



General Assembly

Distr.
GENERAL

A/45/696/Add.1
8 November 1990

ORIGINAL: ENGLISH

Forty-fifth session
Agenda item 81

PROTECTION OF GLOBAL CLIMATE FOR PRESENT AND FUTURE
GENERATIONS OF MANKIND

Progress achieved in the implementation of resolution 44/207
on protection of global climate for present and future
generations of mankind

Report of the Secretary-General

Addendum

The final statement of the Scientific/Technical sessions of the Second World Climate Conference (annex II) and the Ministerial Declaration of the Conference (annex III) are reproduced in the present addendum to the report of the Secretary-General.

ANNEX II

Final statement of the Second World Climate Conference
Scientific/Technical sessions

FOREWORD

The Second World Climate Conference was convened in Geneva, Switzerland, from 29 October to 7 November 1990, under the sponsorship of the World Meteorological Organization; the United Nations Environment Programme; the United Nations Educational, Scientific and Cultural Organization and its Intergovernmental Oceanographic Commission; the Food and Agriculture Organization of the United Nations and the International Council of Scientific Unions. This statement was adopted by the participants in the scientific and technical sessions from 29 October to 3 November 1990, on the basis of the presentations at the Conference, the deliberations of task groups of participants organized to address various specific issues, and plenary discussions involving all participants. The scientific and technical sessions involved 747 participants from 120 countries.

The Conference discussed the results of the first decade of work under the World Climate Programme (WCP), the First Assessment Report of the Intergovernmental Panel on Climate Change (August 1990) and the development of the International Geosphere-Biosphere Programme (IGBP) and other relevant global programmes. In particular, the Conference considered the role, priorities, and programme structure for the future development of the World Climate Programme.

SUMMARY STATEMENT

1. Climate issues reach far beyond atmospheric and oceanic sciences, affecting every aspect of life on this planet. The issues are increasingly pivotal in determining future environmental and economic well-being. Variations of climate have profound effects on natural and managed systems, the economies of nations and the well-being of people everywhere. A clear scientific consensus has emerged on estimates of the range of global warming which can be expected during the twenty-first century (para. B). If the increase of greenhouse gas concentrations is not limited, the predicted climate change would place stresses on natural and social systems unprecedented in the past 10,000 years.
2. At the First World Climate Conference in 1979, nations were urged "to foresee and to prevent potential man-made changes in climate that might be adverse to the well-being of humanity". The Second World Climate Conference concludes that, notwithstanding scientific and economic uncertainties, nations should now take steps towards reducing sources and increasing sinks of greenhouse gases through national and regional actions, and negotiation of a global convention on climate change and related legal instruments. The long-term goal should be to halt the build-up of greenhouse gases at a level that minimizes risks to society and natural ecosystems. The remaining uncertainties must not be the basis for deferring societal responses to these risks. Many of the actions that would reduce risk are also desirable on other grounds.
3. A major international observational and research effort will be essential to strengthen the knowledge-base on climate processes and human interactions, and to provide the basis for operational climate monitoring and prediction.

PART I. MAIN CONCLUSIONS AND RECOMMENDATIONS

A. Greenhouse gases and climate change

1. Emissions resulting from human activities are substantially increasing atmospheric concentrations of the greenhouse gases. These increases will enhance the natural greenhouse effect, resulting on average in an additional warming of the Earth's surface. The Conference agreed that this and other scientific conclusions set out by the IPCC reflect the international consensus of scientific understanding of climate change. Without actions to reduce emissions, global warming is predicted to reach 2 to 5 degrees C over the next century, a rate of change unprecedented in the past 10,000 years. The warming is expected to be accompanied by a sea level rise of 65 cm \pm 35 cm by the end of the next century. There remain uncertainties in predictions, particularly in regard to the timing, magnitude and regional patterns of climate change.
2. Climate change and sea level rise would seriously threaten low-lying islands and coastal zones. Water resources, agriculture and agricultural trade, especially in arid and semi-arid regions, forests, and fisheries are especially vulnerable to climate change. Climate change may compound existing serious problems of the global mismatch between resources, population and consumption. In many cases the impacts will be felt most severely in regions already under stress, mainly in developing countries.
3. Global warming induced by increased greenhouse gas concentrations is delayed by the oceans; hence, much of the change is still to come. Inertia in the climate system due to the influence of the oceans, the biosphere and the long residence times of some greenhouse gases means that climate changes that occur may persist for centuries.
4. Natural sources and sinks of greenhouse gases are sensitive to a change in climate. Although many of the response or feedback processes are poorly understood, it appears likely that, as climate warms, these feedbacks will lead to an overall increase rather than a decrease in greenhouse gas concentrations.
5. The historical growth in emissions has been a direct consequence of the increase of human population, rising incomes, the related exploitation of fossil fuels by industrialized societies and the expansion of agriculture. Under "Business-as-Usual" assumptions,* it is projected that emissions will continue to grow in the future as a consequence of a projected doubling of energy consumption in the first half of the twenty-first century and an expected doubling of population

* "Business-as-Usual" assumes that few or no steps are taken to limit greenhouse gas emissions. Energy use and clearing of tropical forests continue and fossil fuels, in particular coal, remain the world's primary energy source. The Montreal Protocol comes into effect but without strengthening and with less than 100 per cent compliance.

by the latter half. As a result, the effect of human-induced greenhouse gas concentrations on the Earth's radiation balance would by 2025 correspond to a doubling of carbon dioxide unless remedial actions are taken.

