



Conference of the Parties

Report of the Conference of the Parties on its twenty-eighth session, held in the United Arab Emirates from 30 November to 13 December 2023

Part one: Proceedings

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Part two: Action taken by the Conference of the Parties at its twenty-eighth session

Decisions adopted by the Conference of the Parties

FCCC/CP/2023/11/Add.1

Decision

1/CP.28	Operationalization of the new funding arrangements, including a fund, for responding to loss and damage referred to in paragraphs 2–3 of decisions 2/CP.27 and 2/CMA.4
2/CP.28	Santiago network for averting, minimizing and addressing loss and damage associated with the adverse effects of climate change under the Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts
3/CP.28	Report of the Executive Committee of the Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts
4/CP.28	Long-term climate finance
5/CP.28	Matters relating to the Standing Committee on Finance
6/CP.28	Report of the Green Climate Fund to the Conference of the Parties and guidance to the Green Climate Fund
7/CP.28	Report of the Global Environment Facility to the Conference of the Parties and guidance to the Global Environment Facility
8/CP.28	Compilation and synthesis of, and summary report on the in-session workshop on, biennial communications of information related to Article 9, paragraph 5, of the Paris Agreement
9/CP.28	Enhancing climate technology development and transfer through the Technology Mechanism

FCCC/CP/2023/11/Add.2

Decision

10/CP.28	Linkages between the Technology Mechanism and the Financial Mechanism
11/CP.28	Annual technical progress report of the Paris Committee on Capacity-building for 2023
12/CP.28	Terms of reference for the second review of the Paris Committee on Capacity-building
13/CP.28	Review of the functions, work programme and modalities of the forum on the impact of the implementation of response measures, midterm review of the workplan and report of the forum
14/CP.28	Sixth Assessment Report of the Intergovernmental Panel on Climate Change
15/CP.28	Gender and climate change
16/CP.28	Presidency youth climate champion
17/CP.28	Dates and venues of future sessions
18/CP.28	Administrative, financial and institutional matters
19/CP.28	Administrative, financial and institutional matters

Resolution

1/CP.28	Expression of gratitude to the Government of the United Arab Emirates
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Abbreviations and acronyms

CMA	Conference of the Parties serving as the meeting of the Parties to the Paris Agreement
CMP	Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol
COP	Conference of the Parties
GCF	Green Climate Fund
GEF	Global Environment Facility
LDC	least developed country
NGO	non-governmental organization
non-Annex I Party	Party not included in Annex I to the Convention
SB	sessions of the subsidiary bodies
SBI	Subsidiary Body for Implementation
SBSTA	Subsidiary Body for Scientific and Technological Advice
SCF	Standing Committee on Finance
Transitional Committee	transitional committee on the operationalization of the new funding arrangements for responding to loss and damage and the fund established in paragraph 3 of decisions 2/CP.27 and 2/CMA.4
WIM	Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts

I. Opening of the session

(Agenda item 1)

1. COP 28, convened pursuant to Article 7, paragraph 4, of the Convention, was held at Expo City Dubai in Dubai, United Arab Emirates, from 30 November to 13 December 2023.¹ Sameh Shoukry (Egypt), President of COP 27, opened the session and delivered an opening statement.²

2. Statements were also made by Simon Stiell, UNFCCC Executive Secretary, and Jim Skea, Chair of the Intergovernmental Panel on Climate Change.³ Tribute was paid to the life and work of Pete Betts (United Kingdom of Great Britain and Northern Ireland) and Saleemul Huq (Bangladesh), who both passed away in October 2023.

II. Organizational matters

(Agenda item 2)

A. Election of the President of the Conference of the Parties at its twenty-eighth session

(Agenda sub-item 2(a))

3. At the 1st meeting of the COP,⁴ on 30 November, the President of COP 27 recalled that, in accordance with rule 22, paragraph 1, of the draft rules of procedure being applied, the office of the President of the COP is subject to rotation among the five United Nations regional groups. He informed Parties that the cycle would be continued with a President from the Asia-Pacific States. On a proposal by the President of COP 27, the COP elected by acclamation Sultan Ahmed Al Jaber, Minister of Industry and Advanced Technology of the United Arab Emirates and United Arab Emirates special envoy for climate change, as President of COP 28, who made a statement.⁵

B. Adoption of the rules of procedure

(Agenda sub-item 2(b))

4. At the 1st meeting, the President of COP 28 recalled that the President of COP 27 had proposed, and Parties had agreed, to continue consultations on the draft rules of procedure at COP 28. On a proposal by the President of COP 28, the COP agreed that, as at previous sessions, the draft rules of procedure contained in document FCCC/CP/1996/2 should continue to be applied, with the exception of draft rule 42. The President also proposed that Ahmed Al Ghardaqa (United Arab Emirates) hold informal consultations on the matter on his behalf and report back to the COP on the outcome.

5. At the 5th meeting, on 11 December, the President informed the COP that Parties had agreed to continue consultations on the matter at COP 29 (November 2024). On a proposal by the President, the COP agreed to continue consideration of the matter at COP 29.

¹ COP 28 was held in conjunction with CMP 18 and CMA 5. The proceedings of the CMP and the CMA are contained in documents FCCC/KP/CMP/2023/9 and FCCC/PA/CMA/2023/16 respectively. The proceedings of the joint meetings of the COP, the CMP and the CMA convened at the sessions are contained in the report of the COP and cross-referenced in the reports of the CMP and the CMA.

² The statement can be heard at https://unfccc-events.azureedge.net/COP28_94190/agenda (starting at 0:08:37).

³ As footnote 2 above (starting at 0:39:25).

⁴ Meetings of the governing and subsidiary bodies referred to in this report are plenary meetings.

⁵ As footnote 2 above (starting at 0:19:00).

C. Adoption of the agenda

(Agenda sub-item 2(c))

6. At its 1st meeting, the COP considered document FCCC/CP/2023/1/Add.2 containing the supplementary provisional agenda. The President recalled the understanding reached among Parties on the adoption of the agendas for the sessions of the governing and subsidiary bodies, as set out in paragraphs 7–10 below.

7. The President proposed that the agendas as presented in the respective supplementary provisional agendas of the governing and subsidiary bodies⁶ be adopted without the inclusion of the items proposed by Parties and without the inclusion of sub-item 10(h) of the supplementary provisional agenda for CMA 5, “Sharm el-Sheikh dialogue on the scope of Article 2, paragraph 1(c), of the Paris Agreement and its complementarity with Article 9 of the Paris Agreement”.

