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Conference of the Parties

Report of the Conference of the Parties on its twenty-fifth session, held in Madrid from 2 to 15 December 2019

Part one: Proceedings

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Abbreviations and acronyms

AILAC	Independent Association for Latin America and the Caribbean
CGE	Consultative Group of Experts
CMA	Conference of the Parties serving as the meeting of the Parties to the Paris Agreement
CMP	Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol
COP	Conference of the Parties
GEF	Global Environment Facility
IGO	intergovernmental organization
LMDCs	Like-minded Developing Countries
NGO	non-governmental organization
SBI	Subsidiary Body for Implementation
SBSTA	Subsidiary Body for Scientific and Technological Advice
SCF	Standing Committee on Finance
WIM	Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts

I. Opening of the session

(Agenda item 1)

1. COP 25, convened pursuant to Article 7, paragraph 4, of the Convention, was held at IFEMA – Feria de Madrid in Madrid, Spain, from 2 to 15 December 2019.[1] Michał Kurtyka (Poland), President of COP 24, opened the session on Monday, 2 December, and delivered an opening statement.[2]

2. The ceremonial opening was held on 2 December in the presence of Heads of State and Government. Statements were made by Hoesung Lee, Chair of the Intergovernmental Panel on Climate Change; Sebastián Piñera, President of Chile, via video message; António Guterres, Secretary-General of the United Nations; and Pedro Sánchez, President of the Government of Spain.[3]

II. Organizational matters

(Agenda item 2)

A. Election of the President of the Conference of the Parties at its twenty-fifth session

(Agenda sub-item 2(a))

3. At the 1st meeting of the COP,[4] the President of COP 24 recalled that, in accordance with rule 22, paragraph 1, of the draft rules of procedure being applied, the office of President of the COP is subject to rotation among the five regional groups. He informed Parties that the next President would come from the Latin American and Caribbean States. Following the proposal of the President of COP 24, the COP elected by acclamation Carolina Schmidt, Minister of the Environment of Chile, as President of COP 25, who made a statement.[5]

B. Adoption of the rules of procedure

(Agenda sub-item 2(b))

4. At the 1st meeting, the President recalled that the President of COP 24 had proposed, and Parties had agreed, to continue to conduct consultations on the draft rules of procedure at COP 25. On a proposal by the President, the COP agreed that, as at previous sessions, the draft rules of procedure contained in document FCCC/CP/1996/2 should continue to be applied, with the exception of draft rule 42. The President also proposed that a senior member of her delegation hold informal consultations on this matter on her behalf and report back to the COP on the outcome.

5. At the 8th meeting, on 15 December, the President thanked Claudio Garrido (Chile) for undertaking those informal consultations and informed the COP that Parties had agreed to continue consultations on the matter at COP 26 (November 2020). On a proposal by the President, the COP agreed to continue consideration of the matter at COP 26.

[1] COP 25 was held in conjunction with CMP 15 and CMA 2. The proceedings of the CMP and the CMA are contained in documents FCCC/KP/CMP/2019/8 and FCCC/PA/CMA/2019/6, respectively. The proceedings of the joint meetings of the COP, the CMP and the CMA convened at the sessions are contained in the report of the COP and cross-referenced in the reports of the CMP and the CMA.

[2] The statement can be heard at https://unfccc-cop25.streamworld.de/webcast/opening-plenary-of-the-cop-followed-by-cmp-and-cma (starting at 0:01:04).

[3] All speeches and statements delivered during the official opening ceremony and the high-level segment referred to in this report are available at https://unfccc.int/process-and-meetings/conferences/un-climate-change-conference-december-2019/speeches-and-statements-at-cop-25.

[4] Meetings of the COP referred to in this report are plenary meetings.

[5] The statement can be heard at https://unfccc-cop25.streamworld.de/webcast/opening-plenary-of-the-cop-followed-by-cmp-and-cma (starting at 0:11:27).

C. Adoption of the agenda

(Agenda sub-item 2(c))

6. At its 1st meeting, the COP considered document FCCC/CP/2019/11 containing the provisional agenda.[6] The President noted that the document reflected the outcome of intensive consultations and thanked all Parties for their constructive engagement. She recalled the understanding reached among Parties with regard to specific items:

(a) The item proposed for inclusion in the agenda by Egypt on behalf of the African Group entitled "Clarification of the status of the provision of privileges and immunities to the Green Climate Fund", was not included in the provisional agenda contained in document FCCC/CP/2019/11. However, the President requested the co-facilitators for sub-item 8(c), "Report of the Green Climate Fund to the Conference of the Parties and guidance to the Green Climate Fund", to provide space to consider the matter under this sub-item, in the hope of reaching a successful outcome. She informed Parties that she would personally engage with the Secretary-General on the matter;

(b) Sub-item 14(c), "Proposal from Turkey to delete the name of Turkey from the list in Annex I to the Convention", had been included in the provisional agenda contained in document FCCC/CP/2019/11. However, the President informed Parties that just before the opening of the session Turkey had withdrawn its request for inclusion of the item in the agenda.

7. The President proposed that the following agenda items be held in abeyance:

(a) Sub-item 14(a), "Proposal from the Russian Federation to amend Article 4, paragraph 2(f), of the Convention";

(b) Item 15, "Second review of the adequacy of Article 4, paragraph 2(a) and (b), of the Convention".

8. The President then proposed that the agenda be adopted as contained in document FCCC/CP/2019/11, amended as referred to in paragraph 6(b) above and with items 14(a) and 15 held in abeyance.

9. On the proposal by the President, the COP adopted the agenda as follows:

1. Opening of the session.
2. Organizational matters:
    (a) Election of the President of the Conference of the Parties at its twenty-fifth session;
    (b) Adoption of the rules of procedure;
    (c) Adoption of the agenda;
    (d) Election of officers other than the President;
    (e) Admission of organizations as observers;
    (f) Organization of work, including for the sessions of the subsidiary bodies;
    (g) Dates and venues of future sessions;
    (h) Adoption of the report on credentials.
3. Reports of the subsidiary bodies:

[6] In preparation for the session, the secretariat issued document FCCC/CP/2019/1 and Add.1 containing the provisional agenda and annotations, prepared in agreement with the President of COP 24 after consultation with the Bureau and taking into consideration the views expressed by members of the Bureau and by Parties at SBI 50. Then, following extensive consultations during the pre-sessional week, the secretariat, in agreement with the President of COP 25, issued document FCCC/CP/2019/11 containing the provisional agenda, which was presented by the President of COP 25 for consideration and adoption by the COP.

