Framework Convention on Climate Change

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Report on the simplified review of the national inventory report of Estonia submitted in 2025

Summary

This report presents the results of the simplified review of the 2025 national inventory report of Estonia, conducted by the secretariat in accordance with the modalities, procedures and guidelines for the transparency framework for action and support referred to in Article 13 of the Paris Agreement.



Abbreviations and acronyms

 CH_4 methane CO_2 carbon dioxide

GHG greenhouse gas
HFC hydrofluorocarbon
IE included elsewhere
IEF implied emission factor

LULUCF land use, land-use change and forestry

MPGs modalities, procedures and guidelines for the transparency framework for

action and support referred to in Article 13 of the Paris Agreement

 $\begin{array}{lll} N & & \text{nitrogen} \\ N_2O & & \text{nitrous oxide} \\ NA & & \text{not applicable} \\ NE & & \text{not estimated} \\ NF_3 & & \text{nitrogen trifluoride} \\ NIR & & \text{national inventory report} \end{array}$

 $\begin{array}{cc} NO & not \ occurring \\ PFC & perfluor ocarbon \\ SF_6 & sulfur \ hexafluor ide \\ \end{array}$

I. Introduction

- 1. This report covers the simplified review of the NIR of Estonia submitted in 2025. The review was conducted by the secretariat in accordance with the MPGs,¹ particularly chapter VII thereof, and the simplified review procedures.²
- 2. On 20 May 2025 a draft version of this report was transmitted to the Government of Estonia, which provided comments on individual findings on 22 June 2025 that were addressed by the secretariat and incorporated, as appropriate, in this final version of the report.³ Estonia did not provide any general comments on the report.
- 3. The secretariat conducted the simplified review of Estonia's NIR, which involved an initial assessment of completeness and consistency with the MPGs.⁴
- 4. The findings of the initial assessment, presented in the annex, are the result of automated checks and do not necessarily indicate issues of completeness or consistency of the Party's reporting with the MPGs.
- 5. This report, including the findings listed in the annex and any comments provided by the Party (see para. 2 above), will be made available to and considered by the technical expert review team as part of the subsequent technical expert review of Estonia's NIR.⁵

II. Initial assessment of completeness and consistency with the modalities, procedures and guidelines

A. Summary of findings

6. The table below provides a summary of the findings of the initial assessment by the secretariat. Tables I.1–I.7 list the findings and include detailed information on each one.

Summary of the initial assessment

Area of review	Description	Assessment
Dates of submission	2025 submission: CRTs, 15 April 2025	
	2024 submission: CRTs, 30 December 2024	
Recalculations	Recalculations that have changed estimated total GHG emissions or removals (excluding LULUCF) by more than 2 per cent for categories or subcategories above the threshold of significance (5.43 kt CO ₂ eq for 2023) ^a	
	Recalculations for 1990 (the reference year for the Party's nationally determined contribution) and 2022 since the previous submission	
Completeness	Detection of notation key "NE", or of missing gases or sectors in CRT 10 emission trends summary	See table I.2
Notation keys	Changes in notation keys reported for 1990 and 2022 since the previous submission	No findings for this area
Sectoral and reference approaches	Difference in estimated energy consumption or CO ₂ emissions, by fuel type, of more than 5 per cent between the reference and sectoral approaches for the latest reported year (2023)	See table I.4
Time-series consistency	The time series of emissions is assessed by calculating inter- annual changes for each category and gas and converting them to CO ₂ eq. Inter-annual changes exceeding the significance	See table I.5

¹ Decision 18/CMA.1, annex.

² Contained in paras. 15–19 of the conclusions and recommendations from the 2023 joint meeting of lead reviewers, available at https://unfccc.int/documents/627213.

³ As per para. 163 of the MPGs.

⁴ As per para. 155 of the MPGs.

⁵ As per para. 155 of the MPGs.