8. The President proposed that consideration of the underlying issues and concerns related to the following items not to be included in the agendas could take place under other agenda items in line with existing mandates or in consultations to be undertaken by the Presidency as follows:

(a) Item 18 of the supplementary provisional agenda for COP 28, “Mountains and climate change: highlighting the need for the protection of vulnerable mountain ecosystems while building the resilience of mountain peoples and economies to reduce loss and damage”: these issues could be discussed under the 16th Focal Point Forum of the Nairobi work programme on impacts, vulnerability and adaptation to climate change, on understanding and closing adaptation knowledge gaps in mountains, high-latitude areas and the cryosphere, as well as under future activities under the Nairobi work programme;

(b) Items 20, 15 and 21 of the supplementary provisional agendas for CMA 5, SBSTA 59 and SBI 59 respectively, “Urgently scaling up financial support from developed country Parties in line with Article 4, paragraph 5, of the Paris Agreement to enable implementation for developing countries”: these issues could be discussed under sub-item 10(a) of the supplementary provisional agenda for CMA 5, “Matters relating to the Standing Committee on Finance”;

(c) Item 19 of the supplementary provisional agenda for CMA 5, “Doubling adaptation finance as part of the efforts towards the implementation of decisions 1/CP.26, paragraph 11, and 1/CMA.3, paragraph 18, on adaptation finance”: these issues could be discussed under sub-item 10(a) of the supplementary provisional agenda for CMA 5, “Matters relating to the Standing Committee on Finance”;

(d) Items 19, 21, 16 and 22 of the supplementary provisional agendas for COP 28, CMA 5, SBSTA 59 and SBI 59 respectively, “Operationalization of the principles of equity and common but differentiated responsibilities and respective capabilities, in accordance with Article 2, paragraph 2, of the Paris Agreement”: these issues could be discussed under item 4 of the supplementary provisional agenda for CMA 5, “First global stocktake”, and items 5 and 8 of the supplementary provisional agendas for SBSTA 59 and SBI 59 respectively, “Matters relating to the global stocktake under the Paris Agreement”;

(e) Items 20, 22, 17 and 23 of the supplementary provisional agendas for COP 28, CMA 5, SBSTA 59 and SBI 59 respectively, “Mission 1.5: positive incentives for accelerating early actions and policies that are nationally determined”: these issues could be discussed under item 4 of the supplementary provisional agenda for CMA 5, “First global stocktake”, and items 5 and 8 of the supplementary provisional agendas for SBSTA 59 and SBI 59 respectively, “Matters relating to the global stocktake under the Paris Agreement”;

(f) Items 21, 15, 23, 18 and 24 of the supplementary provisional agendas for COP 28, CMP 18, CMA 5, SBSTA 59 and SBI 59 respectively, “Concerns with unilateral trade measures related to climate change and their potential adverse impact on equitable and just transitions, in the context of sustainable development and efforts to eradicate poverty”: these

⁶ FCCC/CP/2023/1/Add.2, FCCC/KP/CMP/2023/1/Add.2, FCCC/PA/CMA/2023/1/Add.3, FCCC/SBSTA/2023/5/Add.2 and FCCC/SBI/2023/11/Add.2.

issues could be discussed under item 4 of the supplementary provisional agenda for CMA 5, “First global stocktake”, and items 5 and 8 of the supplementary provisional agendas for SBSTA 59 and SBI 59 respectively, “Matters relating to the global stocktake under the Paris Agreement”;

(g) Sub-item 10(h) of the supplementary provisional agenda for CMA 5, “Sharm el-Sheikh dialogue on the scope of Article 2, paragraph 1(c), of the Paris Agreement and its complementarity with Article 9 of the Paris Agreement”: the report on the dialogue could be considered during discussions under sub-item 10(a) of the supplementary provisional agenda for CMA 5, “Matters relating to the Standing Committee on Finance”.

9. The President also proposed to convene consultations on the way forward regarding the following matters not to be included in the agendas:

(a) Item 16 of the supplementary provisional agenda for CMA 5, “Special needs and special circumstances of Africa”: the outcomes of consultations on the way forward for this matter were to be reported under item 24 of the supplementary provisional agenda for CMA 5, “Other matters”;

(b) Sub-item 10(i) of the supplementary provisional agenda for CMA 5, “Seventh review of the Financial Mechanism”: the outcomes of consultations on the way forward for this matter were to be reported to CMA 5;

(c) Item 14 of the supplementary provisional agenda for CMP 18, “Issues related to Article 3, paragraph 9, and Article 21 of the Kyoto Protocol”: the outcomes of consultations on the way forward for this matter were to be reported to CMP 18.

10. The President informed Parties that the understanding set out in paragraphs 7–9 above would not exclude consideration of any associated issues and concerns raised by Parties during discussions under other agenda items. The President also informed Parties that the understanding applied to the agendas of the CMP and the CMA and that it also applied *mutatis mutandis* to the related issues on the supplementary provisional agendas of the subsidiary bodies. The President noted that each of the governing and subsidiary bodies would recall the understanding set out in this paragraph and paragraphs 7–9 above when adopting their respective agendas.

11. The President proposed that the supplementary provisional agenda for COP 28 be amended to reflect this understanding, with sub-items 14(a–b) and item 15 held in abeyance and items 18–21 deleted.

12. On the proposal by the President, the COP adopted the agenda as follows:

1. Opening of the session.
2. Organizational matters:
 - (a) Election of the President of the Conference of the Parties at its twenty-eighth session;
 - (b) Adoption of the rules of procedure;
 - (c) Adoption of the agenda;
 - (d) Election of officers other than the President;
 - (e) Admission of organizations as observers;
 - (f) Organization of work, including for the sessions of the subsidiary bodies;
 - (g) Dates and venues of future sessions;
 - (h) Adoption of the report on credentials.
3. Reports of the subsidiary bodies:
 - (a) Report of the Subsidiary Body for Scientific and Technological Advice;
 - (b) Report of the Subsidiary Body for Implementation.

4. Reporting from and review of Parties included in Annex I to the Convention.
5. Reporting from Parties not included in Annex I to the Convention.
6. Report of the Adaptation Committee and review of the progress, effectiveness and performance of the Adaptation Committee.
7. Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts.⁷
8. Matters relating to finance:
 - (a) Long-term climate finance;
 - (b) Matters relating to the Standing Committee on Finance;
 - (c) Report of the Green Climate Fund to the Conference of the Parties and guidance to the Green Climate Fund;
 - (d) Report of the Global Environment Facility to the Conference of the Parties and guidance to the Global Environment Facility;
 - (e) Seventh review of the Financial Mechanism;
 - (f) Compilation and synthesis of, and summary report on the in-session workshop on, biennial communications of information related to Article 9, paragraph 5, of the Paris Agreement;
 - (g) Operationalization of the funding arrangements for responding to loss and damage referred to in paragraph 2, including the fund referred to in paragraph 3, of decisions 2/CP.27 and 2/CMA.4.
9. Development and transfer of technologies and implementation of the Technology Mechanism: joint annual report of the Technology Executive Committee and the Climate Technology Centre and Network.
10. Capacity-building under the Convention.
11. Matters relating to the least developed countries.
12. Report of the forum on the impact of the implementation of response measures.
13. Gender and climate change.
14. Consideration of proposals from Parties for amendments to the Convention under Article 15:
 - (a) Proposal from the Russian Federation to amend Article 4, paragraph 2(f), of the Convention (*held in abeyance*);
 - (b) Proposal from Papua New Guinea and Mexico to amend Articles 7 and 18 of the Convention (*held in abeyance*).
15. Second review of the adequacy of Article 4, paragraph 2(a–b), of the Convention (*held in abeyance*).
16. Administrative, financial and institutional matters:
 - (a) Budgetary, financial and institutional matters;
 - (b) Decision-making in the UNFCCC process.
17. High-level segment:
 - (a) Statements by Parties;
 - (b) Statements by observer organizations.
18. Other matters.
19. Conclusion of the session:

⁷ Neither the inclusion of this item in the agenda nor the annotations to it prejudice outcomes on matters related to the governance of the WIM.

- (a) Adoption of the draft report on the session;
- (b) Closure of the session.