(a) Report of the Subsidiary Body for Scientific and Technological Advice;

(b) Report of the Subsidiary Body for Implementation.

4. Reporting from and review of Parties included in Annex I to the Convention.

5. Reporting from Parties not included in Annex I to the Convention.

6. Report of the Adaptation Committee.

7. Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts.[7]

8. Matters relating to finance:

(a) Long-term climate finance;

(b) Matters relating to the Standing Committee on Finance;

(c) Report of the Green Climate Fund to the Conference of the Parties and guidance to the Green Climate Fund;

(d) Report of the Global Environment Facility to the Conference of the Parties and guidance to the Global Environment Facility.

9. Development and transfer of technologies: joint annual report of the Technology Executive Committee and the Climate Technology Centre and Network.

10. Capacity-building under the Convention.

11. Matters relating to the least developed countries.

12. Report of the forum on the impact of the implementation of response measures.

13. Gender and climate change.

14. Consideration of proposals by Parties for amendments to the Convention under Article 15:

(a) Proposal from the Russian Federation to amend Article 4, paragraph 2(f), of the Convention (*held in abeyance*);

(b) Proposal from Papua New Guinea and Mexico to amend Articles 7 and 18 of the Convention.

15. Second review of the adequacy of Article 4, paragraph 2(a) and (b), of the Convention (*held in abeyance*).

16. Administrative, financial and institutional matters:

(a) Audit report and financial statements for 2018;

(b) Budget performance for the biennium 2018–2019;

(c) Programme budget for the biennium 2020–2021;

(d) Decision-making in the UNFCCC process.

17. High-level segment:

(a) Statements by Parties;

(b) Statements by observer organizations.

18. Other matters.

19. Conclusion of the session:

(a) Adoption of the draft report of the Conference of the Parties on its twenty-fifth session;

[7] Inclusion of this agenda item does not prejudge outcomes on matters related to the governance of the WIM.

(b) Closure of the session.

10. A representative of one Party made a statement.

D. Election of officers other than the President

(Agenda sub-item 2(d))

11. At the 1st meeting, the President informed the COP that Una May Gordon (Jamaica), a Vice-President of the COP, had begun consultations on behalf of the President of COP 24 on the election of officers other than the President and would continue the consultations until the nominations were finalized.

12. The President also informed the COP that only 8 of the 157 nominations due had been received and that the gender composition of the bodies established under the Convention, the Kyoto Protocol and the Paris Agreement in 2019 was 30 per cent female and 70 per cent male.

13. The President requested Parties to give active consideration to the nomination of men and women equally for elective posts in all established bodies in order to achieve gender balance. She invited groups and constituencies to submit all outstanding nominations by 7 December. On a proposal by the President, the COP decided to postpone the election of the other officers of its Bureau until all nominations had been finalized.

14. At the 8th meeting, the President thanked Ms. Gordon for undertaking the consultations on the election of the other officers of the Bureau and of the officers of other bodies under the Convention, the Kyoto Protocol and the Paris Agreement.

15. On a proposal by the President, the COP elected by acclamation the other members of the Bureau of COP 25.[8] The composition of the Bureau is therefore as follows:[9]

Bureau

President	Carolina Schmidt (Chile)
Vice-Presidents	Andrej Bojic (Serbia)
	Federica Fricano (Italy)
	Tanguy Gahoume (Gabon)
	Bianca Moldovean (Romania)
	Anne Rasmussen (Samoa)
	Muhammad Irfan Tariq (Pakistan)
	Lois M. Young (Belize)
SBSTA Chair	Tosi Mpanu-Mpanu (Democratic Republic of the Congo)
SBI Chair	Marianne Karlsen (Norway)
Rapporteur	Ahmad Rajabi (Islamic Republic of Iran)

E. Admission of organizations as observers

(Agenda sub-item 2(e))

16. At its 1st meeting, the COP considered a note by the secretariat on the admission of organizations as observers[10] listing five IGOs and 118 NGOs that had been provisionally admitted as observers. In accordance with the recommendations of the Bureau and on a proposal by the President, the COP admitted the organizations listed in the above-mentioned note by the secretariat.

[8] See the webcast of the meeting at https://unfccc-cop25.streamworld.de/webcast/cop-cmp-cma-closing-plenary-blank-template-2 (starting at 0:47:20).

[9] See document FCCC/PA/CMA/2019/6, para. 7, regarding the election at CMA 2 of an additional member of the Bureau.

[10] FCCC/CP/2019/6/Rev.1.

17. According to decisions 36/CMP.1 and 2/CMA.1, the admission of organizations as observers as decided by the COP also applies to the CMP and the CMA, respectively.

18. In addition, on a proposal by the President based on a recommendation of the Bureau, the COP requested SBI 52 to review the approach to admitting observer organizations and to provide any relevant guidance to the secretariat.

F. Organization of work, including for the sessions of the subsidiary bodies
(Agenda sub-item 2(f))

19. At the 1st meeting, the President informed Parties that the COP would take appropriate action on the basis of recommendations of the SBSTA and the SBI on the following items on its agenda:

Subsidiary Body for Scientific and Technological Advice and Subsidiary Body for Implementation

Item 6	Report of the Adaptation Committee
Item 7	Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts[11]
Item 9	Development and transfer of technologies: joint annual report of the Technology Executive Committee and the Climate Technology Centre and Network
Item 12	Report of the forum on the impact of the implementation of response measures

Subsidiary Body for Implementation

Item 4	Reporting from and review of Parties included in Annex I to the Convention
Item 5	Reporting from Parties not included in Annex I to the Convention
Item 10	Capacity-building under the Convention
Item 11	Matters relating to the least developed countries
Item 13	Gender and climate change
Sub-item 16(a)	Audit report and financial statements for 2018
Sub-item 16(b)	Budget performance for the biennium 2018–2019

20. On a proposal by the President, the COP agreed to refer consideration of the annual report on gender composition and the synthesis report on progress in integrating a gender perspective in constituted body processes (under its agenda item 13) to the SBI.

