>37</sup>.

### 2.2.3 Global Navigation Satellite Systems and Terrestrial Reference Frames

Global Navigation Satellite Systems (GNSS) are a constellation of satellites providing signals from space that transmit positioning and timing data to GNSS receivers on the ground (EUSPA, 2024). The receivers use this data to determine location, and accurately relate this location to all others using a Terrestrial Reference Frame (TRF). TRFs are effectively a gridded mesh that covers a country, region, or in the case of the International Terrestrial Reference Frame (ITRF), the entire globe. TRFs enable the description of every location on the Earth with three coordinates --- and accurately relate this to any other location. Through GNSS data, users are able to align their position, as well as the position of Earth observation datasets, to a TRF<sup>38</sup>. GNSS is a general term for systems like the US Global Positioning System (GPS). Others, including India and China, have launched or are in the process of launching their own systems to provide complementary, autonomous positioning, navigation, and timing capability. Other developing countries without their own GNSS satellites also benefit from this technology. For example, Thailand is utilizing GNSS data provided by Japan, to enable **targeted communication** of warning messages of tsunamis (to those with smart phones and smart watches on the beach or

<sup>&</sup>lt;sup>37</sup> As per inputs provided by the <u>Enterprise Neurosystem</u> in April 2024

<sup>&</sup>lt;sup>38</sup> The essential role of the ITRF is recognized by the United Nations in its a General Assembly resolution on a "Global Geodetic Reference Frame for Sustainable Development" (> See <u>A/RES/69/266</u>).

shorelines) and forest fire and air pollution (to people in affected areas).<sup>39</sup> International cooperation on GNSS-enhancements to MHEWS, AI-powered protocols for data analysis and sharing, and innovative communications technologies for transmitting real-time GNSS data could ensure the life-saving information on weather and climate risks reaches countries or regions with limited bandwidth capacity and/or limited communications infrastructure.

TRFs serve as critical tools for modelling, detecting, and understanding displacements caused by natural hazards and disasters (Sahagian et al., 2009), and constitute the fundamental positioning infrastructure supporting innovations such as data cubes (Angermann, 2024). GNSS and TRFs also provide important information to SIDS experiencing sea-level change and land subsidence, as the combination of GNSS and TRFs are essential for authoritative date to understand the changes in an island's shape, elevation, and its position relative to points over the horizon. For example, <u>Tuvalu</u> and other low-lying islands rely on the use of GNSS and TRFs to understand current and future sea-level rise, and ensure risk-informed early warning, policy, and adaptation. Aligning a national TRF to regional and international TRFs ensures conclusive data sharing, improving the accuracy and reliability of risk data.

### 2.2.4 Cloud Computing

Cloud computing, as a form of advanced computing, is a crosscutting measure to power intelligence and accelerate the use of risk knowledge. While enabling users to rent processing power and storage space on demand, cloud-based supercomputing can power climate models and ensure they are readily accessible. In addressing concerns with access, storage, and processing of vast amounts of satellite EO data, innovative cloud-based infrastructures services are becoming increasingly available, enabling users to access and process images in the cloud without needing to download raw images (Dean, 2020). These technologies combined with others, such as open access through API and Analysis Ready Data (ARD) can help communities improve their preparedness to respond to early warnings (Pillar 4 of the MHEWS) with early action plans and forecast-based financing. For countries with limited IT infrastructures and the capacity to manage it, cloud computing allows them to analyse large quantities of data for risk assessments and actions.

The <u>CGIAR AWARE platform</u>, for example, leverages an open-source model and algorithm that are fed by cloud-based data. The analysis done and stored on the cloud informs local communities with early warnings and support them to plan proactive climate action plannings (Amarnath, 2023). Communityled early action empowers at-risk communities to identify risks and develop action plans for potential disaster events. Sri Lanka was selected for the pilot project after it was identified as being particularly vulnerable to floods and landslides. Community focus group discussions were held to **create an Anticipatory Action Plan**, followed by simulation exercises to test the effectiveness of the plan, using a combination of preparedness, readiness, and activation triggers. The simulation demonstrated the impact of such initiatives to reduce disasters and build community-based resilience.