13. Statements were made by representatives of three Parties.⁸

D. Election of officers other than the President

(Agenda sub-item 2(d))

14. At the 1st meeting, the President informed the COP that Mohamed Nasr (Egypt) had begun consultations on the election of officers other than the President. He stated that the consultations would continue until the nominations had been finalized.

15. The President also informed the COP that women accounted for 38 per cent of the members of the bodies established under the Convention, the Kyoto Protocol and the Paris Agreement in 2023. In this regard, the President requested Parties to give active consideration to the nomination of women and men equally for elective posts in all bodies in order to achieve gender balance. He invited regional groups and constituencies to submit all nominations by 9 December 2023. On a proposal by the President, the COP decided to postpone the election of the other officers of its Bureau until the closing plenary of COP 28.

16. The President noted that, in accordance with established practice, confirmed nominees to the Bureau would be invited to attend the meetings of the Bureau as observers until the elections had taken place.

17. At the 6th meeting, on 13 December, the President informed Parties that a nomination to the Bureau from the African States was outstanding, and he urged regional groups and constituencies to continue consultations and submit the outstanding nominations to the secretariat as soon as possible and by 29 February 2024 at the latest. On a proposal by the President, the COP agreed that, once the outstanding nominations had been received by the secretariat, the nominees would be deemed elected at COP 28 in accordance with established practice.

18. On a proposal by the President, the COP elected by acclamation the other members of the Bureau of COP 28. The composition of the Bureau is therefore as follows:

Bureau

President	Sultan Ahmed Al Jaber (United Arab Emirates)
Vice-Presidents	Julio Cordano (Chile) Kate Hancock (Australia) Maesela Kekana (South Africa) Davit Manukyan (Armenia) Kristina E. Stege (Marshall Islands) Svetlana Zhekova (Bulgaria)
SBSTA Chair	Harry Vreuls (Kingdom of the Netherlands)
SBI Chair	Nabeel Munir (Pakistan)
Rapporteur	Rochelle Newbold (Bahamas)

E. Admission of organizations as observers

(Agenda sub-item 2(e))

19. At its 1st meeting, the COP considered a note by the secretariat on the admission of organizations as observers,⁹ listing the 20 intergovernmental organizations and 595 NGOs that had been provisionally admitted as observers. In accordance with the recommendation of the Bureau and on a proposal by the President, the COP admitted the organizations listed in the above-mentioned note.

⁸ As footnote 2 above (starting at 1:06:05).

⁹ FCCC/CP/2023/3.

20. According to decisions 36/CMP.1 and 2/CMA.1, the admission of organizations as observers as decided by the COP also applies to the CMP and the CMA respectively.
21. Statements were made by representatives of two Parties.^{10, 11}

F. Organization of work, including for the sessions of the subsidiary bodies

(Agenda sub-item 2(f))

22. At the 1st meeting, the President noted that the governing and subsidiary bodies would launch work on all agenda items on 30 November, and that all bodies would reconvene later that day in a joint plenary to hear opening statements from Parties and observers.
23. He also noted that the subsidiary bodies would conclude their work on 6 December, and that he looked forward to hearing the outcomes of the sessions of the SBSTA and the SBI, including any recommendations of draft decisions and conclusions for consideration and adoption by the COP, the CMP and the CMA.
24. The President informed Parties that the COP would convene a high-level segment, to be held jointly with CMP 18 and CMA 5, in two parts, from 1 to 2 December and on 9 December (see paras. 123–128 below).
25. The President also informed the COP that, following the closure of the sessions of the subsidiary bodies, he would convene a plenary meeting to propose a way forward for the second week of the Conference.
26. The President further informed Parties that the COP, the CMP and the CMA would reconvene in the second week of the Conference to consider draft decisions and conclusions for adoption.
27. At the 4th meeting, on 8 December, the Chairs of the subsidiary bodies reported on work undertaken during SB 58 and 59, including work forwarded to the governing bodies. Subsequently, the President outlined his proposal for organizing work during the second week of the Conference, involving a tailored approach to concluding outstanding elements of work, recognizing that some elements require further discussion and others focused political engagement to find an overall balance and clear way forward.
28. At the same meeting, the President invited the following ministers to lead consultations on his behalf on outstanding issues that would benefit from political guidance:
- (a) Barbara Creecy (South Africa) and Dan Jørgensen (Denmark) on cross-cutting issues relating to the global stocktake;
 - (b) Espen Barth Eide (Norway) and Grace Fu (Singapore) on issues related to mitigation;
 - (c) Jennifer McAllister (Australia) and Maisa Rojas (Chile) on issues related to adaptation;
 - (d) Yasmine Fouad (Egypt) and Steven Guilbeault (Canada) on issues related to means of implementation.
29. The President also invited senior negotiators to facilitate consultations on his behalf on outstanding technical work relating to items on the agendas of the governing bodies and on specific issues forwarded by the subsidiary bodies.¹²

¹⁰ The Russian Federation requested that its statement, available at https://unfccc-events.azureedge.net/COP28_94190/agenda (starting at 1:25:55), be reflected in the report on the session.

¹¹ The United States of America requested that its statement, available at https://unfccc-events.azureedge.net/COP28_94190/agenda (starting at 1:28:22), be reflected in the report on the session.

¹² The senior negotiators appointed to co-facilitate consultations are reflected under the relevant agenda items of the governing bodies.

30. During the Conference, the President convened informal meetings aimed at enhancing the openness, inclusiveness and transparency of the negotiations. At the informal meetings on 6 and 9 December, the President provided an assessment of progress and shared his plans for advancing work in order to reach successful outcomes.

31. On 10 December, towards the final stage of negotiations, the President convened an open-ended meeting called a *majlis*, an Arabic word used to refer to a council or a special gathering, for ministers and heads of delegation. This meeting provided an opportunity for deliberation, debate and exchange of views aimed at identifying areas of convergence and arriving at solutions.

1. Opening statements

32. At the joint 2nd meeting of COP 28, CMP 18, CMA 5, SBSTA 59 and SBI 59, on 30 November, group statements were made by representatives of Cuba (on behalf of the Group of 77 and China), Spain (on behalf of the European Union and its member States), Switzerland (on behalf of the Environmental Integrity Group), Australia (on behalf of the Umbrella Group), Samoa (on behalf of the Alliance of Small Island States), Zambia (on behalf of the African Group), the Plurinational State of Bolivia (on behalf of the Like-minded Developing Countries), Saudi Arabia (on behalf of the Arab Group), Uruguay (on behalf of Argentina, Brazil and Uruguay), Brazil (on behalf of Brazil, South Africa, India and China), Honduras (on behalf of the Coalition for Rainforest Nations), Senegal (on behalf of the LDCs) and Nicaragua (on behalf of the Bolivarian Alliance for the Peoples of Our America — Peoples' Trade Treaty).¹³ Statements were also made by representatives of seven Parties.¹⁴

33. Statements were also made by representatives of business and industry, children and youth, environmental, farmers and agricultural, research and independent, and trade union NGOs; Indigenous Peoples organizations; local governmental and municipal authorities; and the women and gender constituency.¹⁵

2. Presidency youth climate champion

34. At the 1st meeting, the President informed the COP of the Presidency's priority to ensure that the Conference was inclusive to all, especially those most vulnerable to and impacted by the adverse effects of climate change, such as women, Indigenous Peoples, children and youth. He noted that the COP 28 youth climate champion, Shamma Al Mazrui, has worked to build opportunities for youth to engage in the UNFCCC process; emphasized the crucial importance of closely involving youth, who will be among those most affected by the long-term impacts of climate change, in that process; and expressed hope that Parties would be able to discuss and identify ways forward in this regard.