Area of review	Description	Assessment
	threshold are evaluated using the z-score method, ^b where outliers are identified as values exceeding a z-score of 3, based on the statistical distribution of the full time series	
IEFs	Comparison of IEFs reported for any significant subcategories under key categories with the range of IEFs reported by developed country Parties for the latest inventory year (2023) in their 2025 submission ^c	See table I.6
Key categories	New key categories identified since the previous submission for level (latest year) and trend	See table I.7
Previous areas of improvement	Status of implementation of previous areas of improvement identified in the latest report on the technical expert review of the Party's biennial transparency report	NA^d

^a Threshold calculated by the secretariat as 0.05 per cent of the national total GHG emissions for 2023, excluding LULUCF, or 500 kt CO₂ eq, whichever is lower (see para. 32 of the MPGs).

B. Comments of the Party on the initial assessment

7. The Party did not provide any general comments.

Statistical measure that indicates how many standard deviations a data point is from the mean.
 Range defined by the median plus or minus two times the standard deviation, calculated from all available data points per category.

^d As at the time of publication of this report, information on status of implementation of previous areas of improvement was not yet available.

Annex

Findings of the initial assessment of Estonia's 2025 national inventory report

Tables I.1–I.7 detail the findings of the initial assessment by the secretariat of the Party's NIR.

Table I.1 **Findings on recalculations**

					Estimate in latest	Estimate in previous			
				Inventory	submission	submission			Difference (kt
ID#	Category	CRT	Gas	year	(2025)	(2024)	Difference Unit	Difference (%)	$CO_2 eq)$
I.1.1.	1.A.1.a. Public electricity and heat production	Table1	CO ₂	2022	7 027.80	6 818.69	209.11 kt	3.1	209.11
I.1.2.	2.A.2. Lime production	Table2(I)	CO_2	1990	118.84	129.69	-10.85 kt	-8.4	-10.85
I.1.3.	3.D.1.f. Cultivation of organic soils (i.e. histosols)	Table3	N_2O	1990	0.56	0.53	0.03 kt	5.7	8.03
I.1.4.	3.B.1.a. Other	Table3	CH ₄	2022	4.28	4.55	–0.27 kt	-5.9	-7.57
I.1.5.	3.D.1.c. Urine and dung deposited by grazing animals	Table3	N_2O	2022	0.07	0.04	0.03 kt	85.9	8.53
I.1.6.	3.D.1.f. Cultivation of organic soils (i.e. histosols)	Table3	N_2O	2022	0.54	0.51	0.03 kt	5.2	7.08
I.1.7.	4.A.1. Forest land remaining forest land	Table4	Net CO ₂ emissions/removals	1990	-5 927.02	-6 134.51	207.49 kt CO ₂ eq	3.4	207.49
I.1.8.	4.B.1. Cropland remaining cropland	Table4	Net CO ₂ emissions/removals	1990	646.36	603.38	42.97 kt CO ₂ eq	7.1	42.97
I.1.9.	4.D.1. Wetlands remaining wetlands	Table4	Net CO ₂ emissions/removals	1990	274.05	266.57	7.48 kt CO ₂ eq	2.8	7.48
I.1.10.	4.A.1. Forest land remaining forest land	Table4	Net CO ₂ emissions/removals	2022	-1 665.90	-1 429.09	–236.81 kt CO ₂ eq	-16.6	-236.81
I.1.11.	4.B.2. Land converted to cropland	Table4	Net CO ₂ emissions/removals	2022	138.59	131.50	7.09 kt CO ₂ eq	5.4	7.09
I.1.12.	4.C.2. Land converted to grassland	Table4	Net CO ₂ emissions/removals	2022	-86.03	-72.53	−13.50 kt CO ₂ eq	-18.6	-13.50
I.1.13.	4.D.2. Land converted to wetlands	Table4	Net CO ₂ emissions/removals	2022	17.76	8.38	9.39 kt CO ₂ eq	112.0	9.39
I.1.14.	4.E.2. Land converted to settlements	Table4	Net CO ₂ emissions/removals	2022	392.43	308.85	83.58 kt CO ₂ eq	27.1	83.58
I.1.15.	4.F.2. Land converted to other land	Table4	Net CO ₂ emissions/removals	2022	37.16	29.25	7.92 kt CO ₂ eq	27.1	7.92