21. Ukraine expressed its objection to the consideration of agenda item 4 and requested that consideration of that item and any documents prepared by the secretariat that are not in accordance with United Nations General Assembly resolutions 68/262, paragraph 6, and 73/263, paragraph 11, be deferred. The Party also requested that its statement be noted in the report on the session.[12] The President noted Ukraine's requests.

22. The President informed the COP that the sessions of the subsidiary bodies would conclude on Monday, 9 December, and that she looked forward to receiving the outcomes of their work.

23. With regard to agenda item 17, "High-level segment", the President informed the COP that national statements by Parties would be delivered in the joint high-level segment of the

[11] Inclusion of this agenda item does not prejudge outcomes on matters related to the governance of the WIM.

[12] The statement can be heard at https://unfccc-cop25.streamworld.de/webcast/opening-plenary-of-the-cop-followed-by-cmp-and-cma (starting at 0:42:32).

COP, the CMP and the CMA on 10 and 11 December, while statements by senior representatives of IGOs and NGOs would be delivered on 11 December.[13]

24. The President further informed Parties that the COP would reconvene later that day in a joint plenary with the other governing and subsidiary bodies to hear opening statements from Parties and observers.

25. The COP agreed to proceed on the basis of the proposals by the President.

26. At the joint 2nd meetings of the COP, CMP 15, CMA 2, SBSTA 51 and SBI 51, on 2 December, statements were made by representatives of Parties on behalf of the Group of 77 and China; the European Union and its member States; the Environmental Integrity Group; the Umbrella Group; the Arab Group; the African Group; the least developed countries; the Coalition for Rainforest Nations; the Alliance of Small Island States; Argentina, Brazil and Uruguay; the Bolivarian Alliance for the Peoples of Our America – Peoples' Trade Treaty; Brazil, South Africa, India and China; and AILAC. One statement was made on behalf of a Party.[14]

27. At the same meeting, statements were further made by representatives of business and industry, environmental, farmers and agricultural, research and independent, trade union, and youth NGOs, indigenous peoples organizations, local government and municipal authorities, and the women and gender constituency.

28. During the conference, the President convened five informal stocktaking plenaries, on 10, 12, 13, 14 and 15 December, to review progress and share plans for advancing the work in order to reach successful outcomes on unresolved issues forwarded by the subsidiary bodies to the governing bodies for further guidance and on specific issues on the agendas of the governing bodies.[15]

G. Dates and venues of future sessions

(Agenda sub-item 2(g))

29. At the 1st meeting, the President noted that, in keeping with the principle of rotation among the regional groups, the President of COP 26, CMP 16 and CMA 3 (November 2020) would come from the Western European and other States, and the President of COP 27, CMP 17 and CMA 4 (November 2021) would come from the African States.

30. The President informed the COP that the Western European and other States had nominated the United Kingdom of Great Britain and Northern Ireland to host COP 26, and she invited the African States to come forward with offers to host COP 27.

31. The President indicated that SBI 50 had recommended dates for the sessional periods in 2024.

32. The President proposed that a senior member of her delegation conduct informal consultations on her behalf with a view to proposing a draft decision on the dates and venues of future sessions for consideration and adoption by the COP.

33. At the 8th meeting, the President thanked Mr. Garrido for conducting those informal consultations.

34. On a proposal by the President, the COP adopted decision 16/CP.25, entitled "Dates and venues of future sessions".

35. A representative of the United Kingdom made a statement as the incoming Presidency of COP 26.[16]

[13] As footnote 3 above.

[14] The statements can be heard at https://unfccc-cop25.streamworld.de/webcast/joint-plenary-sbi-sbsta-cop-cmp-and-cma-to-take-up.

[15] Webcasts are available at https://unfccc-cop25.streamworld.de/ondemand (search for "Informal Presidency stock-taking plenary").

[16] The statement can be heard at https://unfccc-cop25.streamworld.de/webcast/cop-cmp-cma-closing-plenary-blank-template-2 (starting at 0:39:44).

H. Adoption of the report on credentials
(Agenda sub-item 2(h))

36. At the 7th meeting, on 12 December, the President referred to the report on credentials,[17] which the Bureau, in accordance with rule 20 of the draft rules of procedure being applied, had examined and approved.

37. On the basis of the report of the Bureau, and the additional credentials submitted by two Parties,[18] the COP approved the credentials of Parties attending the session.[19]

I. Attendance

38. Information on participation in the sessions in Madrid is available in document FCCC/CP/2019/INF.4.

J. Documentation

39. The documents that were before COP 25 are available on the UNFCCC website.[20]

III. Reports of the subsidiary bodies
(Agenda item 3)

A. Report of the Subsidiary Body for Scientific and Technological Advice
(Agenda sub-item 3(a))

40. At the 7th meeting, the SBSTA Chair, Paul Watkinson (France), introduced the draft report on SBSTA 51[21] and gave an oral report on the results of SBSTA 50 and 51.[22]

41. On a proposal by the President, the COP took note of the report on SBSTA 50,[23] the draft report on SBSTA 51 and the oral report provided by the SBSTA Chair. The President expressed her appreciation to Mr. Watkinson for his hard work and for guiding the work of the SBSTA over the past two years.

42. At its 8th meeting, the COP noted the nominations of members to the Local Communities and Indigenous Peoples Platform Facilitative Working Group.[24]

B. Report of the Subsidiary Body for Implementation
(Agenda sub-item 3(b))

43. At the 7th meeting, the SBI Chair, Emmanuel Dumisani Dlamini (Eswatini), introduced the draft report on SBI 51[25] and gave an oral report on the results of SBI 50 and 51.[26]

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[17] FCCC/CP/2019/12–FCCC/KP/CMP/2019/7–FCCC/PA/CMA/2019/5.

[18] Niue and United States of America.

[19] After the COP had adopted the report on credentials, the United States disassociated itself from the adoption of the report on credentials with respect to the acceptance of the credentials submitted by the Bolivarian Republic of Venezuela.

[20] https://unfccc.int/event/cop-25.

[21] FCCC/SBSTA/2019/L.12.

