



附属履行机构

第五十一届会议

2019年12月2日至9日，马德里

议程项目 17

性别与气候变化

## 性别与气候变化

### 主席提出的结论草案

### 附属履行机构的建议

附属履行机构第五十一届会议根据收到的所有材料和编写的相关报告，包括非正式协商共同召集人在第五十届会议期间编写的非正式说明，<sup>1</sup> 审议了对性别问题利马工作方案及其性别行动计划的审查，并作为建议提出以下决定草案，供缔约方会议第二十五届会议审议和通过：

#### 决定草案 -/CP.25

#### 加强性别问题利马工作方案及其性别行动计划

缔约方会议，

忆及第 36/CP.7、1/CP.16、23/CP.18、18/CP.20、1/CP.21、21/CP.22 和 3/CP.23 号决定、《巴黎协定》和卡托维兹气候一揽子计划，

承认仍然需要通过《公约》之下活动中的所有相关指标和目标将性别问题纳入主流，以便在很大程度上有助于提高这些活动的有效性、公平性和可持续性，

还承认正如附属履行机构的审查所表明的那样，性别问题利马工作方案及其性别行动计划发挥着重要作用，有助于在《气候公约》进程中推进性别平等和增强妇女权能，

<sup>1</sup> 可查阅 [https://unfccc.int/sites/default/files/resource/SBI50.IN\\_i16\\_1.pdf](https://unfccc.int/sites/default/files/resource/SBI50.IN_i16_1.pdf)。



赞赏地注意到缔约方和观察员为支持迄今为止开展的性别问题主流化工作所作的贡献，

关切地认识到，由于以往和当前的性别不平等和一些多层次因素，妇女和男子受到的气候变化影响往往会有所不同，发展中国家、当地社区和土著人民受到的影响可能会更加明显，

[忆及缔约方在采取行动应对气候变化时，应尊重、促进和考虑各自在人权和性别平等方面的义务，]

[认识到气候变化是人类共同关切的问题，缔约方在采取行动应对气候变化时，应根据各自国情和社会经济能力，尊重、促进和考虑各自在性别平等、增强妇女权能和代际公平以及发展方面的义务，]

[在执行性别行动计划时考虑到劳动力公正过渡的必要性，]

1. 欢迎性别问题利马工作方案及其性别行动计划执行情况报告，<sup>2</sup> 并确认缔约方、《气候公约》组成机构、秘书处和观察员为执行该方案及其行动计划所采取的行动；

2. 注意到关于缔约方代表团和组成机构的性别构成的报告，<sup>3</sup> 该报告强调指出，在妇女在缔约方代表团和组成机构的代表性方面依然缺乏进展，因而急需提高妇女的代表性；

3. 还注意到关于将性别观点纳入组成机构进程的进展情况报告，<sup>4</sup> 该报告表示，越来越多的组成机构正在报告性别问题，并鼓励组成机构继续加强这方面的努力；

3之二 鼓励缔约方加强努力，推进序言中提及的各项决定的执行；

4. 通过附件所载得到加强的五年期性别问题利马工作方案及其性别行动计划；

5. 承认能力建设、知识管理和交流经验对于支持相关行为体设计和实施促进性别平等的气候行动，以及提高这些措施的有效性和相应增加措施来说至关重要；

6. 认识到妇女在《气候公约》进程的所有方面以及国家和地方一级的气候政策和行动中充分、切实和平等地进行参与并发挥领导作用，对于实现长期气候目标来说至关重要；

7. 承认与联合国相关进程，特别是酌情与 2030 年《可持续发展议程》保持一致，以及在国家执行工作中保持此种一致性，将有助于提高将性别考虑纳入气候行动的效率和有效性；

8. 指出以促进性别平等的方式和采取促进性别平等的手段落实气候政策和行动，可使缔约方能够根据国家确定的发展优先事项，提高力度，加强性别平等、劳动力的公正过渡以及体面工作和优质就业机会的创造；

<sup>2</sup> FCCC/SBI/2019/15 和 Add.1。

<sup>3</sup> FCCC/CP/2019/9。

<sup>4</sup> FCCC/CP/2019/8。

9. 决定在附属履行机构第六十三届会议(2025 年)上审查得到加强的五年期性别问题利马工作方案及其性别行动计划的执行情况,明确进展和有待开展的进一步工作,并在附属履行机构第五十六届会议(2022 年 6 月)上对性别行动计划所载活动的执行进展进行中期审查;

10. 鼓励缔约方为气候谈判、执行和监测指定一个国家性别和气候变化联络人,并为联络人提供支持;

11. 请所有组成机构继续在其定期报告中列入资料,说明将性别观点纳入其进程方面的进展情况;