					Estimate in	Estimate in			
					latest	previous			
				Inventory	submission	submission			Difference (kt
ID#	Category	CRT	Gas	year	(2025)	(2024)	Difference Unit	Difference (%)	$CO_2 eq)$
I.1.16.	4.G. Harvested wood products	Table4	Net CO ₂ emissions/removals	2022	-662.89	-641.58	–21.31 kt CO ₂ eq	-3.3	-21.31

Table I.2 **Findings on completeness**

				Inventory	
ID#	Sector, category or gas	CRT	Gas	year	Notation key Finding type
I.2.1.	1.B.2.a. Oil	Table1	CO ₂	1990	NE, NO Reporting of "NE" detected
I.2.2.	1.B.2.a. Oil	Table1	CH ₄	1990	NE, NO Reporting of "NE" detected
I.2.3.	1.B.2.a. Oil	Table1	Total GHG emissions	1990	NE, NO Reporting of "NE" detected
I.2.4.	1.B.2.a. Oil	Table1	CO_2	2023	NE, NO Reporting of "NE" detected
I.2.5.	1.B.2.a. Oil	Table1	CH ₄	2023	NE, NO Reporting of "NE" detected
I.2.6.	1.B.2.a. Oil	Table1	Total GHG emissions	2023	NE, NO Reporting of "NE" detected
I.2.7.	4.A.2. Land converted to forest land	Table4	CH ₄	1990	IE, NE, NO Reporting of "NE" detected
I.2.8.	4.B.1. Cropland remaining cropland	Table4	CH ₄	1990	NE, NO Reporting of "NE" detected
I.2.9.	4.B.1. Cropland remaining cropland	Table4	N_2O	1990	NE, NO Reporting of "NE" detected
I.2.10.	4.B.2. Land converted to cropland	Table4	Net CO ₂	1990	NE, NO Reporting of "NE" detected
			emissions/removals		
I.2.11.	4.B.2. Land converted to cropland	Table4	CH ₄	1990	NE, NO Reporting of "NE" detected
I.2.12.	4.B.2. Land converted to cropland	Table4	N_2O	1990	NE, NO Reporting of "NE" detected
I.2.13.	4.B.2. Land converted to cropland	Table4	Total GHG	1990	NE, NO Reporting of "NE" detected
			emissions/removals		
I.2.14.	4.C.2. Land converted to grassland	Table4	CH ₄	1990	IE, NE, NO Reporting of "NE" detected
I.2.15.	4.C.2. Land converted to grassland	Table4	N_2O	1990	IE, NE, NO Reporting of "NE" detected
I.2.16.	4.D.2. Land converted to wetlands	Table4	CH ₄	1990	IE, NE, NO Reporting of "NE" detected
I.2.17.	4.D.2. Land converted to wetlands	Table4	N_2O	1990	IE, NE, NO Reporting of "NE" detected
I.2.18.	4.E.1. Settlements remaining settlements	Table4	Net CO ₂	1990	NA, NE, NO Reporting of "NE" detected
			emissions/removals		
I.2.19.	4.E.1. Settlements remaining settlements	Table4	CH ₄	1990	NE, NO Reporting of "NE" detected
I.2.20.	4.E.1. Settlements remaining settlements	Table4	N_2O	1990	NE, NO Reporting of "NE" detected
I.2.21.	4.E.1. Settlements remaining settlements	Table4	Total GHG	1990	NA, NE, NO Reporting of "NE" detected
			emissions/removals		
I.2.22.	4.E.2. Land converted to settlements	Table4	Net CO ₂	1990	NE, NO Reporting of "NE" detected
			emissions/removals		

