



**Conference of the Parties serving as the meeting
of the Parties to the Kyoto Protocol**

Twenty-first session

Antalya, 9–20 November 2026

Item 2(a) of the provisional agenda

Organizational matters

Adoption of the agenda

Provisional agenda and annotations

Note by the Executive Secretary*, ¹

I. Provisional agenda

1. Opening of the session.
2. Organizational matters:
 - (a) Adoption of the agenda;
 - (b) Election of additional officers;
 - (c) Organization of work, including for the sessions of the subsidiary bodies;
 - (d) Approval of the report on credentials.
3. Reports of the subsidiary bodies:
 - (a) Report of the Subsidiary Body for Scientific and Technological Advice;
 - (b) Report of the Subsidiary Body for Implementation.
4. Reporting from and review of Parties included in Annex I:² national communications.
5. Matters relating to the clean development mechanism.
6. Matters relating to the Adaptation Fund.
7. Report of the forum on the impact of the implementation of response measures.
8. Report of the Compliance Committee.
9. Report on the high-level ministerial round table on increased ambition of Kyoto Protocol commitments.
10. Administrative, financial and institutional matters.
11. High-level segment:

* The present document was submitted to the conference services for processing after the deadline so as to include the most recent information.

¹ The [abbreviations and acronyms](#) list can be found at the end of the document.

² As defined in Article 1, para. 7, of the Kyoto Protocol.



- (a) Statements by Parties;
- (b) Statements by observer organizations.
- 12. Other matters.
- 13. Closure of and report on the session.

II. Annotations to the provisional agenda

1. Opening of the session

- 1. CMP 21 will be opened by the President of COP 31, CMP 21 and CMA 8, Murat Kurum (Türkiye), on 9 November 2026.

2. Organizational matters

(a) Adoption of the agenda

- 2. *Background:* In accordance with rules 9–10 of the draft rules of procedure being applied,³ the secretariat, in agreement with the President of CMP 20, André Aranha Corrêa do Lago (Brazil), drafted the provisional agenda for CMP 21 after consultations with the Bureau of the governing bodies and taking into account the views of Parties.
- 3. *Action:* The CMP will be invited to adopt its agenda.

[FCCC/KP/CMP/2026/1](#)

Provisional agenda and annotations. Note by the Executive Secretary

Further information

<https://unfccc.int/event/cmp-21>

(b) Election of additional officers

- 4. *Background:* If any member of the Bureau represents a State that is not a Party to the Kyoto Protocol, consultations will be required to identify a nominee representing a Party to the Kyoto Protocol to replace such a member in accordance with Article 13, paragraph 3, of the Kyoto Protocol. Parties are invited to recall, inter alia, decisions [23/CP.18](#), [3/CP.23](#) and [7/CP.29](#) and actively consider nominating women.
- 5. *Action:* The CMP will be invited, as necessary, to elect additional members of the Bureau.

Further information

<https://unfccc.int/process-and-meetings/bodies/election-and-membership>

(c) Organization of work, including for the sessions of the subsidiary bodies

- 6. *Background:* Information on the organization of the session can be found in the annotations to the provisional agenda for COP 31⁴ and will be made available on the session web page.⁵
- 7. As mandated, the annual ministerial high-level round table on the impacts of the implementation of response measures will be convened in conjunction with this session.⁶
- 8. *Action:* The CMP will be invited to agree on the organization of work for the session and the referral of the consideration of any matter to the subsidiary bodies, as appropriate.

[FCCC/KP/CMP/2026/1](#)

Provisional agenda and annotations. Note by the Executive Secretary

³ [FCCC/CP/1996/2](#).

⁴ [FCCC/CP/2026/1](#), paras. 1–10.

⁵ <https://unfccc.int/event/cmp-21>.

⁶ As per activity 14 in the workplan of the forum on the impact of the implementation of response measures and its KCI for 2026–2030, contained in the annex to decisions [3/CMP.19](#), [16/CP.29](#) and [22/CMA.6](#).

