

DRAFT TEXT

on

**SBI 59 agenda item 10
SBSTA 59 agenda item 9**

**Matters relating to the forum on the impact of the implementation of response measures
serving the Convention, the Kyoto Protocol and the Paris Agreement**

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1. The SBSTA and the SBI convened at these sessions a meeting of the forum on the impact of the implementation of response measures.
2. The SBSTA and the SBI agreed to forward this matter to the COP, the CMP and the CMA for further guidance taking into account the draft text for this agenda item.

Draft decision -/CP.28 -/CMP.18 -/CMA.5

**Review of the functions, work programme and modalities of
forum on the impact of the implementation of response
measures¹**

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The Conference of the Parties, the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol and the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement,

Recalling Article 4 of the Convention,

Also recalling Article 2 and Article 3, paragraph 14, of the Kyoto Protocol,

Reaffirming Article 4, paragraph 15, of the Paris Agreement,

Recalling decisions 1/CP.21, 7/CP.24, 4/CP.25, 19/CP.26, 20/CP.27, 3/CMP.14, 4/CMP.15, 7/CMP.16, 7/CMP.17, 7/CMA.1, 4/CMA.2, 23/CMA.3 and 23/CMA.4,

Having considered the review of the functions, work programme and modalities of the forum on the impact of the implementation of response measures,

1. *Recall* that the modalities, work programme and functions of the forum on the impact of the implementation of response measures were adopted² to address the effects of the implementation of response measures by enhancing cooperation amongst Parties on understanding the impacts of mitigation actions and the exchange of information, experiences, and best practices amongst Parties to raise their resilience to these impacts;³
2. *Recall* that the Katowice Committee of Experts on the Impacts of the Implementation of Response Measures (Katowice Committee on Impacts) shall support the forum on the impact of the implementation of response measures to implement the work programme;⁴
3. *Appreciate* the progress of the forum and its Katowice Committee on Impacts in supporting the work of the forum on the impact of the implementation of response measures;
4. *Take note* of the views expressed by Parties during the review of the functions, work programme and modalities of the forum;
5. *Take note* of the discussions and views expressed by some Parties on the lack of case studies available in the developing countries and on the need for support to develop and use

¹ The brackets in this document do not represent agreement or disagreement but options of views expressed by Parties.

² See decision 7/CMA.1.

³ See decision 1/CP.21, para. 34.

⁴ See decision 7/CMA.1, annex, para 4.

tools and methodologies to assess and analyze the impacts of the implementation of response measures;

6. *Also take note* of the views expressed by Parties that the forum has not effectively performed its functions and that the work of the Katowice Committee on Impacts has been constrained by the prescriptive modalities;

7. *Further take note* of the necessity for maintaining a balance while performing each function of the forum;

8. *Take note* of the need to consider policy issues of concern of Parties in implementing the work programme;

9. *Adopt* the updated modalities, work programme, and functions for the forum and its KCI contained in annex I;

10. *Request* the subsidiary bodies to review the functions, work programme and modalities of the forum and its Katowice Committee on Impacts every **xx** years, starting at SB **xx**, with a view to enhancing the effectiveness of the forum and its Katowice Committee on Impacts and providing recommendations for consideration by the COP, the CMP and the CMA;

11. *Decide* that the forum shall develop and recommend a **xx**-year workplan in line with the forum's functions, work programme and modalities, taking into account relevant policy issues of concern to Parties, for consideration and adoption by the subsidiary bodies at SB ##;

12. [*Request* the KCI to update its rules of procedures for the forum consideration with a view to providing recommendations for consideration and adoption by the COP 29, CMP 19 and CMA 6;]

13. *Request* the Katowice Committee on Impacts to enhance its efforts in engaging non-Party stakeholders in the implementation of its workplan;

14. *Take note* that the forum concluded the midterm review of the workplan of the forum and its Katowice Committee on Impacts⁵ and request the forum and its Katowice Committee on Impacts to implement activities contained in annex II;

15. *Welcome* the annual report of the Katowice Committee on Impacts for 2023;⁶

16. *Adopt* the recommendations forwarded by the forum contained in sections II-IV below, which pertain to activities 2, 8 and 9 of the workplan;