Another example of the use of cloud computing stems from a remote drought-prone area of Azuay in <u>Ecuador</u> where analysis of hindcast historical streamflow and water level data was done based on a ML-fed <u>web-based global hydrologic model</u> using satellite data on the cloud. Because of cloud computer, users and beneficiaries were able to harvest the hydrological information without having to download massive amount of data and run a complex model at a local server. Using these, siphons for **a new irrigation system were designed** for a project led by women – primarily mothers or heads of household whose sons, husbands, and fathers had emigrated for economic reasons (GEO, 2023).

<sup>&</sup>lt;sup>39</sup> As per inputs provided by the Cabinet Office of Japan in April 2025 (> see Link)

### 2.3 Access to Risk Knowledge

### 2.3.1 Geographic Information System

A geographic information system (GIS) is a system designed to create, store, manage, analyse, and map various types of data. By linking data to a map, GIS integrates location data with descriptive information. This serves as a basis for mapping and analysis across various industries and fields. The benefits of GIS include better communication, management, and decision-making. Using GIS, the global <u>Risk</u> <u>Information Exchange (RiX)</u> platform provides a living repository of open-source risk data, information, and analytics, that seeks to promote risk-informed decision-making, and facilitates risk analysis by governments, UN agencies, the private sector, and other actors. It could also serve as a template for countries interested in developing their own disaster risk information management systems by effectively streamlining risk information through a common platform to facilitate analysis by different entities and actors.

In Burundi, under the auspices of the CREWS East Africa project, United Nations Office for Disaster Risk Reductions (UNDRR) and International Organization for Migration have supported the strengthening of <u>a national digital risk information management system</u> as a **central standardized repository** and improving access to high-quality multi-hazard risk data. Important to note is that UN Member States decide where their national risk data will be stored when building and operating their respective digital risk information management platforms. An example of a **federated repository** that leverages GIS comes from the Philippines where weather updates from the Philippine Atmospheric Geophysical and Astronomical Services Administration (PAGASA), seismological activities from the Philippine Institute of Volcanology and Seismology (PHILVOLCS), and the Central Visayas Electronic Health Referral System (CVeHRS), among other critical sources of information, are assembled to provide decision-makers with <u>a systemic overview of risks</u>.

### 2.3.2 Application Programming Interface

Application Programming Interface (API) represents software components that link subsystems and actors in digital environments by sharing data between applications, systems and devices. API is commonly used for web access to resources (e.g. AWARE platform described in 2.2.4) and increasingly used in IoT devices (e.g. AI4Climate Action work described in 2.2). They play a pivotal role in data sharing, access, synthesis, control, and coordination of digital exchanges within their environment. What is more, these interfaces determine what data is accessible, how, by whom, and under which circumstances. APIs also offer high flexibility of data use and are easy to scale and monitor (Posada Sanchez et al., 2022). For users, actionable information on hazards and extreme events tailored to their specific needs is proven to be valuable aspects of API (Kirschbaum, 2016). As such, the Global Precipitation Measurement (GPM) mission delivers near real-time and historical information on rain and snow globally, in thirty-minute intervals. Through an API, this **data can be accessed at no cost by consumers**, to visualize, analyse, and ascertain the location, timing and amount of rainfall around the world (Kirschbaum, 2016). A GPM-product such as <u>GSMaP</u> provides a global hourly rain rate including in the developing countries, such as <u>Mauritius via a CREWS regional project</u>.

Similarly, APIs play an important role in facilitating integration of a variety of different data such as realtime and non-real-time data from satellites and in-situ observations, model outputs as well as statistical data. <u>DIAS platform</u> utilises several types of APIs, within its system e.g., converting and reformatting data into meaningful forms in preparation for data integration and analysis within its vast storage and analytical space with numerous applications. By **triangulating climate and health data** through an ML-based malaria model, EO, and malaria patient count information, the DIAS platform can <u>predict malaria transmission</u> up to 3-6 months in advance. It can then issue warnings to a local Malaria Centre in Tzaneen, South Africa, and to the national infectious disease MHEWS bureau for relevant actions such as insecticide spray planning.

Another example of the use of API is the <u>Montandon - Global Crisis Data Bank</u>, hosted by IFRC, which uses APIs to access data from numerous applications and databases from different sources to **bring together current and historical data on hazards, their impacts and post disaster-responses** by government and humanitarian organisations. This system aims to reduce disaster risks by anticipating future events based on analysis of similar cases from the past hazards. It covers several decades to optimize learning and facilitate analysis of key trends and aims to eventually be used to forecast hazard impacts, including potential loss and damage.