6. Over the last decade, emissions of carbon dioxide (CO₂) contributed 55 per cent of the increased radiative forcing produced by greenhouse gases from human activities. The CFCs contributed about 24 per cent of the past decade's changes, and methane 15 per cent, with the balance due to other greenhouse gases. With controls on CFCs under the Montreal Protocol, the relative importance of CO₂ emissions will increase, provided the substitutes for CFCs have minimal greenhouse warming potential. Some 75 per cent of total CO₂ emissions have come from the industrialized countries.

7. The above emissions can be expected to change the planet's atmosphere and climate, and a clear scientific consensus has been reached on the range of changes to be expected. Although this range is large, it is prudent to exercise, as a precautionary measure, actions to manage the risk of undesirable climate change. In order to stabilize atmospheric carbon dioxide concentrations by the middle of the twenty-first century at about 50 per cent above pre-industrial concentrations, a continuous world-wide reduction of net carbon dioxide emissions by 1 to 2 per cent per year starting now would be required. The Intergovernmental Panel on Climate Change (IPCC) also considered three other emissions scenarios, which would not lead to stabilization of CO₂ concentrations in the twenty-first century. A 15-20 per cent reduction in methane emissions would stabilize atmospheric concentrations of that gas.

8. This Conference concludes that technically feasible and cost-effective opportunities exist to reduce CO₂ emissions in all countries. Such opportunities for emissions reductions are sufficient to allow many industrialized countries to stabilize CO₂ emissions from the energy sector and to reduce these emissions by at least 20 per cent by 2005. The measures include increasing the efficiency of energy use and employing alternative fuels and energy sources. As additional measures to achieve further cost-effective reductions are identified and implemented, even greater decreases in emissions would be achieved in the following decades. In addition, reversing the current net losses in forests would increase storage of carbon. The economic and social costs and benefits of such measures should be urgently examined by all nations. An internationally co-ordinated assessment should be undertaken through the IPCC.

9. Countries are urged to take immediate actions to control the risks of climate change with initial emphasis on actions that would be economically and socially beneficial for other reasons as well. Nations should launch negotiations on a convention on climate change and related legal instruments without delay and with the aim of signing such a convention in 1992.

B. Use of climate information in assisting sustainable social and economic development

Climate data, analyses, and eventually climate predictions, can contribute substantially to enhancing the efficiency and security of economic and developmental activities in environmentally sustainable ways. These benefits are particularly important in food and wood production, water management, transportation, energy planning and production (including assessment of potential resources of biomass, hydropower, solar and wind energy), urban planning and design, human health and safety, combating of drought and land degradation, and tourism. This requires both data on the climate system, and its effective application. Data acquisition, collection, management and analysis must be more vigorously supported in all countries and special assistance provided to developing countries through international co-operation. Transfer of techniques for applying climate information should be accelerated through more widespread use of software (e.g. CLICOM) for readily available personal computers and other means. Further development of methods for predicting short-term variations in climate and the environmental and social impacts should be vigorously pursued. These advances would provide enormous economic and other welfare benefits in coping with droughts, prolonged rain, and periods of severe hot and cold weather. Such predictions will require major steps forward in ocean-atmosphere-biosphere observing systems. Much greater efforts are also needed to increase involvement in these fields by developing countries, especially through increased education and training.

C. Priorities for enhanced research and observational systems

1. A consensus exists among scientists as summarized in the Report of Working Group I of the IPCC that climate change will occur due to increasing greenhouse gases. However, there is substantial scientific uncertainty in the details of projections of future climate change. Projections of future regional climate and climate impacts are much less certain than those on a global scale. These uncertainties can only be narrowed through research addressing the following priority areas:

Clouds and the hydrological cycle;

Greenhouse gases and the global carbon and biogeochemical cycles;

Oceans: physical, chemical and biological aspects; and exchanges with the atmosphere;

Paleo-climatic studies;

Polar ice sheets and sea ice;

Terrestrial ecosystems.

2. These subjects are being addressed by national programmes, the World Climate Research Programme and the International Geosphere-Biosphere Programme and other related international programmes. Increased national support and substantially increased funding of these programmes is required if progress on the necessary time scale is to be made in reducing the uncertainties.

3. Present observational systems for monitoring the climate system are inadequate for operational and research purposes. They are deteriorating in both industrialized and developing regions. Of special concern is the inadequacy of observation systems in large parts of the southern hemisphere.

4. High priority must be placed on the provision and international exchange of high-quality, long-term data for climate-related studies. Data should be available at no more than the cost of reproduction and distribution. A full and open exchange of global and other data sets needed for climate-related studies is required.