17. *Invite* Parties, observer organizations and stakeholders to implement the recommendations contained in sections ## below, as applicable;

18. *Request* the forum and its Katowice Committee on Impacts and the secretariat to implement the recommendations contained in sections II-IV below, as applicable;

19. *Further request* the Katowice Committee on Impacts to report, at COP 29, CMP 19 and CMA 6 (November 2024), the progress made in implementing the recommendations contained in sections II-IV below, as applicable, and the mandates in decisions 20/CP.27, 7/CMP.17 and 23/CMA.4;

20. *Note with appreciation* the technical sessions on implementing activities 7 and 8 of the workplan at SB 59 and *express* gratitude to the experts and Parties who contributed to the work of the forum and its Katowice Committee on Impacts in 2023;

21. *Also express* gratitude to the Economic and Social Commission for Asia and the Pacific, the International Labour Organization and the United Nations Development Programme and the United Nations Economic and Social Commission for Asia and the Pacific for providing in-kind, financial, administrative and substantive support that contributed to the success of the regional workshop on activity 3 of the workplan held from 12 to 14 September 2023 in Bangkok;

⁵ Contained in annex II to decisions 4/CP.25, 4/CMP.15 and 4/CMA.2.

⁶ FCCC/SB/2023/6.

22. *Take note* of the estimated budgetary implications of the activities to be undertaken by the secretariat referred to in paragraphs xx above;
23. *Request* that the actions of the secretariat called for in this decision be undertaken subject to the availability of financial resources;

II. Activity 2⁷ of the workplan

24. *Encourage* Parties:
- (a) When designing their NDCs and LT-LEDS, to consider just transition plans or frameworks and design processes for just transition of the workforce and the creation of decent work and quality jobs, and to promote policy coherence and consider social dialogue, taking into account national circumstances and priorities;
 - (b) Promote capacity-building to, when designing NDCs and LT-LEDS, consider plans, guidelines or frameworks for just transition of the workforce and the creation of decent work and quality jobs into their NDCs and LT-LEDS;
 - (c) Encourage Parties, in their efforts to diversify their economies, to adopt, as appropriate, any relevant policies in a manner that promotes sustainable development;
25. *Encourage* participation of non-Party stakeholders to consider or design just transition of the workforce and the creation of decent work and quality jobs in collaboration with Parties and relevant stakeholders;
26. *Request* the KCI to enhance the understanding of Parties on policies for just transitions and their impacts on various sectors en route to achieving the goals of the Paris Agreement;

III. Activity 8⁸ of the workplan

27. *Encourage* Parties to:
- (a) Provide platforms for collaborative learning among non-Party stakeholders in order to promote the economic and social co-benefits;
 - (b) Identify and apply best practices for improving the effectiveness, efficiency and sustainability of non-Party stakeholder engagement;
28. *Encourage* Parties and non-Party stakeholders to:
- (a) Promote public–private partnership approaches for climate actions to drive scalable and profitable solutions for sustainable development in line with the Paris Agreement temperature goal;⁹
 - (b) Enhance the capacity of their workforces in emerging industries, including through education and workforce training and skilling for jobs in low-emission sectors;

IV. Activity 9¹⁰ of the workplan

29. *Encourage* Parties to engage stakeholders, including at the national level, throughout the design and execution of climate policies in order to better understand the impacts of response measures on people in vulnerable situations;

⁷ Identify country-driven strategies and best practices on just transition of the workforce and creation of decent work and quality jobs and on economic diversification and transformation focusing on challenges and opportunities from the implementation of low greenhouse gas emission policies and strategies towards the achievement of sustainable development.

⁸ Identify and exchange experiences and best practices in engaging the private sector, including small and medium-sized enterprises and public–private partnerships, to facilitate the creation of decent work and quality jobs in low greenhouse gas emission sectors.

⁹ Recalling decision 1/CMA.3, paras. 20–21.

¹⁰ Identify and assess the impacts of the implementation of response measures taking into account

30. *Request* the Katowice Committee on Impacts to undertake further research on measuring the potential and actual impacts of response measures on people in vulnerable situations and encourage Parties to consider the results of such research, as appropriate, in the design of response measures and policies to minimize the negative and maximize the positive impacts of response measures on people in vulnerable situations;

31. *Encourage* Parties and non-Party stakeholders, through climate actions, to promote decent work and quality jobs, paying attention to people in vulnerable situations, in the context of sustainable development and eradication of poverty, taking into account national circumstances.

intergenerational equity, gender considerations and the needs of local communities, indigenous peoples, youth and other people in vulnerable situations.

