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Administrative, financial and institutional matters

Other administrative, financial and institutional matters

Update on the extent to which the UNFCCC core budget and budgets in the UNFCCC trust fund for supplementary activities were funded as at 31 March 2025

Note by the secretariat

Summary

This document provides an update on the extent to which the UNFCCC core budget and budgets in the UNFCCC trust fund for supplementary activities were funded as at 31 March 2025. Funding for the UNFCCC core budget for the 2024–2025 biennium, totalling EUR 74.1 million, is largely on track. The 2024 portion was fully funded, and the 2025 portion had received EUR 30.2 million, representing 81.5 per cent of its allocation. In contrast, the UNFCCC trust fund for supplementary activities, which has a biennial budget of EUR 211.0 million, had only received EUR 100.9 million, or 48 per cent of its total. The distribution of this funding has been inconsistent, with some projects receiving their full allocation from voluntary contributions and others receiving none of their allocation. Overall, while funding the core budget is progressing well, the supplementary fund remains significantly underfunded, limiting support for many important initiatives.

Abbreviations and acronyms

| | |
|------------|---|
| CGE | Consultative Group of Experts |
| CMP | Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol |
| COP | Conference of the Parties |
| ETF | enhanced transparency framework under the Paris Agreement |
| GCA portal | global climate action portal (NAZCA) |
| LCIPP | Local Communities and Indigenous Peoples Platform |
| MRV | measurement, reporting and verification |
| NAP | national adaptation plan |
| NDC | nationally determined contribution |
| PCCB | Paris Committee on Capacity-building |
| SBI | Subsidiary Body for Implementation |
| SCF | Standing Committee on Finance |
| TEC | Technology Executive Committee |
| WIM | Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts |

I. Introduction

A. Background and mandate

1. Pursuant to the UNFCCC financial procedures,¹ contributions to the UNFCCC core budget are due on 1 January of each calendar year.²
2. COP 28 approved the programme budget for the biennium 2024–2025, amounting to EUR 74,105,511, namely EUR 37,041,148 for 2024 and EUR 37,064,363 for 2025.³ CMP 18 endorsed the decision of the COP as it applies to the Kyoto Protocol.⁴
3. The COP regularly takes note of resource requirements in the trust fund for supplementary activities, and the secretariat informs the governing and subsidiary bodies at each of their sessions of budgetary implications arising from requests contained in the decisions of the governing bodies and the conclusions of the subsidiary bodies adopted at those sessions. Income to cover the cost of supplementary activities consists of voluntary contributions from Parties and non-Party stakeholders.
4. COP 29 requested the secretariat to prepare quarterly reports on the extent to which the UNFCCC core and supplementary budgets are funded in order to significantly improve the transparency of its budget management process.⁵

B. Scope

5. This document provides an update on the extent to which the UNFCCC core budget and project budgets in the UNFCCC trust fund for supplementary activities were funded as at 31 March 2025.

C. Possible action by the Subsidiary Body for Implementation

6. The SBI is invited to take note of the information presented herein and to decide on actions to be included in draft decisions on administrative and financial matters for consideration and adoption at COP 30 and CMP 20.

II. Core budget

7. Funding available under the core budget in 2024 amounted to EUR 51,483,775, which consisted of contributions made by Parties in 2024, the unspent balance of contributions made in prior years and interest gained on cash investments made by the United Nations Treasury. The core budget for 2024 was therefore fully funded as at the end of 2024.
8. Funding available under the core budget in 2025 as at 31 March 2025 amounted to EUR 30,224,560, which consisted of contributions made by Parties in 2025, the unspent balance of contributions made in prior years and interest gained on cash investments made by the United Nations Treasury. As such, 81.5 per cent of the core budget for 2025 had been funded as at 31 March 2025.

¹ Decision [15/CP.1](#), annex I.

² Decision [15/CP.1](#), annex I, para. 8(b).

³ Decision [19/CP.28](#), para. 1.

