CLIMATE ACTION PATHWAY

TRANSPORT

Vision and Summary

2021
VISION STATEMENT

By 2050, passenger and freight transport will be completely decarbonized by shifting to a more sustainable, diverse and resilient range of modes and vehicle technologies. Although individual countries will need to identify their own pathway to decarbonize their transport sector based on existing or potential constraints, challenges and policy priorities, the shifts will be made in a phased manner over a number of milestones, including higher market shares of low- and zero-carbon vehicles and modes (such as rail, public transport, walking and cycling), vessels and aircraft (including electric, hydrogen, hybrids, biofuels and ammonia), leading to all transport modes being completely decarbonized by 2050. Light-duty vehicles and railway trains are completely electrified, whereas heavy-duty vehicles use a mix of batteries and liquid zero-emission fuels. For shipping and aviation, electrification is employed on short routes, whereas liquid fuels are used on longer routes. The production of zero-emission fuels has resulted in significant economic development for numerous nations worldwide, with “clean and quiet” replacing “noisy and polluting”, for the benefit of all.

It is recognized that transport is a critical facilitator of global trade and development and, like other economic sectors, faces a dual challenge with respect to climate change, which is the need to reduce its carbon emissions and, at the same time, adapt to the potentially wide-ranging climate change impacts. Transport is also re-shaped by other systematic changes in supply chains and the localization of the economy, working and commuting patterns, as well as broader environmental, economic and trade policies, where synergies in decarbonization are captured.

Society is thriving due to the improved efficiency and inclusivity of transport systems, including the reallocation of road space, which have not only increased mobility and accessibility, but have also decreased road fatalities and injuries as well as local air pollution. Improved systems have increased inclusivity and addressed the needs of underserved populations, including women. Gender equality is improved in transport infrastructure design and services to cater to different travel patterns and behaviours. Society will also see an increase in physical activity and health benefits due to high usage of active transport modes. Supply chain optimization through the best use of technology and resources, such as blockchain, artificial intelligence and the Internet of Things, have improved the efficiency and performance of freight transport. Institutional, legal and regulatory frameworks are in place to drive sustainable and climate-resilient mobility technologies and generate outcome-oriented investments and incentives.

On a systematic level, the challenges of the first and last mile of transport have been resolved with affordable and accessible door-to-door mobility services for both freight and passenger transport. Seamless transport solutions will facilitate multi-modality for a more interconnected transport system.
In cities, walking, cycling and other forms of active mobility – along with existing public transport and emerging app-based mobility services\(^1\) account for large shares of urban mobility due to significant changes in demographics, economic activities, travel patterns, behaviours, investments and policies. Such changes are enabled by the integration of land-use and transport planning that has reduced per-capita travel distance. Car ownership decreased significantly in urban areas, triggered by the implementation of economic instruments and regulations, such as road and parking pricing and regulations and car restriction schemes, alongside investments in quality public transport, green public procurement and other forms of shared mobility services. Urban fleets and logistics are zero-emission and will improve load factor and reduce empty running.

By 2050, appropriate financing and funding frameworks will be developed. Financing for sustainable transport will be significantly scaled up, together with the promotion of diversified funding sources, incentives and coherent fiscal frameworks to advance sustainable transport at all levels. These will also include the availability of international funding, especially for developing countries, as well as the engagement of the private sector to develop innovative business models. Ultimately, the business model will be sustainable without public funding in the long run. Finance structures are in place to support risk assessments, effective adaptation and resilience-building for transport infrastructure and systems.

Consideration of climate change impacts and adaptation has been mainstreamed into transport planning and operations. New and existing transport infrastructures have been made resilient to the impacts of climate change in line with their projections and are also more resilient to extreme weather conditions and other forms of disruptions, including health pandemics or changes in technology both within and beyond the transport sector, such as energy innovations and transition, autonomous vehicles, 3D printing or ultra-high-speed rail. Maintenance is prioritized to maximize the operational resilience of critical infrastructure; extreme weather warning systems and contingency plans are in place; and flexible and adaptive infrastructure allows for modification as conditions change. In addition, appropriate governance structures are in place to share information, knowledge and data with key stakeholders, including the private sector, not only in times of crisis.