FCCC/CP/2026/1	<i>Provisional agenda and annotations. Note by the Executive Secretary</i>
FCCC/PA/CMA/2026/1	<i>Provisional agenda and annotations. Note by the Executive Secretary</i>
FCCC/SBSTA/2026/7	<i>Provisional agenda and annotations. Note by the Executive Secretary</i>
FCCC/SBI/2026/18	<i>Provisional agenda and annotations. Note by the Executive Secretary</i>

(d) Approval of the report on credentials

9. *Background:* The Bureau will examine the credentials submitted by Parties to the Kyoto Protocol and submit its report on credentials for approval by the CMP.⁷

10. *Action:* The CMP will be invited to approve the report on the credentials of the representatives of Parties attending this session. Representatives may participate provisionally pending this action.

3. Reports of the subsidiary bodies

(a) Report of the Subsidiary Body for Scientific and Technological Advice

11. *Background:* The Chair of the SBSTA, Adonia Ayebare (Uganda), will report on the work conducted at SBSTA 64 and 65, including any recommendations of draft decisions and conclusions for consideration and adoption at CMP 21.

12. *Action:* The CMP will be invited to take note of the progress in the work of the SBSTA and consider the recommended draft decisions and conclusions for adoption.

FCCC/SBSTA/2026/5 and Add.1	<i>Report of the Subsidiary Body for Scientific and Technological Advice on its sixty-fourth session, held in Bonn from 8 to 18 June 2026</i>
<i>Further information</i>	https://unfccc.int/event/sbsta-64 and https://unfccc.int/event/sbsta-65

(b) Report of the Subsidiary Body for Implementation

13. *Background:* The Chair of the SBI, Julia Gardiner (Australia), will report on the work conducted at SBI 64 and 65, including any recommendations of draft decisions and conclusions for consideration and adoption at CMP 21.

14. SBI 64 recommended draft decisions on the fifth comprehensive review of the implementation of the framework for capacity-building in developing countries under the Kyoto Protocol and the sixth review of the implementation of the framework for capacity-building in countries with economies in transition under the Kyoto Protocol respectively for consideration and adoption at CMP 21.^{8, 9}

15. *Action:* The CMP will be invited to take note of the progress in the work of the SBI and consider the recommended draft decisions and conclusions for adoption.

FCCC/SBI/2026/15 and Add.1–2	<i>Report of the Subsidiary Body for Implementation on its sixty-fourth session, held in Bonn from 8 to 18 June 2026</i>
<i>Further information</i>	https://unfccc.int/event/sbi-64 and https://unfccc.int/event/sbi-65

⁷ See decision [36/CMP.1](#). For further information on the submission of credentials, see document [FCCC/CP/2026/1](#), paras. 29–30.

⁸ For the text of the draft decisions, see document [FCCC/SBI/2026/15/Add.1](#).

⁹ The other decision recommended at SBI 64 is referred to under the respective agenda item; see para. 40 below.

4. Reporting from and review of Parties included in Annex I: national communications

16. *Background:* SBI 61 considered the note by the secretariat on the status of submission and review of national communications and biennial reports¹⁰ and took note of the information therein.¹¹

17. As at the time of preparation of this document, the secretariat had not received any eighth national communications from Parties included in Annex I additional to those covered in the above-mentioned status report.

18. *Action:* The CMP will be invited to note the information referred to in paragraph 17 above.

Further information	https://unfccc.int/review-reports-ncs-brs
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5. Matters relating to the clean development mechanism

19. *Background:* The CDM Executive Board submits an annual report on its activities to the CMP.¹²

20. *Action:* The CMP will be invited to consider the 2026 report of the CDM Executive Board and provide guidance relating to the CDM, as appropriate. The CMP will also be invited to elect members and alternate members of the CDM Executive Board.

FCCC/KP/CMP/2026/4	<i>Annual report of the Executive Board of the clean development mechanism to the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol</i>
Further information	https://cdm.unfccc.int and https://unfccc.int/process-and-meetings/bodies/election-and-membership

6. Matters relating to the Adaptation Fund

21. *Background:* The AFB submits an annual report on its activities to the CMP.¹³

22. CMP 16 requested the SBI to continue consideration of matters relating to the membership of the AFB and forward a recommendation for consideration at CMP 17.¹⁴

23. CMP 17 also requested SBI 62 to initiate the fifth review of the AF and report back to its governing bodies at the sessions to be convened in conjunction with COP 31.¹⁵

24. CMP 19 and CMA 6 further requested SBI 62 to consider the matter of the arrangements for the AF to exclusively serve the Paris Agreement and to make recommendations thereon for consideration at CMP 20 and CMA 7 respectively.¹⁶

25. SBI 62 agreed that SBI 63 would continue consideration of matters relating to the membership of the AFB, the arrangements for the AF to exclusively serve the Paris Agreement and the initiation of the fifth review of the AF.¹⁷ SBI 63 could not conclude consideration thereof and agreed to forward the matters to CMP 20 and CMA 7 for

¹⁰ [FCCC/SBI/2024/INF.10](#).