35. At the 6th meeting, the President informed the COP that consultations had been conducted by Fatima Al Hallami (United Arab Emirates) and Wedad Al Hassan (United Arab Emirates) on building opportunities for facilitating the stronger inclusion and engagement of youth in climate action and the UNFCCC process.

36. On a proposal by the President, the COP adopted decision 16/CP.28¹⁶, entitled "Presidency youth climate champion".

G. Dates and venues of future sessions

(Agenda sub-item 2(g))

37. At the 1st meeting, the President noted that, in keeping with the principle of rotation among the regional groups, the President of COP 29, CMP 19 and CMA 6 (November 2024)

¹³ The statements can be heard at https://unfccc-events.azureedge.net/COP28_94192/agenda (starting at 1:15:30).

¹⁴ As footnote 13 above (starting at 2:51:00).

¹⁵ As footnote 13 above (starting at 3:15:26).

¹⁶ This decision is part of the United Arab Emirates Consensus. See document FCCC/PA/CMA/2023/16, para. 16.

would come from the Eastern European States, and the President of COP 30, CMP 20 and CMA 7 (November 2025) from the Latin American and Caribbean States.

38. The President informed the COP that the Latin American and Caribbean States had nominated Brazil to host COP 30, and he invited the Eastern European States to come forward with offers to host COP 29.

39. The President proposed that Hana Al Hashimi (United Arab Emirates) conduct informal consultations on his behalf with a view to proposing a draft decision on dates and venues of future sessions for consideration and adoption by the COP.

40. At its 5th meeting, the President informed the COP that the Eastern European States had nominated Azerbaijan to host COP 29. On a proposal by the President, the COP adopted decision 17/CP.28, entitled “Dates and venues of future sessions”.

41. The President thanked Hana Al Hashimi and recognized the tireless efforts of Tina Kobilsek and Eneida Rabdishta, Co-Chairs of the Eastern European States, which contributed to the positive outcome under this agenda item.

42. Representatives of Azerbaijan and Brazil made statements as the Presidencies of COP 29 and 30 respectively.^{17, 18}

H. Adoption of the report on credentials

(Agenda sub-item 2(h))

43. At the 5th meeting, the President referred to the report on credentials,¹⁹ submitted by the Bureau in accordance with rule 20 of the draft rules of procedure being applied.

44. On the basis of the report of the Bureau, the COP approved the credentials of Parties attending the session. In addition, the secretariat received credentials from South Sudan on 15 December 2023 and Colombia on 7 March 2024.

I. Attendance

45. Information on participation in the sessions in the United Arab Emirates is available in document FCCC/CP/2023/INF.3/Rev.1.

J. Documentation

46. The documents that were before COP 28 are available on the UNFCCC website.²⁰

III. Reports of the subsidiary bodies

(Agenda item 3)

A. Report of the Subsidiary Body for Scientific and Technological Advice

(Agenda sub-item 3(a))

¹⁷ The statement of Azerbaijan can be heard at <https://unfccc.int/event/5th-meeting-of-the-cop-cmp-and-cma> (starting at 0:07:57).

¹⁸ The statement of Brazil can be heard at <https://unfccc.int/event/5th-meeting-of-the-cop-cmp-and-cma> (starting at 0:14:27).

¹⁹ FCCC/CP/2023/10–FCCC/KP/CMP/2023/8–FCCC/PA/CMA/2023/14.

²⁰ <https://unfccc.int/event/cop-28>.

47. At the 1st meeting, Julio Cordano (Chile) and Niall O’Dea (Canada), co-facilitators of the 2023 ocean and climate change dialogue convened at SBSTA 58, presented the findings of the informal summary report thereon.^{21, 22, 23}

48. At the 4th meeting, the SBSTA Chair, Harry Vreuls, introduced the draft report on SBSTA 59²⁴ and gave an oral report on the results of SBSTA 58 and 59.²⁵

49. On a proposal by the President, the COP took note of the report on SBSTA 58,²⁶ the draft report on SBSTA 59 and the oral report by the SBSTA Chair. The President expressed his deep appreciation to the SBSTA Chair for his leadership and dedication in guiding the work of the SBSTA and for supporting the Presidency in ensuring the effective management of work under the subsidiary bodies and its smooth transition to the governing bodies.

50. At its 5th meeting, on a recommendation of the SBSTA,²⁷ the COP adopted decision 14/CP.28, entitled “Sixth Assessment Report of the Intergovernmental Panel on Climate Change”.

51. The President noted that other recommendations of the SBSTA would be addressed under the relevant agenda items.

B. Report of the Subsidiary Body for Implementation

(Agenda sub-item 3(b))

52. At the 4th meeting, the SBI Chair, Nabeel Munir, introduced the draft report on SBI 59²⁸ and gave an oral report on the results of SBI 58 and 59.²⁹

53. On a proposal by the President, the COP took note of the report on SBI 58,³⁰ the draft report on SBI 59 and the oral report by the SBI Chair. The President expressed his deep appreciation to the SBI Chair for his leadership and dedication in guiding the work of the SBI and for supporting the Presidency in ensuring the effective management of work under the subsidiary bodies and its smooth transition to the governing bodies.

54. At its 5th meeting, on a recommendation of the SBI,³¹ the COP adopted decision 10/CP.28, entitled “Linkages between the Technology Mechanism and the Financial Mechanism”.

55. The President noted that other recommendations of the SBI would be addressed under the relevant agenda items.

IV. Reporting from and review of Parties included in Annex I to the Convention

(Agenda item 4)

56. At its 1st meeting, the COP noted that this matter was on the agenda of the SBI.³²

57. At the 4th meeting, the SBI Chair reported that consideration of the matter could not be concluded at this session.³³

²¹ As per decisions 1/CP.26, para. 61, and 1/CP.27, para. 49.

²² The presentation can be heard at https://unfccc-events.azureedge.net/COP28_94190/agenda (starting at 1:46:37).

²³ The summary report is available at <https://unfccc.int/documents/631689>.

²⁴ FCCC/SBSTA/2023/L.9.

²⁵ The oral report can be heard at <https://unfccc.int/event/plenary-meeting-of-the-cop/cmp/cma> (starting at 0:04:05).

²⁶ FCCC/SBSTA/2023/4 and Add.1.

²⁷ FCCC/SBSTA/2023/4, para. 55.

²⁸ FCCC/SBI/2023/L.13.

²⁹ As footnote 24 above (starting at 0:09:49).

³⁰ FCCC/SBI/2023/10 and Add.1 and Corr.1.

³¹ FCCC/SBI/2023/10, para. 91.

³² SBI 59 agenda item 3, “Reporting from and review of Parties included in Annex I to the Convention”.

³³ See document FCCC/SBI/2023/21, para. 16.

58. At the 5th meeting, the President informed the COP that the matter will be included in the provisional agenda for SBI 60 (June 2024) in accordance with rule 16 of the draft rules of procedure being applied.

V. Reporting from Parties not included in Annex I to the Convention

(Agenda item 5)

59. At its 1st meeting, the COP noted that this matter was on the agenda of the SBI.³⁴

60. At the 4th meeting, the SBI Chair reported that consideration of the matter could not be concluded at this session.³⁵

61. At the 5th meeting, the President informed the COP that the matter will be included in the provisional agenda for SBI 60 in accordance with rule 16 of the draft rules of procedure being applied.