⁴ Decision [5/CMP.18](#), para. 1.

⁵ Decision [20/CP.29](#), para. 12.

III. Trust fund for supplementary activities

9. The total of all project budgets for activities funded under the trust fund for supplementary activities for the biennium 2024–2025 is EUR 211.0 million. However, only EUR 100.9 million, or 48 per cent, of the total budget had been received as at 31 March 2025.

10. The table below presents the share of budgeted funding received for projects funded under the trust fund for supplementary activities in the biennium 2024–2025 as at 31 March 2025. The funding received varies significantly across the projects.

11. Funding in support of activities under Article 6, paragraph 4, of the Paris Agreement continued to be administered under the trust fund for supplementary activities in 2024. It was transferred in January 2025 to a newly established trust fund dedicated to funding these activities. It is therefore excluded from the table below.

Share of budgeted funding received for projects funded under the trust fund for supplementary activities in the biennium 2024–2025 as at 31 March 2025

| <i>Project number</i> | <i>Division</i> | <i>Overarching objective/project</i> | <i>2024–2025 project budget</i> | <i>Funding available in 2024–2025^a</i> | <i>Share (%)</i> |
|-------------------------------------|---|---|---------------------------------|---|------------------|
| Intergovernmental engagement | | | | | |
| 101-002 | Mitigation | Facilitation of enhanced mitigation ambition and implementation | 9 845 058 | 3 868 660 | 39 |
| 101-005 | Intergovernmental Support and Collective Progress | Enhancement of coordination and operational support for Presidency teams | 1 365 343 | 332 756 | 24 |
| 101-006 | Communications and Engagement | Facilitation of the effective participation of observer organizations and other non-Party stakeholders in established UNFCCC processes | 2 902 022 | 554 259 | 19 |
| 101-010 | Executive | Engagement by the Executive Secretary and the Deputy Executive Secretary in United Nations wide management and coordination activities | 1 038 868 | 893 219 | 86 |
| 101-011 | Programmes Coordination | Coordination of support for just transition, including the United Arab Emirates just transition work programme | 2 028 578 | 421 445 | 21 |
| 101-012 | Operations Coordination | Support for partnerships for transformative climate action | 1 823 418 | 2 047 710 | 112 |
| Intergovernmental processes | | | | | |
| 102-001-1 | Adaptation | Comprehensive support for the United Arab Emirates Framework for Global Climate Resilience, the Nairobi work programme on impacts, vulnerability and adaptation to climate change, the process to formulate and implement national adaptation plans and adaptation-related transparency provisions | 5 083 758 | 2 383 329 | 47 |
| 102-001-2 | Adaptation | Activities to respond to loss and damage arising from the adverse effects of climate change, including in support of the objectives of the Santiago Network for loss and damage | 1 854 493 | 7 922 843 ^b | 427 |
| 102-002 | Mitigation | Support for the operationalization of Article 6, paragraphs 2 and 8, of the Paris Agreement | 10 466 588 | 2 872 014 | 27 |
| 102-003 | Means of Implementation | Strengthening of the climate finance architecture through the new collective quantified goal on climate finance; long-term finance; the Sharm el-Sheikh dialogue on Article 2, paragraph 1(c), of the Paris Agreement and its complementarity with Article 9 of the Paris Agreement; support for work related to finance for addressing loss and damage and adaptation finance; support for the interim secretariat of and administrative support to the Board of the Fund for responding to loss | 13 512 974 | 5 707 877 | 42 |