### 2.3.3 Analysis Ready Data and Data Cubes

Analysis Ready Data (ARD)<sup>40</sup> refers to data that has been organized and processed to meet a set of requirements, which allows for immediate analysis and ensures interoperability with other datasets. This offers simplicity in the development of applications with the data, and databases can run queries with minimal effort. ARD is valuable as many users of EO data generally commit considerable time and effort to data preparation. A large portion of satellite data users also lack the technical capacity, infrastructure and internet bandwidth to effectively access, organize and process increasingly large volumes of space-based data for decision-making. ARD is often disseminated in form of a data cube with continental, regional and thematic focuses<sup>41</sup>.

A data cube refers to a data structure in which satellite imagery datasets are organized for a specified geographic area and time period. Data cubes provide a framework for organizing and analysing multidimensional geospatial data, including ARD, along various dimensions such as time, spectral bands, and spatial dimensions. ARD and data cubes work together to streamline the process of geospatial analysis and facilitate the extraction of valuable insights from remote sensing data, often over significant periods of time which allows identification of trends. Together, they are revolutionising the way vast geospatial and EO datasets are handled while leveraging faster, cost-effective ways to facilitate the analysis of remote sensing imagery at scale, **by driving data straight into the hands of wider audiences** and policy makers to support decision-making, including in the area of climate change and disaster risk. The use of ARD in combination with data cubes in LDCs and SIDS in the Africa region has been promoted by initiatives such as Digital Earth Africa. In <u>Senegal</u>, for example, an environmental agency (CSE) uses the Digital Earth Africa <u>platform</u> to monitor the coastlines on the seaside resort of Saly Portudal in Mbour, assessing location and patterns of coastal retreat and erosion.

### 2.4 Enabling Environment for Improving Risk Knowledge

### 2.4.1 Capacity-building

There is high demand for digital capacity-building and achieving tangible and sustainable progress across multiple dimensions of digitalization entails skills development and effective training, especially in developing countries (UN, 2020). This is key to unleashing the benefits of technology, which involves the progressive use of proven and emerging technologies and ensuring the safety and protection of users. Given differences within and among countries and regions, there is no standardized approach to capacity building. As such, evidence on the most effective capacity-building approaches is required, taking in account the political, economic and social contexts of countries (UN, 2020). For one, better

<sup>&</sup>lt;sup>40</sup> While specific definitions of ARD have varied across user groups, limiting usefulness, Open Geospatial Consortium (OGC), International Organization for Standardization (ISO), and the Committee on Earth Observation Satellites (CEOS) are actively creating a new global ARD standard.

<sup>&</sup>lt;sup>41</sup> Learn more about the work of the CEOS on ARD (>Link) and Data Cubes (>Link); More Data Cubes use cases on UN-SPIDER (>Link)

coherence and coordinated action, and a focus on scaling up solutions remain crucial to addressing digital capacity-building challenges.

A successful case of capacity building is in <u>Haiti</u>, in the aftermath of Hurricane Matthew, where a series of **capacity development** activities were initiated **for a public GIS agency**. Their staff were trained on the use of open GIS software for image analysis, using open data satellite imagery, to produce and maintain a national landcover map on a yearly basis, which became a critical layer for all change-related products. It was also used for a post-disaster needs assessment in Macaya Park following the 2021 Earthquake, as a means to consistently monitor changes, and as a base layer for the <u>Haiti's National Environmental Information System</u>, thereby contributing to annual reporting for relevant UN conventions. What is more, the capacity building training has been playing a crucial role in enabling the GIS agency to develop risk information products for the National Civil Protection Agency.

As covered in the previous chapter, gender disparity in benefiting from technology training and capacitybuilding is a persistent challenge. To address this gap, several institutions have been implementing targeted actions to enhance the inclusion and capacity of women in the technology sector for climate and disasters. Measures taken by UNOSAT includes collecting gender-disaggregated training data, organizing training and awareness-raising events targeting only female participants. While engaging with universities, UNOSAT also encourages the participation of young women in its project activities by providing training opportunities and facilitating networking with women in the geospatial sector<sup>42</sup>. UNOOSA has also been addressing the gender gap issue through its programs such as UN-SPIDER and the Programme on Space Applications to promote the use of space-based EO and GNSS technologies. Supporting conferences, workshops, webinars and other training opportunities, these programmes utilize open application processes and select participants based on a strong emphasis on both geography and gender. As a result, they frequently achieve a higher proportion of female applicants being selected compared to their representation among all applicants<sup>43</sup>. Meanwhile, <u>SERVIR</u> has been running a dedicated initiative called "Women in Geospatial Information Technology (GIT)" in the Hindu Kush Himalaya region where the gender disparity is particularly stark. Aiming to provide substantial growth opportunities for women professionals to advance their careers and assume leadership positions in EO and GIT, 12 training programs has been organised, tailored to young and early-career women in GIT, benefiting 1,490 women across the region since 2018.