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\(^1\) Examples of app-based mobility services include shared mobility, such as public transit, micro-mobility (bike-sharing and scooter-sharing) and automobile-based modes, such as car-sharing and ride-hailing and ride-sharing that would include carpooling and vanpooling.
**SYSTEM TRANSFORMATION SUMMARY**

In transport, decarbonization can occur through a mix of actions that focus on avoiding unnecessary trips and reducing transport distance for both passenger and freight, shifting to modes with zero carbon emissions, and improving vehicles, aircrafts or vessels and their respective fuel and operational efficiencies. In addition, improvements in transport infrastructure and systems are also required, and ensuring the resilience of transport systems is also a key priority. Rail transport is already largely and increasingly electrified, but further innovation and investment will still be needed to make it fully zero-carbon, through the rapid adoption of alternative fuels and advanced technologies, including low-carbon fuels, batteries and green hydrogen cells. Diesel-only trains should also be phased out by 2040 in leading markets. The electrification of light-duty vehicles is progressing rapidly, and more affordable and advanced battery technology will play a role for heavy-duty vehicles and in short-haul shipping and aviation. A mix of different fuel technologies is expected to be used by different countries based on their preferences and priorities. Multiple stakeholder engagement is key to ensuring the decarbonization of the transport sector. Optimal collaboration between stakeholder groups, including the public and private sectors, and beyond the transport sector itself will lead to more impactful and efficient decarbonizing transport measures.

**In land transport, the pathway to zero carbon is feasible.** It is estimated that 85 per cent of the carbon dioxide (CO₂) emission reductions needed to meet the 1.5 °C target can already be achieved with existing and emerging transport policies and technologies. The other 15 per cent can be met with changes in behaviour, especially for urban passenger transport, such as reductions in distance travelled through the expansion of teleworking and integrated land-use and transport planning, and by shifting to or maintaining more sustainable modes, such as walking, public transit and biking. Therefore, the road to zero carbon will require a smart combination of these strategies.

Progress is under way, and achieving 100 per cent electric vehicles in new car sales is achievable by 2035 in leading markets such as China, Europe, Japan and the United States of America. Electric vehicles are a proven technology for light-duty vehicles, buses, small or medium-sized trucks used for urban logistics, and other short-distance or intra-city freight transport. Long-haul heavy transport decarbonization is likely to be enabled by a broader portfolio of technology solutions combining electrification, hydrogen fuel cells and alternative fuels. Second-hand vehicles will also be retrofitted, especially in developing countries. Modal shifts can be achieved with urban (re)development and investments in new infrastructure, linked with integrated urban planning, multimodal logistics hubs, transit-oriented development, and more compact urban forms that support public transport, cycling and walking, as well as more efficient urban logistics. For logistics, utilizing high-capacity, low energy intensity solutions, such as rail, inland waterways and maritime transport, will also contribute to the decarbonization of the sector.
There is an urgent need to promote a global dialogue on decarbonizing transport among all actors currently engaged in building the capacity of countries to take climate action in this area. In doing so, it will help facilitate the design and implementation of effective public transport interventions to enable the sector to be zero-carbon and provide an inspiration for action to scale up local and national efforts by 2040.

In finance, there is a need for increased local, national and international funding and climate support for sustainable transport. Institutional investors can also play a role in accelerating the shift to zero-carbon options. To trigger changes in the development of zero-carbon technologies, policy measures include national, regional and city governments setting targets for electrification of modes, including a shift to 100 per cent zero-emission vehicle sales in leading markets, providing financial incentives, developing zero-carbon zones in cities and regions, and developing strategies that encourage behavioural changes. Business decisions to accelerate the shift to zero-carbon options include original equipment manufacturers (OEMs) committing to the electrification of the sector, as well as investments to diversify the models and segments and provide economic opportunities for new players, start-ups and small and medium-sized enterprises developing e-mobility solutions. A level playing field across modes, pricing of externalities and financial incentives for modal shift will be necessary to make a significant change in modal choices and to enable a just transition. Such changes should be included in nationally determined contributions (NDCs), thus serving as national goals. More ambitious climate actions for transport should also be included in the NDCs.

By 2030, leading markets should aim to achieve zero carbon for 75 per cent of new light-duty vehicle sales. This level of penetration is deemed to be the tipping point required to enable rapid adoption in the following years and full transition to zero-emission vehicles by 2035 in leading markets. Leading markets should also target zero carbon for 100 per cent of new bus sales and 40 per cent of new truck sales by 2030 for the same reasons. At least 30 per cent of freight should be transported by rail (and doubled globally by 2050), and high-speed passenger rail should double by 2030 in leading markets (and tripled by 2050).