[22] Available at https://unfccc-cop25.streamworld.de/webcast/cop-cmp-cma-closing-plenary-part-1 (starting at 0:35:03).

[23] FCCC/SBSTA/2019/2.

[24] The latest list of members and alternate members is available at https://unfccc.int/process-and-meetings/bodies/election-and-membership.

[25] FCCC/SBI/2019/L.17.

[26] Available at https://unfccc-cop25.streamworld.de/webcast/cop-cmp-cma-closing-plenary-part-1 (starting at 0:39:12).

44. On a proposal by the President, the COP took note of the report on SBI 50,[27] the draft report on SBI 51 and the oral report provided by the SBI Chair. The President expressed her appreciation to Mr. Dlamini for his hard work and for guiding the work of the SBI over the past two years.

45. The COP, on the recommendations of the SBI, adopted:[28]

(a) Decision 7/CP.25, entitled "National adaptation plans";[29]

(b) Decision 15/CP.25, entitled "Terms of reference for the review of the Doha work programme on Article 6 of the Convention".[30]

C. Issues forwarded to the Conference of the Parties by the subsidiary bodies

46. At the first informal stocktaking plenary, on 10 December, the President thanked the Chairs of the subsidiary bodies for their hard work and noted that some issues under consideration by the subsidiary bodies that remained unresolved had been forwarded to the relevant governing body for further guidance. She informed Parties that she would appoint ministers and senior members of her delegation to assist her in facilitating discussions on those unresolved issues as well as on some issues on the agendas of the governing bodies. She stated that she would be convening regular stocktaking meetings in order to maintain a transparent and inclusive process.

47. The following ministers and senior members of the President's delegation were appointed:

(a) Review of the WIM: Ola Elvestuen (Norway) and Simon Stiell (Grenada);

(b) Response measures: Hussein Rasheed Hassan (Maldives) and Marc Vanheukelen (European Union);

(c) Scope of the next periodic review of the long-term global goal under the Convention and of overall progress towards achieving it: Ivan Vejar (Chile);

(d) Report and terms of reference of the CGE: Eduardo Silva (Chile);

(e) Gender and climate change: Mr. Garrido.

48. At the 8th meeting, the President recalled that the SBSTA and the SBI had been unable to conclude their consideration of the scope of the next periodic review of the long-term global goal and that the matter had been forwarded to the COP for further consideration.

49. On a proposal by the President, the COP adopted decision 5/CP.25, entitled "Scope of the second periodic review of the long-term global goal under the Convention and of overall progress towards achieving it". The President thanked Mr. Vejar for his hard work.[31]

IV. Reporting from and review of Parties included in Annex I to the Convention

(Agenda item 4)

50. At its 1st meeting, the COP noted that this matter was on the agenda of the SBI.[32]

[27] FCCC/SBI/2019/9 and Add.1.

[28] Other recommendations of the SBI are reflected in this report under the relevant agenda item.

[29] See document FCCC/SBI/2019/20, para. 55.

[30] See document FCCC/SBI/2019/9, para. 112.

[31] The outcomes of the other consultations facilitated by ministers and senior members of the President's delegation are reflected in this report under the relevant agenda item or in the report of the relevant governing body.

[32] SBI 51 agenda item 3, "Reporting from and review of Parties included in Annex I to the Convention".

51. At its 7th meeting, on a recommendation of the SBI,[33] the COP adopted decision 6/CP.25, entitled "Revision of the UNFCCC reporting guidelines on national communications for Parties included in Annex I to the Convention".

52. On a proposal by the President, the COP took note of the SBI conclusions on this matter.[34]

V. Reporting from Parties not included in Annex I to the Convention

(Agenda item 5)

53. At its 1st meeting, the COP noted that this matter was on the agenda of the SBI.[35]

54. At its 8th meeting, the President recalled that the SBI had been unable to conclude its consideration of the terms of reference of the CGE and that the matter had been forwarded to the COP for further guidance. The President thanked Mr. Silva for undertaking consultations on the matter on her behalf.

55. On a proposal by the President, the COP considered and adopted the conclusions in paragraph 56 below.

56. The COP requested that SBI 52 continue to review and revise the terms of reference of the CGE,[36] taking into account the informal note on the report and terms of reference of the CGE,[37] with a view to finalizing and recommending a draft decision on the matter for consideration and adoption at COP 26.

57. A representative of a Party speaking on behalf of the African Group, expressed concern, which was noted by the President, that agreement could not be reached on this matter and requested that its statement be reflected in the report on the session.[38]

58. The COP noted the nominations of members to the CGE.[39]

VI. Report of the Adaptation Committee

(Agenda item 6)

59. At its 1st meeting, the COP noted that this matter was on the agendas of the SBSTA and the SBI.[40]

60. At its 7th meeting, the President recalled that the SBSTA and the SBI had not completed their consideration of this matter at these sessions.

61. At the 8th meeting, the President noted that a nomination to the Adaptation Committee was outstanding and urged the constituencies to continue their consultations and to submit the outstanding nomination to the Executive Secretary as soon as possible and by 28 February 2020 at the latest. Once the nomination has been received by the Executive Secretary, the member will be deemed to have been elected at COP 25, in accordance with established practice.

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[33] FCCC/SBI/2019/9, para. 20.

[34] FCCC/SBI/2019/20, para. 12.

[35] SBI 51 agenda item 4, "Reporting from Parties not included in Annex I to the Convention".

[36] Decision 11/CP.24, para. 5.

[37] The informal note was prepared on 11 December 2019 under the full responsibility of the facilitator as input to Presidency consultations on the matter. The contents of the note should not be considered an indication of the final outcome of the negotiations. The note is available at https://unfccc.int/documents/204423.

[38] The statement can be heard at https://unfccc-cop25.streamworld.de/webcast/cop-cmp-cma-closing-plenary-blank-template-2 (starting at 0:43:39).

[39] As footnote 24 above.

[40] SBSTA 51 agenda item 3 and SBI 51 agenda item 10, "Report of the Adaptation Committee".