### 2.4.2 Partnerships and International Cooperation

**Public-private partnerships (PPPs)** involve long term agreements between governments and private entities that can be used to finance, build, and operate projects (OECD, 2019). In effect, partnerships between the public and private sector can strengthen the capacity of governments to understand their own risk and prepare effective risk strategies that combine global best practices with local knowledge to reduce the risk of disasters, especially in climate vulnerable countries. The <u>Global Risk Modelling</u> <u>Alliance (GRMA)</u> is one such example of a Public-Private Partnership that demonstrates how applying open-source risk models and open data can contribute substantively towards understanding, reducing, and managing countries' current and future risk.

Also worth highlighting is the roles of Small and Medium Enterprises, including startups and the youth in academia, to create risk knowledge with the set of technologies described above. Under <u>CREWS in</u> <u>West Africa</u>, community-led mapping, drones, aircraft image analysis, modelling mobile apps, and satellite imageries were used for improved flood risk knowledge in Niger. Community mappers <sup>44</sup>

 $<sup>^{\</sup>rm 42}$  As per inputs provided by the UNITAR secretariat, in April 2024

 $<sup>^{\</sup>rm 43}$  As per inputs provided by the UNOOSA secretariat, in March 2024

<sup>&</sup>lt;sup>44</sup> 20 university students and young professionals from Niger's OpenStreetMap community

leveraged an open-source mobile application (named GeoODK) to build a database of people and assets exposed to flood risk in Niamey, Niger and collected over 15,000 locations and data points<sup>45</sup>. Building on this risk knowledge, a Nigerien **startup** (<u>Drone Africa Service</u>) **trained the government and the community-mappers** to use drones to acquire high-resolution images of areas where exposed people and assets were located (OpenDRI, 2018). The images were analysed to improve resolution of digital elevation models and flood modelling.

Recognizing the transboundary and cascading nature of hazards and climate risks, **regional cooperation** frameworks and mechanism among countries that share common river basins and mountain ranges help address shared risks. For example, governments of Chile, Colombia and Peru worked together to create and share climate information to better address climate variability, extreme events and the retreat of Andean glaciers that impact stream flow and water supplies for their cities, agriculture, and hydropower generation. Using sensor technologies and models among other things, the countries created and shared climate services for the Andean glaciers. This regional cooperation initiative, while leveraging these technologies, required a re-examination of the legal frameworks and institutional structures governing data and knowledge sharing, as initially each country operated under its own arrangements (AF, 2023).

### 2.4.3 Indigenous and Traditional Knowledge

Indigenous knowledge, rooted in cultural experiences, traditional practices, and localized understanding of specific ecosystems (Bruchac, 2014), contributes significantly to environmental stewardship and addresses climate change impacts. The global community has much to gain from collaborating with and learning from indigenous people to sustainably manage natural resources and build climate resilience<sup>46</sup>. For example, the Secretariat of the Pacific Regional Environment Programme (SPREP) has worked with countries in the Pacific to develop their **traditional knowledge monitoring systems**. In <u>Niue Island</u>, the yam "ufi" is traditionally considered a climate indicator for tropical cyclones in Niue Island. The Niue Meteorological Services, in collaboration with a local youth group, is currently looking into yam (ufi) growth as a climate indicator for tropical cyclones in relation to the effects of El Niño and La Niña.

Another case example is the Malawi Red Cross Society that conducted community consultations in the northern district of Karonga to gather indigenous local knowledge on the impacts and drivers of flash floods (deforestation and sedimentation), early warning signs (changes in clouds, wind direction, and rainfall patterns), and distinct hydro-meteorological processes that lead to flash flood events (Bucherie et al., 2022). This knowledge was **supplemented with traditional knowledge of historical records of disaster events**, together with impacts, and perception of frequency were combined with large-scale scientific and global reanalysis datasets to inform EO-fed modelling and hindcasting. Indigenous knowledge was used to: guide the scientific analysis of the factors that contribute to flash floods in the area; improve understanding of flash flood processes within the local context; and contribute to the risk knowledge for flash flood early warnings. Indigenous, local knowledge is a critical cross-cutting element throughout the value chain of risk knowledge and can support the use of and access to risk knowledge in addition to the production as the two cases as described in the afore-mentioned cases.