| <i>Project number</i> | <i>Division</i> | <i>Overarching objective/project</i> | <i>2024–2025 project budget</i> | <i>Funding available in 2024–2025^a</i> | <i>Share (%)</i> |
|-----------------------|---|---|---------------------------------|---|------------------|
| | | and damage during its transitional period; and the biennial assessment and overview of climate finance flows, the report on the determination of the needs of developing country Parties, the report on progress towards the goal of mobilizing USD 100 billion per year and work related to Article 9, paragraph 5, of the Paris Agreement | | | |
| 102-004-1 | Transparency | Comprehensive support for the technical reviews of national reports under the ETF and MRV processes | 21 558 037 | 3 244 900 | 15 |
| 102-004-2 | Transparency | Supporting activities relating to agriculture, forestry and other land use: reducing emissions from deforestation and forest degradation, enhancement of forest carbon sinks, sustainable management of forests, and issues relating to agriculture | 984 383 | 384 170 | 39 |
| 102-005 | Intergovernmental Support and Collective Progress | Provision of comprehensive support for the response to the first global stocktake, preparation for the second global stocktake, consideration of research and systematic observation and science, and enhancement of collaboration with the Intergovernmental Panel on Climate Change and of ocean-based climate action | 1 444 017 | 1 001 966 | 69 |
| 102-006-1 | Communications and Engagement | Enhancement of the effectiveness and impact of collaborative climate action by mobilizing non-Party stakeholder engagement in the UNFCCC process and administering the Marrakech Partnership for Global Climate Action | 3 784 775 | 1 473 973 | 39 |
| 102-006-2 | Communications and Engagement | Comprehensive support for work related to Action for Climate Empowerment, youth engagement, including the Presidency youth climate champion, and gender, including enhancement of inclusive stakeholder engagement | 6 813 477 | 2 518 920 | 37 |
| 102-008 | Conference Affairs | Making the COP fit for purpose | 2 858 431 | 1 433 893 | 50 |
| | | Constituted bodies | | | |
| 200-001 | Adaptation | Support for the full extent of activities envisaged in the workplans of the Adaptation Committee, the LCIPP, the Least Developed Countries Expert Group and the WIM Executive Committee | 7 417 615 | 2 024 876 | 27 |
| 200-002 | Mitigation | Support for the full extent of activities envisaged in the workplans of the forum on the impact of the implementation of response measures and its Katowice Committee of Experts on the Impacts of the Implementation of Response Measures | 1 990 824 | 1 355 341 | 68 |
| 200-003 | Means of Implementation | Support for the full extent of activities envisaged in the workplans of the PCCB, the SCF and the TEC | 2 974 246 | 1 280 494 | 43 |
| 200-004 | Transparency | Extensive support for developing countries to implement the ETF and MRV, including through the work of the CGE | 10 158 308 | 4 379 730 | 43 |
| 200-007 | Legal Affairs | Comprehensive support for the full extent of activities of the Compliance Committee under the Kyoto Protocol and the Paris Agreement | 1 248 861 | 367 491 | 29 |
| | | Data and information management | | | |
| 300-001 | Adaptation | Development and enhancement of adaptation-related data portals | 883 777 | 267 514 | 30 |

