

DRAFT TEXT

on

SBI 61 agenda item 17 Gender and climate change

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[*The Conference of the Parties,*

Recalling decisions 36/CP.7, 1/CP.16, 23/CP.18, 18/CP.20, 1/CP.21, 21/CP.22, 3/CP.23, 3/CP.25, 20/CP.26, 24/CP.27 and 15/CP.28, the Paris Agreement[, the Katowice climate package, [the Glasgow Climate Pact] and the United Arab Emirates Consensus],

Acknowledging the continuing need for gender mainstreaming through all relevant targets and goals in activities under the Convention [and the Paris Agreement] as an important contribution to increasing their effectiveness, fairness and sustainability,

Also acknowledging the important role of the enhanced Lima work programme on gender and its gender action plan in advancing gender equality and women's empowerment in the UNFCCC process, demonstrated by the final review by the Subsidiary Body for Implementation,

Noting with appreciation the contributions [, including financial,] received from Parties, observers [, constituted bodies] [and United Nations entities] in support of the gender mainstreaming work undertaken to date,

Recognizing with concern that climate change impacts on women and men [, and girls and boys][in all their diversity] can often differ owing to historical and current inequalities, including gender and race inequality, and multidimensional factors and can be more pronounced in developing countries and for local communities and Indigenous Peoples,

Acknowledging that climate change is a common concern of humankind, Parties should, when taking action to address climate change, respect, promote and consider their respective obligations on human rights, the right to health, food security, the rights of [indigenous peoples] [Indigenous Peoples], local communities, migrants, children, persons with disabilities and people in vulnerable situations and the right to development, as well as gender equality, empowerment of women, and intergenerational equity,

[*Also acknowledging* the right to a clean, healthy and sustainable environment,¹]

Taking into account the imperatives of a just transition of the workforce and the creation of decent work and quality jobs in accordance with nationally defined development priorities,

Acknowledging that the people and communities on the frontlines of climate change, including Indigenous women and girls [in all their diversity], who most often experience the direct impacts of climate change, are leaders with the knowledge, skills and perspectives essential to undertaking effective climate action,

[*Also acknowledging* the gender-related findings in the assessment reports of the Intergovernmental Panel on Climate Change, including that the severity of climate change impacts depends strongly on the vulnerability of human and ecological systems, and that because vulnerability is dynamic and relates to the sensitivity and adaptive capacity of those systems, the risks of impacts vary at fine scale, not only across societies and communities but also among people within them, and they depend, inter alia, on intersecting inequalities and context-specific factors such as culture, gender, age, religion, ability, and ethnicity,]

[Alt - Recalls that vulnerability is exacerbated by inequity and marginalisation linked to eg gender, ethnicity, low incomes, informal settlements, disability, age, and historical and ongoing patterns of inequity such as colonialism, especially for many Indigenous Peoples and local communities]

¹ Decision 1/CMA.5.

[Alt - Recalls that vulnerability at different spatial levels is exacerbated by inequality and marginalisation linked to gender, ethnicity, low income or combinations thereof especially for many Indigenous Peoples and local communities.]

1. Takes note of the synthesis report on progress, challenges, gaps and priorities in implementing the gender action plan, and future work to be undertaken on gender and climate change² and the summary report on the in-session workshop held to discuss the synthesis report³ and recognizes the action taken by Parties, observers, UNFCCC constituted bodies and United Nations entities, as well as by the secretariat, to implement the enhanced Lima work programme on gender and its gender action plan;

2. Also recognizes the importance of considering developing countries that are particularly vulnerable to the impacts of climate change and segments of populations that are vulnerable owing to geography, socioeconomic status, livelihood, [gender] [sex], age, minority status, displacement or disabilities, as well as the ecosystems on which they depend, in responding to loss and damage associated with the adverse effects of climate change;

3. Takes note of the reports on the gender composition of Party delegations and constituted bodies,⁴ [which highlight the persistent lack of progress in and the urgent need for improving the representation of women in Party delegations and constituted bodies] [particularly women from developing countries];

