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Baku to Belém Roadmap to 1.3T

**Report by the Presidencies of the sixth and seventh sessions of the
Conference of the Parties serving as the meeting of the Parties to the
Paris Agreement**

Summary

This report summarizes the joint work conducted in 2025 by the Presidencies of the sixth and seventh sessions of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement in relation to the “Baku to Belém Roadmap to 1.3T”.



I. Introduction

A. Mandate

1. At its sixth session, the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement (CMA) called on all actors to work together to enable the scaling up of financing to developing country Parties for climate action from all public and private sources to at least USD 1.3 trillion per year by 2035.¹

2. CMA 6 decided to launch, under the guidance of the CMA 6 and 7 Presidencies, in consultation with Parties, the “Baku to Belém Roadmap to 1.3T” (Roadmap), aimed at scaling up climate finance to developing country Parties to support low greenhouse gas emission and climate-resilient development pathways and implement their nationally determined contributions and national adaptation plans, including through grants, concessional and non-debt-creating instruments, and measures to create fiscal space, taking into account relevant multilateral initiatives, as appropriate; and requested the CMA 6 and 7 Presidencies to produce a report summarizing the work undertaken in relation to the Roadmap as they conclude the work ahead of CMA 7.²

B. Scope

3. This report summarizes the joint work undertaken in 2025 by the CMA 6 and incoming CMA 7 Presidencies in relation to the Roadmap, including structured outreach and engagement with Parties and non-Party stakeholders.

II. Work in relation to the Roadmap in 2025

A. Organization of work

4. The CMA 6 and 7 Presidencies issued a notification³ on 21 February 2025 in which Parties, UNFCCC constituted bodies, the operating entities of the Financial Mechanism, climate finance institutions, observers and other stakeholders, particularly from the private sector, were invited to submit views guided by questions concerning the Roadmap.

5. Informed by the submissions received from Parties and non-Party stakeholders⁴ and the views expressed during the informal virtual consultations held with groups of Parties on 4 March 2025, the Presidencies published an initial workplan for the Roadmap⁵ on 13 May 2025, outlining the approach, including structured outreach and engagement with Parties and non-Party stakeholders, to developing the Roadmap.

6. On 6 August 2025, the Presidencies published an updated workplan for the Roadmap⁶ and issued a notification⁷ in which Parties and non-Party stakeholders were invited to submit further views in response to questions to inform the development of the Roadmap.

7. In addition, to ensure inclusivity, the Presidencies engaged during the year in virtual multilateral and bilateral consultations, where feasible and upon request, with Parties and non-Party stakeholders.

¹ Decision [1/CMA.6](#), para. 7.

² Decision [1/CMA.6](#), para. 27.

³ Available at <https://unfccc.int/documents/645828>.

⁴ All submissions received in relation to the Roadmap are available at <https://unfccc.int/topics/climate-finance/workstreams/baku-to-belem-roadmap-to-13t#Submissions>. The CMA 6 and 7 Presidencies have produced a catalogue of climate finance initiatives, concepts and best practices derived from the submissions, available at <https://unfccc.int/documents/650954>.

⁵ Available at <https://unfccc.int/documents/646798>.

⁶ Available at <https://unfccc.int/documents/649067>.

⁷ Available at <https://unfccc.int/documents/649088>.

B. Outreach and engagement

1. Calls for submissions

8. In the first of the Presidencies' two calls for submissions, which was issued as part of the notification referred to in paragraph 4 above, Parties and non-Party stakeholders were invited to submit, by 21 March 2025, views guided by the following questions:

- (a) What are your overall expectations for the "Baku to Belém Roadmap to 1.3T"?
- (b) Which topics and thematic issues should be explored to inform the Roadmap, within the scope of the mandate?
- (c) What country experiences, best practices and lessons learned can be shared related to barriers and enabling environments; innovative sources of finance; grants, concessional and non-debt creating instruments, and measures to create fiscal space?
- (d) Which multilateral initiatives do you see as most relevant to take into account in the Roadmap and why?

9. In response, 117 submissions were received: 21 from Parties or groups of Parties and 96 from non-Party stakeholders.

10. In the second call for submissions, which was issued together with the updated workplan referred to in paragraph 6 above, Parties and non-Party stakeholders were invited to submit, by 10 September 2025, views in response to the following questions:

- (a) What are priority short-term (by the end of 2028) and medium-to-long-term (beyond 2028) actions necessary to enable the scaling up of financing for climate action to developing countries? Based on experience to date and evidence, what can those actions contribute to in terms of progress in enabling the scaling up of financing?
- (b) What strategies can be implemented to enhance and scale up public and private financing mechanisms for climate adaptation, especially in vulnerable regions?
- (c) What other experiences, proposals or approaches could help inform and accelerate efforts to mobilize USD 1.3 trillion in financing, including through grants, non-debt creating instruments, new sources of finance, and strategies to create fiscal space?
- (d) Which key actors and existing multilateral initiatives should be considered or involved, as appropriate, to support the delivery of the USD 1.3 trillion target?