5. There is an urgent need to create a Global Climate Observing System (GCOS) built upon the World Weather Watch Global Observing System and the Integrated Global Ocean Service System and including both space-based and surface-based observing components. GCOS should also include the data communications and other infrastructure necessary to support operational climate forecasting.

6. GCOS should be designed to meet the needs for:

(a) Climate system monitoring, climate change detection and response monitoring, especially in terrestrial ecosystems

(b) Data for application to national economic development, and

(c) Research towards improved understanding, modelling and prediction of the climate system.

7. Such a GCOS would be based upon:

(1) An improved World Weather Watch Programme;

(2) The establishment of a global ocean observing system (GCOS) of physical, chemical and biological measurements;

(3) The maintenance and enhancement of monitoring programmes of other key components of the climate system, such as the distribution of important atmospheric constituents (including the Global Atmosphere Watch), changes in terrestrial ecosystems, clouds and the hydrological cycle, the Earth's radiation budget, ice sheets, and precipitation over the oceans.

8. The further development and implementation of the GCOS concept should be pursued, with urgency, by scientists, Governments and international organizations.

9. The impacts of climate variability on human socio-economic systems have provided major constraints to development. Climate change may compound these constraints. In semi-arid regions of Africa, drought episodes have been directly responsible for major human disasters. Research undertaken during the first decade of the WCP and through other international and national programmes has improved drought early warning systems, including FAO's Global Early Warning System, and increased the reliability of climate impact analyses. But much more remains to be done. Intensified efforts are required to refine further our ability to predict short-term climate variability, anticipate climate impacts, and identify rational strategies to mitigate or prevent adverse effects. The threat of climate change brings new challenges to the future well-being of people. This requires greater efforts to understand impacts of climate change. Mitigation and adaptation strategies are also essential. Immediate steps to be taken include:

(a) National and regional analyses of the impacts of climate variability and change on society, and study of the range of response and adaptation options available;

(b) Closer co-operation and communication among natural and social scientists, to ensure that climate considerations are accounted for in development planning;

(c) Significant increases in resources to carry out impact/adaptation studies.

10. Improvements in energy efficiency and non-fossil fuel energy technologies are of paramount importance, not only to reduce greenhouse gas emissions but to move to more sustainable development pathways. Such advances will require research and development, as well as technology transfer and co-development.

11. A specific initiative would create a network of regional, interdisciplinary research centres, located primarily in developing countries, and focusing on all of the natural science, engineering and social science disciplines required to support fully integrated studies of global change and its impacts and policy responses. The centres would conduct research and training on all aspects of global change and study the interaction of regional and global policies.

D. Public information

People need better information on the crucial role climate plays in development and the additional risks posed by climate change. Governments, intergovernmental and non-governmental organizations should give more emphasis to providing accurate public information on climate issues. The public information and education and training component in the WCP and IGBP must also be expanded.

PART II

Specific issues

1. Water

1.1 Among the most important impacts of climate change will be its effects on the hydrological cycle and water management systems, and through these, on socio-economic systems. Increases in incidence of extremes, such as floods and droughts, would cause increased frequency and severity of disasters.

1.2 The design of many costly structures to store and convey water, from large dams to small drainage facilities, is based on analyses of past records of climatic and hydrological parameters. Some of these structures are designed to last 50-100 years or even longer. Records of past climate and hydrological conditions may no longer be a reliable guide to the future. The design and management of both structural and non-structural water resource systems should allow for the possible effects of climate change.

1.3 Data systems and research must be strengthened to predict water resources impacts, detect hydrological changes, and improve hydrological parameterization in global climate models.

1.4 Existing and novel technologies, for more efficient use of water for irrigation, should be made available to developing countries in semi-arid zones.

2. Agriculture and food

2.1 Important uncertainties remain regarding the prediction of the magnitude and nature of potential impacts of changing climate and higher CO₂ levels on global food security. The potential impact on food production in developing countries, with more than half the world's population, could be more uncertain than recent reviews suggest.

2.2 High priority should therefore be given to research on the direct effects of rising CO₂ concentrations on food and fibre crop productivity and equal priority should be given to research on agricultural emissions so as to determine agriculture's present and potential role as a source of and sink for greenhouse gases, and to clarify the costs and possible trade-offs arising from limitation measures.

2.3 New or strengthened institutional mechanisms are required to upgrade natural resource inventories, research strategies and extension services to raise agricultural productivity and minimize emissions. These mechanisms should include collaborative programmes between FAO and international and national agencies with stress on interdisciplinary activities on food security and related topics.

3. Oceans, fisheries and coastal zones

3.1 The Earth's climate including shorter-term variations is influenced by the coupled atmosphere - ocean system. Coastal zones and their associated high biological productivity, including fisheries, are especially affected. Thus, an improved data base of oceanic parameters is considered indispensable for operational climate forecasting. It is recommended that a global ocean observing and data management system be developed for improving predictions of climate change. Research on the oceans will provide quantification of important feedback loops in climate processes. Observation and research on the El Niño - Southern Oscillation phenomena, on upwelling areas and on biological productivity of the open sea are also important.