¹¹ [FCCC/SBI/2024/25](#), para. 19.

¹² As per decisions [3/CMP.1](#), annex, paras. 2–5, and [4/CMP.20](#), para. 8(c). Following decisions [1/CMP.2](#), para. 11, and [2/CMP.3](#), para. 7, the annual report of the Board to the CMP covers the period from the previous session of the CMP to the Board meeting that immediately precedes the one held in conjunction with the session of the CMP.

¹³ As per decision [1/CMP.3](#), para. 5(l).

¹⁴ Decision [3/CMP.16](#), para. 8.

¹⁵ Decision [5/CMP.17](#), para. 19.

¹⁶ Decisions [2/CMP.19](#), para. 23, and [13/CMA.6](#), para. 25.

¹⁷ [FCCC/SBI/2025/11](#), para. 159.

consideration.¹⁸ CMP 20 and CMA 7 requested SBI 64 to continue consideration of the matters.¹⁹

26. SBI 64 agreed that SBI 65 will continue consideration of these matters on the basis of the work and progress achieved at SBI 64 and the draft texts available on the UNFCCC website.^{20, 21} Accordingly, matters relating to the AF are considered under the SBI.²²

27. *Action:* The CMP will be invited to consider the 2026 report of the AFB, provide guidance to the AFB and take any other action it deems appropriate, including on the basis of the recommendations of the SBI. It will also be invited to elect members and alternate members of the AFB.

<i>FCCC/KP/CMP/2026/3– FCCC/PA/CMA/2026/13 and Add.1</i>	<i>Report of the Adaptation Fund Board. Note by the Chair of the Adaptation Fund Board</i>
<i>Further information</i>	https://unfccc.int/Adaptation-Fund and https://unfccc.int/process-and-meetings/bodies/election-and-membership

7. Report of the forum on the impact of the implementation of response measures

28. *Background:* CMP 14, COP 24 and CMA 1 acknowledged that a single forum on the impact of the implementation of response measures covers the work of the CMP, the COP and the CMA on all matters relating to the impact of the implementation of response measures and affirmed that the forum shall report to the CMP, the COP and the CMA.²³

29. CMP 19, COP 29 and CMA 6 adopted the workplan of the forum and its KCI for 2026–2030.²⁴

30. CMP 20, COP 30 and CMA 7 requested the KCI to present, at the second regular sessions of the subsidiary bodies each year, its annual report and key findings therefrom to the forum for consideration with a view to the forum making recommendations for consideration by the CMP, the COP and the CMA.²⁵

31. SB 64 convened a meeting of the forum but could not conclude consideration of this matter and agreed that SB 65 will continue consideration of the matter.²⁶ CMP 20, COP 30 and CMA 7 decided that the forum will conduct the activities referred to in paragraph 11 of decisions [2/CMP.20](#), [6/CP.30](#) and [14/CMA.7](#) at SB 65.²⁷ Accordingly, matters relating to this agenda item are considered under the SBSTA and the SBI.²⁸

32. *Action:* The CMP will be invited to take any action it deems appropriate on the basis of the recommendations of the SBSTA and the SBI.

<i>Further information</i>	https://unfccc.int/topics/mitigation/workstreams/response-measures
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¹⁸ [FCCC/SBI/2025/19](#), para. 112.

¹⁹ [FCCC/KP/CMP/2025/7](#), para. 42, and [FCCC/PA/CMA/2025/19](#), para. 106.

²⁰ <https://docs.unfccc.int/documents/10000181>.

²¹ [FCCC/SBI/2026/15](#), para. 117.

²² See document [FCCC/SBI/2026/18](#), paras. 98–99.

²³ Decisions [3/CMP.14](#), [7/CP.24](#) and [7/CMA.1](#) respectively.