<sup>&</sup>lt;sup>45</sup> Data points on the type of building, number of people in the household, preferred contact channel in case of emergency, type of crops, characteristics of key infrastructure elements such as culverts and streetlights, description of drainage and sewage etc.

<sup>&</sup>lt;sup>46</sup> Learn more about the Local Communities and Indigenous Peoples Platform under the UNFCCC (>Link)

### 2.5 Opportunities and considerations in technology applications for advancing climate information and risk knowledge

This chapter showcased some practical examples of how developing countries including SIDS and LDCs have been empowered by proven technology solutions to improve their climate information and disaster risk knowledge in MHEWS. The review of these country experiences (see Table 4) illustrates that innovations and technology solutions are often used in combination. Hazard profiling and mapping with a comprehensive coverage of a country would be based not only on satellite imageries but also on hazard and exposure data taken from surface-based sensors and Citizen Science for ground-truthing. Integrated with hazard and exposure information, vulnerability data comes from statistics and census data complimented by Citizen Science. Additional elements such as patters of human movement and rising sea levels and changing shorelines can be captured by GNSS, TRF and LiDAR. IoT offers powerful data gathering, integrating and interoperability capabilities. All of these are used as input data to be fed into simulation models for risk assessment, risk mapping, impact scenarios development and thresholds definitions. To process, store and facilitate access to big data, use of cloud computing is becoming increasingly common. AI/ML is also crucial to produce and use risk knowledge based on big data with efficiency. GIS links data to maps, which is a popular way to delineate climate information and risk knowledge. ARD and Data Cubes lower barriers for people with GIS skills to integrate and analyse growing volume of satellite data for individual hazard and context-specific needs. APIs link and integrate varieties of data, products and applications within a single hazard as well as multi-hazard context, for planning early actions and preparedness.

As these technology measures have complementary features and work together effectively in combinations, single, isolated use of one particular technology may hinder unleashing the power of innovation. There is no rigid rule and pattern of technology combination, and the application of technology measures. Combination of hardware, software and orgware should be flexible and guided by context-specific factors and needs.

Moreover, technology measures for climate information and disaster risk knowledge can often provide benefits to multiple sectors at once (including water, health, as well as infrastructure, agrifood and energy systems, as illustrated in Table 4) and inform climate change adaptation and mitigation actions, while supporting knowledge creations to assess the status of biodiversity and loss and damage. Besides the foundational role of climate information and disaster risk knowledge in advancing all elements of MHEWS, such insights are key for providing and strengthening the rationale for investments in MHEWS as well as other climate-resilient infrastructures, enabling impact-based decision making and risk-informed adaptation planning and action.

While in some parts of the world, climate observations are available in abundance, in others they are scarce or even non-existent, and may not be exchanged internationally or frequently enough. EO techniques with data sharing mechanisms provide the opportunity to improve data availability to observe the planet and monitor potential disasters even in otherwise hard-to-reach communities. Moreover, emerging efforts to digitize tacit traditional knowledge for recording and sharing, present new opportunity to facilitate the integration of traditional knowledge with scientific analysis (i.e. hindcasts out of models) into the comprehensive MHEWS in a systematic manner.

Technology measures can also help extend the benefits of risk knowledge to the local level to reach the last mile. The use of readily available technologies (e.g., mobile phones and cloud data-sharing platforms) could enable involvement and even active participation of local stakeholders including indigenous peoples, citizen scientists, academic institutions, youth and female-led local groups as well as startup companies in the process to produce disaster risk knowledge. Such co-development and

co-creation of climate information and disaster risk knowledge help boost the ownership of MHEWS and consequently facilitate wider access and use of them.

For vulnerable countries and regions aiming to achieve early warnings for all their citizens, utilizing public-private partnerships can lower the cost of governments to access international capital to ensure increased investment in risk reduction. Participation of private sector as well as academia and research institutions can also bring more data, cutting edge technologies and collective expert knowledge, all of which in combination make international cooperation effective. This is because data, as public goods, needs to be trusted and verifiable for beneficiaries, including policy makers and end-users to have confidence in implementation. Expert communities and global partnerships like GEO play a key role in ensuring data quality and validating data and building consensus (e.g. coordination with over 50 expert partners to produce risk knowledge). The outcomes of such efforts are made available as open to the public so that they can be further validated and replicated while being disseminated.