3.2 Coastal zones, which are the source of most of the global fish catch, are especially susceptible to effects of global warming and sea level rise. Predicting the impact of changes would be of enormous benefit to the increasing number of people living in coastal areas. Thus, it is also recommended that a programme of coastal zone research and monitoring be established to identify the effects of climate change on the coast and coastal ecosystems, and to assess the vulnerability of various natural and managed ecosystems such as coral reefs, mangroves and coastal aquaculture.

3.3 Action should be taken now to develop coastal zone adaptation strategies and policies.

4. Energy

4.1 In order to stabilize atmospheric concentrations of greenhouse gases while allowing for growth in emissions from developing countries, industrialized countries must implement reductions even greater than those required, on average, for the globe as a whole. However, even where very large technical and economic opportunities have been identified for reducing energy-related greenhouse gas emissions, and even where there are significant and multiple benefits associated with these measures, implementation is being slowed and sometimes prevented by a host of barriers. These barriers exist at all levels - at the level of consumers, energy equipment manufacturers and suppliers, industries, utilities, and governments. Overcoming the barriers obstructing least-cost approaches to meeting energy demands will require responses from all parts of society - individual consumers, industry, governments, and non-governmental organizations.

4.2 Developing countries also have an important role in limiting climate change. Maintaining development as a principal objective, energy and development paths can be chosen that have the additional benefit of minimizing radiative forcing.

5. Land use and urban planning

Population growth, increasing urbanization, and competing demands for finite areas of arable land will produce increasingly severe problems of food supply, energy production, and water resources. Climate changes may exacerbate these problems in some regions. Prudent planning will require baseline analyses of land

use, quality and quantity of water resources, and the assessment of vulnerability of urbanized societies to environmental change. In particular, improved adaptation of urban areas to local climatic régimes needs to be achieved by more appropriate layouts and building densities, and improved building construction through modifications to building and planning regulations. Because conurbations make a major contribution to energy-related greenhouse gas emissions, the design and efficiency of all aspects of urban systems should be enhanced.

6. Health and human dimensions

6.1 The direct impact of climate change on people, their health and cultural heritage, could be severe. There is likely to be increased health inequity between peoples of developing and developed countries. Climatic change could result in increasing numbers of environmental refugees with associated increases of ill-health, disease and death among them.

6.2 Global warming is likely to shift the range of favourable conditions for certain pests and diseases, causing additional stresses on people, particularly those of the semi-arid tropics. It must be appreciated however that serious problems may arise in all parts of the world.

6.3 Research into how human behaviour contributes to and responds to climate change must have increased emphasis. Public awareness and education programmes are particularly essential in this regard.

7. Environment and development

7.1 Climate change, superimposed on population pressures, excessive consumption, and other stresses on the environment imperils the sustainability of socio-economic development throughout the world. In addition, slowing climate change will give countries more time to enhance their prospects for sustainable development. The developed countries need to reduce emissions and assist the developing countries to adopt new, clean technologies.

7.2 Climate change has such important implications for the sustainability of development that policy responses, including measures to reduce greenhouse gases, measures to reduce deforestation, and the commitment of financial and other resources, are justified for that reason alone. Economic policies, such as subsidies and trade restraints, can distort markets so they harm the environment and contribute to global warming and sea level rise. There is an imperative need for development policies that not only reduce global warming trends but also increase economic and social resilience.

8. Forests

While increasing forest cover can contribute to the slowing of global climate change, this is not the major cure for the problem.

Five priority actions are recommended:

(1) Assessing national opportunities to increase forest carbon storage commensurate with national resource development policies, developing an approach by 1992 and completing assessment by 1995.

(2) Managing the world's forests to optimize biomass and resultant carbon storage in addition to the maintenance of sustainable yields of forest products, biological diversity, water quality and the many other values that forests provide.

(3) Accelerating research to assess the added contribution that forests can make to atmospheric CO₂ reduction and the impacts of climate change on the world's forests.

(4) Designing and implementing international monitoring systems to determine conditions and changes in forest ecosystems in response to anticipated climate changes.

(5) Supporting the development of an international instrument on conservation and development of the world's forests linked with climate and biodiversity conventions.

PART III

Organizational and policy issues for international activities

1. The future structure of the World Climate Conference

1.1 The World Climate Conference should be broadened and closely co-ordinated with related programmes of other agencies in response to increased emphasis on the prediction of climate and its impacts.

1.2 The World Climate Data Programme, renamed the World Climate System Monitoring Programme, should be redefined to take into account new objectives.

1.3 Greater emphasis in the strengthened WCP (WCP-2) should be given to adaptation, mitigation and education, with adaptation and mitigation activities closely linked to the Impact Studies Programme (WCIP).

1.4 The World Climate Applications Programme should be renamed the World Climate Applications and Services Programme (WCASP) to reflect the need for intensifying efforts to provide climatological services to a wide variety of users. There should be strong interaction between WCIP and WCASP.

1.5 The organizational framework for international scientific research is in place, constituted by the WCRP, emphasizing the physical aspects, and the IGBP, covering bio-geochemical aspects.