In shipping, feasible fuel pathways exist, but accelerated action and cross-industry collaboration are needed to accelerate research and development (R&D) and realize large-scale system demonstrations by 2025. Emissions from shipping currently amount to approx. 0.9 gigatonnes of CO₂, almost 3 per cent of global CO₂ emissions, but could grow by 84–100 per cent under a business-as-usual scenario. Lack of regulation and demand for decarbonization of the sector from customers, as well as a fragmented industry, excess capacity and short investment horizons, have led to the industry making limited progress in decarbonization to date. Improvements in operational measures, such as asset sharing and increases in load factor, can reduce emissions by 30 to 50 per cent, but zero-carbon fuels are needed for full decarbonization. There is growing evidence that green ammonia produced from green hydrogen is the
most feasible candidate for deep-sea shipping, but the industry has yet to reach consensus on the decarbonization pathway, and zero-carbon vessel technology is still in its early stages of development.

In technology and supply, there is an urgent need for accelerated research and development (R&D) to develop zero-carbon vessels and, in electrolysis technology, to bring down the costs of green hydrogen. Large-scale system demonstrations are needed by 2025 to demonstrate viability and draw lessons learned. These will require collaboration between governments, industry and finance, with governments playing a larger role early on. This approach also applies to other modes, such as road and rail transport. Freight purchasers should commit to paying a premium for zero-carbon freight, support early system demonstrations and set a target for zero-carbon freight, for example five per cent of total freight by 2030. The true cost of freight transport, including externalities, should also be reflected across all modes to create more incentives to switch to zero-carbon freight transport.

In finance, actions are needed to improve transparency and governance and to de-risk investments to attract institutional investors. Lenders should provide differentiated interest rates based on emissions profiles of vessels. With regard to policy, International Maritime Organization (IMO) regulations in line with Paris Agreement targets are needed by 2023, focusing on both operational standards and zero-emission fuel adoption. National governments can move independently of the IMO to regulate domestic shipping emissions, and developed nations should move first. Civil society can develop internationally recognized awards and certificates to acknowledge shipping actors’ decarbonization progress and work to catalyse consumer pressure on industry and freight purchasers so that they commit to quantified targets for zero-carbon freight. Also, labour organizations should emphasize the benefit that crews stand to gain from increased training and qualifications associated with the higher safety requirements of zero-carbon fuels. This is one example of how shipping can contribute to a just transition, while other examples include the job creation potential from green hydrogen and that shipyards and manufacturers will benefit from new investment and manufacturing opportunities, with significant benefits in industrialized areas. Finally, there is an urgent need to address the enormous gender gap in shipping; women today make up about two per cent of the global maritime workforce and only two per cent of the world’s 1.2 million seafarers.

By 2030, the industry should aim to achieve five per cent of propulsion energy coming from zero-carbon fuels for international shipping through a combination of container routes, niche vessel types and niche routes. For domestic shipping, the target should be 15 per cent, which can be reached by 32 developed nations (which account for 50 per cent of domestic emissions) achieving 30 per cent decarbonization. This level of zero-carbon fuel penetration is deemed to be the tipping point required to enable rapid adoption in the years that follow. A critical step on this path is to have industrial-scale zero-carbon ship demonstration projects implemented by 2025, with each project consisting of at least two ports with the necessary bunkering and refueling infrastructure and at least one zero-carbon vessel in operation between the ports.
In general, decarbonizing measures in the shipping sector would need to include improvements in the system itself, coupled by changes in shipping technology, operations and fuel technologies.

In aviation, accelerated investment and cross-stakeholder collaboration are needed to realize the most viable path to zero carbon. Aviation accounted for two per cent of global carbon emissions in 2019. Technical barriers associated with removing or replacing jet fuel are now being overcome, and difficult industry fundamentals, such as low profit margins, job losses, stakeholder complexity and limited historic regulatory pressure, make decarbonizing aviation particularly challenging. An International Civil Aviation Organization’s (ICAO) analysis suggests that improved technology and operations can achieve up to 33 per cent emission reductions versus a 2050 business-as-usual scenario. This analysis also considered the long-term availability of sustainable aviation fuels, finding that, by 2050, it would be physically possible to meet 100 per cent of international aviation jet fuel demand with sustainable aviation fuels, corresponding to a 63 per cent reduction in emissions. However, this level of fuel production could only be achieved with extremely large capital investments in sustainable aviation fuel production infrastructure, and substantial policy support. The effort required to reach these production volumes would have to significantly exceed historical precedent for other fuels, such as ethanol and biodiesel for road transportation.