Open data and open knowledge on climate information and disaster risk knowledge as trusted public goods are to be co-designed and co-created with stakeholders including the local and indigenous community, private and academic sectors while leveraging combinations of multiple technologies for multi-hazards and cross-sectoral benefits<sup>47</sup>.

Proven technology solutions such as those described in this brief should to be considered together with applications of emerging technologies that may currently be in use primarily in developed countries but would lend themselves to innovative solutions for improving risk knowledge and information for all in the near future. For example, Natural Language Processing (NLP) as a field of AI has a massive potential to broaden the last mile delivery of warning messages. NLP can be used to integrate risk information sources from multiple languages (e.g. where schools are located, areas of cultural significance, community-based vulnerability mapping) and automatically apply that information to a warning exponentially faster than a human would be able to do. NLPs can also translate warnings by designated national authorities in Common Alerting Protocol format and automate posts on social media in appropriate languages in the warning targeted areas, including various local languages.

Also, novel space-based radar technologies, i.e. used in the <u>Surface Water and Ocean Topography</u> (<u>SWOT</u>) mission will, enable the production of unprecedented surface water height data, which in turn have many applications <sup>48</sup>) for assessing water resources on land, tracking regional sea level changes, monitoring coastal processes, and observing small-scale ocean currents. Such high-resolution observations will drastically expand the last mile delivery by generating risk knowledge for everyone on Earth, including for those in remote areas. Fed by such big data, digital twin Earth (DTE) models will visualize what is it that the world we live in, what will it be in days, weeks and months, and what could it be in the future if policy measures are implemented. Through emerging technologies and innovation, there will be enough data to produce and use climate information and disaster risk knowledge for early warning and other decision-makings, including for the benefit of the most vulnerable. The effectiveness and the last-mile delivery depend on whether open data and open knowledge are mainstreamed throughout the process.

Table 4 - A summary of country examples from applied technology measures, as presented in this brief

Country Technolog	Technology	Technology outputs/outcomes	Hazard type	Impact
Country	measure	reennology outputs/outcomes		sectors

<sup>&</sup>lt;sup>47</sup> Hurdles remain in open data and open knowledge including proprietary aspects of commercial data, sensitive privacy and security aspects of exposure/vulnerability data, along with legal constrains of data sharing through data privacy laws. According to the UN Report on Digital Cooperation, "addressing the legitimate concerns underlying the need for encryption without undermining legitimate law enforcement objectives is possible, along with human rights-based laws and approaches to address illegal and harmful online content." See more in the Report of the Secretary General: Roadmap for Digital Cooperation (>Link)

