Conference of the Parties
Twenty-fifth session
Madrid, 2–13 December 2019

Agenda item 19(a)
Conclusion of the session
Adoption of the draft report of the Conference of the Parties on its twenty-fifth session

Draft report of the Conference of the Parties on its twenty-fifth session

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(To be completed)

I. Opening of the session
(Agenda item 1)

1. The twenty-fifth session of the Conference of the Parties (COP), convened pursuant to Article 7, paragraph 4, of the Convention, was held at IFEMA – Feria de Madrid in Madrid, Spain, from 2 to 13 December 2019. Michał Kurtyka (Poland), President of COP 24, convened the 1st meeting of COP 25 on Monday, 2 December. A statement was made by Mr. Kurtyka.

2. The ceremonial opening was held on 2 December in the presence of Heads of State and Government. Statements were made by Hoesung Lee, Chair of the Intergovernmental Panel on Climate Change; Sebastián Piñera, President of Chile, through a live video message; António Guterres, Secretary-General of the United Nations; and Pedro Sánchez, President of the Government of Spain.

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1 Meetings of the COP referred to in this report are plenary meetings.
2 COP 25 was held in conjunction with the fifteenth session of the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol (CMP) and the second session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement (CMA). The proceedings of the CMP and the CMA are contained in separate reports. The proceedings of the joint meetings of the COP, the CMP and the CMA convened at the sessions are contained in the report of the COP and cross-referenced in the reports of the CMP and the CMA.
II. Organizational matters  
(Agenda item 2)

A. Election of the President of the Conference of the Parties at its twenty-fifth session  
(Agenda sub-item 2(a))

3. At the 1st meeting of the COP, the President of COP 24 recalled that, in accordance with rule 22, paragraph 1, of the draft rules of procedure being applied, the office of President of the COP is subject to rotation among the five regional groups. He informed Parties that the cycle would be continued with a President from the Latin American and Caribbean States. Following the proposal of the President of COP 24, the COP elected by acclamation Carolina Schmidt, Minister of the Environment of Chile, as President of COP 25. Ms. Schmidt made a statement.5

B. Adoption of the rules of procedure  
(Agenda sub-item 2(b))

(To be completed)

C. Adoption of the agenda  
(Agenda sub-item 2(c))

4. At its 1st meeting, the COP considered document FCCC/CP/2019/11 containing the provisional agenda. The President recalled the understanding reached among Parties with regard to specific items and informed Parties that Turkey had withdrawn its request for inclusion in the agenda of sub-item 14(c), “Proposal from Turkey to delete the name of Turkey from the list in Annex I to the Convention”.  

5. The President proposed that the provisional agenda contained in document FCCC/CP/2019/11 be adopted, amended as referred to in paragraph 4 above and with items 14(a) and 15 held in abeyance.  

6. Following the proposal of the President, the COP adopted the agenda as follows:  

1. Opening of the session.  
2. Organizational matters:  
   (a) Election of the President of the Conference of the Parties at its twenty-fifth session;  
   (b) Adoption of the rules of procedure;  
   (c) Adoption of the agenda;  
   (d) Election of officers other than the President;  
   (e) Admission of organizations as observers;  
   (f) Organization of work, including for the sessions of the subsidiary bodies;  
   (g) Dates and venues of future sessions;  
   (h) Adoption of the report on credentials.  
3. Reports of the subsidiary bodies:  
   (a) Report of the Subsidiary Body for Scientific and Technological Advice;  
   (b) Report of the Subsidiary Body for Implementation.

4. Reporting from and review of Parties included in Annex I to the Convention.
5. Reporting from Parties not included in Annex I to the Convention.
7. Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts.6
8. Matters relating to finance:
   (a) Long-term climate finance;
   (b) Matters relating to the Standing Committee on Finance;
   (c) Report of the Green Climate Fund to the Conference of the Parties and guidance to the Green Climate Fund;
   (d) Report of the Global Environment Facility to the Conference of the Parties and guidance to the Global Environment Facility.
9. Development and transfer of technologies: joint annual report of the Technology Executive Committee and the Climate Technology Centre and Network.
10. Capacity-building under the Convention.
11. Matters relating to the least developed countries.
12. Report of the forum on the impact of the implementation of response measures.
13. Gender and climate change.
14. Consideration of proposals by Parties for amendments to the Convention under Article 15:
   (a) Proposal from the Russian Federation to amend Article 4, paragraph 2(f), of the Convention (held in abeyance);
   (b) Proposal from Papua New Guinea and Mexico to amend Articles 7 and 18 of the Convention.
15. Second review of the adequacy of Article 4, paragraph 2(a) and (b), of the Convention (held in abeyance).
16. Administrative, financial and institutional matters:
   (a) Audit report and financial statements for 2018;
   (b) Budget performance for the biennium 2018–2019;
   (c) Programme budget for the biennium 2020–2021;
   (d) Decision-making in the UNFCCC process.
17. High-level segment:
   (a) Statements by Parties;
   (b) Statements by observer organizations.
18. Other matters.
19. Conclusion of the session:
   (a) Adoption of the draft report of the Conference of the Parties on its twenty-fifth session;
   (b) Closure of the session.