1.6 Governments should establish national committees for the WCP to mobilize support for national activities and to co-ordinate efforts. The United Nations

agencies and ICSU should work towards ensuring regular contact and exchange of information with national committees.

1.7 The mechanism established for overall co-ordination of the WCP, involving meetings of the chairs of steering bodies for the various components, should be actively supported by WMO, and other United Nations bodies concerned and ICSU. Annual meetings of Executive Heads should consider their recommendations.

1.8 Restructuring and strengthening of the WCP will also be necessary to support new activities, such as the development of the proposed GCOS. The Conference recommended that a proposal for the new structure of WCP be formulated by the organizations involved, taking into account the above comments, and presented to the Eleventh World Meteorological Congress, May 1991, and at appropriate meetings of other participating organizations.

2. Special needs of the developing countries

2.1 As stated in the IPCC report, industrialized and developing countries have a common but differentiated responsibility for dealing with the problems of climate change. The problem is largely the consequence of past patterns of economic growth in the industrial countries. However, in future the much needed economic growth in the developing countries could play an important role in determining the rate of climate change.

2.2 Developing countries are being asked to participate in the alleviation of the legacy of environmental damage from prior industrialization. If they are to avoid the potentially disastrous course followed by industrialized countries in the past, they need to adopt modern technologies early in the process of development, particularly in regard to energy efficiency. They also must be full partners in the global scientific and technical effort that will be required. It is clear that developing countries must not go through the evolutionary process of previous industrialization but rather, must "leapfrog" ahead directly from a status of underdevelopment through to efficient, environmentally benign, technologies.

2.3 Although developing countries have collaborated in providing data, and participated to a degree in meetings and research, they have benefited to a lesser extent from the analyses developed from their contributions, and even less so from the applications derived therefrom.

2.4 Therefore, a massive and sustained flow of scientific and technological expertise towards the development of the intellectual resources, technical and institutional capacity of the developing countries is a necessary complement to the efforts of those countries.

2.5 Developing countries should be assisted to build up their capabilities

- To monitor, assess and apply climate information;
- To prepare inventories of greenhouse gases emissions and future emissions projections;

- To identify impacts of potentially global warming;
- To prepare cost estimates and priorities for response strategies to adapt and mitigate problems posed by climate change;
- To participate in the World Climate Programme.
- o The mechanisms of the transfer of technology and provision of technical assistance and co-operation to developing countries should take into account considerations such as the need for preferential and assured access, intellectual property rights, the environmental soundness of such technology and the financial implications.
- o Taking note that industry plays a significant role in the development and transfer of science and technology, efforts by industry to promote further the development and transfer of environmentally sound technologies should be encouraged, and policies to encourage such efforts should be formulated.
- o Additional financial resources will have to be channelled to developing countries for those activities which contribute both to limiting greenhouse gas emissions and/or adapting to any adverse effects of climate change, and promoting economic development. Areas for co-operation and assistance could include the efficient use of energy, land use planning, forest management, soil and water conservations, strengthening of observational systems and scientific and technological capabilities.

3. Co-operation in international research

3.1 The existing and planned research projects of the WCRP and the IGBP address the highest priority scientific issues related to the understanding and prediction of climate variability and change.

3.2 These programmes should be implemented completely and rigorously. It is particularly important that adequate funding, including long-term funding commitments, be provided.

3.3 In view of the progress made in climate research, it is now timely to proceed to the detailed design of an operational global climate observing system (sect. C, paras. 5-8), together with the data communications and other infrastructure needed to support operational climate forecasting. Governments should enter into early discussions aimed at international co-operation in operational climate forecasting.

4. Co-ordinated international activities and policy development

4.1 The Conference endorsed the three streams of international activity:

- a. Global measurement and research efforts through the WCP, IGBP, and other related international programmes;

- b. Assessment functions of a continuing IPCC to support negotiation of and providing technical input to a Convention;
- c. Development of a Convention on Climate Change.

It is essential that all parties to a Convention and related legal instruments should, as part of their obligations, be required to participate fully in the free exchange and flow of information necessary for technical input to the convention. Such a convention should include a technical annex to provide for:

- International co-operation in research, systematic observation and exchange of related information;
- Adjustments based on up-dates of scientific knowledge;
- Strengthening national scientific and environmental capabilities of developing countries.

4.2 The development of policy regarding climate change requires on the part of policy makers an understanding of the underlying science and a weighing of the scientific uncertainties associated with the prediction of climate change and its likely impacts. An important aspect of future work is therefore a continued dialogue between scientists and policy makers.

4.3 The United Nations Conference on Environment and Development (Brazil 1992) provides a valuable opportunity to relate the above three themes to the other environment/development issues and objectives being examined by the Conference. It is therefore essential that the three streams should interact effectively with the Conference.

4.4 It is proposed that the sponsoring agencies for the SWCC consider the possibility of holding a Third World Climate Conference at an appropriate time about the year 2000.