The Clean Skies for Tomorrow Coalition focuses on four primary SAF technology pathways: hydrogenated esters and fatty acids, made using waste oils); gasification (Fischer–Tropsch process, made using forestry offcuts); alcohol-to-jet fuels; and power-to-liquid/synfuels. The primary issues with these are availability, high prices and low speed of adoption (currently at less than 0.01 per cent of jet fuel demand). Actions to accelerate adoption of these fuels include: national government mandates such as in France, the Netherlands and Norway; positioning SAF as a competitive advantage for the fast-growing segment of environmentally conscious customers; developing consumer opt-in schemes; building green-fuel-purchasing business coalitions; reviewing the Chicago Convention on International Civil Aviation tax exemption on kerosene; and stimulating investment in existing and new production plants.

To achieve complete decarbonization, synfuels or e-fuels (including electrification) are needed. Long-haul zero-carbon aviation is a key challenge. Significant strides have been made in the development of short-haul electric aircraft, but limitations to battery energy density mean that long haul e-aviation is still many decades away. Other options include hydrogen and hybrid aircrafts. Synthetic fuel technology is still nascent, and additional research is needed to determine the most feasible option. Accelerating the development of emerging technologies requires industry collaboration and capital. Although some capital is available today, it is not stimulating innovations at the pace required. A consortium is needed that sets a clear roadmap for technology prioritization for aircraft and fuel, focuses capital on the highest-impact investments, and accelerates commercialization (and later adoption) of new technologies.
This should also include key demand-side actors (e.g. companies with large business travel volumes) agreeing to pay a premium for sustainable fuels, for example, or contributing in other ways to development efforts. Also, there is great potential for short-haul aviation to be replaced by high-speed rail and other, more sustainable modes. This modal shift would need to be supported by relevant policy frameworks that would trigger changes in the financing of high-speed rail and its subsequent demand.

In policy, ICAO has established an international framework to facilitate decarbonization, including the feasibility study of establishing a long-term CO₂ reduction goal for international aviation at the next ICAO Assembly in 2022. Meanwhile, national governments must introduce regulations targeting domestic aviation, and COVID-19 financial support packages for airlines should be linked to the achievement of future emission reduction targets and the uptake of SAF, as seen in countries such as Austria and France. Civil society can help to raise public awareness of the carbon and energy intensity of air transport and campaign for the introduction of policies improving consumer awareness and shifting behaviour, such as carbon taxation, carbon labelling on advertisements, and online greener-choice booking platforms, including integration in the airlines booking process.

**By 2030, the breakthrough recommended in this pathway is a minimum of 10 per cent SAF globally.** Domestic aviation can make a significant contribution given that it accounts for almost 40 per cent of total emissions and two thirds of total flights.

**Finally, there is a need to improve the adaptation and resilience of all modes of transport systems, requiring changes to planning practices, adoption of new technology and changes to finance and insurance decisions, while considering the inclusiveness and equity of the sector as a whole.** Given the potentially extensive economic costs and trade-related implications of climate-related damage, disruption and delay across global supply chains, there is an important need to improve adaptation and resilience of all modes of transport systems to the impacts of climate change. This requires changes to policy and governance. In policy, land-use planning and other tools should be used to require relocation of critical transport infrastructure out of high-risk areas. There is also a need for institutional and human capacity-building in identifying and managing climate risks to transport systems, especially in vulnerable communities. Public and private transport system operators need to undertake risk assessments and prepare adaptation strategies for transport infrastructure systems involving relevant civil society stakeholders. Civil society can support public awareness campaigns to increase familiarity with disaster recovery and other contingency plans and engage in relevant decisions on resilient transport infrastructure. Multi-stakeholder engagement is thus required not just across sectors but also among line ministries.
Further climate risk assessment and adaptation planning for transport need to be integrated into national adaptation plans and processes for the implementation of international agreements, including the 2030 Agenda for Sustainable Development and the Paris Agreement.

In technology, there is a need for monitoring, modelling, forecasting and information management tools; R&D in adaptive engineering responses to climate hazards and in developing and maintaining inventories; and databases and geographic information system-based maps required for climate risk assessment and priority-setting for adaptation and resilience-strengthening. Also, it is important to facilitate knowledge transfer from and to regions or countries that already regularly encounter extreme weather conditions (e.g. heat, drought, heavy rainfall, flooding).