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6 Inclusion of this agenda item does not prejudge outcomes on matters related to the governance of the Warsaw International Mechanism.
D. **Election of officers other than the President**  
(Agenda sub-item 2(d))  
(To be completed)

E. **Admission of organizations as observers**  
(Agenda sub-item 2(e))

7. At its 1st meeting, the COP considered a note by the secretariat on the admission of organizations as observers, which lists the five intergovernmental organizations and 118 non-governmental organizations that had been provisionally admitted as observers. In accordance with the recommendation of the Bureau and on a proposal by the President, the COP admitted the above-mentioned organizations and, further to an additional recommendation by the Bureau, agreed to request the Subsidiary Body for Implementation (SBI) at its fifty-second session (June 2020) to review the approach to admitting observer organizations and to provide guidance to the secretariat thereon.

F. **Organization of work, including for the sessions of the subsidiary bodies**  
(Agenda sub-item 2(f))

8. At the 1st meeting, the President noted that the governing and subsidiary bodies would launch work on all agenda items on 2 December and that all bodies would reconvene later that day in a joint plenary to hear opening statements from Parties and observers.

9. She also noted that the subsidiary bodies would conclude their work on Monday, 9 December, and underlined the importance of maintaining that schedule for a successful closing of the conference. The President further noted that she looked forward to hearing the outcomes of the sessions of the Subsidiary Body for Scientific and Technological Advice (SBSTA) and the Subsidiary Body for Implementation (SBI).

10. The President informed the COP that the SBSTA and the SBI may recommend draft decisions or conclusions for consideration and adoption by the COP under the following items on matters already on their agendas:

- **Item 4** Reporting from and review of Parties included in Annex I to the Convention
- **Item 5** Reporting from Parties not included in Annex I to the Convention
- **Item 6** Report of the Adaptation Committee
- **Item 7** Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts
- **Item 9** Development and transfer of technologies: joint report of the Technology Executive Committee and the Climate Technology Centre and Network
- **Item 10** Capacity-building under the Convention
- **Item 11** Matters relating to the least developed countries
- **Item 12** Report of the forum on the impact of the implementation of response measures
- **Item 13** Gender and climate change

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8. Inclusion of this agenda item does not prejudge outcomes on matters related to the governance of the Warsaw International Mechanism.
11. On a proposal by the President, the COP agreed to refer the following matters under agenda item 13, “Gender and climate change”, to the SBI for consideration: the annual report on gender composition and the synthesis report on progress in integrating a gender perspective in constituted body processes.

12. The COP agreed to proceed on the basis of the proposal made by the President.

13. At the joint 2nd meeting of the COP, 2nd meeting of the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol, 2nd meeting of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement, 2nd meeting of the SBSTA and 2nd meeting of the SBI, on 2 December, statements were made by representatives of the State of Palestine (on behalf of the Group of 77 and China), the European Union, Switzerland (on behalf of the Environmental Integrity Group), Australia (on behalf of the Umbrella Group), Saudi Arabia (on behalf of the Arab Group), Egypt (on behalf of the African Group), Bhutan (on behalf of the least developed countries), Papua New Guinea (on behalf of the Coalition for Rainforest Nations), Belize (on behalf of the Alliance of Small Island States), Brazil (on behalf of Argentina, Brazil and Uruguay), the Bolivarian Republic of Venezuela (on behalf of the Bolivarian Alliance for the Peoples of Our America – Peoples’ Trade Treaty), China (on behalf of Brazil, South Africa, India and China) and Guatemala (on behalf of the Independent Alliance for Latin America and the Caribbean). One statement was made on behalf of a Party.

14. At the same meeting, statements were also made by representatives of business and industry, environmental, farmers, research and independent, trade union and youth non-governmental organizations, indigenous peoples organizations, local government and municipal authorities, and the women and gender constituency.

(To be completed)

III. Agenda items 2(g) to 17
(To be completed)

IV. Other matters
(Agenda item 18)
(To be completed)

V. Conclusion of the session
(Agenda item 19)

A. Adoption of the draft report of the Conference of the Parties on its twenty-fifth session
(Agenda sub-item 19(a))

15. At its XX meeting, on XX December, the COP considered the draft report on the session and, on a proposal by the President, authorized the Rapporteur to complete the report on the session under the guidance of the President and with the assistance of the secretariat.

B. Closure of the session
(Agenda sub-item 19(b))
(To be completed)