4. Also takes note of the reports on progress in integrating a gender perspective into constituted body processes,⁵ which indicate that an increasing number of constituted bodies are reporting on gender, and encourages constituted bodies to ~~continue strengthening their efforts in this area]~~ [continue supporting implementation of the work programme on gender and gender action plan];

4bis Welcomes the synthesis report by the secretariat on implementation of gender-responsive climate policies, plans, strategies and action as reported by Parties in regular reports and communications under the UNFCCC, and the progress reflected in the findings that eighty-five per cent of Parties referenced gender in nationally determined contributions, national adaptation plans, national adaptation programmes of action, national communications and LT-LEDS;

[4ter Encourages Parties to strengthen efforts to integrate a gender perspective into the development and implementation of national climate policies, plans, strategies and action, including nationally determined contributions, national adaptation plans and long-term low-emission development strategies;] – moved from para 13

[4ter Alt1 Encourages Parties to strengthen efforts to integrate a gender [perspective] into the development and implementation of national climate policies, plans, strategies and action, including nationally determined contributions, national adaptation plans and long-term low-emission development strategies, and notes the synthesis report prepared by the secretariat on the Implementation of gender-responsive climate policies, plans, strategies and action as reported by Parties in regular reports and communications under the UNFCCC.]

5. Also encourages Parties to enhance their efforts to advance the implementation of the decisions referred to in the preamble;

6. Adopts a ten-year extension of the enhanced Lima work programme on gender and its [five-year] gender action plan ~~[contained in the annex]~~;

6 Alt1 Adopts a ten-year extension of the enhanced Lima work programme on gender and requests the SBI with the support of the secretariat to develop a five-year gender action plan in 2025, for adoption at the 30th session of the conference of the parties;

² FCCC/SBI/2024/11.

³ FCCC/SBI/2024/INF.6.

⁴ FCCC/CP/2019/9, FCCC/CP/2021/4, FCCC/CP/2022/3 ~~and~~ FCCC/CP/2023/4, and FCCC/CP.2024/4.

⁵ FCCC/CP/2019/8, FCCC/CP/2021/5, FCCC/CP/2023/5.

7. *[Invites the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement to adopt the work programme on gender [and the gender action plan]—~~as contained in the annex~~;*]

8. *Decides [that an intermediate review of the progress of implementation of the activities contained in the gender action plan referred to in paragraph 6 above shall be initiated at the [XX] session of the Subsidiary Body for Implementation ([XX 20XX]) with a view to the Subsidiary Body for Implementation concluding the review at its [XX] session (XX) and recommending a draft decision thereon for consideration and adoption by the Conference of the Parties at its [XX] session (XX) and also decides] that a review of implementation of the enhanced Lima work programme on gender to identify progress, challenges and further work to be undertaken shall be initiated at the [XX] session of the Subsidiary Body for Implementation (XX) with a view to the Subsidiary Body for Implementation concluding the review at its [XX] session (XX) and recommending a draft decision thereon for consideration and adoption by the Conference of the Parties at its [XX] session (XX);*

9. *Recalls the invitation arising from the first global stocktake to relevant work programmes and constituted bodies under or serving the Paris Agreement to integrate relevant outcomes of the first global stocktake in planning their future work, in line with their mandates,⁶ including in their implementation of the outcome of the review of the enhanced Lima work programme on gender and its gender action plan;⁷*

9 Alt 1 Encourages Parties to enhance efforts to advance the implementation of the decisions referred to in the preamble, and encourages all work programmes and constituted bodies under or serving the Paris Agreement to mainstream gender equality into their work in line with their mandates, as prescribed by the global stocktake

10. *Encourages Parties to enhance efforts to advance the implementation of the decisions referred to in the preamble and recalls its encouragement to Parties to implement climate policy and action that is gender-responsive, fully respects human rights, and empowers youth and children;⁸*