In finance and insurance, action for access to finance for transport networks, especially for the most vulnerable regions, must be accelerated. Sectoral insurance premiums should be linked to demonstrated investment in resilient transport infrastructure, and network resilience should be promoted as a key determinant in the business case and financing criteria. It is acknowledged that countries across the world have different levels of development, challenges and priorities concerning the decarbonization of their transport sector. Therefore, the milestones presented in the following section and the actions included in the Pathway Action Table may be followed by different countries in a varying pace and sequence.
## MILESTONES TOWARDS 2050

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<th>By 2021</th>
<th>By 2025</th>
<th>By 2030</th>
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<tr>
<td><strong>Land transport</strong></td>
<td>* Leading markets commit to 100% zero-emission vehicles (ZEV) by 2035</td>
<td>* Cities with &gt;1 million inhabitants have decarbonizing urban transport plans in line with the Paris Agreement</td>
<td>* 75% ZEV sales for light-duty vehicles in leading markets</td>
<td>* 100% ZEV sales for light-duty vehicles</td>
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<td>* 3 OEMs agree to switch to ZEV manufacturing prior to 2040</td>
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<td>* 40% ZEV sales for heavy duty vehicles in leading markets</td>
<td>* 100% ZEV sales for heavy duty vehicles in leading markets</td>
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<td>* Countries with national railways to develop a full strategy for rail to reach zero carbon by 2050, specifying the investments and/or subsidies that they will provide to get there</td>
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<td>* 100% ZEV sales for buses in leading markets</td>
<td>* Phase out of all diesel only trains</td>
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<td><strong>Shipping</strong></td>
<td>* Industry consensus on future zero carbon fuel mix</td>
<td>* By 2023, IMO regulation in line with Paris targets</td>
<td>* Global carbon price of $50-100 / ton of CO₂</td>
<td>* 80% zero-emission fuels in international shipping</td>
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<td>* Tenfold increase in net zero commitments from ship owners and carriers compared to COP25</td>
<td>* 10 industrial-scale zero carbon ship demonstration projects realized</td>
<td>* Electrolysis cost $1/kg Hydrogen</td>
<td>* 90% zero-emission fuels in domestic shipping</td>
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<td><strong>Aviation</strong></td>
<td>* Tenfold increase in zero carbon commitments from airlines compared to COP25</td>
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<td>* 5% zero-emission fuels in international shipping</td>
<td>* 90% SAF globally</td>
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<td>* 2% SAF globally</td>
<td>* 15% zero-emission fuels in domestic shipping</td>
<td>* Zero emission aircrafts are produced commercially</td>
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<td><strong>Resilient Transport</strong></td>
<td>* Climate risk assessments, adaptation strategies and contingency/disaster response plans are prepared and implemented for all critical transport infrastructure and systems</td>
<td>* Climate resilience of all new transport infrastructure and systems (as well as vehicles, where necessary) to at least 2050</td>
<td>* Climate resilience of all critical transport infrastructure and systems (as well as vehicles, where necessary) to at least 2050</td>
<td>* Climate-resilience of all critical transport infrastructure and systems to at least 2100</td>
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<td>* Review of legal, policy and institutional frameworks for effective climate-risk assessment and adaptation planning for transport</td>
<td>* Innovative adaptation finance mechanisms are available; finance for new transport infrastructure and systems requires consideration of climate risks</td>
<td>* Design of new vehicles (buses, trucks, trains, and vessels) incorporates any modifications needed to strengthen resilience to extreme weather</td>
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<td>* Include transport equity measures in climate-risk assessment and adaptation planning.</td>
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In transport, the decarbonization of land transport has made progress in recent years, especially for urban transport due to the range of policies implemented that have encouraged technological advancement on systematic (network), infrastructure and modal levels, as well as changes in personal mobility behaviour. However, road freight, shipping and aviation in particular are still in early stages of decarbonization. In both shipping and aviation, coordinated action across the industry ecosystem is needed to mobilize resources for R&D and pilot demonstrations that could be scaled up for production. As the level of decarbonization requirements and policy priorities vary by country, different countries need to identify and develop their own pathway. As part of its Decarbonising Transport initiative, the International Transport Forum launched a Transport Climate Action Directory in 2020, which is an online database of transport CO₂ reduction policy measures that contains more than 60 different mitigation measures along with the evidence base needed to assess their effectiveness. The Tracker of Climate Strategies for Transport developed by the Deutsche Gesellschaft für Internationale Zusammenarbeit (GIZ) and the Partnership on Sustainable, Low Carbon Transport (SLOCAT) also contains ambition, targets and policies in NDCs and long-term strategies by countries to support sustainable transport. Such tools will help decision-makers translate their decarbonization ambitions into actions and achieve their climate objectives. It provides them with a range of options that can deliver concrete decarbonization outcomes for transport in their specific context. The Sustainable Mobility for All (SuM4All) partnership’s Global Roadmap of Action Toward Sustainable Mobility also highlights priority policies to decarbonize the transport sector.