62. The President informed Parties that the SBI had adopted conclusions³⁶ on the summary reports on the technical analysis of biennial update reports of non-Annex I Parties at its closing plenary on 6 December.

VI. Report of the Adaptation Committee and review of the progress, effectiveness and performance of the Adaptation Committee

(Agenda item 6)

63. At its 1st meeting, the COP noted that this matter was on the agendas of the SBSTA and the SBI.³⁷

64. At the 4th meeting, the Chairs of the subsidiary bodies reported that consideration of the matter could not be concluded at SB 59.³⁸

65. At the 5th meeting, the President informed the COP that the matter will be included in the provisional agendas for SB 60 (June 2024) in accordance with rule 16 of the draft rules of procedure being applied.

66. At its 6th meeting, on a proposal by the President, the COP elected the following members to the Adaptation Committee:

Adaptation Committee

Latin American and Caribbean States	Rita Mishaan Rossell (Guatemala) Rosa Morales Saravia (Peru)
Western European and other States	Giuliana Torta (Italy)
LDCs	Mirza Shawkat Ali (Bangladesh)
Non-Annex I Parties	Karina Barrera (Ecuador) Robert Eric A. Borje (Philippines)
Small island developing States	Johana Noble (Belize)

³⁴ SBI 59 agenda item 4, "Reporting from Parties not included in Annex I to the Convention".

³⁵ See document FCCC/SBI/2023/21, para. 18.

³⁶ Contained in document FCCC/SBI/2023/21, paras. 32–34.

³⁷ SBSTA 59 agenda sub-item 3(b) and SBI 59 agenda sub-item 12(b), "Report of the Adaptation Committee and review of the progress, effectiveness and performance of the Adaptation Committee".

³⁸ See documents FCCC/SBSTA/2023/8, para. 16, and FCCC/SBI/2023/21, para. 61.

VII. Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts

(Agenda item 7)

67. At its 1st meeting, the COP noted that this matter was on the agendas of the SBSTA and the SBI.³⁹

68. On a proposal by the President, the COP agreed that the Presidency would hold consultations on the authority of the COP over and guidance to the WIM, including its Executive Committee, under this agenda item. The consultations were undertaken by Mohammed Al Sheraifi (United Arab Emirates).

69. At its 6th meeting, on recommendations of the subsidiary bodies,⁴⁰ the COP adopted:

(a) Decision 2/CP.28, entitled “Santiago network for averting, minimizing and addressing loss and damage associated with the adverse effects of climate change under the Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts”;

(b) Decision 3/CP.28, entitled “Report of the Executive Committee of the Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts”.

70. In addition, the President informed the COP that considerations related to the matter referred to in paragraph 68 above would continue at COP 29 and that Parties had reached a solution that would enable the critical work of the WIM to continue.

71. A statement was made by representatives of the United Nations Office for Disaster Risk Reduction on behalf of their organization and the United Nations Office for Project Services as the newly appointed co-hosts of the Santiago network for averting, minimizing and addressing loss and damage associated with the adverse effects of climate change.⁴¹ A written statement by the Caribbean Development Bank is available on the submission portal.⁴²

VIII. Matters relating to finance

(Agenda item 8)

A. Long-term climate finance

(Agenda sub-item 8(a))

72. At the 1st meeting, the President invited the COP to continue discussions on this matter.

73. The President also invited the COP to consider the note on the fifth biennial high-level ministerial dialogue on climate finance,⁴³ focused on progress towards fulfilment of the goal of mobilizing jointly USD 100 billion per year by 2020, convened at COP 27.

74. On a proposal by the President, the COP established a contact group on the matters referred to in paragraph 73 above, co-chaired by Carlos Fuller (Belize) and Gard Lindseth (Norway).

³⁹ SBSTA 59 agenda item 4 and SBI 59 agenda item 13, “Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts”.

⁴⁰ See documents FCCC/SBSTA/2023/8, para. 18, and FCCC/SBI/2023/21, para. 68.

⁴¹ The statement can be heard at <https://unfccc.int/event/6th-meeting-of-the-cop-6th-meeting-of-the-cmp-6th-meeting-of-the-cma> (starting at 2:57:48).

⁴² <https://www4.unfccc.int/sites/submissionsstaging/Pages/Home.aspx> (in the search field type “COP 28/CMP 18/CMA 5 closing plenary”).

⁴³ FCCC/CP/2023/7.

75. Upon invitation by the President, representatives of Germany and Denmark reported on progress towards fulfilment of the goal of mobilizing jointly USD 100 billion per year by 2020.⁴⁴

76. At its 6th meeting, on a proposal by the President, the COP adopted decision 4/CP.28, entitled “Long-term climate finance”.

B. Matters relating to the Standing Committee on Finance

(Agenda sub-item 8(b))

77. At the 1st meeting, the President invited the COP to consider the report of the SCF.⁴⁵ The COP was also invited to consider the matter of the second review of the functions of the SCF, which was on the agenda of the SBI.

78. The President thanked Zaheer Fakir (South Africa) and Gertraud Wollansky (Austria) for their leadership as Co-Chairs of the SCF and the members for the work undertaken during the year.

79. On a proposal by the President, the COP established a contact group on this matter co-chaired by Apollonia Miola (European Union) and Ali Waqas Malik (Pakistan).

80. At its 6th meeting, on a proposal by the President, the COP adopted decision 5/CP.28, entitled “Matters relating to the Standing Committee on Finance”.

81. The President informed the COP that the SBI had agreed to continue consideration of the matter of the second review of the functions of the SCF at SBI 61 (November 2024).⁴⁶

82. On a proposal by the President, the COP elected the following members to the SCF:

Standing Committee on Finance

Non-Annex I Parties

Patricia Roy Akullo (Uganda)
 Mohammed Ayoub (Saudi Arabia)
 Diann Black-Layne (Antigua and Barbuda)
 Zaheer Fakir (South Africa)
 Zhu Liucui (China)
 Ali Waqas Malik (Pakistan)
 Petrus Muteyauli (Namibia)

C. Report of the Green Climate Fund to the Conference of the Parties and guidance to the Green Climate Fund

(Agenda sub-item 8(c))

83. At the 1st meeting, the President invited the COP to provide guidance to the GCF on policies, programme priorities and eligibility criteria, taking into consideration the report of the GCF⁴⁷ and the compilation and synthesis of submissions on draft guidance to the operating entities of the Financial Mechanism by the co-facilitators of the SCF.⁴⁸

84. The President thanked Nauman Bashir Bhatti (Pakistan) and Victoria Gunderson (United States of America) for their leadership as Co-Chairs of the GCF Board and the members of the Board for the work undertaken during the year.

85. On a proposal by the President, the COP established a contact group on this matter co-chaired by Marine Lannoy (France) and Richard Muyungi (United Republic of Tanzania).

⁴⁴ The reports can be heard at <http://unfccc.int/event/ceremonial-opening-of-cop-28-followed-by-opening-of-cop-followed-by-opening-of-cmp-followed-by> (starting at 1:37:37).

⁴⁵ FCCC/CP/2023/2–FCCC/PA/CMA/2023/8.

⁴⁶ See document FCCC/SBI/2023/21, para. 95.

⁴⁷ FCCC/CP/2023/8 and Add.1.

⁴⁸ FCCC/CP/2023/2/Add.6–FCCC/PA/CMA/2023/8/Add.6.