11. *Recalls the urging of Parties and non-Party stakeholders to join efforts to accelerate delivery through inclusive, multilevel, gender-responsive and cooperative action;⁹*

12. *[Also recalls the framework for the global goal on adaptation, under which one target is for Parties to have in place by 2030 country-driven, gender-responsive, participatory and fully transparent national adaptation plans, policy instruments, and planning processes and/or strategies, covering, as appropriate, ecosystems, sectors, people and vulnerable communities, and have mainstreamed adaptation in all relevant strategies and plans;¹⁰*

~~13. *Encourages Parties to strengthen efforts to integrate a gender perspective into the development and implementation of national climate policies, plans, strategies and action, including nationally determined contributions, national adaptation plans and long-term low-emission development strategies; - moved to para 4ter*~~

14. *Acknowledges that capacity-building, knowledge management and the sharing of experience are essential to supporting relevant actors in [designing and implementing] [designing, implementing, monitoring and evaluating] gender-responsive climate action and for increasing the effectiveness and scaling up of these measures;*

15. *[Recognizes that the full, meaningful and equal participation and leadership of women, including Indigenous women and women from local communities, in all aspects of the UNFCCC process and in national- and local-level climate policy and action is vital for achieving long-term climate goals][Recognizes women's vital role as agents of change and*

⁶ Decision 1/CMA.5, para. 186.

⁷ Decision 1/CMA.5, para. 179.

⁸ Decision 1/CMA.5, para. 178.

⁹ Decision 1/CMA.5, para. 161.

¹⁰ Decision 1/CMA.5, para. 64(b).

acknowledges that women's full, equitable and effective participation and leadership at all levels of decision-making and implementation is a prerequisite for achieving long-term climate goals [with the provision of financial resources][, which can be enhanced with the provision of financial and technical resources];

16. *Acknowledges* that coherence with relevant United Nations processes, in particular the 2030 Agenda for Sustainable Development [and the Convention on Biodiversity, the Convention on Desertification, other environmental agreements, as well as the work of the IPCC, WMO, OHCHR, UN Women, ILO and others], as applicable, and within national implementation will contribute to improving the efficiency and effectiveness of efforts to integrate gender considerations into climate action;

17. *Encourages* Parties and relevant non-Party stakeholders to enhance the collection and use of gender-disaggregated data [including on multiple intersecting forms of discrimination] in order to facilitate gender-responsive climate action;

18. *Invites* Parties to submit information on efforts and steps taken to implement the work programme on gender and gender action plan in their national reporting under the UNFCCC process;

18bis. *Encourages* Parties to make use of gender-disaggregated data and information when measuring the results and assessing the differentiated impacts of climate actions for [reporting in their biennial transparency reports] [their national reporting under the UNFCCC process] and *invites* Parties to take an intersectional approach to reporting in accordance with the [enhanced transparency framework under the Paris Agreement][reporting provisions under the UNFCCC];

18ter Recognizes and encourages Parties and relevant stakeholders to respond to the disproportionate impacts observed particularly among women and girls who experience multiple and intersecting forms of discrimination.

19. [Encourages Parties and relevant non-Party stakeholders to monitor and address gender-based violence, in particular violence targeted at women [environmental defenders and land tenure activists] [engaged in climate action] [who are particularly vulnerable to environmental crimes, climate induced migration, and women environmental human rights defenders and land tenure activists] [ensuring their access to justice and remedies];

[19bis Further encourages Parties to promote women's equal access to, ownership of, and control over land and natural resources, and ensure their meaningful participation in land-use planning and decision-making processes at all levels;]

[19ter Urges Parties to prevent and end gender-based violence, misogyny and eliminate harmful gender stereotypes, change norms, attitudes and behaviours that sustain gender-based inequalities;]

20. *Notes* that [gender-responsive][~~gender sensitive~~][gender-transformative] implementation and means of implementation of climate policy and action [are critical to enabling][can enable] Parties to raise ambition, as well as enhance gender equality and just transition of the workforce and the creation of decent work and quality jobs in accordance with nationally defined development priorities;