²⁴ Para. 5 of decisions [3/CMP.19](#), [16/CP.29](#) and [22/CMA.6](#). The workplan is contained in the annex to those decisions.

²⁵ Para. 12 of decisions [2/CMP.20](#), [6/CP.30](#) and [14/CMA.7](#).

²⁶ [FCCC/SBSTA/2026/5](#), paras. 74–75, and [FCCC/SBI/2026/15](#), paras. 48–49.

²⁷ Para. 11 of decisions [2/CMP.20](#), [6/CP.30](#) and [14/CMA.7](#).

²⁸ See documents [FCCC/SBSTA/2026/7](#), paras. 40–46, and [FCCC/SBI/2026/18](#), paras. 46–52.

8. Report of the Compliance Committee

33. *Background:* The Compliance Committee reports annually on its activities to the CMP.²⁹

34. CMP 20 took note with appreciation of the 2025 report of the Committee and decided to continue consideration of the recommendation in chapter IV of that report at CMP 21.³⁰

35. *Action:* The CMP will be invited to consider the 2026 report of the Committee and continue consideration of the recommendation in chapter IV of the 2025 report. The CMP will also be invited to take any action it deems appropriate.

FCCC/KP/CMP/2026/2

Annual report of the Compliance Committee to the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol

[FCCC/KP/CMP/2025/4](#)

Annual report of the Compliance Committee to the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol

Further information

<https://unfccc.int/Compliance-Committee-CC>

9. Report on the high-level ministerial round table on increased ambition of Kyoto Protocol commitments

36. *Background:* CMP 8 adopted the Doha Amendment to the Kyoto Protocol, establishing a second commitment period of the Kyoto Protocol.³¹ A high-level ministerial round table was held on 5 June 2014, at which information was considered on the intention of Parties included in Annex I with commitments in the second commitment period to increase the ambition of their mitigation commitments. A report on the round table was prepared for consideration at CMP 10.³²

37. CMP 10 to 19 could not conclude consideration of this matter.³³ CMP 20 agreed to defer consideration of this matter to CMP 21.³⁴

38. *Action:* The CMP will be invited to continue consideration of this matter and take any action it deems appropriate.

10. Administrative, financial and institutional matters

39. *Background:* Matters relating to this agenda item are considered under the SBI.³⁵

40. SBI 64 recommended a draft decision on administrative, financial and institutional matters for consideration and adoption at CMP 21.³⁶

41. *Action:* The CMP will be invited to take any action it deems appropriate on the basis of the recommendations of the SBI.

²⁹ As per decision [27/CMP.1](#), annex, section III, para. 2(a).

³⁰ Decision [6/CMP.20](#), paras. 1 and 3.

³¹ Decision [1/CMP.8](#), para. 1.

³² [FCCC/KP/CMP/2014/3](#).

³³ See document [FCCC/KP/CMP/2024/7](#), para. 51.

³⁴ [FCCC/KP/CMP/2025/7](#), para. 56.

³⁵ See document [FCCC/SBI/2026/18](#), para. 115.

³⁶ For the text of the draft decision, see document [FCCC/SBI/2026/15/Add.1](#).

11. High-level segment

- (a) Statements by Parties
- (b) Statements by observer organizations

42. Information on the high-level segment can be found in the annotations to the provisional agenda for COP 31.³⁷

12. Other matters

43. Any other matters for the attention of the CMP will be taken up under this agenda item.

13. Closure of and report on the session

44. The CMP will be invited to consider and adopt, at the end of the session, the draft report prepared on the session and authorize the Rapporteur to complete the report after the session under the guidance of the President and with the assistance of the secretariat. The President will declare the session closed.

³⁷ [FCCC/CP/2026/1](#), paras. 116–123.

Abbreviations and acronyms

AF	Adaptation Fund
AFB	Adaptation Fund Board
CDM	clean development mechanism
CMA	Conference of the Parties serving as the meeting of the Parties to the Paris Agreement
CMP	Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol
COP	Conference of the Parties
KCI	Katowice Committee of Experts on the Impacts of the Implementation of Response Measures
SB	sessions of the subsidiary bodies
SBI	Subsidiary Body for Implementation
SBSTA	Subsidiary Body for Scientific and Technological Advice