62. Acting on a proposal by the President, the COP elected the following members to the Adaptation Committee:[41]

Adaptation Committee

African States	Mariam Allam (Egypt) Funanani Muremi (South Africa)
Asia-Pacific States	Liu Shuo (China)
Eastern European States	Iryna Trofimova (Ukraine)
Western European and other States	Navina Sanchez Ibrahim (Germany) Alessandra Sgobbi (Italy)
Parties included in Annex I to the Convention	Meredith Ryder-Rude (United States of America)
Parties not included in Annex I to the Convention	Naeem Ashraf (Pakistan)

VII. Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts

(Agenda item 7)

63. At the 1st meeting, the COP noted that this matter was on the agendas of the SBSTA and the SBI.[42]

64. The President recalled that COP 24 had been invited to consider the matter of its authority over and guidance to the WIM, including its Executive Committee.[43]

65. The President proposed that Parties maintain the provisional approach adopted at COP 24, whereby the COP would continue to consider the outcomes of the consideration of the report of the Executive Committee and the output of the review of the WIM. She stated that this would be undertaken without prejudging the outcome of the consultations on the governance of the WIM. The President also proposed that a senior member of her delegation hold informal consultations on the matter of the authority of the COP over, and its guidance to, the WIM. The COP agreed to the approach outlined by the President.

66. A representative of one Party made a statement.[44]

67. At the resumed 8th meeting, on 15 December, the President informed the COP that consideration of the governance of the WIM had not concluded at this session and that COP 26 would continue the consideration of matters related to the governance of the WIM.

68. On a proposal by the President, the COP adopted decision 2/CP.25, entitled "Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts and its 2019 review", in which the COP notes the equally titled decision 2/CMA.2. The President thanked Mr. Elvestuen and Mr. Stiell for facilitating the discussions on the review of the WIM on her behalf.

69. A representative of a Party speaking on behalf of the Group of 77 and China, and Tuvalu stated that decision 2/CP.25 does not prejudge the outcomes of the discussions on the governance of the WIM. The President noted their concerns. The Parties requested that their statements be reflected in the report on the session.[45] A representative of another Party also made a statement.

[41] As footnote 24 above.

[42] SBSTA 51 agenda item 4 and SBI agenda item 9, "Report of the Executive Committee of the Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts and the 2019 review of the Mechanism".

[43] FCCC/CP/2018/10, para. 82.

[44] The statement can be heard at https://unfccc-cop25.streamworld.de/webcast/opening-plenary-of-the-cop-followed-by-cmp-and-cma (starting at 0:48:40).

[45] The statements are available at https://unfccc-cop25.streamworld.de/webcast/cop-cmp-cma-closing-

70. At the 8th meeting, the President noted that a nomination to the WIM Executive Committee was outstanding and urged the constituencies to continue their consultations and to submit the outstanding nomination to the Executive Secretary as soon as possible and by 28 February 2020 at the latest. Once the nomination has been received by the Executive Secretary, the member will be deemed to have been elected at COP 25, in accordance with established practice.

71. Acting on a proposal by the President, the COP elected the following members to the WIM Executive Committee:[46]

Executive Committee of the Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts

Parties included in Annex I to the Convention	Louis Loubriat (France) Jelena Milos (European Union) Nathan Ross (New Zealand) Victoriia Shtets (Ukraine)
Parties not included in Annex I to the Convention	Nedal Katbeh-Bader (State of Palestine) Muhammad Imran Khan (Pakistan) Loren Legarda (Philippines) Le-Anne Roper (Jamaica) Sumaya Zakieldeen (Sudan)

VIII. Matters relating to finance

(Agenda item 8)

A. Long-term climate finance

(Agenda sub-item 8(a))

72. At the 1st meeting, the President invited the COP to consider the summary report on the in-session workshop on long-term climate finance in 2019,[47] the note by the President of COP 24 on the third biennial high-level ministerial dialogue on climate finance[48] and the compilation and synthesis report on biennial submissions from developed country Parties on their updated strategies and approaches for scaling up climate finance from 2014 to 2020.[49]

73. On a proposal by the President, the COP established a contact group on this matter, co-chaired by Robert Moore (United Kingdom) and Richard Muyungi (United Republic of Tanzania).

74. At the resumed 8th meeting, the President thanked Mr. Moore and Mr. Muyungi for their hard work and noted that the COP had not completed its consideration of this matter at this session.

75. Statements were made by representatives of Parties on behalf of the African Group; the Arab Group; Argentina, Brazil and Uruguay; the European Union and its member States; and the LMDCs, and by representatives of a further 10 Parties. The African Group; Argentina, Brazil and Uruguay; and the LMDCs expressed their disappointment at the lack of an outcome on this matter and requested that their statements be reflected in the report on the session.[50]

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[46] As footnote 24 above.

[47] FCCC/CP/2019/4.

[48] FCCC/CP/2019/7.

[49] FCCC/CP/2019/INF.1.

[50] The statements are available at https://unfccc-cop25.streamworld.de/webcast/cop-cmp-cma-closing-

B. Matters relating to the Standing Committee on Finance
(Agenda sub-item 8(b))

76. At the 1st meeting, the President invited the COP to consider the report of the SCF.[51] The President thanked the Co-Chairs of the SCF, Ayman Shasly (Saudi Arabia) and Ismo Ulvila (European Union), for their leadership and the members of the SCF for their hard work during the year. On a proposal by the President, this matter was considered by the contact group that also considered agenda sub-item 8(a), "Long-term climate finance".

77. At its resumed 8th meeting, on a proposal by the President, the COP adopted decision 11/CP.25, entitled "Matters relating to the Standing Committee on Finance".

78. At the 8th meeting, the President noted that nominations to the SCF were outstanding and urged the constituencies to continue their consultations and to submit the outstanding nominations to the Executive Secretary as soon as possible and by 28 February 2020 at the latest. Once the nominations have been received by the Executive Secretary, the members will be deemed to have been elected at COP 25, in accordance with established practice.