21. *Acknowledges* the linkages between this work programme and the United Arab Emirates just transition work programme and *invites* the Chairs of the subsidiary bodies to apply a gender-responsive and intersectional approach to discussions under the United Arab Emirates just transition work programme [on pathways to achieving][to achieve] the goals of the Paris Agreement outlined in Article 2, paragraph 1, in the context of Article 2, paragraph 2, under the UAE Just Transition Work Programme;

22. *Recognizes* that men and boys [in all their diversity] are agents and beneficiaries of change and strategic partners and allies in achieving gender equality [and the empowerment of all women and girls [in all their diversity]] in the context of climate change;

23. *Encourages* Parties, constituted bodies and the secretariat to take into account in their work the particular vulnerability of girls and the particular risk to their education and safety in the context of climate-related disasters and resource scarcity;

~~24. Also encourages~~ Parties to appoint and provide support for a national gender and climate change focal point for climate negotiations, implementation and monitoring;

25. *Requests* all constituted bodies to continue to include in their regular reports, and the secretariat to include in any regular reports produced under UNFCCC workstreams and work programmes information on progress towards integrating a gender perspective into their processes;

26. *Invites* relevant public and private sector entities to increase the gender-responsiveness of ~~[to mainstream a gender perspective of]~~ climate finance with a view to strengthening the capacity of women;

27. ~~[Encourages [Urges] [developed country]~~ Parties, the operating entities of the Financial Mechanism, and relevant public and private entities to strengthen the gender-responsiveness of and mainstream a gender perspective in climate finance with a view to addressing underlying gender ~~[inequalities] [inequality] [inequalities between women and men]~~ and for implementation work under the gender action plan, and in order to facilitate simplified access to climate finance for grass-roots women's organizations as well as ~~[for Indigenous women and women from local communities] [[for indigenous peoples][for Indigenous Peoples], especially women, and local communities][for women from local communities and Indigenous women][, taking into account their specific rights needs and barriers to access]*];~~

~~[27 Alt 1 Also encourages Parties and relevant public and private entities to strengthen the gender-responsiveness of climate finance with a view to further building the capacity of women and for implementation work [under the gender action plan], and in order to facilitate simplified access to climate finance for grass-roots women's organizations as well as for [indigenous peoples][Indigenous Peoples], especially women, and local communities;]~~

28. *Requests* the secretariat to continue to:

(a) Maintain the position of senior gender focal point to retain relevant expertise and support and monitor the implementation of the enhanced Lima work programme on gender and its gender action plan;

(b) Prepare an annual gender composition report and a biennial synthesis report on progress in integrating a gender perspective into constituted body processes;

(c) Provide capacity-building support to constituted bodies and secretariat staff in integrating a gender perspective into their respective areas of work in collaboration with relevant organizations, as appropriate, and ensuring that capacity-building initiatives are gender-transformative and rights-based;

(d) Facilitate coordination with other United Nations entities, including the Convention on Biological Diversity and the United Nations Convention to Combat Desertification, intergovernmental organizations and non-governmental organizations when supporting the implementation of the enhanced Lima work programme on gender and its gender action plan;

(e) Facilitate ~~[the provision of equitable]~~ support for building and strengthening the skills and capacities of national gender and climate change focal points [so as to promote geographical representation];

(f) Support the attendance of national gender and climate change focal points at relevant mandated UNFCCC meetings, upon request and subject to available resources, [so as to promote] [ensuring equitable] geographical representation;**

* Non-highlighted language refers to decision 24/CP. 27, para. 12.