On a systematic and network level, the transport sector is still fragmented and needs to be further improved in areas of multi-modality (e.g. rail and road; air and rail; rail/road and inland waterways for freight transport; personal mode (private vehicle, two-wheeler and/or bicycle) and public transport for passenger transport) in order to increase sustainability and improve resiliency. Technology can enable seamless transport through the concept of Mobility as a Service (MaaS), which provides a more user-oriented approach to travel by offering a smooth transition of information, booking and payment across multiple modes within a greater transport system. Successful examples in Finland have led to other cities developing their own MaaS platform and even the creation of MaaS Alliance, which now has 100 partners from the public and private sectors.

Land transport has seen significant progress in accelerating the transition toward zero emission, in particular electric mobility. In policy, 17 countries have made or are planning to make commitments to full transition to zero-emission vehicles for at least new car sales, with 14 of them aiming for 2035 or earlier. California, one of the world’s largest vehicle markets and vehicle regulators, is committed to phase out petrol and diesel cars by 2035.
Meanwhile, the European Union has expressed interest in drawing up an internal combustion engine phase-out plan, and Latin America has started to discuss electric mobility opportunities to join the movement. In response to policy signals, vehicle manufacturers are shifting toward zero-emission options. For example, the supply of new models is on the rise, with 400 new electric vehicle models expected by 2025. Audi and Daimler have made announcements to discontinue R&D for all new internal combustion engines, while the Volkswagen Group has started retrofitting traditional plants to produce electric versions only. In 2020, electric vehicle charging infrastructure reached a milestone when public chargers hit the one million mark. A tipping point in the market is expected around 2025, when price parity between conventional cars and electric vehicles is achieved. This depends on the price of battery packs, which have decreased about 90 per cent in the last decade.

The demand for electric vehicles continues to rise globally, reaching 3.1 million sales, which increased by 39 per cent from 2019 and accounts for almost 5 per cent of new car sales in 2020. Despite its relatively low global share in vehicle stock, this represents a compounded annual growth rate of 64 per cent over the past five years. Additionally, a growing number of global fleet owners have joined EV100 (108 companies as of May 2021), a global initiative that seeks to electrify fleets by 2030. Amazon has announced that it will buy 100,000 electric delivery vans, the world’s largest electric vehicle order. The “Drive to Zero” campaign run by the technology accelerator CALSTART aims to increase demand for zero- and near-zero-emission commercial vehicle segments in key markets.

The progress on electrification and market creation for road transport goes beyond cars and includes new segments such as vans, buses and trucks. The market for electric buses is expanding, with more than 420,000 electric buses in operation in China, approximately 4,000 in Europe, more than 1,000 in the United States of America, and 784 in Chile. Cities are at the forefront of these changes, and such trends will continue to rise, especially when electric buses become more affordable. Through the Healthy and Green Street Declaration, about 35 C40 mayors on different continents have now committed to purchase zero-emission buses by 2025. Bogotá in Colombia has announced a bidding process for 594 electric buses. Uganda has started building Africa’s first electric bus plant, with the goal of selling on the domestic market and later exporting to other parts of Africa.

The market for zero-emission trucks is growing as well, with civil society and policy support to accelerate demand. The action group on zero-emission freight vehicles has emerged to support the cause, led by CALSTART, EV100/The Climate Group and the Transport Decarbonization Alliance. The World Economic Forum has launched the Road Freight Zero initiative, while the European Climate Foundation has co-founded the European Clean Trucking Alliance. In June 2020, California passed the world’s first rule to accelerate demand for zero-emission trucks, requiring about 50 per cent of sales in California to be zero-emission by 2035.
For public transportation, in support of the Climate Champions’ Race to Zero Campaign, both the International Union of Railways Railway Climate Responsibility Pledge and the International Association of Public Transport Declaration on Climate Leadership aim at addressing the know-how sharing gap among cities from around the world by creating a collaborative platform to exchange best practices and lessons learned from delivering low-emission public transport projects.