Annex I

Modalities, work programme and functions under the Paris Agreement of the forum on the impact of the implementation of response measures and its Katowice Committee on Impacts

I. Functions

1. The forum on the impact of the implementation of response measures (hereinafter referred to as the forum) shall have the following functions:

(a) Provide a platform allowing Parties to share, in an interactive manner, information, experiences, case studies, best practices and views, and to facilitate assessment and analysis of the impact of the implementation of response measures, including the use and development of modelling tools and methodologies, with a view to recommending specific actions;

(b) [Provide recommendations to the subsidiary bodies on the actions referred to in paragraph 1(a) above for their consideration, with a view to recommending those actions, as appropriate, to the Conference of the Parties, the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol and the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement;]

(c) Provide concrete examples, case studies and practices in order to enhance the capacity of Parties, in particular developing country Parties, to [deal with] [maximize the positive and minimize the negative] [prioritize potential negative, but also consider positive] impacts of the implementation of response measures;

(d) [Address the effects of the implementation of response measures under the Convention, the Kyoto Protocol and the Paris Agreement [, including] by [, inter alia:]

(i) enhancing cooperation among Parties, stakeholders, external organizations, experts and institutions,

(ii) enhancing the capacity and the understanding of Parties of the impacts of mitigation actions and

(iii) enabling the exchange of information, experience and best practices among Parties to raise their resilience to these impacts [and to maximize the positive [and minimize the negative] impacts];]

(e) Respond and take into consideration the relevant outcomes of different processes under the COP, the CMP and the CMA including the GST and support Parties efforts to minimize the negative impacts of response measures by:

(i) Raising awareness and enhancing the capacity of Parties to assess, address, manage, monitor and report on the impacts of implementation of response measures;

(ii) Identify, develop and promote methods, methodologies and frameworks needed to assess and address the impacts of the implementation of response measures;

(iii) Create new or mobilize existing national capacities for strengthening monitoring and reporting systems on response measures;

(iv) Cooperation at various levels, including at bilateral level, with regional and multilateral organizations, experts and institutions, on the adverse economic and social consequences of response measures on developing countries;

(f) Promote action to minimize the adverse impacts and maximize the positive impacts of the implementation of response measures.

(g) Enhance developing countries' resilience and adaptability to the impacts of the implementation of response measures;

(h) [Provide hands-on capacity building to Parties to identify, quantify and address the impact of response measures;]

(i) [Create Response Measures Technical Expert Teams that will assist Parties in producing a report of the impact of response measures on the respective Party;]

(j) Identify and quantify the [[negative and] positive] impact of CMA and COP decisions on developing countries and identify gaps in the tools and methodologies available to mitigate the negative impacts of the impact of these decisions on developing country Parties;

(k) [Address the impacts of the outcomes and results of implementation of each Global Stock take cycle, with a view to minimizing negative impacts and maximizing positive impacts, especially on developing country Parties;]

(l) Prepare information annually for the technical assessment component of the global stocktake related to the impacts of the implementation of response measures (decision 19/CMA.1, paras. 8 and 24);

(m) Address and assess the impacts of international climate-related policies on [developing] [all] countries, explore ways to reduce the negative impacts on parties especially developing countries [and maximize their co-benefits, including on health and jobs];

(n) [Undertake analysis, including the identification and quantification, of sectoral, national, subnational impacts, and cross-border impacts of the implementation of response measures, and address the negative [and maximize the positive] impacts of such measures;]

(o) [Consider the annual report of the KCI;];

2. [The forum shall convene annual regional dialogues to serve as a platform for exchanging views, best practices, lessons learned, share views on latest findings on the impacts of implementation of response measures;]

3. **Option 1:** The Katowice Committee of Experts on the Impacts of the Implementation of Response Measures (KCI) shall support the forum on the impact of the implementation of response measures to implement its work programme by undertaking the technical work required by the functions and deliver the work programme and the associated workplans, and forward recommendations to the COP, the CMP and the CMA, through:

