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MESSAGE TO PARTIES TO THE PARIS AGREEMENT

Submissions of Nationally Determined Contributions, Biennial Transparency Reports and Biennial Communications of information under Article 9, paragraph 5, of the Paris Agreement

and

Participation in the facilitative, multilateral consideration of progress

I wish to draw the attention of Parties to the Paris Agreement to the status of, and upcoming deadlines relating to, the submission of Nationally Determined Contributions (NDCs), Biennial Transparency Reports (BTRs) and Biennial Communications of information under Article 9, paragraph 5, of the Paris Agreement, as well as participation in the facilitative, multilateral consideration of progress (FMCP).

I. Communication of Nationally Determined Contributions (NDCs)

NDCs due in 2025

As outlined in my [Message to Parties to the Paris Agreement dated 16 September 2024](#) and as recalled by the Paris Agreement Implementation and Compliance Committee (PAICC) on several occasions, the deadline for Parties to communicate their new NDCs referred to in Article 4 of the Paris Agreement was **10 February 2025**.¹ While the number of outstanding NDCs has continued to decrease, 55 Parties had yet to communicate their new NDCs as of the conclusion of the [16th meeting of the PAICC](#) (27 March 2026), more than one year after the applicable deadline.² The Committee reiterated its concern regarding the large number of Parties that had not communicated a new NDCs, while also noting the constraints and challenges raised by some Parties.³

Distribution: To Parties to the Paris Agreement through their national focal points and diplomatic missions accredited to the Federal Republic of Germany.

¹ In accordance with decisions [1/CP.21](#), para. 25, [1/CMA.5](#), para. 166, and [17/CP.28](#), para. 4. See annual reports [FCCC/PA/CMA/2024/7](#), paras. 12 and 23, and [FCCC/PA/CMA/2025/9](#), paras. 9, 32 and 59.

² [PAICC-16 report](#), para. 11. Since then, three Parties have communicated their NDCs, bringing the number of **outstanding NDCs** to **52**, as of 31 May 2026.

³ [PAICC-16 report](#), para. 40; annual report ([FCCC/PA/CMA/2025/9](#)), para. 60.



Echoing the Committee's concern, and recalling my messages [dated 12 February 2025](#) and [3 September 2025](#), I urge all Parties that have not yet done so to finalize and communicate their new NDCs without further delay, in fulfilment of their obligations under Article 4 of the Paris Agreement I would also like to draw attention to the 2026 update of the **NDC Synthesis Report**, which is being prepared by the secretariat for the 8th session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement (CMA 8, to be held from 9 to 20 November 2026). For NDCs to be included in this synthesis report, they need to be submitted through the [NDC Registry](#) no later than by 31 August 2026.

II. Submission of Biennial Transparency Reports (BTRs)

1. BTR 1

Further to my messages to Parties to the Paris Agreement of [13 May 2024](#) and [16 September 2024](#), I wish to recall that in line with the modalities, procedures and guidelines for the enhanced transparency framework for action and support (MPGs) contained in decision [18/CMA.1](#), the deadline for the submission of the first Biennial Transparency Reports (BTR1) and national inventory report (NIR), if submitted as a stand-alone report, was **31 December 2024** (decision 18/CMA.1, paragraph 3). Least Developed Countries (LDCs) and Small Island Developing States (SIDS) may submit these at their discretion (as per decision 18/CMA.1, paragraph 4). In this regard, I would like to join the Committee's welcoming of the submissions of BTRs from Parties from the LDCs and SIDS so far.⁴

As noted by the PAICC, 15 Parties had still not submitted their mandatory reports and information, notably their BTR1, as at the conclusion of the PAICC's 16th meeting, despite the reporting deadline having passed.⁵ I echo the Committee's concern regarding this significant number of outstanding submissions and urge all Parties with obligations under Article 13 of the Paris Agreement to submit their outstanding BTR1, and NIR where submitted as a stand-alone report, without delay.

2. BTR 2

I would like to remind all Parties that the **second biennial transparency reports** (BTR2s) and NIRs, if submitted as a stand-alone report, are due, at the latest, by **31 December 2026**.⁶ Parties from the LDCs and SIDS may submit this information at their discretion.