79. Acting on a proposal by the President, the COP elected the following member of the SCF:[52]

Standing Committee on Finance

Parties not included in Annex I to the Convention	Zhu Liucai (China)

C. Report of the Green Climate Fund to the Conference of the Parties and guidance to the Green Climate Fund
(Agenda sub-item 8(c))

80. At the 1st meeting, the President invited the COP to provide guidance to the Green Climate Fund on policies, programme priorities and eligibility criteria taking into account the annual report of the Green Climate Fund to the COP,[53] the annual report of the SCF to the COP[54] and the annual report on the operation of the registry of nationally appropriate mitigation actions.[55]

81. The President thanked the Co-Chairs of the Board of the Green Climate Fund, Nagmeldin Goutbi Elhassan Mahmoud (Sudan) and Josceline Wheatley (United Kingdom), for their leadership and the members of the Board for their hard work during the year.

82. On a proposal by the President, the COP established a contact group on this matter, co-chaired by Toru Sugio (Japan) and Amena Yauvoli (Fiji).

83. At its resumed 8th meeting, on a proposal by the President, the COP adopted decision 12/CP.25, entitled "Report of the Green Climate Fund to the Conference of the Parties and guidance to the Green Climate Fund". The President thanked Mr. Sugio and Mr. Yauvoli for their hard work.

D. Report of the Global Environment Facility to the Conference of the Parties and guidance to the Global Environment Facility
(Agenda sub-item 8(d))

84. At the 1st meeting, the President invited the COP to provide guidance to the GEF on policies, programme priorities and eligibility criteria taking into account the annual report of

plenary-blank-template-2 (those of the African Group start at 2:39:53 and 2:53:53, that of LMDCs starts at 2:47:56, and that of Argentina, Brazil and Uruguay starts at 2:47:00).

[51] FCCC/CP/2019/10–FCCC/PA/CMA/2019/3 and Add.1–2.

[52] As footnote 24 above.

[53] FCCC/CP/2019/3 and Corr.1 and Add.1.

[54] As footnote 51 above.

[55] FCCC/CP/2019/INF.2.

the GEF to the COP,[56] the annual report of the SCF to the COP[57] and the annual report on the operation of the registry of nationally appropriate mitigation actions.[58]

85. The President thanked the Chief Executive Officer and Chairperson of the GEF, Naoko Ishii, and the GEF secretariat for the work undertaken during the year.

86. On a proposal by the President, this matter was considered by the contact group that also considered agenda sub-item 8(c), "Report of the Green Climate Fund to the Conference of the Parties and guidance to the Green Climate Fund".

87. At its resumed 8th meeting, on a proposal by the President, the COP adopted decision 13/CP.25, entitled "Report of the Global Environment Facility to the Conference of the Parties and guidance to the Global Environment Facility".

IX. Development and transfer of technologies: joint annual report of the Technology Executive Committee and the Climate Technology Centre and Network

(Agenda item 9)

88. At its 1st meeting, the COP noted that this matter was on the agendas of the SBSTA and the SBI.[59]

89. At its 7th meeting, on a joint recommendation of the SBSTA[60] and the SBI,[61] the COP adopted decision 14/CP.25, entitled "Enhancing climate technology development and transfer through the Technology Mechanism".

90. At the 8th meeting, the President noted that nominations to the Technology Executive Committee and the Advisory Board of the Climate Technology Centre and Network were outstanding and urged the constituencies to continue their consultations and to submit the outstanding nominations to the Executive Secretary as soon as possible and by 28 February 2020 at the latest. Once the nominations have been received by the Executive Secretary, the members will be deemed to have been elected at COP 25, in accordance with established practice.

91. Acting on a proposal by the President, the COP elected the following members to the Technology Executive Committee:[62]

Technology Executive Committee

Parties included in Annex I to the Convention	Dinara Gershinkova (Russian Federation) Stefanos Minas (Greece) Igor Onopchuk (Ukraine) Elodie Trauchessec (France)
Parties not included in Annex I to the Convention	A.K.M. Rafique Ahammed (Bangladesh) Jorge Castro (Uruguay) Suil Kang (Republic of Korea) Clifford Mahlung (Jamaica) Monique Motty (Democratic Republic of the Congo)

[56] FCCC/CP/2019/5 and Add.1.
[57] As footnote 51 above.
[58] As footnote 55 above.
[59] SBSTA 51 agenda item 5 and SBI 51 agenda sub-item 13(a), "Development and transfer of technologies: joint annual report of the Technology Executive Committee and the Climate Technology Centre and Network".
[60] FCCC/SBSTA/2019/5, para. 12.
[61] FCCC/SBI/2019/20, para. 56.
[62] As footnote 24 above.

92. The COP also elected the following members to the Advisory Board of the Climate Technology Centre and Network:[63]

Advisory Board of the Climate Technology Centre and Network

Parties included in Annex I to the Convention	Mykhailo Chyzhenko (Ukraine) Moa Forstorp (Sweden) Orly Jacob (Canada)
Parties not included in Annex I to the Convention	Zhong Ping (China) Peter Tarfa (Nigeria)

X. Capacity-building under the Convention

(Agenda item 10)

93. At its 1st meeting, the COP noted that this matter was on the agenda of the SBI.[64]

94. At its 7th meeting, on recommendations of the SBI,[65] the COP adopted:

(a) Decision 8/CP.25, entitled "Annual technical progress report of the Paris Committee on Capacity-building for 2019";

(b) Decision 9/CP.25, entitled "Review of the Paris Committee on Capacity-building";

(c) Decision 10/CP.25, entitled "Fourth comprehensive review of the implementation of the framework for capacity-building in developing countries under the Convention".

95. Also on a recommendation of the SBI,[66] the COP recommended a draft decision on the initial institutional arrangements for capacity-building under the Paris Agreement to the CMA for its consideration and adoption.

96. At the 8th meeting, the President noted that nominations to the Paris Committee on Capacity-building were outstanding and urged the constituencies to continue their consultations and to submit the outstanding nominations to the Executive Secretary as soon as possible and by 28 February 2020 at the latest. Once the nominations have been received by the Executive Secretary, the members will be deemed to have been elected at COP 25, in accordance with established practice.

97. On a proposal by the President, the COP elected the following members to the Paris Committee on Capacity-building:[67]

Paris Committee on Capacity-building

African States	Renilde Ndayishimiye (Burundi)
Asia-Pacific States	Yongxiang Zhang (China)
Eastern European States	Marzena Chodor (Poland)
Latin American and Caribbean States	Tumasie Blair (Antigua and Barbuda)
Western European and other States	Hayley Gillooly (United States)
Small island developing States	Crispin d'Auvergne (Saint Lucia)

[63] As footnote 24 above.
[64] SBI 51 agenda item 15, "Matters relating to capacity-building for developing countries".
[65] FCCC/SBI/2019/20, para. 75(a–c).
[66] FCCC/SBI/2019/20, para. 75(d).
[67] As footnote 24 above.