ANNEX III

Ministerial Declaration of the Second World Climate Conference

PREAMBLE

1. We, the Ministers and other representatives from 137 countries and from the European Communities, meeting in Geneva from 6 to 7 November 1990 at the Second World Climate Conference, declare as follows:
2. We note that while climate has varied in the past and there is still a large degree of scientific uncertainty, the rate of climate change predicted by the Intergovernmental Panel on Climate Change (IPCC) to occur over the next century is unprecedented. This is due mainly to the continuing accumulation of greenhouse gases, resulting from a host of human activities since the industrial revolution, hitherto particularly in developed countries. The potential impact of such climate change could pose an environmental threat of an up to now unknown magnitude; and could jeopardize the social and economic development of some areas. It could even threaten survival in some small island States and in low-lying coastal, arid and semi-arid areas.
3. We appreciate the work of the World Climate Programme (WCP) during the past decade which has improved understanding of the causes, processes and effects of climate and climate change. We also congratulate the IPCC, established by the United Nations Environment Programme (UNEP) and the World Meteorological Organization (WMO) on its First Assessment Report on Climate Change. It has identified causes and possible effects and strategies to limit and adapt to climate change, and in the light of the United Nations General Assembly resolutions, has identified possible elements for inclusion in a framework convention on climate change.
4. Recognizing climate change as a common concern of mankind, we commit ourselves and intend to take active and constructive steps in a global response, without prejudice to sovereignty of States.

I. GLOBAL STRATEGY

5. Recognizing that climate change is a global problem of unique character and taking into account the remaining uncertainties in the field of science, economics and response options, we consider that a global response, while ensuring sustainable development ^{1/} of all countries, must be decided and implemented without further delay based on the best available knowledge such as that resulting from the IPCC assessment. Recognizing further that the principle of equity and the common but differentiated responsibility of countries should be the basis of any

^{1/} Statement of sustainable development as agreed at the fifteenth session of UNEP Governing Council (annex II, UNEP/GC 15/L.37).

global response to climate change, developed countries must take the lead. They must all commit themselves to actions to reduce their major contribution to the global net emissions and enter into and strengthen co-operation with developing countries to enable them to adequately address climate change without hindering their national development goals and objectives. Developing countries must, within the limits feasible, taking into account the problems regarding the burden of external debt and their economic circumstances, commit themselves to appropriate action in this regard. To this end, there is a need to meet the requirements of developing countries, that adequate and additional financial resources be mobilized and the best available environmentally-sound technologies be transferred expeditiously on a fair and most favourable basis.

II. POLICY CONSIDERATIONS FOR ACTION

6. We reaffirm that, in order to reduce uncertainties, to increase our ability to predict climate and climate change on a global and regional basis, including early identification of as yet unknown climate-related issues, and to design sound response strategies, there is a need to strengthen national, regional and international research activities in climate, climate change and sea level rise. We recognize that commitments by Governments are essential to sustain and strengthen the necessary research and monitoring programmes and the exchange of relevant data and information, with due respect to national sovereignty. We stress that special efforts must be directed to the areas of uncertainty as identified by the IPCC.

We maintain that there is a need to intensify research on the social and economic implications of climate change and response strategies. We commit ourselves to promoting the full participation of developing countries in these efforts. We recognize the importance of supporting the needs of the World Climate Programme, including contributions to the WMO Special Fund for Climate and Atmospheric Environmental Studies. The magnitude of the problem being addressed is such that no nation can tackle it alone and we stress the need to strengthen international co-operation. In particular, we invite the 11th Congress of the World Meteorological Organization, in the formulation of plans for the future development of the World Climate Programme, to ensure that the necessary arrangements are established in consultation with UNEP, UNESCO (and its IOC), FAO, ICSU and other relevant international organizations for effective co-ordination of climate and climate change related research and monitoring programmes. We urge that special attention be given to the economic and social dimensions of climate and climate change research.

7. In order to achieve sustainable development in all countries and to meet the needs of present and future generations, precautionary measures to meet the climate challenge must anticipate, prevent, attack, or minimize the causes of, and mitigate the adverse consequences of, environmental degradation that might result from climate change. Where there are threats of serious or irreversible damage, lack of full scientific certainty should not be used as a reason for postponing cost-effective measures to prevent such environmental degradation. The measures adopted should take into account different socio-economic contexts.

8. The potentially serious consequences of climate change, including the risk for survival in low-lying and other small island States and in some low-lying coastal, and arid and semi-arid areas of the world, give sufficient reasons to begin by adopting response strategies even in the face of significant uncertainties.

Such response strategies include phasing out the production and use of CFC's, efficiency improvements and conservation in energy supply and use, appropriate measures in the transport sector, sustainable forest management, afforestation schemes, developing contingency plans for dealing with climate-related emergencies, proper land use planning, adequate coastal zone management, review of intensive agricultural practices and the use of safe and cleaner energy sources with lower or no emissions of carbon dioxide, methane, nitrous oxide and other greenhouse gases and ozone precursors, paying special attention to new and renewable sources.

Further actions should be pursued in a phased and flexible manner on the basis of medium- and long-term goals and strategies and at the national, regional or global level, taking advantage of scientific advances and technological developments to meet both environmental and economic objectives.

