



---

**Conference of the Parties serving as the meeting  
of the Parties to the Paris Agreement**

**Fifth session**

United Arab Emirates, 30 November to 12 December 2023

Agenda item 5

**Work programme on just transition pathways referred to in the relevant  
paragraphs of decision 1/CMA.4**

**Work programme on just transition pathways referred to in  
the relevant paragraphs of decision 1/CMA.4**

**Proposal by the President**

**Draft decision -/CMA.5**

**Work programme on just transition pathways referred to in  
the relevant paragraphs of decision 1/CMA.4**

*The Conference of the Parties serving as the meeting of the Parties to the Paris Agreement,*

*Recalling* the Paris Agreement,

*Also recalling* Article 2, paragraph 1, of the Paris Agreement, which provides that the Agreement, in enhancing the implementation of the Convention, including its objective, aims to strengthen the global response to the threat of climate change, in the context of sustainable development and efforts to eradicate poverty, including by holding the increase in the global average temperature to well below 2 °C above pre-industrial levels and pursuing efforts to limit the temperature increase to 1.5 °C above pre-industrial levels, recognizing that this would significantly reduce the risks and impacts of climate change; increasing the ability to adapt to the adverse impacts of climate change and foster climate resilience and low greenhouse gas emission development, in a manner that does not threaten food production; and making finance flows consistent with a pathway towards low greenhouse gas emissions and climate-resilient development,

*Further recalling* Article 2, paragraph 2, of the Paris Agreement, which provides that the Agreement will be implemented to reflect equity and the principle of common but differentiated responsibilities and respective capabilities, in the light of different national circumstances,

*Acknowledging* that climate change is a common concern of humankind and that Parties should, when taking action to address climate change, respect, promote and consider their respective obligations on human rights, the right to a clean, healthy and sustainable environment, the right to health, the rights of Indigenous Peoples, local communities, migrants, children, persons with disabilities and people in vulnerable situations and the right



to development, as well as gender equality, empowerment of women and intergenerational equity,

*Recalling* decision 1/CMA.4, paragraphs 50–53,

*Also recalling* decision 1/CMA.3, paragraph 85, in which the need was recognized to ensure just transitions that promote sustainable development and eradication of poverty, and the creation of decent work and quality jobs, including through making financial flows consistent with a pathway towards low greenhouse gas emission and climate-resilient development, including through deployment and transfer of technology, and provision of support to developing country Parties,

*Recognizing* the importance of the best available science for effective climate action and policymaking,

*Also recognizing* that just transitions are for all countries,

*Further recognizing* the specific needs and special circumstances of developing country Parties, especially those that are particularly vulnerable to the adverse effects of climate change, as provided for in the Convention,

*Taking full account* of the specific needs and special situations of the least developed countries with regard to funding and transfer of technology,

*Underscoring* the importance of urgent delivery of means of implementation (capacity-building, climate finance, and technology development and transfer) to facilitate just transition pathways and of enhancing international cooperation on, and support for, just transition pathways, especially for developing country Parties,

1. *Confirms* that the objective of the work programme on just transition<sup>1</sup> shall be the discussion of pathways to achieving the goals of the Paris Agreement outlined in Article 2, paragraph 1, in the context of Article 2, paragraph 2;

2. *Decides* that the work programme shall include the following elements:

(a) Just transition pathways to achieving the goals of the Paris Agreement outlined in Article 2, paragraph 1, in the context of Article 2, paragraph 2;

(b) Just and equitable transition, which encompasses pathways that include energy, socioeconomic, workforce and other dimensions, all of which must be based on nationally defined development priorities and include social protection so as to mitigate potential impacts associated with the transition;

(c) Opportunities, challenges and barriers relating to sustainable development and poverty eradication as part of transitions globally to low emissions and climate resilience, taking into account nationally defined development priorities;

(d) Approaches to enhancing adaptation and climate resilience at the national and international level;

(e) Just transition of the workforce and the creation of decent work and quality jobs in accordance with nationally defined development priorities, including through social dialogue, social protection and the recognition of labour rights;

(f) Inclusive and participatory approaches to just transitions that leave no one behind;

(g) International cooperation as an enabler of just transition pathways towards achieving the goals of the Paris Agreement;

3. *Also decides* that the implementation of the work programme shall start immediately after the fifth session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement with a view to the work programme informing the second global stocktake and other relevant processes, including the annual high-level ministerial round table on just transition,<sup>2</sup> and *agrees* to review the effectiveness and efficiency of the work

---

<sup>1</sup> Established in decision 1/CMA.4, para. 52.

<sup>2</sup> See decision 1/CMA.4, para. 53.

programme and consider its continuation at the eighth session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement (November 2026);

4. *Further decides* that the work programme shall be implemented under the guidance of the Subsidiary Body for Scientific and Technological Advice and the Subsidiary Body for Implementation through a joint contact group to be convened at each of their sessions, starting at their sixtieth sessions, with a view to the subsidiary bodies recommending a draft decision to the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement for consideration and adoption at each of its sessions;

5. *Decides* that at least two dialogues shall be held each year as part of the work programme, with one to be held prior to the first regular sessions of the subsidiary bodies, starting with their sixtieth sessions (June 2024), and one prior to the second regular sessions of the subsidiary bodies, starting with their sixty-first sessions (November 2024), and that such dialogues should be conducted in hybrid format to allow both in-person and virtual participation;

6. *Invites* Parties, observers and other non-Party stakeholders to submit views on work to be undertaken under, as well as possible topics for the dialogues under, the work programme via the submission portal<sup>3</sup> by 15 February each year beginning in 2024;

7. *Requests* that the Chairs of the subsidiary bodies, taking into consideration the submissions referred to in paragraph 6 above, decide on and communicate, no later than eight weeks before each dialogue in advance of the respective regular sessions of the subsidiary bodies, the topics to be discussed at each dialogue to be held in that year;

8. *Invites* Parties, observers and other non-Party stakeholders to submit via the submission portal views on opportunities, best practices, actionable solutions, challenges and barriers relevant to the topics of the dialogues referred to in paragraph 7 above no later than four weeks before each dialogue;

9. *Notes* that outcomes of relevant work of the UNFCCC constituted bodies and under other UNFCCC workstreams, of the annual high-level ministerial round table on just transition and of the ongoing work on pathways to just transition outside the UNFCCC process may be taken into consideration under the work programme, as appropriate;

10. *Requests* the Chairs of the subsidiary bodies to prepare in a timely manner, with the assistance of the secretariat, an annual summary report on the dialogues referred to in paragraph 5 above;

11. *Also requests* the secretariat to prepare a report summarizing information on the activities under the work programme with a view to that report informing the second global stocktake, including its technical dialogue;

12. *Encourages* consideration of the relevant outcomes of the work programme by UNFCCC constituted bodies and under relevant work programmes;

13. *Takes note* of the estimated budgetary implications of the activities to be undertaken by the secretariat referred to in paragraphs 5, 10 and 11 above;

14. *Requests* that the actions of the secretariat called for in this decision be undertaken subject to the availability of financial resources.

---

<sup>3</sup> <https://www4.unfccc.int/sites/submissionsstaging/Pages/Home.aspx>.