				Inventory	
ID#	Sector, category or gas	CRT	Gas	year	Notation key Finding type
I.2.23.	4.E.2. Land converted to settlements	Table4	CH ₄	1990	NE, NO Reporting of "NE" detected
I.2.24.	4.E.2. Land converted to settlements	Table4	N_2O	1990	NE, NO Reporting of "NE" detected
I.2.25.	4.E.2. Land converted to settlements	Table4	Total GHG	1990	NE, NO Reporting of "NE" detected
			emissions/removals		
I.2.26.	4.A.2. Land converted to forest land	Table4	CH_4	2023	IE, NE, NO Reporting of "NE" detected
I.2.27.	4.B.1. Cropland remaining cropland	Table4	CH_4	2023	NE, NO Reporting of "NE" detected
I.2.28.	4.B.1. Cropland remaining cropland	Table4	N_2O	2023	NE, NO Reporting of "NE" detected
I.2.29.	4.B.2. Land converted to cropland	Table4	CH_4	2023	NE, NO Reporting of "NE" detected
I.2.30.	4.C.2. Land converted to grassland	Table4	CH_4	2023	IE, NE, NO Reporting of "NE" detected
I.2.31.	4.C.2. Land converted to grassland	Table4	N_2O	2023	IE, NE, NO Reporting of "NE" detected
I.2.32.	4.E.1. Settlements remaining settlements	Table4	Net CO ₂	2023	NA, NE, NO Reporting of "NE" detected
			emissions/removals		
I.2.33.	4.E.1. Settlements remaining settlements	Table4	CH_4	2023	NE, NO Reporting of "NE" detected
I.2.34.	4.E.1. Settlements remaining settlements	Table4	N_2O	2023	NE, NO Reporting of "NE" detected
I.2.35.	4.E.1. Settlements remaining settlements	Table4	Total GHG	2023	NA, NE, NO Reporting of "NE" detected
			emissions/removals		
I.2.36.	4.E.2. Land converted to settlements	Table4	CH_4	2023	NE, NO Reporting of "NE" detected
I.2.37.	4.F.2. Land converted to other land	Table4	CH_4	2023	NE, NO Reporting of "NE" detected
I.2.38.	5.B.2. Anaerobic digestion at biogas facilities	Table5	CH_4	2023	NE, NO Reporting of "NE" detected
I.2.39.	5.B.2. Anaerobic digestion at biogas facilities	Table5	N_2O	2023	NE, NO Reporting of "NE" detected
I.2.40.	5.B.2. Anaerobic digestion at biogas facilities	Table5	Total GHG emissions	2023	NE, NO Reporting of "NE" detected
I.2.41.	5.C.2. Open burning of waste	Table5	CO_2	2023	NE, NO Reporting of "NE" detected
I.2.42.	5.C.2. Open burning of waste	Table5	CH_4	2023	NE, NO Reporting of "NE" detected
I.2.43.	5.C.2. Open burning of waste	Table5	N_2O	2023	NE, NO Reporting of "NE" detected
I.2.44.	5.C.2. Open burning of waste	Table5	Total GHG emissions	2023	NE, NO Reporting of "NE" detected
I.2.45.	HFCs	Table10s6	_	1990	NA, NO Gas or sector not reported
I.2.46.	PFCs	Table10s6	_	1990	NA, NO Gas or sector not reported
I.2.47.	PFCs	Table10s6	=	2023	NA, NO Gas or sector not reported
I.2.48.	Unspecified mix of HFCs and PFCs	Table10s6	=	1990	NA, NO Gas or sector not reported
I.2.49.	Unspecified mix of HFCs and PFCs	Table10s6	_	2023	NA, NO Gas or sector not reported
I.2.50.	SF_6	Table10s6	=	1990	NA, NO Gas or sector not reported
I.2.51.	NF ₃	Table10s6	_	1990	NA, NO Gas or sector not reported
I.2.52.	NF ₃	Table10s6		2023	NA, NO Gas or sector not reported
I.2.53.	6. Other	Table10s6	_	1990	NA Gas or sector not reported
I.2.54.	6. Other	Table10s6	<u> </u>	2023	NA Gas or sector not reported

Changes in notation keys reported since the previous submission

			Notation key	Notation key
		Inventory	reported in latest	reported in previous
ID#	Category	CRT Gas year	submission (2025)	submission (2024)
No find	lings for this area			

Table I.4

Differences between the sectoral and reference approaches for the latest reported year

				Difference between
				reference and sectoral
ID#	CRT table	Fuel type	Description	approaches (%)
I.4.1.	Table1.A(c)	Solid fuels (excluding international bunkers)	Energy consumption	-20.1
I.4.2.	Table1.A(c)	Solid fuels (excluding international bunkers)	CO ₂ emissions	75.5