For rail transport, the top priority has been to increase energy efficiency and reduce CO₂ emissions. For example, 28 European International Union of Railways members have collectively committed to reducing CO₂ emissions per passenger-kilometre and per tonne-kilometre by 50 per cent by 2030, and had already reached a 40 per cent reduction in 2019. Railway companies are using a combination of technical and non-technical means to improve energy efficiency. Technical measures include using more modern rolling stock with lower energy consumption or innovative technologies such as regenerative braking, a system that harnesses the energy produced during braking, transferring it back into the rail system so that other trains can use it. Non-technical measures include energy-efficient driving techniques, which focus on developing train drivers’ expertise to save energy or diesel fuel costs. Linked to both of these points is the installation of energy-metering on trains so that operators can monitor their energy consumption and assess which approaches save the most energy. Railways continue to increase the proportion of network electrified, with Indian railways committing to becoming 100 per cent electrified and using 100 per cent renewable energy by 2030. To replace diesel services, both battery and hydrogen-propelled trains are in advanced development and testing in several countries including Germany, Japan and the United Kingdom of Great Britain and Northern Ireland.

For shipping, decarbonization is starting to gain momentum, but increased ambition is needed across all industry stakeholders. In policy, in 2018 the IMO adopted a strategy to at least halve global emissions by 2050 and reach zero carbon as soon as possible this century. An updated strategy will be developed by 2023. The European Union is planning to include shipping emissions in their Emissions Trading System by 2024. Five national governments have published decarbonization plans for domestic shipping but have yet to make meaningful commitments to contribute to shipping’s decarbonization, for example by paying a premium for zero-emission fuel.

Some industry actors have announced net-zero commitments, such as major ocean carriers Maersk, Compagnie Maritime Belge (CMB) and the CMA CGM Group, as well as the Port of Rotterdam. Also, a large number of freight purchasers have committed to decarbonization in line with the Paris Agreement. The Getting to Zero Coalition, an industry alliance of 120 companies across the shipping industry, was launched in 2019 and aims to have commercially viable zero-carbon vessels operating by 2030. In 2020, a separate decarbonization alliance was launched by CMA CGM, including 11 European partners.
In October 2020, the Global Maritime Forum launched the Sea Cargo Charter, which provides a global framework for assessing and disclosing the climate alignment of chartering activities. As a result, 17 charterers were signed up from various segments of bulk shipping. In technology, 2020 saw the opening of the Maersk Mc-Kinney Møller Center for Zero Carbon Shipping, with initial funding by the A.P. Møller Foundation. In addition, there are a number of research projects and new actors exploring operational improvements such as wind propulsion and use of ammonia as a fuel. In finance, the Poseidon Principles, an initiative to include climate considerations in lending decisions, currently includes 18 lenders, making up more than 33 per cent of the global shipping finance portfolio.

There is an urgent need for increased ambition from industry actors that is aligned with the Paris Agreement targets and international and national regulations. There is also an urgent need for the mobilization of governments, industry and finance to fund the R&D and infrastructure required to decarbonize shipping, with a short-term focus on realizing industrial-scale, zero-carbon ship demonstration projects by 2025.

In aviation, consumer pressure for decarbonization is growing; some airlines have announced net-zero commitments, which is a positive sign, but more clarity on whether these are 1.5- or well-below-2-degree targets and the role of carbon sinks and sources is needed. In policy, ICAO has so far endorsed a target of yearly 2 per cent fuel efficiency improvements, which does not end in 2020, and a limit of net aviation CO₂ emissions after 2020, through the implementation of aircraft technologies, operational improvements, use of sustainable fuels and clean energy, and the global market-based measure, i.e. the Carbon Offsetting and Reduction Scheme for International Aviation (CORSIA). The industry-wide goal is a 50 per cent reduction in net aviation CO₂ emissions by 2050, relative to 2005 levels. Some industry actors have committed to Net Zero by 2050, including Heathrow Airport, the International Airlines Group (IAG), the Oneworld alliance of 14 global airlines, and Rolls Royce, as well as Airlines for America and ANA Holdings. Airbus announced its intention to have ZEROe Hydrogen zero-emission aircraft in service by 2035, and Mission Possible Platform’s Clean Skies for Tomorrow, an international platform for sectoral decarbonization, was launched in 2019 and currently has 55 members. At the national level, at least three countries have mandated the uptake of SAF fuels, and the European Union is currently debating a regional mandate. The United Kingdom has established the Jet Zero Council to drive its leadership on the commercialization of SAF plants, as well as investment in R&D for zero-emission aircraft. The United Kingdom has also included international aviation and shipping in its national carbon budget. Additionally, the Science Based Targets initiative has drafted guidance for the aviation sector on science-based target-setting.