86. At its 6th meeting, on a proposal by the President, the COP adopted decision 6/CP.28, entitled “Report of the Green Climate Fund to the Conference of the Parties and guidance to the Green Climate Fund”.

D. Report of the Global Environment Facility to the Conference of the Parties and guidance to the Global Environment Facility

(Agenda sub-item 8(d))

87. At the 1st meeting, the President invited the COP to provide guidance to the GEF on policies, programme priorities and eligibility criteria, taking into account the report of the GEF⁴⁹ and the compilation and synthesis of submissions on draft guidance to the operating entities of the Financial Mechanism by the co-facilitators of the SCF.⁵⁰

88. The President thanked the Chief Executive Officer and Chairperson of the GEF, Carlos Manuel Rodríguez (Costa Rica), and the GEF secretariat for the work undertaken during the year.

89. On a proposal by the President, the COP established a contact group on this matter co-chaired by Marine Lannoy and Richard Muyungi.

90. At its 6th meeting, on a proposal by the President, the COP adopted decision 7/CP.28, entitled “Report of the Global Environment Facility to the Conference of the Parties and guidance to the Global Environment Facility”.

E. Seventh review of the Financial Mechanism

(Agenda sub-item 8(e))

91. At the 1st meeting, the President invited the COP to agree on the guidelines for the seventh review of the Financial Mechanism taking into account the guidelines contained in the annex to decision 12/CP.22.

92. On a proposal by the President, the COP established a contact group on this matter co-chaired by Ricardo Marshall (Barbados) and Solomon Schoenfield (United Kingdom).

93. At the 6th meeting, one Party, supported by two other Parties, objected^{51, 52} to the President’s proposal to adopt a draft decision entitled “Seventh review of the Financial Mechanism”.⁵³ The President noted that, since the COP could not conclude consideration of this matter at this session, the matter will be included in the provisional agenda for COP 29 in accordance with rule 16 of the draft rules of procedure being applied.

94. In addition, a statement was made by one Party on behalf of a group of Parties.⁵⁴

⁴⁹ FCCC/CP/2023/6 and Add.1.

⁵⁰ As footnote 47 above.

⁵¹ The objection of the United States can be heard at <https://unfccc.int/event/6th-meeting-of-the-cop-6th-meeting-of-the-cmp-6th-meeting-of-the-cma> (starting at 3:34:07).

⁵² The objections of Australia and the European Union can be heard at <https://unfccc.int/event/6th-meeting-of-the-cop-6th-meeting-of-the-cmp-6th-meeting-of-the-cma> (starting at 3:37:44).

⁵³ FCCC/CP/2023/L.12.

⁵⁴ Egypt requested that its statement on behalf of the African Group, available at <https://unfccc.int/event/6th-meeting-of-the-cop-6th-meeting-of-the-cmp-6th-meeting-of-the-cma> (starting at 3:39:45), be reflected in the report on the session.

F. Compilation and synthesis of, and summary report on the in-session workshop on, biennial communications of information related to Article 9, paragraph 5, of the Paris Agreement

(Agenda sub-item 8(f))

95. At the 1st meeting, the President invited the COP to consider the documents prepared for the session.⁵⁵

96. On a proposal by the President, the COP established a contact group on this matter co-chaired by Elena Pereira (Honduras) and Kelly Sharp (Canada).

97. At the 6th meeting, on a proposal by the President, the COP adopted decision 8/CP.28, entitled “Compilation and synthesis of, and summary report on the in-session workshop on, biennial communications of information related to Article 9, paragraph 5, of the Paris Agreement”.

G. Operationalization of the funding arrangements for responding to loss and damage referred to in paragraph 2, including the fund referred to in paragraph 3, of decisions 2/CP.27 and 2/CMA.4

(Agenda sub-item 8(g))

98. At the 1st meeting, the President informed Parties that the Transitional Committee had engaged in extensive deliberations throughout 2023 and worked diligently on developing recommendations for consideration and adoption by the COP and the CMA.

99. Upon invitation by the President, the Co-Chairs of the Transitional Committee, Outi Honkatukia (Finland) and Richard Sherman (South Africa), reported on the work of the Committee.⁵⁶

100. On a proposal by the President, the COP adopted decision 1/CP.28⁵⁷, entitled “Operationalization of the new funding arrangements, including a fund, for responding to loss and damage referred to in paragraphs 2–3 of decisions 2/CP.27 and 2/CMA.4”.⁵⁸

101. The President encouraged Parties to nominate members and alternate members to the Board of the fund referred to in decision 1/CP.28 during the Conference so that the Board could immediately be operational and serve developing country Parties that are particularly vulnerable to the adverse effects of climate change.

102. The President recommended that, once operational, the Board take up the matter of naming the fund referred to in decision 1/CP.28.

103. Statements were made by representatives of seven Parties.^{59, 60}

⁵⁵ FCCC/PA/CMA/2023/2/Rev.1 and FCCC/PA/CMA/2023/3.

⁵⁶ The reports can be heard at https://unfccc-events.azureedge.net/COP28_94190/agenda (starting at 2:17:26).

⁵⁷ This decision is part of the United Arab Emirates Consensus. See document FCCC/PA/CMA/2023/16, para. 16.

⁵⁸ The President requested the secretariat to update para. 14 of decision 1/CP.28 to reflect any offers made during the Conference to contribute to the fund referred to in that decision. The President also requested the secretariat to make available on the UNFCCC website all offers to contribute to the fund as they are made.

⁵⁹ The United States of America requested that its statement, available at https://unfccc-events.azureedge.net/COP28_94190/agenda (starting at 2:38:24), be reflected in the report on the session.

⁶⁰ Türkiye requested that its statement, available at https://unfccc-events.azureedge.net/COP28_94190/agenda (starting at 2:46:30), be reflected in the report on the session.

IX. Development and transfer of technologies and implementation of the Technology Mechanism: joint annual report of the Technology Executive Committee and the Climate Technology Centre and Network

(Agenda item 9)

104. At its 1st meeting, the COP noted that this matter was on the agendas of the SBSTA and the SBI.⁶¹

105. At its 5th meeting, on a recommendation of the subsidiary bodies,⁶² the COP adopted decision 9/CP.28, entitled “Enhancing climate technology development and transfer through the Technology Mechanism”.

106. At its 6th meeting, on a proposal by the President, the COP elected the following members to the Technology Executive Committee:

Technology Executive Committee

Non-Annex I Parties	Pemy Gasela (South Africa)
	Arif Goheer (Pakistan)
	Thibyan Ibrahim (Maldives)
	Hassan Jangavar (Islamic Republic of Iran)
	Titus Ngandu (Zambia)

107. The COP also elected the following members to the Advisory Board of the Climate Technology Centre and Network:

Advisory Board of the Climate Technology Centre and Network

Non-Annex I Parties	Lydia Elewa (Egypt)
	Hyuk-Chae Koo (Republic of Korea)
	Christian Lohberger (Papua New Guinea)
	Armando Rodriguez Batista (Cuba)

X. Capacity-building under the Convention

(Agenda item 10)

108. At its 1st meeting, the COP noted that this matter was on the agenda of the SBI.⁶³

109. At its 5th meeting, on a recommendation of the SBI,⁶⁴ the COP adopted:

(a) Decision 11/CP.28, entitled “Annual technical progress report of the Paris Committee on Capacity-building for 2023”;

(b) Decision 12/CP.28, entitled “Terms of reference for the second review of the Paris Committee on Capacity-building”.