	Tuvalu	Sensors (LiDAR); GNSS, TRF	Obtaining bathymetry and topography to elucidate the relationship between land elevation and sea level rise	Sea-level rise	Coastal zones, infrastructure
	Colombia	Sensors (Satellite), cloud computing	Assessment of erosion and land degradation by flood/landslides; SDG reporting	Flood, landslide	Water
L	Fiji	Citizen Science, satellite, social media, crowd sourcing	Risk profiling of possible relocation sites for discussions among communities affected by sea level rise	Sea-level rise	Coastal zones
Productio	Georgia	Sensors, GIS, models, high- performance computer, <b>Citizen</b> <b>Science</b>	Multi-hazard risk maps for risk zoning; spatial, resource sectoral plannings and decision/policy making and climate risk management	Flood, landslide, mudflow, drought, hailstorm, windstorm, avalanche	Water, Climate & weather observations, Agrifood System, Energy
	Belize	AI/ML, satellite, cloud computing	Assessment of coastal & marine ecosystems, e.g. coral reefs and mangroves for NAP	All	Coastal zones
	Uganda	<b>Models</b> , AI/ML, Mobile App, satellite	Predetermining EW threshold for drought-induced crop failure to trigger disaster risk finance and social safety net program	Drought	Agrifood systems
	Indonesia	Models, satellite	Producing and calibrating impact-base forecasts	Flood, landslide, extreme weather	Climate & weather observations
	Mongolia	<b>Models</b> , Mobile App	Local-level vulnerability and hazard mapping for future climate & flood risks for development and land use plans	Flood	Water
	South Africa	Mobile- <b>loT</b> , fire sensor	Alerting informal settlements about fire with an opt-in micro insurance	Fire	Infrastructure
se	Thailand	GNSS	Identifying and targeting vulnerable people for warning about tsunami, forest fire and air pollution	Tsunami, storm, forest fire	Water, coastal zones
ň	Sri Lanka	<b>Cloud-computing</b> , API, satellite, AI/ML	Community anticipatory action planning; forecast based financing	Flood, drought, storms	Agrifood systems
	Ecuador	Cloud-computing, satellite, AI/ML, models	Analysing hindcast of historical streamflow of remote village for women- led project to design an aqueduct to deliver water to irrigate farmlands	Drought	Agrifood systems, infrastructure
	Burundi	<b>GIS</b> software, EO	Overlying climate info and disaster knowledge, data integration; national disaster risk info management system, institutionalising UN-data base to national government	All	All
	Mauritius	API, satellite	Visualizing, analysing historical and real-time rain and snow fall	Flood, drought	Climate & weather observations
Ś	South Africa	API, models,	Data integration for malaria predictions	Heat, infection	Health, heat
Acces	Senegal	ARD/Data cube, satellite	Assessing location and patterns of coastal retreat/erosions	Coastal flooding	Coastal zones
	Haiti	GIS, satellite	Capacity development for updating landcover map as critical layer (basis) for Post-Disaster Needs Assessment, UNFCCC/UNCCD/Rio reporting	Storms, earthquake	All

g environment	Niger	Citizen Science, satellite, mobile App, UAVs, models	<b>PPPs</b> : private(startup)-academia-youth collaboration	Flood	Water, agrifood systems
	Chile, Peru, Colombia	Sensors, Models	Regional/transboundary/basin-wide cooperation to share climate services of Andes glaciers, facilitating legal framework & institutional structures to share data	Glaciers melt/flooding	Water, agrifood systems, energy, infrastructure
nablir	Niue island	Digital/mobile app	Examine <b>indigenous</b> climate indicator in el niño & la niña years	Drought	Agrifood systems
ш	Malawi	Digital, satellite, (models)	Indigenous/traditional knowledge to guide scientific analysis using EO-fed modelling for flash floods	Flash flood	Water

## Section 3 – Key findings and recommendations: Scaling up innovation and technology

Climate information and disaster risk knowledge build the foundation for the MHEWS value chain that saves lives and protects properties and the environment. Targeted warning messages, optimized monitoring and communication networks and infrastructures, as well as effective evacuation plans, all require risk knowledge as the basis. Yet, there are significant differences in access to and availability of risk data and knowledge for developing countries, especially in LDCs, SIDS and Africa. Support is needed for countries to report the status of and increase production, use of and access to risk knowledge.

A wide array of scalable technology measures, platforms and services have already demonstrated their effectiveness in boosting climate information and disaster risk knowledge for countries (See Table 4 for illustrative examples). These technologies are most effective when integrated, for example, combining innovative measures (hardware, software, and orgware), approaches (e.g. scientific processes and traditional knowledge and practices) and solutions (e.g. high-tech, low-tech, open solutions), tailored to context-specific needs.

As the Section 2 indicates, the global community of scientific experts can support designing combined technology measures – in hardware (e.g. use of satellite imageries validated by Citizen Science that are fed in AI-trained model for analysis and made available through API and cloud-computing), software (e.g. expert validation of open EO data or improving the interoperability of datasets in the GEO community) and org-ware (e.g. enforcing collection of gender-disaggregated administrative data; ensuring alignment to national, regional and international TRFs).

It is also important to note that technology measures for improving disaster risk knowledge and climate information that feed MHEWS can often inform policies, decisions and actions in multiple sectors (e.g. water, agriculture and energy), including resilient infrastructure investment and management as well as assessment of losses and damages.

Yet, such measures, many of which leverage openly accessible data and knowledge, are not well known and often under-utilized in vulnerable contexts. In fact, they are not well integrated in policies, plans, project design and implementation. Under the UNFCCC and Paris Agreement, Parties, through their national action and planning documents (in about 50% of NDCs, 40% of NAPs and over 90% of ACs submitted), have underscored the importance of EWS for realizing their climate agenda, particularly for achieving adaptation goals in water and agriculture sectors. Meanwhile, there is limited recognition of the role of technology applications for improving climate information and MHEWS in these policies and plans (about 25% of NDCs and 30% of ACs submitted; 12% of adaptation-related TNAs) as well as associated country programmes and proposals to climate funds (e.g. 10% of GCF proposals based on NAPs).