12. 请缔约方酌情在《气候公约》进程之下提交的国家报告中提交资料,说明为执行得到加强的性别问题利马工作方案及其性别行动计划所作的努力和采取的步骤;

13. 还请相关公共和私营实体提高气候融资促进性别平等的程度,以加强妇女的能力;

[13 之二 欢迎绿色气候基金通过最新的性别政策和行动计划,并根据绿色气候基金董事会第 B.24/12 号决定,鼓励国家绿色气候基金国家指定机构联络人执行绿色气候基金政策和行动计划,以期为《气候公约》性别行动计划做出贡献;]

14. 请秘书处继续:

(a) 保持性别问题高级联络人职位,以保留相关专门知识,并支持和监测得到加强的性别问题利马工作方案及其性别行动计划的执行;

(b) 编写年度性别构成报告和关于将性别观点纳入组成机构进程方面的进展情况的两年期综合报告;

(c) 酌情与相关组织合作,在将性别观点纳入各自工作领域方面向组成机构和秘书处工作人员提供能力建设支持;

(d) 在为得到加强的性别问题利马工作方案及其性别行动计划的执行提供支持时,促进与其他联合国实体、政府间组织和非政府组织的协调;

(e) 便利支持国家性别和气候变化联络人的技能和能力的建设和加强;

(f) 利用现有《气候公约》网络资源和交流活动,加强交流和信息共享;

(g) 参与《联合国全系统性别平等和增强妇女权能行动计划》,以进一步将性别考虑纳入秘书处的组织和工作;

15. 注意到以上第 14 段提及的秘书处将开展的活动以及附件列出的活动 A1-5、B1-3、C1-3、D1-3、6 和 E1-2 所涉经费概算问题;

16. 请秘书处在具备资金的情况下采取本决定要求采取的行动。]

## Annex

### Gender action plan

[English only]\*

1. The enhanced gender action plan sets out objectives and activities under five priority areas that aim to advance knowledge and understanding of gender-responsive climate action and its coherent mainstreaming in the implementation of the UNFCCC and the work of Parties, the secretariat, United Nations entities and all stakeholders at all levels, as well as women's full, equal and meaningful participation in the UNFCCC process.

#### Priority areas

2. Parties, the secretariat, UNFCCC constituted bodies and relevant organizations are invited to undertake the activities set out in the gender action plan, as appropriate.

3. The gender action plan sets out, in five priority areas, the activities that will drive the achievement of its objectives. The objectives of each priority area follow in paragraphs 4 to 8 below.

#### A. Capacity-building, knowledge management and communication

4. To enhance the systematic integration of gender considerations into climate policy and action and the application of understanding and expertise to the actions called for under the Lima work programme on gender and its gender action plan, and facilitate outreach, knowledge-sharing and the communication of activities undertaken to enhance gender-responsive climate action and its impacts in advancing women's leadership, achieving gender equality and ensuring effective climate action.

#### B. Gender balance, participation and women's leadership

5. To achieve and sustain the full, equal and meaningful participation of women in the UNFCCC process.

#### C. Coherence

6. To strengthen the integration of gender considerations within the work of UNFCCC constituted bodies, the secretariat and other United Nations entities and stakeholders towards the consistent implementation of gender-related mandates and activities.

#### D. Gender-responsive implementation and means of implementation

7. To ensure the respect, promotion and consideration of gender equality and the empowerment of women in the implementation of the Convention and the Paris Agreement.

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\* This annex will be made available in all six official languages in the report on the session.

**E. Monitoring and reporting**

8. To improve tracking of the implementation of and reporting on gender-related mandates under the Lima work programme on gender and its gender action plan.

Table 1

**Priority area A: capacity-building, knowledge management and communication**

<i>Activities</i>	<i>Responsibilities</i>	<i>Timeline</i>	<i>Deliverables/outputs</i>	<i>Level of implementation</i>
[A.1 Strengthen capacity-building efforts for governments and other stakeholders in mainstreaming gender in formulating, monitoring, implementing and reviewing, as appropriate, national climate change policies, plans, strategies and action, including nationally determined contributions, national adaptation plans and national communications	Leading: Parties, relevant organizations Contributing: national gender and climate change focal points, secretariat	Ongoing to COP 30 (2024)	[Implementation of capacity-building for developing gender-responsive climate change policy]	Regional, national]
[A.2 [Define the role and] [Discuss further the need to define and enhance [the role and] the work of national gender and climate change focal points, [including] through providing capacity-building, tools and resources, sharing experiences and best practices, workshops, knowledge exchange, peer-to-peer learning, mentoring and coaching	Leading: secretariat Contributing: national gender and climate change focal points, relevant organizations	SB 52 (2020)	[In-session workshop on [support and enhancement of] [the role and] the work of national gender and climate change focal points[, including [considering further the need to define, discuss and clarify their role] [for clarity [discussion] of their role] Informal workshop report]	International
	Leading: relevant organizations Contributing: secretariat, national gender and climate change focal points	Ongoing to COP 30	Provision of capacity-building opportunities, tools and resources	Regional, national]
A.3 Enhance capacity-building for governments	Leading: relevant organizations	Ongoing	Promotion of tools, guidelines and training	Regional,