XI. Matters relating to the least developed countries

(Agenda item 11)

98. At its 1st meeting, the COP noted that this matter was on the agenda of the SBI.[68]

99. At its 7th meeting, the COP took note of the SBI conclusions[69] on the matter.

XII. Report of the forum on the impact of the implementation of response measures

(Agenda item 12)

100. At its 1st meeting, the COP noted that this matter was on the agendas of the SBSTA and the SBI.[70]

101. At its resumed 8th meeting, the President recalled that the SBSTA and the SBI had been unable to conclude their consideration and that the matter had been forwarded to the COP for further guidance. The President thanked Mr. Hassan and Mr. Vanheukelen for undertaking consultations on the matter on her behalf.

102. On a proposal by the President, the COP adopted decision 4/CP.25, entitled "Workplan of the forum on the impact of the implementation of response measures and its Katowice Committee of Experts on the Impacts of the Implementation of Response Measures".

XIII. Gender and climate change

(Agenda item 13)

103. At its 1st meeting, the COP noted that this matter was on the agenda of the SBI.[71]

104. At its 8th meeting, the President recalled that the SBI had been unable to conclude its consideration and that the matter had been forwarded to the COP for further guidance. The President thanked Mr. Garrido for undertaking consultations on the matter on her behalf.

105. On a proposal by the President, the COP adopted decision 3/CP.25, entitled "Enhanced Lima work programme on gender and its gender action plan".

XIV. Consideration of proposals by Parties for amendments to the Convention under Article 15

(Agenda item 14)

A. Proposal from the Russian Federation to amend Article 4, paragraph 2(f), of the Convention

(Agenda sub-item 14(a) *held in abeyance*)

B. Proposal from Papua New Guinea and Mexico to amend Articles 7 and 18 of the Convention

(Agenda sub-item 14(b))

106. At the 1st meeting, the President recalled that this sub-item was held in abeyance at COP 24 and that, in accordance with rule 16 of the draft rules of procedure being applied, the matter was included in the provisional agenda for COP 25. The President proposed that a senior member of her delegation conduct informal consultations on the matter on her behalf.

[68] SBI 51 agenda item 11, "Matters relating to least developed countries".

[69] FCCC/SBI/2019/20, paras. 40–54.

[70] SBSTA 51 agenda item 9 and SBI 51 agenda item 16, "Matters relating to the forum on the impact of the implementation of response measures serving the Convention, the Kyoto Protocol and the Paris Agreement".

[71] SBI 51 agenda item 17, "Gender and climate change".

107. At the 7th meeting, the President thanked Mr. Garrido for undertaking those consultations and noted that the COP had not completed its consideration of this matter at this session.

XV. Second review of the adequacy of Article 4, paragraph 2(a) and (b), of the Convention

(Agenda item 15 *held in abeyance*)

XVI. Administrative, financial and institutional matters

(Agenda item 16)

A. Audit report and financial statements for 2018

(Agenda sub-item 16(a))

B. Budget performance for the biennium 2018–2019

(Agenda sub-item 16(b))

108. At its 1st meeting, the COP noted that the matters under sub-items 16(a–b) were on the agenda of the SBI.[72]

109. At its 7th meeting, on a recommendation of the SBI,[73] the COP adopted decision 18/CP.25, entitled "Administrative, financial and institutional matters".

C. Programme budget for the biennium 2020–2021

(Agenda sub-item 16(c))

110. At its 7th meeting, the COP took note of the draft decisions on the programme budget for the biennium 2020–2021 recommended at SBI 50[74] for adoption at COP 25.

111. On a proposal by the President, the COP adopted decision 17/CP.25, entitled "Programme budget for the biennium 2020–2021".

D. Decision-making in the UNFCCC process

(Agenda sub-item 16(d))

112. At the 1st meeting, the President recalled that the COP had not completed its consideration of this matter at COP 24 and therefore, in accordance with rule 10(c) of the draft rules of procedure being applied, the matter was included in the provisional agenda for COP 25.

113. The President proposed that a senior member of her delegation conduct informal consultations on the matter on her behalf.

114. At the 7th meeting, the President thanked Mr. Garrido for undertaking those consultations and noted that the COP had not completed its consideration of the matter at this session.

XVII. High-level segment

(Agenda item 17)

115. At the joint 3rd meetings of the COP, CMP 15 and CMA 2, on 10 December, the joint high-level segment of the three bodies was opened by the President, who made a statement. Statements were also made by Alejandro Sanz, a Spanish musician; Petteri Taalas, Secretary-

[72] SBI 51 agenda item 19, "Administrative, financial and institutional matters".
[73] FCCC/SBI/2019/20, para. 85.
[74] FCCC/SBI/2019/9, para. 152.

General of the World Meteorological Organization; Teresa Ribera, Spanish Minister for Ecological Transition; Patricia Espinosa, UNFCCC Executive Secretary; and Tijjani Muhammad-Bande, President of the United Nations General Assembly at its seventy-fourth session.[75]

116. At the first informal stocktaking plenary, the President appointed Ms. Ribera and Masagos Zulkifi (Singapore) to facilitate discussions on decision 1/CP.25.

117. At its 8th meeting, on a proposal by the President, the COP adopted decision 1/CP.25, entitled "Chile Madrid Time for Action". The President thanked Ms. Ribera and Mr. Zulkifi for their hard work.