Table I.5 **Findings on time-series consistency**

									Difference	Difference	
ID#	Category	CRT	Gas	Year 1	Year 2	Value 1	Value 2	Difference Unit	$(CO_2 eq)$	(%)	Z-score
I.5.1.	1.A.2.e. Food processing, beverages and tobacco	Table1	CO ₂	1991	1992	639.87	358.36	–281.51 kt	-281.51	-44.0	-3.8
I.5.2.	1.A.2.g. Other	Table1	CO_2	1991	1992	1 215.16	463.64	–751.52 kt	-751.52	-61.8	-5.2
I.5.3.	1.A.3.b. Road transportation	Table1	CO_2	1991	1992	2 018.69	1 013.11	−1 005.58 kt	$-1\ 005.58$	-49.8	-4.7
I.5.4.	1.A.3.b. Road transportation	Table1	CH_4	1991	1992	0.82	0.36	–0.45 kt	-12.67	-55.5	-5.0
I.5.5.	1.A.3.b. Road transportation	Table1	N_2O	1991	1992	0.07	0.03	-0.04 kt	-9.37	-52.2	-4.5
I.5.6.	1.A.3.e. Other transportation	Table1	CO_2	2020	2021	200.33	158.72	–41.61 kt	-41.61	-20.8	-3.1
I.5.7.	1.A.4.a. Commercial/institutional	Table1	CH_4	1994	1995	0.24	0.01	–0.23 kt	-6.44	-94.3	-4.8
I.5.8.	1.A.4.b. Residential	Table1	CO_2	1991	1992	1 002.66	525.01	–477.66 kt	-477.66	-47.6	-5.1
I.5.9.	1.A.4.b. Residential	Table1	CH_4	1991	1992	2.29	1.33	–0.96 kt	-26.78	-41.8	-4.0
I.5.10.	1.B.2.b. Natural gas	Table1	CH_4	1991	1992	2.23	1.30	–0.93 kt	-25.95	-41.5	-3.7
I.5.11.	1.D.1.a. Aviation	Table1	CO_2	2019	2020	210.33	72.11	-138.22 kt	-138.22	-65.7	-3.4
I.5.12.	1.D.1.b. Navigation	Table1	CO_2	2011	2012	588.43	1 259.46	671.03 kt	671.03	114.0	3.5
I.5.13.	2.A.1. Cement production	Table2(I)	CO_2	2008	2009	602.72	257.00	-345.72 kt	-345.72	-57.4	-3.0
I.5.14.	2.A.2. Lime production	Table2(I)	CO_2	1991	1992	132.97	59.10	–73.87 kt	-73.87	-55.6	-4.1
I.5.15.	2.A.4. Other process uses of carbonates	Table2(I)	CO_2	2011	2012	2.07	203.14	201.07 kt	201.07	9 701.7	3.5
I.5.16.	2.A.4. Other process uses of carbonates	Table2(I)	CO_2	2013	2014	236.52	0.57	–235.95 kt	-235.95	-99.8	-4.1
I.5.17.	2.F.1. Refrigeration and air conditioning	Table2(I)	HFCs	2019	2020	209.92	172.19	−37.72 kt CO ₂ eq	-37.72	-18.0	-4.3
I.5.18.	2.F.2. Foam blowing agents	Table2(I)	HFCs	2007	2008	32.79	3.66	-29.12 kt CO ₂ eq	-29.12	-88.8	-4.6