9. We note that per capita consumption patterns in certain parts of the world along with a projected increase in world population are contributing factors in the projected increase in greenhouse gases.

10. We agree that the ultimate global objective should be to stabilize greenhouse gas concentrations at a level that would prevent dangerous anthropogenic interference with climate.

11. We stress, as a first step, the need to stabilize, while ensuring sustainable development of the world economy, emissions of greenhouse gases not controlled by the Montreal Protocol on Substances that Deplete the Ozone Layer. Contributions should be equitably differentiated according to countries' responsibilities and their level of development. In this context, we acknowledge efforts already undertaken by a number of countries to meet this goal.

12. Taking into account that the developed world is responsible for about three quarters of all emissions of greenhouse gases, we welcome the decisions and commitments undertaken by the European Community with its Member States, Australia, Austria, Canada, Finland, Iceland, Japan, New Zealand, Norway, Sweden, Switzerland, and other developed countries to take actions aimed at stabilizing their emissions of CO₂, or CO₂ and other greenhouse gases not controlled by the Montreal Protocol, by the year 2000 in general at 1990 level, yet recognizing the differences in approach and in starting-point in the formulation of the above targets. We also acknowledge the initiatives of some other developed countries which will have positive effects on limiting emissions of greenhouse gases. We urge all developed countries to establish targets and/or feasible national programmes or strategies which will have significant effects on limiting emissions of greenhouse gases not controlled by the Montreal Protocol.

We acknowledge, however, that those developed countries with as yet relatively low energy consumption (measured on a per capita or other appropriate basis) which

can be reasonably expected to grow, and some countries with economies in transition, may establish targets, programmes and/or strategies that accommodate socio-economic growth, while improving the energy efficiency of their economic activities.

13. We urge developed countries, before the 1992 United Nations Conference on Environment and Development, to analyse the feasibility of and options for, and, as appropriate in light of these analyses, to develop programmes, strategies and/or targets for a staged approach for achieving reductions of all greenhouse gas emissions not controlled by the Montreal Protocol, including carbon dioxide, methane and nitrous oxide, over the next two decades and beyond.

14. We recommend that in the elaboration of response strategies, over time, all greenhouse gases, sources and sinks be considered in the most comprehensive manner possible and also that limitation and adaptation measures be addressed.

15. We recognize that developing countries have as their main priority alleviating poverty and achieving social and economic development and that their net emissions must grow from their, as yet, relatively low energy consumption to accommodate their development needs. Narrowing the gap between the developed and the developing world would provide a basis for a full partnership of all nations and would assist the developing countries in dealing with the climate change issue. To enable developing countries to meet incremental costs required to take the necessary measures to address climate change and sea-level rise, consistent with their development needs, we recommend that adequate and additional financial resources should be mobilized and best available environmentally sound technologies transferred expeditiously on a fair and most favourable basis. Developing countries also should, within the limits feasible, take action in this regard.

16. The specific difficulties of those countries, particularly developing countries, whose economies are highly dependent on fossil fuel production and exportation, as a consequence of action taken on limiting greenhouse gas emissions, should be taken into account.

17. We recommend that consideration should be given to the need for funding facilities, including the proposed World Bank/UNEP/UNDP Global Environmental Facility, a clearing-house mechanism and a new possible international fund composed of adequate additional and timely financial resources and institutional arrangements for developing countries; taking into account existing multilateral and bilateral mechanisms and approaches. Such funding should be related to the implementation of the framework convention on climate change and any other related instruments that might be agreed upon. In the mean time, developed countries are urged to co-operate with developing countries to support immediate action in addressing climate change including sea-level rise without imposing any new conditionality on developing countries.

18. We recommend further that resources be assessed. Such assessments, to be conducted as soon as possible, should include country studies and mechanisms to meet the financing needs identified, taking note of the approaches developed under the Montreal Protocol.

19. Financial resources channelled to developing countries should, inter alia, be directed to:

- (i) Promoting efficient use of energy, development of lower and non-greenhouse gas emitting energy technologies and paying special attention to safe and clean new and renewable sources of energy;
- (ii) Arranging expeditious transfer of the best available environmentally sound technology on a fair and most favourable basis to developing countries and promoting rapid development of such technology in these countries;
- (iii) Co-operating with developing countries to enable their full participation in international meetings on climate change;
- (iv) Enhancing atmospheric, oceanic and terrestrial observational networks, particularly in developing countries, to facilitate conducting research, monitoring and assessment of climate change and the impact on those countries;
- (v) Rational forest management practices and agricultural techniques which reduce greenhouse gas emissions;
- (vi) Enhancing the capacity of developing countries to develop programmes to address climate change, including research and development activities and public awareness and education.

Funding should also be directed to the creation of regional centres to organize information networks on climate change in developing countries.

20. Appropriate economic instruments may offer the potential for achieving environmental improvements in a cost-effective manner. The adoption of any form of economic or regulatory measures would require careful and substantive analyses. We recommend that relevant policies make use of economic instruments appropriate to each country's socio-economic conditions in conjunction with a balanced mix of regulatory approaches.