and other relevant stakeholders to collect, analyse and apply sex-disaggregated data and gender analysis in the context of climate change, where applicable	Contributing: Parties	to COP 30		national, local
A.4 Strengthen the evidence base and understanding of the differentiated impacts of climate change on men and women and the role of women as agents of change and on opportunities for women	Parties, relevant organizations, the research community	SB (2021)	54 Submissions on:	International, regional, national
			- Dimensions and examples of the gender-differentiated impacts of climate change	
			- The role of women as agents of change	
			- Opportunities for women	
	Secretariat	By SB 56 (2022)	Synthesis report of the submissions	International
	Parties, relevant organizations, research community, [upon publication of the Sixth Assessment Report of the Intergovernmental Panel on Climate Change]	By COP 28 (2022)	SBI-SBSTA Special Event on Women in Science and Research (in-session event)	International, regional, national
A.5 Promote the use of social media, web resources and innovative communication tools to effectively communicate to the public, in particular reaching out to women, on the implementation of the Lima work programme on gender and its gender action plan and on gender equality	Leading: Parties, relevant organizations, secretariat	Ongoing to COP 30	Effective communication through social media, web resources and innovative communication tools	International, regional, national

Table 2

**Priority area B: gender balance, participation and women's leadership**

<i>Activities</i>	<i>Responsibilities</i>	<i>Timeline</i>	<i>Deliverables/outputs</i>	<i>Level of implementation</i>
B.1 Promote initiatives for capacity-building in leadership, negotiation and facilitation of negotiation for women delegates, including through webinars and in-session training to enhance women's participation in the UNFCCC process	Leading: Parties, relevant organizations  Contributing: secretariat	Ongoing to COP 30 (2024)	Workshops, building webinars	capacity- International, regional, national initiatives,
B.2 Promote travel funds as a means of supporting the equal participation of women in all national delegations at UNFCCC sessions, as well as funds to support the participation of grass-roots local and indigenous peoples' communities from developing countries, the least developed countries and small island developing States and encourage relevant organizations to share information on travel funding	Leading: Parties  Contributing: relevant organizations, secretariat	Ongoing to COP 30	Mobilization of travel funds to increase women's participation in the UNFCCC process	International, regional, national
B.3 Invite the Local Communities and Indigenous Peoples Platform Facilitative Working Group to collaborate and co-host a dialogue to discuss advancing the leadership and highlighting the solutions of local communities and indigenous women and ways of enhancing their effective participation in climate policy and action, to the extent that it is consistent with the workplan of the Local Communities and Indigenous Peoples Platform Facilitative Working Group's and within existing resources	Invite to collaborate: Local Communities and Indigenous Peoples Platform Facilitative Working Group, secretariat  Contributing: Parties, relevant organizations	SB 57 (2022)  SB 58 (2023)	Dialogue  Dialogue report	International, regional



Table 3

**Priority area C: coherence**

<i>Activities</i>	<i>Responsibilities</i>	<i>Timeline</i>	<i>Deliverables/outputs</i>	<i>Level of implementation</i>
C.1 Ensure that members of constituted bodies are introduced to gender-related mandates and to the relevance of gender in the context of their work in a consistent and systematic manner	Leading: secretariat Contributing: relevant organizations	Ongoing to COP 30 (2024)	All new members of constituted bodies are introduced to the importance of gender-responsiveness	International
C.2 Facilitate the exchange of views and best practices of the Chairs of constituted bodies on how to strengthen the integration of the gender perspective into their work, taking into account the synthesis reports on progress in integrating a gender perspective into constituted body processes referred to in paragraph 14(b) of this decision	Leading: Chairs of SB constituted bodies Contributing: secretariat	56 (2022)	Selection of topics for dialogue	International
	Leading: secretariat Contributing: relevant organizations	SB 56	Compilation of good practices for integrating gender into the work of the constituted bodies	International
	Leading: Chairs of SB constituted bodies Contributing: secretariat.	58 (2023)	Dialogue Dialogue report	International
C.3 Strengthen coordination between the work on gender considerations of the subsidiary bodies under the Convention and Paris Agreement and other relevant United Nations entities and processes, in particular the 2030 Agenda for Sustainable Development, as applicable	Leading: secretariat Contributing: Parties, constituted bodies, relevant organizations	COPs from COP 26 (2020)	In-session dialogue on Gender Day focused on one thematic area relevant to the Convention and Paris Agreement to promote coherence reflecting multidimensional factors	International