11. In response, 110 submissions were received: 17 from Parties or groups of Parties and 93 from non-Party stakeholders.

2. Consultations with Parties and non-Party stakeholders

12. On 4 March 2025, the CMA 6 and 7 Presidencies conducted virtual multilateral consultations with groups of Parties⁸ to hear their views on and expectations for the Roadmap in order to inform the initial workplan for the Roadmap.

13. Open consultations were conducted with Parties on 18 and 20 June 2025⁹ and with non-Party stakeholders on 19 and 20 June 2025¹⁰ in conjunction with the sixty-second sessions of the subsidiary bodies to hear their views on and expectations for the Roadmap to inform its development. Parties and non-Party stakeholders were invited to address the following questions:

⁸ Further information is available at <https://unfccc.int/process-and-meetings/conferences/un-climate-change-conference-belem-november-2025/the-road-to-belem>.

⁹ See <https://unfccc.int/event/presidency-led-consultation-event-with-parties-on-the-baku-to-belem-roadmap-to-13t> and <https://unfccc.int/event/continued-presidency-led-consultation-event-with-parties-and-stakeholders-on-the-baku-to-belem>.

¹⁰ See <https://unfccc.int/event/presidency-led-consultation-event-with-stakeholders-on-the-baku-to-belem-roadmap-to-13-t> and <https://unfccc.int/event/continued-presidency-led-consultation-event-with-parties-and-stakeholders-on-the-baku-to-belem>.

(a) Within the scope of the mandate, which specific substantive issues on enabling the scaling up of financing to developing countries for climate action to at least USD 1.3 trillion per year, related to grants, concessional and non-debt creating instruments, and measures to create fiscal space, taking into account relevant multilateral initiatives, should be reflected in the Roadmap?

(b) What specific actions from both the public and private sector should be undertaken in the short-to-medium-term (e.g. 2 to 5 years)?

(c) From the identified actions, which actions can be undertaken by Parties and which by other stakeholders?

14. Following the consultations, the Presidencies made available a non-exhaustive high-level summary of the views expressed at the consultations.¹¹

15. From 23 to 24 July 2025, the CMA 6 and 7 Presidencies convened a retreat for heads of delegation in Shamakhi, Azerbaijan, to facilitate informal and in-depth discussions among senior negotiators on key topics. At a session on developing the Roadmap, the participants' discussions were guided by the following questions:

(a) What priority short-term and medium-to-long-term actions are necessary by the end of 2028 to enable the scaling up of financing for climate action to developing countries?

(b) Based on experience to date and evidence, what can those actions contribute to in terms of progress in enabling the scaling up of financing?

(c) What key actors and existing multilateral initiatives should be considered or involved, as appropriate?

16. As part of the pre-COP 30 ministerial meeting, the CMA 6 and 7 Presidencies held a session on 13 October 2025 to provide an update on the development of the Roadmap.¹²

17. Representatives of the CMA 6 and 7 Presidencies were invited to jointly attend and speak at several engagements throughout 2025 on developing the Roadmap, including at:

(a) The Global Forum on the Environment and Climate Change, held from 16 to 17 September 2025;¹³

(b) A dialogue between the CMA 6 and 7 Presidencies and civil society on advancing the Roadmap, held on 30 September 2025.¹⁴

III. Finalization of the Roadmap

18. The Roadmap prepared by the CMA 6 and 7 Presidencies, including an executive summary, is available on the UNFCCC website,¹⁵ with the original pagination.

¹¹ Available at <https://unfccc.int/documents/649082>.

¹² See <https://cop30.br/en/news-about-cop30/ministers-and-negotiators-meet-in-brasilia-to-discuss-global-climate-challenges>.

¹³ See <https://www.oecd.org/en/events/2025/09/global-forum-on-the-environment-and-climate-change-september-2025.html>.

¹⁴ See <https://www.youtube.com/watch?v=7gp00ovHxpk>.

¹⁵ The Roadmap is available at <https://unfccc.int/documents/650953> and the executive summary at <https://unfccc.int/documents/651995>.