| <i>Project number</i> | <i>Division</i> | <i>Overarching objective/project</i> | <i>2024–2025 project budget</i> | <i>Funding available in 2024-2025^a</i> | <i>Share (%)</i> |
|-------------------------------------|-------------------------------|---|---------------------------------|---|------------------|
| 300-004 | Transparency | Development of the information hub and related reporting and review systems and tools used under the enhanced transparency framework and streamlining of existing data management and tools used under the current transparency arrangements | 10 816 605 | 6 724 110 ^c | 62 |
| 300-004-1 | Transparency | Participation in global climate action is enabled, enhanced and recognized through the GCA portal (NAZCA portal) | 5 656 193 | 2 834 019 | 50 |
| 300-006 | Communications Engagement | Enhancement of access to online information and of virtual participation in the UNFCCC process, and digital media campaigns | 2 672 544 | 877 805 | 33 |
| 300-009 | Administration and Operations | Enhancement and modernization of platforms and strengthening of the security of infrastructure and platforms | 1 700 650 | 260 869 | 15 |
| 300-012 | Operations Coordination | Enhancement of digital access to UNFCCC archives and development and maintenance of the digital platform for climate change events | 3 007 765 | 652 412 | 22 |
| Enhanced engagement | | | | | |
| 400-001 | Adaptation | Enhancement of engagement with respect to climate change impacts, vulnerability and adaptation, including in relation to anticipatory approaches to the attainment of long-term resilience | 2 711 758 | 385 537 | 14 |
| 400-002 | Mitigation | Unlocking of transformative climate solutions in collaboration with Parties and non-State actors | 40 674 891 | 31 416 424 | 77 |
| 400-003 | Means of Implementation | Support for developing countries to access means of implementation for NAPs and NDCs, comprising needs-based finance; the Fellowship Capacity Award Programme to Advance Capabilities and Institutional Training in One Year; the Youth4Capacity programme; and the Technology Mechanism initiative on artificial intelligence for climate action | 8 126 541 | 4 077 357 | 50 |
| 400-004 | Transparency | Additional support and enhanced engagement for the development and implementation of the ETF | 4 930 600 | 522 653 | 11 |
| 400-006-1 | Communications and Engagement | Comprehensive support for communications campaigns for promoting achievements under the UNFCCC process and producing multilingual content for the UNFCCC website, mobile applications and social media channels | 4 894 420 | 1 389 574 | 28 |
| 400-006-2 | Communications and Engagement | Mobilization for climate action, in particular through the creative and community sectors | 4 975 615 | 2 714 646 | 55 |
| 400-007 | Legal Affairs | Enhancement of the capacity of young negotiators, presiding officers, UNFCCC secretariat staff, observer organizations, policymakers and legislators to actively engage in the intergovernmental process and implement international climate commitments | 912 368 | 19 728 | 2 |
| 400-011 | Programmes Coordination | UNFCCC liaison officer in New York City, United States of America | 346 185 | 627 122 | 181 |
| Oversight and administration | | | | | |
| 500-007 | Legal Affairs | Comprehensive provision of institutional and general legal review and advice with respect to all activities and operations of the secretariat; and strengthening of the secretariat's institutional legal framework | 1 691 722 | 457 683 | 27 |

| <i>Project number</i> | <i>Division</i> | <i>Overarching objective/project</i> | <i>2024–2025 project budget</i> | <i>Funding available in 2024–2025^a</i> | <i>Share (%)</i> |
|-----------------------|-------------------------------|---|---------------------------------|---|------------------|
| 500-009 | Administration and Operations | Enhancement and modernization of infrastructure, networks and end-user equipment and productivity tools | 1 423 800 | 233 996 | 16 |
| 500-010 | Executive | Advancement of the secretariat's delivery and organizational culture for greater impact | 1 033 612 | 325 746 | 32 |
| 500-011 | Programmes Coordination | Enhancement of coordination and synergies related to facilitating implementation of mandated activities | 1 126 789 | 452 418 | 40 |
| 500-012 | Operations Coordination | Integration and harmonization of the UNFCCC administrative process to adapt to new mandates that transition from negotiations of the Paris Agreement rulebook to operationalization of the Paris Agreement, and continuation of the implementation of recommendations from the structural review of the secretariat to improve the effectiveness and efficiency of the organization | 1 061 335 | 220 609 | 21 |
| Cross-cutting | | | | | |
| 600-011 | Programmes Coordination | Enhancement of engagement through regional climate weeks | 1 240 331 | 6 799 | 1 |
| Total | | | 211 041 575 | 100 936 887 | 48 |

^a Includes funding available for 2026 and beyond.

^b The Santiago network for averting, minimizing and addressing loss and damage associated with the adverse effects of climate change had been managed by the UNFCCC secretariat until a host for the network was selected (United Nations Office for Project Services and United Nations Office for Disaster Risk Reduction). This amount includes funds that were forwarded to the new hosts.

^c The available funding includes funding made available as loans from the trust fund for the clean development mechanism. As at 31 December 2024, USD 6.3 million of the loans had yet to be repaid to the trust fund for the clean development mechanism.