Table 4

**Priority area D: gender-responsive implementation and means of implementation**

<i>Activities</i>	<i>Responsibilities</i>	<i>Timeline</i>	<i>Deliverables/outputs</i>	<i>Level of implementation</i>
D.1 Share experience and support capacity-building on gender budgeting, including on the integration of gender-responsive budgeting into national budgets to advance gender-responsive climate policies, plans, strategies and action, as appropriate	Parties, secretariat, relevant organizations  Leading: relevant organizations  Contributing: Parties, national gender and climate change focal points, secretariat, relevant national finance and budgeting entities, any other relevant entity	31 July 2022  2022	July Submissions  Expert group meeting  Gender Day theme (COP date to be confirmed when reviewing timeline)	International  International, regional, national
[D.2 [Facilitate access to climate financing [including,] [by] raising][Raise] awareness of the financial and technical support available for, and promote the strengthening of gender integration into climate [policies, plans, strategies and action,] as appropriate, including [good practices to facilitate direct access] to climate finance for grass-roots women's organizations and indigenous peoples and local communities]  [Raise awareness of the financial and technical support available for, and promote the strengthening of, gender integration into climate [policies, plans, strategies and action, as appropriate,] including facilitating connections between climate finance and grass-roots women's organizations and indigenous peoples and local communities]	Leading: secretariat [Parties]  Contributing: [Adaptation Fund, Global Environment Facility, Green Climate Fund, private sector, philanthropic financial institutions][, other relevant organizations]	Ongoing to COP 30 (2024)	Webinars, communication materials, [in-session workshops and capacity building]	International, regional, national]

D.3 Promote the deployment of gender-responsive technological solutions to address climate change, including strengthening, protecting and preserving local, indigenous and traditional knowledge and practices in different sectors and for improving climate resilience, and by fostering women's and girls' full participation and leadership in science, technology, research and development	Leading: Parties, relevant organizations, constituted bodies Contributing: secretariat	Ongoing	Workshops, capacity-building initiatives, webinars	International, regional, national
D.4 Support the collection and consolidation of information and expertise on gender and climate change in sectors and thematic areas as well as identifying experts on gender and climate change, as needed, and enhance [current] knowledge platforms on gender and climate change	Leading: Parties, relevant organizations Contributing: secretariat	Ongoing to COP 30	Knowledge and expertise platforms on gender and climate change	International, regional, national
D.5 Engage women's groups and national women and gender institutions in the process of developing, implementing and updating climate policies, plans, strategies and action, as appropriate, at all levels	Parties, relevant organizations	Ongoing to COP 30	Engagement of women's groups and national women and gender institutions in developing and implementing climate policies, plans, strategies and action, as appropriate	National
	Parties, relevant organizations	Ongoing to COP 30	Peer-to-peer exchange on country experience and needs	Regional
	Parties, relevant organizations	Ongoing to COP 30	Open call for submissions to share experience	International, national
D.6 Exchange information on lessons learned among Parties that have integrated gender into national climate policies, plans, strategies and action, as appropriate (e.g. information on results, impacts and main challenges), and on the actions that Parties are taking to mainstream gender in any updates thereto,	Parties, relevant organizations	31 March 2020	Submissions on lessons learned	International, national
	Leading: secretariat	SB 52	In-session workshop on lessons learned and actions taken in any	International
	Contributing: national gender	(2020)		

as appropriate	and climate change focal points, relevant organizations		updates	Informal workshop report
	Leading: relevant organizations Contributing: secretariat, national gender and climate change focal points	Ongoing to COP 30	Workshops, dialogues, expert meetings	training Regional, national
D.7 Enhance the availability of sex-disaggregated data for gender analysis, taking into consideration multidimensional factors, to better inform gender-responsive climate policies, plans, strategies and action, as appropriate	Leading: relevant organizations, Parties	Ongoing to COP 30	Management and availability of sex-disaggregated data for gender analysis in national systems, as appropriate	National

Table 5  
**Priority area E: monitoring and reporting**

<i>Activities</i>	<i>Responsibilities</i>	<i>Timeline</i>	<i>Deliverables/outputs</i>	<i>Level of implementation</i>
E.1 Strengthen the monitoring and reporting on women in leadership positions within the UNFCCC process in the context of the gender composition report referred to in paragraph 14(b) of this decision and including through case studies	Secretariat	Ongoing COP (2024)	Inclusion of additional information in gender composition report	International
E.2 Monitor and report on the implementation of gender-responsive climate policies, plans, strategies and action, as appropriate, reported by Parties in regular reports and communications under the UNFCCC process	Secretariat	COP (2022) COP 30	Compilation and synthesis report	International