21. We note that energy production and use account for nearly half of the enhanced radiative forcing resulting from human activities and is projected to increase substantially in the absence of appropriate response actions. We recognize the promotion of energy efficiency as the most cost-effective immediate measure, in many countries, for reducing energy-related emissions of carbon dioxide, methane, nitrous oxide and other greenhouse gases and ozone precursors, while other safe options such as no or lower greenhouse gas emitting energy sources should also be pursued. These principles apply to all energy sectors. Transport energy use attracts special attention of many of us in the light of its role in many developed countries and of its expected importance in many developing countries.

22. We recognize that there is no single quick-fix technological option for limiting greenhouse gas emissions. However, we are convinced that technological

innovation as well as individual and social behaviour and institutional adaptations is a key element of any long-term strategy that deals with climate change in a way that meets the goal of sustainable development. Therefore, we urge all countries, the developed countries in particular, to intensify their efforts and international co-operation in technological research, development and dissemination of appropriate and environmentally sound technologies, including the reassessment and improvement of existing technologies and the introduction of new technologies.

23. We urge that environmentally sound and safe technologies be utilized by all sectors in all countries to the fullest extent possible and further urge all countries, developed and developing, to identify and take effective measures to remove barriers to the dissemination of such technologies. To this end, the best available environmentally sound and safe technologies should be transferred to developing countries expeditiously on a fair and most favourable basis.

24. We note that the conservation of the world's forests in their role as reservoirs of carbon along with other measures are of considerable importance for global climatic stability, keeping in mind the important role of forests in the conservation of biological diversity and the protection of soil stability and of the hydrological system. We recognize the need to reduce the rate of deforestation in consonance with the objective of sustained yield development and to enhance the potential of the world's forests through improved management of existing forests and through vigorous programmes of reforestation and afforestation, and to support financially the developing countries in this regard through enhanced and well-co-ordinated international co-operation including strengthening Tropical Forest Action Plan (TFAP) and International Tropical Timber Organization (ITTO). We recommend that the protection and management of boreal, temperate, sub-tropical and tropical forest ecosystems must be well-co-ordinated and preferably compatible with other possible types of action related to reduction of emission of greenhouse gases, rational utilization of biological resources, provision of financial resources, and the need for more favourable market conditions for timber and timber products. The developing countries should be able to realize increased revenue from these forests and forest products.

25. We also recognize that forests and forest products play a key social and economic role in many nations and communities. We recognize that States have, in accordance with the Charter of the United Nations and the principles of international law, the sovereign right to exploit their own resources pursuant to their own environmental policies, and the responsibility to ensure that activities within their jurisdiction or control do not cause damage to the environment of other States or of areas beyond the limits of national jurisdiction.

26. We recommend that appropriate precautionary and control measures be developed and implemented at regional, subregional and country levels as appropriate to counter the increasing degradation of land, water, genetic and other productive resource bases by drought, desertification and land degradation.

Observatories on climate and climate change and observatories on ecosystems should be encouraged to work together on drought risks consequences.

Studies must be undertaken on drought and desertification.

We stress that stepped-up financial and scientific contributions be provided to facilitate these efforts.

27. We recommend that similar measures be adopted to address the particular problems and needs, including funding, of low-lying coastal and small vulnerable island countries, some of whose very existence is placed at risk by the consequences of climate change.

III. GLOBAL FRAMEWORK CONVENTION ON CLIMATE CHANGE

28. We call for negotiations on a framework convention on climate change to begin without delay after a decision is taken by the forty-fifth session of the General Assembly of the United Nations recommending ways, means and modalities for further pursuing these negotiations. Taking note of all the preparatory work, particularly the recommendations adopted on 26 September 1990 by the Ad Hoc working group of government representatives and regional economic integration organizations to prepare for negotiations on a framework convention on climate change, we urge all countries and regional economic integration organizations to join in these negotiations and recognize that it is highly desirable that an effective framework convention on climate change, containing appropriate commitments, and any related instruments as might be agreed upon on the basis of consensus, be signed in Rio de Janeiro during the United Nations Conference on Environment and Development. We welcome the offer of the Government of the United States of America to host the first negotiating meeting.

29. We recommend that such negotiations take account of the possible elements compiled by the IPCC, and that the framework convention on climate change be framed in such a way as to gain the support of the largest possible number of countries while allowing timely action to be taken. We reaffirm our wish that this convention contain real commitments by the international community. We stress, given the complex and multi-faceted nature of the problem of climate change, the need for new and innovative solutions including the need to meet the special needs of developing countries.

30. We also welcome the invitations of Thailand and Italy to host workshops, respectively on the feasibility of forestry options, and on all technologies for energy production and use and their transfer to developing countries.

31. We believe that a well-informed public is essential for addressing and coping with as complex an issue as climate change, and the resultant sea-level rise, and urge countries, in particular, to promote the active participation at the national and when appropriate, regional levels of all sectors of the population in addressing climate change issues and developing appropriate responses. We also urge relevant United Nations organizations and programmes to disseminate relevant information with a view to encouraging as wide a participation as possible.