110. In addition, on a recommendation of the SBI,⁶⁵ the COP recommended a draft decision entitled “Terms of reference for the second review of the Paris Committee on Capacity-building”⁶⁶ for consideration and adoption by the CMA.⁶⁷

111. At its 6th meeting, on a proposal by the President, the COP elected the following members to the Paris Committee on Capacity-building:

⁶¹ SBSTA 59 agenda item 11 and SBI 59 agenda item 15, “Development and transfer of technologies and implementation of the Technology Mechanism: joint annual report of the Technology Executive Committee and the Climate Technology Centre and Network”.

⁶² See documents FCCC/SBSTA/2023/8, para. 47, and FCCC/SBI/2023/21, para. 91.

⁶³ SBI 59 agenda item 17, “Matters relating to capacity-building”.

⁶⁴ See document FCCC/SBI/2023/21, para. 96.

⁶⁵ See document FCCC/SBI/2023/10, para. 106.

⁶⁶ Contained in document FCCC/SBI/2023/10/Add.1.

⁶⁷ The CMA considered the matter and adopted decision 16/CMA.5.

Paris Committee on Capacity-building

African States	Farhat Mbarouk (United Republic of Tanzania)
Asia-Pacific States	Lilian De Leon (Philippines) Sameera Sheikh (Pakistan)
Latin American and Caribbean States	Jorge Cárcamo (Honduras)
LDCs	Princess Abze Djigma (Burkina Faso)

XI. Matters relating to the least developed countries

(Agenda item 11)

112. At its 1st meeting, the COP noted that this matter was on the agenda of the SBI.⁶⁸

113. At the 5th meeting, the President informed the COP that the SBI had adopted conclusions⁶⁹ at its closing plenary on 6 December.

XII. Report of the forum on the impact of the implementation of response measures

(Agenda item 12)

114. At its 1st meeting, the COP noted that this matter was on the agendas of the SBSTA and the SBI.⁷⁰

115. At its 4th meeting, the President recalled that the subsidiary bodies had forwarded this matter to the COP for further consideration.⁷¹ The COP agreed to further consider this matter. The President requested Georg Børsting (Norway) and Andrei Marcu (Honduras) to undertake consultations on his behalf.

116. At its 6th meeting, on a proposal by the President, the COP adopted decision 13/CP.28, entitled “Review of the functions, work programme and modalities of the forum on the impact of the implementation of response measures, midterm review of the workplan and report of the forum”.

XIII. Gender and climate change

(Agenda item 13)

117. At its 1st meeting, the COP noted that this matter was on the agenda of the SBI,⁷² including the annual report on gender composition⁷³ and the synthesis report on progress in integrating a gender perspective into UNFCCC constituted body processes.⁷⁴

118. At its 5th meeting, on a recommendation of the SBI,⁷⁵ the COP adopted decision 15/CP.28, entitled “Gender and climate change”.

⁶⁸ SBI 59 agenda item 14, “Matters relating to the least developed countries”.

⁶⁹ See document FCCC/SBI/2023/21, paras. 72–90.

⁷⁰ SBSTA 59 agenda item 9 and SBI 59 agenda item 10, “Matters relating to the forum on the impact of the implementation of response measures serving the Convention, the Kyoto Protocol and the Paris Agreement”.

⁷¹ See documents FCCC/SBSTA/2023/8, para. 43, and FCCC/SBI/2023/21, para. 53.

⁷² SBI 59 agenda item 18, “Gender and climate change”.

⁷³ FCCC/CP/2023/4.

⁷⁴ FCCC/CP/2023/5.

⁷⁵ See document FCCC/SBI/2023/21, para. 97.

XIV. Consideration of proposals from Parties for amendments to the Convention under Article 15

(Agenda item 14)

A. Proposal from the Russian Federation to amend Article 4, paragraph 2(f), of the Convention

(Agenda sub-item 14(a) *held in abeyance*)

B. Proposal from Papua New Guinea and Mexico to amend Articles 7 and 18 of the Convention

(Agenda sub-item 14(b) *held in abeyance*)

XV. Second review of the adequacy of Article 4, paragraph 2(a–b), of the Convention

(Agenda item 15 *held in abeyance*)

XVI. Administrative, financial and institutional matters

(Agenda item 16)

A. Budgetary, financial and institutional matters

(Agenda sub-item 16(a))

119. At its 1st meeting, the COP noted that these matters were on the agenda of the SBI.⁷⁶

120. At its 5th meeting, on recommendations of the SBI,⁷⁷ the COP adopted:

(a) Decision 18/CP.28, entitled “Administrative, financial and institutional matters”;

(b) Decision 19/CP.28, entitled “Administrative, financial and institutional matters”, covering, inter alia, the programme budget for the biennium 2024–2025.

B. Decision-making in the UNFCCC process

(Agenda sub-item 16(b))

121. At the 1st meeting, the President proposed that a senior member of the Presidency conduct informal consultations on this matter on his behalf. The consultations were undertaken by Omar Al Braiki (United Arab Emirates).

122. At the 5th meeting, the President noted that the COP could not conclude consideration of the matter at this session and that the matter will be included in the provisional agenda for COP 29 in accordance with rule 16 of the draft rules of procedure being applied.

XVII. High-level segment

(Agenda item 17)

123. The World Climate Action Summit, held with the first part of the high-level segment, took place on 1 December, with the participation of Heads of State and Government, including Mohamed bin Zayed Al Nahyan, President of the United Arab Emirates.⁷⁸

⁷⁶ SBI 59 agenda item 20, “Administrative, financial and institutional matters”.

⁷⁷ See documents FCCC/SBI/2023/10, para. 153, and FCCC/SBI/2023/21, para. 104.

⁷⁸ See <https://unfccc.int/event/opening-of-the-first-part-of-the-high-level-segment-for-heads-of-state-and-government>.

124. At the joint 3rd meeting of COP 28, CMP 18 and CMA 5, on 1 December, the first part of the joint high-level segment was opened by the President.⁷⁹

125. The second part of the high-level segment was held on 9 December.

A. Statements by Parties

(Agenda sub-item 17(a))

126. During the high-level segment, 177 national statements were delivered by 178 persons: 116 by Heads of State and Government, 5 by a Vice-President, 2 by a Deputy Prime Minister and 55 by ministers or representatives of Parties. Of the 177 statements, 3 were delivered on behalf of groups of Parties.⁸⁰

127. Eight Parties (Bahrain, Democratic People's Republic of Korea, Ecuador, Kuwait, Morocco, Saudi Arabia, Sierra Leone and Togo) requested to have their statements posted on the UNFCCC website in lieu of oral delivery.

B. Statements by observer organizations

(Agenda sub-item 17(b))

128. At the joint 3rd meeting of COP 28, CMP 18 and CMA 5, on 9 December, 39 statements were made by representatives of intergovernmental organizations and NGOs.⁸¹

XVIII. Other matters

(Agenda item 18)

129. At its 6th meeting, the COP noted that no other matter had been raised under this agenda item.

XIX. Conclusion of the session

(Agenda item 19)

A. Adoption of the draft report on the session

(Agenda sub-item 19(a))

130. At its 6th meeting, the COP considered the draft report on the session⁸² and, on a proposal by the President, authorized the Rapporteur to complete the report on the session under the guidance of the President and with the assistance of the secretariat.