Having a supportive enabling environment is crucial to unlock the power of innovation in addressing persistent challenges that developing countries face in their implementation of MHEWS, e.g. access to financing, data quality, stakeholder engagement, public participation and awareness ("last mile" challenges), and technical capacity and regulatory frameworks.

It is time to scale up fit-for-purpose technology solutions and good practices for generating and managing risk information through policy development, project planning and implementation. Efforts to promote technology solutions should be accompanied by awareness raising (e.g. under EW4All,

UNFCCC Technology Mechanism Initiative on AI for Climate Action), technical assistance (e.g. in the work of the CTCN) and programming guidance for the use of climate funds, taking into account specific needs of vulnerable groups, considering their age, gender, disabilities, legal status, special-economic status and access to services.

To scale up innovation and fit-for-purpose technology solutions, the TEC recommends that Parties:

- 1. <u>Consider MHEWS technologies when preparing and updating NDCs, NAPs, TNAs and National Reports</u>, integrating a combination of complementary technologies into existing and proposed MHEWS systems. Consideration should also be given to ongoing and complementary national processes on disaster risk reduction strategy development and implementation, that often have synergies with climate change adaptation targets, supported through regional and global cooperation frameworks.
- 2. <u>Invest in multi-sectoral technology solutions</u> by leveraging funding from relevant financial mechanisms (e.g. GCF, AF, GEF, CREWS, SOFF and fund for responding to Loss and Damage) to avoid fragmentation and to optimize impact. Long-term sustainable financing, both domestic and international, supported by a coordinated multisectoral approach is key in scaling-up integrated technological solutions that tackle multi-hazards across multiple sectors. Also, in order to ensure longer-term sustainability, it is important to build on previously funded projects and integrating new components to existing systems that may otherwise lack operational and maintenance costs.
- 3. Leverage public-private partnerships, which can be effective in strengthening governments' capacity to understand and mitigate context-specific disaster risks, including to help quantifying the effectiveness of MHEWS, at national and international level. PPPs can also help reduce costs associated with accessing international capital, particularly in climate vulnerable countries. Support from the private sector may be encouraged through enabling policies (e.g. national coordination mechanisms with private sector participation; policies that link environment and innovation to nurture technology startups in developing countries) and leveraging public finance (e.g. co-financing arrangements).
- 4. <u>Integrate technologies in projects to promote local stakeholder engagement</u> so that both low-tech (e.g. low-cost sensors, mobile and digital technologies) and high-tech solutions (e.g. EO satellite, ARD/Data Cubes and AI) enable the creation and consumption of risk knowledge by indigenous, youth, female-led and other community-based groups and entities, including local universities, research institutions and local startups.
- 5. <u>Build technical capacity of the relevant stakeholders</u> in developing countries for enhancing reporting on, production, use of and access to risk knowledge, while accelerating the abovementioned local stakeholder engagement. Regional, national, and local stakeholders need to benefit from capacity building activities for effective data and knowledge creation and management. Planning and implementing technology measures for enhanced climate and risk information for MHEWS can be positioned as a response to broader demand and necessity for digital capacity-building in developing countries. Particularly useful is targeted actions to strengthen inclusion and build the capacity of women in technology for addressing persisting gender disparity (see 1.1, Box 2 and 2.4.1).
- 6. Leverage the global community of scientific experts and innovators, especially those who have been promoting open data, knowledge and solution as public goods, e.g. GEO. This community

can provide technical support and knowledge transfer needed for the above-mentioned stakeholder engagement and their capacity building while helping to design fit-for-purpose combined technology measures, including frontier and emerging technologies. Regional and international cooperation can be leveraged to enlist such experts to improve data and technology landscape of developing countries. Success stories in SIDS and LDCs should also be showcased to ensure knowledge transfer through South-to-South peer learning opportunities.

As the EW4All initiative enters its third year, it is imperative to accelerate the planning and implementation of technology policies. Scaling up innovations and technologies is essential to enhance risk-informed climate resilience policies and actions for ensuring comprehensive protection for all from hazardous weather and climate events through the deployment of life-saving early warning systems.

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