118. Statements were made by representatives of Parties on behalf of the African Group, AILAC, the Environmental Integrity Group, the European Union and its member States, the least developed countries, and by representatives of a further 15 Parties.[76]

A. Statements by Parties
(Agenda sub-item 17(a))

119. During the high-level segment, 163 statements were delivered: 4 by Heads of State or Government, 2 by Deputy Prime Ministers, 3 on behalf of groups of Parties and 154 by ministers or representatives of Parties.[77]

120. Antigua and Barbuda, Brunei Darussalam, Jamaica and Liberia requested to have their statements posted on the UNFCCC website in lieu of oral delivery.[78]

B. Statements by observer organizations
(Agenda sub-item 17(b))

121. At the joint 4th meetings of the COP, CMP 15 and CMA 2, on 10 December, 28 statements were made by representatives of IGOs and NGOs.[79]

XVIII. Other matters
(Agenda item 18)

122. At its 8th meeting, the COP noted that no other matters had been raised under this agenda item.

XIX. Conclusion of the session
(Agenda item 19)

123. At the joint 9th meetings of the COP, CMP 15 and CMA 2, on 15 December, the President and representatives of groups of Parties and observer organizations made closing statements.

124. Statements were made by representatives of Parties on behalf of Argentina, Brazil and Uruguay; the African Group; the European Union and its member States; the Group of 77 and China; the Umbrella Group; Brazil, South Africa, India and China; the least developed countries; the LMDCs; AILAC; the Alliance of Small Island States; the Environmental Integrity Group and the Arab Group, and by representatives of a further three Parties. Some Parties provided written statements.[80]

[75] As footnote 3 above.
[76] The statements can be heard at https://unfccc-cop25.streamworld.de/webcast/cop-cmp-cma-closing-plenary-blank-template-2 (starting at 0:07:05).
[77] As footnote 3 above.
[78] As footnote 3 above.
[79] As footnote 3 above.
[80] Available at https://unfccc.int/process-and-meetings/conferences/un-climate-change-conference-december-2019/speeches-and-statements-at-cop-25.

125. Statements were also made by representatives of business and industry, environmental, research and independent, trade union, and youth NGOs, indigenous peoples organizations, and the women and gender constituency.

A. Adoption of the draft report of the Conference of the Parties on its twenty-fifth session

(Agenda sub-item 19(a))

126. At its 10th meeting, on 15 December, the COP considered the draft report on this session[81] and, on a proposal by the President, authorized the Rapporteur to complete the report under the guidance of the President and with the assistance of the secretariat.

127. The Deputy Executive Secretary provided a preliminary estimate of the administrative and budgetary implications of some of the decisions adopted at this session, in accordance with rule 15 of the draft rules of procedure being applied.

128. The Deputy Executive Secretary informed Parties that several provisions contained in the decisions adopted by the COP, the CMP and the CMA at these sessions have resource implications beyond the requirements included in the budget for the biennium 2020–2021. EUR 2 million will be required to undertake activities, as follows:

(a) Under agenda sub-item 3(b), "Report of the Subsidiary Body for Implementation", EUR 60,000 will be required for preparing in 2020 a synthesis report on progress in implementing the Doha work programme on Article 6 of the Convention and Action for Climate Empowerment. (An information note presenting options for future work to enhance implementation of Article 6 of the Convention and Article 12 of the Paris Agreement will be covered by resources budgeted for the biennium 2020–2021.) This falls into the category of temporary or short-term activities,[82] which would be funded from voluntary contributions to the Trust Fund for Supplementary Activities;[83]

(b) Under agenda item 7, "Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts", EUR 550,000 will be required in the biennium 2020–2021 to organize meetings in conjunction with regional forums and support to the work of the WIM Executive Committee. These fall into the category of temporary or short-term activities;[84]

(c) Under agenda sub-item 8(a), "Long-term climate finance", EUR 50,000 will be required for preparing an update report for COP 26. This falls into the category of temporary or short-term activities;

(d) Under agenda item 9, "Development and transfer of technologies: joint annual report of the Technology Executive Committee and the Climate Technology Centre and Network", EUR 77,000 will be required in 2020 for an in-session technology day. This falls into the category of temporary or short-term activities;[85]

(e) Under agenda item 12, "Report of the forum on the impact of the implementation of response measures", EUR 860,000 will be required in the biennium 2020–2021 to operationalize the workplan of the forum on the impact of the implementation of response measures and its Katowice Committee of Experts on the Impacts of the Implementation of Response Measures. This falls into the category of temporary or short-term activities;[86]

[81] FCCC/CP/2019/L.1.

[82] As defined for the UNFCCC budget in document FCCC/SBI/2019/4, para. 36.

[83] The same estimate was reported under SBI 50 agenda item 15 in document FCCC/SBI/2019/9, para. 160(c).

[84] The same estimate has been reported under CMA 2 agenda item 6 in document FCCC/PA/CMA/2019/6, para. 78(a).

[85] The same estimate has been reported under SBSTA 51 agenda item 5 in document FCCC/SBSTA/2019/5, para. 77.

[86] The same estimate has been reported under CMA 2 agenda item 10 in document FCCC/PA/CMA/2019/6, para. 78(b), and CMP 15 agenda item 10 in document FCCC/CMP/2019/8, para. 65.

(f) Under agenda item 13, "Gender and climate change", EUR 450,000 will be required in the biennium 2020–2021 for implementing the enhanced Lima work programme on gender and its gender action plan, which is in addition to requirements for gender-related work already included in the budget for the biennium 2020–2021 to be funded from supplementary resources. This falls mostly into the category of recurring or long-term activities, but partly into the category of temporary or short-term activities. Requirements for the long-term activities amount to EUR 350,000, for overseeing and supporting implementation of the intergovernmental process and engagement related to the work programme. Requirements for the short-term activities amount to EUR 100,000, for facilitating participation by delegates and experts in specific activities and supporting the preparation of communication products related to the work programme.

129. The Deputy Executive Secretary informed the COP that funding for these activities in the biennium 2020–2021 will be sought from voluntary contributions, and that resource requirements for 2022 and beyond resulting from decisions adopted at these sessions will be treated in line with the established budgetary process.

130. The Deputy Executive Secretary stated that the secretariat is relying on Parties' continued generosity in providing funding for these activities in a timely and predictable manner, as without such contributions the secretariat will not be able to undertake the requested activities. He noted that these amounts are preliminary and based on the information available at the time.

B. Closure of the session

(Agenda sub-item 19(b))

131. At its 10th meeting, on a proposal by a Party, the COP adopted resolution 1/CP.25, entitled "Expression of gratitude to the Government of the Republic of Chile, the Government of the Kingdom of Spain and the people of the city of Madrid".

132. The President then declared COP 25 closed.