131. The secretariat informed the COP that the decisions it adopted under some agenda items have financial and human resource implications beyond the provisions included in the budget for the biennium 2024–2025, noting that funding estimates and categorization of activities are preliminary and based on the information available at the time. Unless otherwise specified, all activities under the following items are categorized as temporary or short term:⁸³

(a) Under agenda sub-item 2(f), "Organization of work, including for the sessions of the subsidiary bodies", EUR 2.29 million will be required to support the work of the Presidency youth climate champions in 2024–2025, of which EUR 308,000 is to be covered from existing resources. This activity is categorized as recurring or long term;

⁷⁹ As footnote 75 above.

⁸⁰ The statement made in right of reply by China is available at <https://unfccc.int/event/resumed-high-level-segment-for-heads-of-state-and-government-plenary-al-hairat> (starting at 5:05:28).

⁸¹ The statements can be heard at <https://unfccc.int/event/resumed-high-level-segment-for-observers-plenary-al-hairat>.

⁸² FCCC/CP/2023/L.2.

⁸³ See document FCCC/SBI/2023/2, paras. 26–27, for information on the categorization of activities for the purpose of the UNFCCC budget.

(b) Under agenda item 7, “Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts”, EUR 235,000 will be required in 2024, to be absorbed from existing resources, to facilitate the development of draft guidelines on preventing conflicts of interest in relation to the Santiago network, the translation of knowledge products and the organization of events;

(c) Under agenda sub-item 8(a), “Long-term climate finance”, EUR 1.45 million will be required in 2024–2025 to facilitate the preparation of a report on the activities referred to in paragraph 17 of decision 4/CP.28;

(d) Under agenda sub-item 8(b), “Matters relating to the Standing Committee on Finance”, EUR 3.66 million will be required in 2024–2025 to support further work related to Article 2, paragraph 1(c), of the Paris Agreement;

(e) Under agenda sub-item 8(g), “Operationalization of the funding arrangements for responding to loss and damage referred to in paragraph 2, including the fund referred to in paragraph 3, of decisions 2/CP.27 and 2/CMA.4”, EUR 3.15 million will be required in 2024 to support the interim secretariat of the fund referred to in decision 1/CP.28, consisting of the UNFCCC secretariat, the United Nations Development Programme and the secretariat of the GCF, in organizing and holding meetings of the Board of that fund and developing and implementing the workplan of the Board until the secretariat of the fund is operational. The budget of the interim secretariat is expected to be sourced from financing to be made available for operationalizing the fund, with no additional contributions required;

(f) Under agenda item 9, “Development and transfer of technologies and implementation of the Technology Mechanism: joint annual report of the Technology Executive Committee and the Climate Technology Centre and Network”, EUR 115,000⁸⁴ will be required in 2024 to:

(i) Prepare a technical paper on artificial intelligence for climate action in developing countries;

(ii) Prepare a synthesis report on the submission of views on maintaining and enhancing collaboration and cooperation between the Technology Mechanism and the Financial Mechanism, including on linkages between the Mechanisms, and hold an in-session workshop on this matter at SBI 60;

(g) Under agenda item 10, “Capacity-building under the Convention”, EUR 27,000 will be required in 2024 to prepare a synthesis report on the submission of views on the second review of the Paris Committee on Capacity-building;

(h) Under agenda item 12, “Report of the forum on the impact of the implementation of response measures”, EUR 1.16 million will be required in 2024–2025 for the preparation by the Katowice Committee of Experts on the Impacts of the Implementation of Response Measures of several knowledge products and the organization by its forum of various events and dialogues. This includes activities that are categorized as recurring or long term, and temporary or short term;

(i) Under agenda item 13, “Gender and climate change”, EUR 102,000 will be required in 2024, to be absorbed from existing resources, to prepare a synthesis report, organize an in-session workshop and prepare a summary report on progress, challenges, gaps and priorities in implementing the Lima work programme on gender and its gender action plan.

132. The secretariat informed the COP that estimated additional contributions of EUR 17.7 million will be required to the Trust Fund for Supplementary Activities to enable the secretariat to fulfil its mandates from COP 28, CMP 18 and CMA 5 in the biennium 2024–2025. The secretariat noted that such supplementary requirements will be set out in the fundraising letter sent to relevant Parties at the beginning of 2024 and that resource requirements for 2026 and beyond resulting from decisions taken at those sessions will be treated in line with the established budgetary process.

⁸⁴ The figure provided during the sessions has been amended to correct a technical error.

B. Closure of the session

(Agenda sub-item 19(b))

133. At its 6th meeting, on a proposal by a Party, the COP adopted resolution 1/CP.28, entitled “Expression of gratitude to the Government of the United Arab Emirates”.

134. At the same meeting, statements were made by the President⁸⁵ and the UNFCCC Executive Secretary,⁸⁶ a representative of Samoa (on behalf of the Alliance of Small Island States),⁸⁷ the European Commissioner for Climate Action and a representative of Spain (on behalf of the European Union and its member States), and representatives of Cuba (on behalf of the Group of 77 and China), Australia (on behalf of the Umbrella Group), Switzerland (on behalf of the Environmental Integrity Group), Zambia (on behalf of the African Group), Saudi Arabia (on behalf of the Arab Group), Guatemala (on behalf of the Independent Association for Latin America and the Caribbean) and Sierra Leone (on behalf of the LDCs). Statements were also made by representatives of 21 Parties.^{88, 89, 90}

135. At the joint 7th meeting of COP 28, CMP 18 and CMA 5, on 13 December, a group statement was made by Senegal (on behalf of the LDCs). Statements were also made by representatives of 20 Parties.⁹¹

136. Statements were made by representatives of business and industry, children and youth, environmental, farmers and agricultural, research and independent, and trade union NGOs; Indigenous Peoples organizations; local governmental and municipal authorities; and the women and gender constituency.⁹²

137. The President expressed gratitude to Parties for their hard work during the session and mentioned the adoption of the United Arab Emirates Consensus⁹³ as a basis for taking transformational action to address climate change, with the outcomes of COP 28 marking a true victory for multilateralism and a historic turning point towards keeping the goal of limiting warming to 1.5 °C within reach.

138. The President then declared COP 28 closed.

⁸⁵ As footnote 41 above (starting at 0:05:45).

⁸⁶ As footnote 41 above (starting at 0:20:55).

⁸⁷ Samoa requested that its statement, available at <https://unfccc.int/event/6th-meeting-of-the-cop-6th-meeting-of-the-cmp-6th-meeting-of-the-cma> (starting at 0:32:58), be reflected in the report on the session.

⁸⁸ The statements can be heard at <https://unfccc.int/event/6th-meeting-of-the-cop-6th-meeting-of-the-cmp-6th-meeting-of-the-cma> (starting at 0:32:52).

⁸⁹ The Plurinational State of Bolivia requested that its statement, available at <https://unfccc.int/event/6th-meeting-of-the-cop-6th-meeting-of-the-cmp-6th-meeting-of-the-cma> (starting at 1:01:55), be reflected in the report on the session.

⁹⁰ Paraguay, requested that its statement, available at <https://unfccc.int/event/6th-meeting-of-the-cop-6th-meeting-of-the-cmp-6th-meeting-of-the-cma> (starting at 4:05:23), be reflected in the report on the session.

⁹¹ As footnote 83 above (starting at 4:04:28).

⁹² As footnote 83 above (starting at 5:21:48).

⁹³ See document FCCC/PA/CMA/2023/16, para. 16.