In the immediate term, airlines need to define a sustainability strategy with clear targets and defined roadmaps, including near-term levers for efficiency improvements, offsets and SAF targets.
Airlines also need to deepen industry collaboration to tackle the challenges that are too large and complex for any individual airline to solve on its own. ICAO and its Member States are encouraged to establish a long-term CO₂ reduction goal for international aviation at the next ICAO Assembly in 2022.

**Regarding resilience, modal shifts are a cornerstone feature of adaptive future transport systems.** This applies to urban land, shipping and aviation systems. For example, an increase in the diversity of modes used to include both road and rail transport will prevent overloading of road infrastructure (e.g. highways) during disruptive periods under extreme weather conditions. Shifts within urban centres towards walking, bicycling and MaaS models are reducing the need for individuals to own a car as there are now many alternative transport modes to choose from. A major barrier to modal shift is the lack of adaptivity of existing infrastructure systems and negative environmental impacts of land use change. In countries with existing high levels of walking and cycling, a major driver of motorized modes is the lack of safe, high quality infrastructure. Higher levels of infrastructure integration, versatility and modularity should be mandated by policymakers and developers in the future. Ports are particularly vulnerable to climate change impacts, and their importance to global trade is a key driver in developing resilience strategies. In 2015, the World Association for Waterborne Transport Infrastructure launched the Navigating a Changing Climate initiative to support inland and maritime navigation infrastructure in reducing greenhouse gas emissions and strengthening resilience. It is a multi-stakeholder coalition of nine associations with interests in waterborne transport infrastructure.

Companies are increasingly investing in new technologies to protect their transport assets from climate change. Ultrasound wave technologies are being leveraged in the Americas to detect cracks along railway networks caused primarily by temperature changes associated with climate change. Both land and air vehicles are integrating climate change risk via product design efficiency measures, with new developments able to accept alternative fuels or technologies such as fuel cells. Advancements in extreme weather warning systems are increasing lead times in areas not used to such events. However, more work is required by policymakers and civil society to increase familiarity with recovery and contingency plans. A number of bilateral and multilateral development organizations are working on adaptation-focused transport projects. The Association of Southeast Asian Nations Infrastructure Fund and the three African trading blocs are exploring measures to raise funds for improving transport infrastructure in their regions. Companies are increasingly purchasing business interruption insurance to help against supply chain risks associated with transport infrastructure. This will be especially relevant post-COVID-19 as countries start to recover.

Creating resilient transport systems of the future requires further work and investment. Progress is slow despite the growing understanding of the climate-related risks. This is particularly concerning due to the interconnectivity of transport with other sectors.
FACTS & FIGURES

History has shown that sectoral transformations, whether they be from horse and cart to automobile, coal power to gas or the adoption of telecommunication technologies, do not occur linearly, but come about rather slowly in an emergence phase, and then exponentially in a diffusion phase. This dynamic process can be captured in an ‘S-curve’. The S-curves for zero emission light vehicles, SAF, and zero emission fuels for shipping propulsion energy are presented below and are covered in further detail in the Transport Pathway Action Table document.

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**Zero emission light duty vehicles**

100% zero emission light vehicle sales by 2035 will require reaching 15% by 2025 and 75% by 2030.

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**Zero emission fuels for shipping propulsion energy**

For full decarbonization in line with Paris, the 2030 target for zero emission fuels should be 5% for international shipping and 15% for domestic.

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Note: Based on a smoothed sigmoid curve forced to 100% at the end given the starting point.
Source: High Level Champions, 2020
Sustainable aviation fuel

100% global sustainable aviation fuel use before 2050 will be possible by reaching at least 10% by 2030 and 90% by 2040.
CLIMATE ACTION TABLE – STRUCTURE

Impact areas

1. Avoid
2. Shift
3. Resilient Transport
4. Improve Land Transport
5. Improve Shipping
6. Improve Aviation

M Mitigation component
A Adaptation/Resilience component