III. Submission of Biennial Communications of information under Article 9, paragraph 5, of the Paris Agreement

I also wish to draw attention to decision [10/CMA.7](#), adopted in Belém, in which the CMA requested developed country Parties to submit their next [biennial communications](#) of information under Article 9, paragraph 5, of the Paris Agreement by **31 December 2026**, and encouraged other Parties providing

⁴ A total of 26 submissions of BTRs from Parties from the LDCs and SIDS had been received at the conclusion of PAICC-16 (27 March 2026); see [PAICC-16 report](#), para. 14, footnote 13. Since then, one Party from the LDCs and SIDS has submitted its BTR, bringing the total number in this regard up to 27, as of 31 May 2026.

⁵ As of 27 March 2026; see [PAICC-16 report](#), footnote 12. Since then, one Party has submitted its mandatory BTR, so that the number of **outstanding mandatory BTRs** is 14, as of 31 May 2026.

⁶ As confirmed in [PAICC-16 report](#), para 15, with reference to decisions [1/CP.21](#), para. 90, and [18/CMA.1](#), paras. 3–4.



resources to submit biennial communications on a voluntary basis. The updated types of information are outlined in the annex to the same decision.⁷

IV. Participation in the facilitative, multilateral consideration of progress (FMCP) under Article 13, paragraph 11, of the Paris Agreement

The technical expert reviews of information submitted under Article 13, paragraphs 7 and 9, of the Paris Agreement, as well as the [FMCP](#) are central elements of the enhanced transparency framework under Article 13 of the Paris Agreement. In this regard, the PAICC has recalled that **participation in the FMCP is an obligation for all Parties** in accordance with Article 13, paragraph 11, of the Paris Agreement.⁸ Consistent with the Committee's observations, I wish to remind Parties of paragraph 198 of the MPGs, which states that if a Party does not submit a BTR within 12 months of the due date,⁹ the secretariat, in consultation with the Party concerned, will make arrangements for the Party to participate in a FMCP at the next available opportunity.

V. Paris Agreement Implementation and Compliance Committee (PAICC)

I also wish to acknowledge the work of the Paris Agreement Implementation and Compliance Committee, established by Article 15 of the Paris Agreement, to facilitate implementation of and promote compliance with the provisions of the Agreement.¹⁰ The Committee agreed to hold its 17th meeting from 7 to 10 July 2026 and its 18th meeting in the first or second week of September 2026.¹¹

VI. Support by the UN system

I count on the continued commitment of all Parties to fulfil the reporting and communication obligations referred to in this message in a timely manner and in accordance with the Paris Agreement. The UNFCCC secretariat, the Climate Promise, together with its large network of implementing entities, coalition partners, UN agencies and programs, and other relevant institutions and stakeholders in the climate implementation landscape, stand ready to support Parties that may require assistance in meeting these obligations.

Yours sincerely,

(signed by)

Simon Stiell

⁷ Decision [10/CMA.7](#), paras. 6 and 11, and annex; see also [PAICC-16 report](#), para 17.

⁸ In accordance with Article 13.11 of the Paris Agreement, each Party shall participate in FMCP with respect to efforts under Article 9, and its respective implementation and achievement of its NDC; [PAICC-16 report](#), para 20.

⁹ As identified in decision [18/CMA.1](#). For BTR1, the due date was 31/12/2024. See under II.1 above.

¹⁰ As part of its functions, as per decision [20/CMA.1](#), annex, paragraph 22(a), the Committee initiates the consideration of issues in cases where a Party has not: (i) communicated or maintained an NDC under Article 4 of the Paris Agreement;; (ii) submitted a mandatory report or communication of information under Article 13, paragraphs 7 and 9, or Article 9, paragraph 7, of the Paris Agreement; (iii) participated in the FMCP; or (iv) submitted a mandatory communication of information under Article 9, paragraph 5, of the Paris Agreement.

¹¹ [PAICC-16 report](#), paras. 50 and 52. See also <https://unfccc.int/PAICC>.