** Non-highlighted text refers to decision 24/CP. 27, para. 16.

(g) Enhance communication and information-sharing through existing ~~secretariat~~[UNFCCC] ~~UN Climate Change~~ web-based resources and communication activities;

(h) Participate in the United Nations System-wide Action Plan on Gender Equality and the Empowerment of Women^[1] to strengthen the integration of gender considerations within the organization and work of the secretariat;

28bis Encourages the secretariat to consider using gender budgeting in its own organizational structure, appointing gender focal points in all departments, and making sure all budget proposals have considered effects on gender equality, provided this does not add to the overall cost but increases efficiency;

[Requests developed country Parties to provide financial resources, technology transfer and capacity-building for implementation, and support to developing country Parties for the implementation of the revised/updated Lima work programme on gender and its forthcoming gender action plan;]

[29bis Invites Parties to enhance means of implementation and provide and facilitate the provision of support for developing country parties to address gender-related action under the convention and the Paris Agreement, including in relation to the enhanced Lima work programme on gender;]

[29ter Invite parties to provide support for developing country Parties to address gender-related action and inequality under the Convention and the Paris Agreement]

~~29 Invites Parties to provide and facilitate the provision of support and means of implementation for developing country Parties to address gender-related action and gender equality under the Convention and the Paris Agreement, including in relation to the implementation of the enhanced Lima work programme on gender and [UNFCCC] gender action plan;~~

~~(a) Invites [developed country] Parties to [continue to enhance means of implementation and] provide and facilitate the provision of support [and means of implementation] for developing country Parties to address gender-related action and gender equality under the Convention and the Paris Agreement, including in relation to the implementation of the enhanced Lima work programme on gender and [UNFCCC] gender action plan;~~

~~(a) Alt: Invites Parties to continue to enhance means of implementation and to provide support for developing country Parties to address gender-related action and gender equality under the Convention and the Paris Agreement, including in relation to the implementation of the enhanced Lima work programme on gender and [UNFCCC] gender action plan;~~

~~(b) Invites [developed] Parties to [continue to] [provide and facilitate the provision of] support and means [of] [for] implementation for developing country Parties to [implement] [address gender-related action and gender equality under the Convention and the Paris Agreement, including in relation to the implementation of] the enhanced Lima work programme on gender and [UNFCCC] [its] gender action plan;]~~

30. [Reiterates that developed country Parties and other developed Parties included in annex II to the Convention shall provide new and additional financial, technology transfer and capacity building support to developing country Parties to address gender-related action under the Convention and its Paris Agreement, including in relation to the UNFCCC gender action plan, and requests developed country Parties to provide such support on a continuous basis;]

[30bis Requests the operating entities of the financial mechanism of the Convention to identify and allocate financial resources to developing country Parties for the implementation of the revised/updated Lima programme on gender and its upcoming GAP;]

31. *[Recalls* Article 4, paragraph 3, of the Convention, which states that the provision of new and additional financial resources shall be provided by developed country Parties, taking into account the need for adequacy and predictability in the flow of funds and the importance of appropriate burden sharing;] - [Proposals to move or delete this paragraph](#)

32. *[Decides* to establish an implementation support initiative for gender to support developing country Parties in implementing the enhanced Lima work programme on gender and its gender action plan in a timely manner, including in strengthening their national institutions responsible for [\[gender-related\]](#) and climate change related activities, in line with national priorities [...];]

[32 Alt1 Request the operating entities of the financial mechanism of the Convention to identify and allocate financial resources to developing country Parties for the implementation of the revised/updated Lima work programme on gender and its upcoming GAP;](#)

[32bis Urges Parties to prioritize gender responsiveness and the implementation of activities under the enhanced Lima work programme \[and its gender action plan\], when requesting support, and to integrate gender considerations in international planning processes;](#)

33. *Encourages* Parties and relevant organizations to participate and engage in the implementation of [\[the gender-related\]](#) activities within [\[the gender action plan\]](#), as appropriate;

34. *Takes note* of the estimated budgetary implications of the activities to be undertaken by the secretariat referred to in paragraph [\[XX\]](#) above and activities [\[XX in the annex\]](#);

35. *Requests* that the actions of the secretariat called for in this decision be undertaken subject to the availability of financial resources.

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