									Difference	Difference	
ID#	Category	CRT	Gas	Year 1	Year 2	Value 1	Value 2	Difference Unit	$(CO_2 eq)$	(%)	Z-score
I.5.19.	2.F.1. Refrigeration and air conditioning	Table2(II)	HFC-125	2019	2020	22.97	19.05	−3.92 t	-12.44	-17.1	-4.4
I.5.20.	2.F.1. Refrigeration and air conditioning	Table2(II)	HFC-134a	2006	2007	24.58	34.92	10.34 t	13.44	42.1	3.9
I.5.21.	2.F.1. Refrigeration and air conditioning	Table2(II)	HFC-143a	2019	2020	17.09	12.66	−4.44 t	-21.30	-26.0	-4.4
I.5.22.	2.F.2. Foam blowing agents	Table2(II)	HFC-134a	2007	2008	23.22	0.14	-23.09 t	-30.01	-99.4	-4.5
I.5.23.	3.A.1.a. Other	Table3	CH_4	1992	1993	40.05	32.04	-8.01 kt	-224.41	-20.0	-3.7
I.5.24.	3.A.2. Sheep	Table3	CH_4	1992	1993	1.13	0.76	–0.38 kt	-10.52	-33.2	-3.8
I.5.25.	3.A.3. Swine	Table3	CH_4	1991	1992	0.82	0.56	–0.27 kt	-7.44	-32.3	-4.1
I.5.26.	3.B.1.a. Other	Table3	N_2O	1992	1993	0.17	0.14	–0.03 kt	-8.31	-18.3	-3.1
I.5.27.	3.B.3. Swine	Table3	CH_4	1991	1992	3.78	2.52	-1.26 kt	-35.18	-33.3	-4.1
I.5.28.	3.D.1.a. Inorganic N fertilizers	Table3	N_2O	1992	1993	0.92	0.47	–0.45 kt	-118.31	-48.7	-4.1
I.5.29.	3.D.1.c. Urine and dung deposited by grazing animals	Table3	N_2O	1992	1993	0.22	0.17	–0.05 kt	-12.33	-21.4	-3.6
I.5.30.	3.D.2. Indirect N ₂ O emissions from managed soils	Table3	N_2O	1992	1993	0.61	0.43	–0.18 kt	-48.16	-29.6	-3.5
I.5.31.	3.G. Liming	Table3	CO_2	1997	1998	5.76	24.95	19.19 kt	19.19	333.3	3.3
I.5.32.	4.A.1. Forest land remaining forest land	Table4	CH_4	2005	2006	2.73	2.99	0.25 kt	7.11	9.3	3.2
I.5.33.	4.A.1. Forest land remaining forest land	Table4	CH_4	2006	2007	2.99	2.74	–0.25 kt	-6.99	-8.4	-3.2
I.5.34.	5.D.1. Domestic wastewater	Table5	CH_4	1997	1998	3.94	3.41	–0.53 kt	-14.87	-13.5	-3.3
I.5.35.	5.D.1. Domestic wastewater	Table5	CH_4	2007	2008	2.80	2.25	–0.56 kt	-15.59	-19.9	-3.5
I.5.36.	5.F.1. Long-term storage of carbon in waste disposal	Table5	CO_2	2018	2019	3 624.52	2 059.24	−1 565.27 kt	-1 565.27	-43.2	-3.6
	sites										

Table I.6

Comparison between implied emission factors reported for key categories and the range of implied emission factors from the 2025 national inventory reports of developed country Parties

ID#	Category	CRT	Gas	Unit	IEF reported Comparison
I.6.1.	1.A.3.b. Road transportation – biomass	Table1.A(a)s3	CO ₂	t/TJ	63.565 Below range
I.6.2.	2.F.1.e. Mobile air conditioning – HFC-32	Table2(II).B-Hs2	Product life factor	%	30.000 Above range
I.6.3.	2.F.1.e. Mobile air conditioning – HFC-125	Table2(II).B-Hs2	Product life factor	%	30.000 Above range
I.6.4.	2.F.1.e. Mobile air conditioning – HFC-143a	Table2(II).B-Hs2	Product life factor	%	30.000 Above range
I.6.5.	3.A.1.a.i. Mature dairy cattle	Table3.A	CH ₄	kg CH ₄ /head/year	162.868 Above range
I.6.6.	3.D.1.b. Organic N fertilizers	Table3.D	N_2O	kg N ₂ O-N/kg N	0.000 Below range
I.6.7.	3.D.1.b. Organic N fertilizers – 3.D.1.b.ii. Sewage	Table3.D	N_2O	kg N ₂ O-N/kg N	0.000 Below range
	sludge applied to soils				

Table I.7 **Identification of new key categories**

ID#	New key category	Gas	Criteria	Inventory year
I.7.1.	1.A.2. Fuel combustion – manufacturing industries and construction – liquid fuels	CO_2	Level	2023
I.7.2.	1.A.4. Other sectors – solid fuels	CO_2	Trend	2023
I.7.3.	4.C.1. Grassland remaining grassland	CO_2	Level	2023