(a) Conduct technical analysis and develop reports on economic diversification, just transition, and assessing the impacts of response measures to inform the forum's discussions;

(b) Recommend approaches, methodologies and case studies on the impacts of the implementation of response measures;

(c) Develop methodological tools and provide technical guidance to quantify and assess the impacts of response measures, to assist developing countries;

(d) Develop a toolbox to identify, analyse and assess the positive and negative impacts of response measures and make this UNFCCC toolbox available to all Parties;

(e) Provide technical assistance and capacity building to developing countries to assess impacts and prepare biannual reports on the impacts of the implementation of response measures;

(f) Facilitate collaboration with relevant experts, organizations and initiatives working on modelling, measuring and monitoring impacts of response measures;

(g) Keep the forum apprised of latest technical knowledge, data, methodologies and tools related to understanding response measure impacts.]

Option 2: The Katowice Committee of Experts on the Impacts of the Implementation of Response Measures (KCI) shall support the work of the forum on the impact of the implementation of response measures;

II. Work programme

4. The work programme comprises the following areas of work in order to address the concerns of all Parties, particularly developing country Parties:

- (a) Economic diversification and transformation;
- (b) [Just transition of the workforce and the creation of decent work and quality jobs;]
- (c) Assessing and analysing the impacts of the implementation of response Measures[, with a view to address negative impacts and maximize positive impacts];
- (d) Facilitating the development of tools and methodologies to assess the impacts of the implementation of response measures;
- (e) Identification, development, customization and use of tools and methodologies to assess, quantify and analyze the positive and negative impacts of the implementation of national and global response measures in different sectors;
- (f) Assess and address the outcomes of the COP, the CMP and the CMA;
- (g) Provide assistance to developing country Parties to develop a bi-annual report on the negative impact of response measures;
- (h) [Environmental, social, and economic] co-benefits of climate [change policies and] actions;
- (i) Lack of implementation of response measures;
- (j) Institute a process for reporting of assessment and analysis of measures taken to minimize the negative impact of the implementation response measures;
- (k) Capacity-building on:
 - (i) The assessment and analysis of the impacts of implementation of climate change related unilateral measures with cross-border impacts measures, and to explore ways to minimize the negative impacts to parties, especially developing countries;
 - (ii) The use of tools and methodologies to assess and analyze the impacts of the implementation of response measure;

III. Modalities

5. **Option 1:** The forum shall meet twice a year in conjunction with the sessions of the subsidiary bodies and will be convened under a joint agenda item of the subsidiary bodies and [operate in accordance with the procedures applicable to contact groups] [at least two times intersessionally to conduct its functions]

Option 2: The forum shall be convened under the guidance of the SB chairs every June session with the secretariat to prepare a report on the forum's meeting for consideration by the COP, the CMP and the CMA. The KCI shall serve the COP, CMA, and CMP through an annual report. A report will be prepared from each forum for consideration by the COP, the CMP and the CMA;

6. [The forum shall be equipped with the required structural framework to respond to the rapidly evolving climate change mitigation policies, supported by the needs of developing countries, best available science and advancements in technology with a view of enabling developing countries to address specific measures relevant to their nationally driven context and enhancing resilience to the impacts of mitigation policies. The forum, therefore, shall become actionable to address impacts of the implementation of response measures;]

7. [The forum and the KCI shall meet in hybrid format to allow both in-person and virtual participation or online format.]

8. The KCI shall operate in accordance with the following terms of reference:

(a) **Option 1:** The KCI shall meet [twice] [four times] a year, for [two][three][four] days per meeting, [intersessional and] in conjunction with the meetings of the subsidiary bodies:

Option 2: The KCI shall make decisions regarding its meetings, including their timing, duration and frequency, and develop and implement its workplan using appropriate modalities that enable it to perform its function effectively, and shall report to the COP, the CMP, and the CMA;

(b) The KCI shall be composed of:

(i) [two] [three] members from each of the five United Nations regional groups;

(ii) [one] [two] member[s] from the least developed countries;

(iii) [one][two] member[s] from the small island developing States;

(iv) [two][three] members from relevant intergovernmental organizations;

(v) [and one member from each constituency under the UNFCCC];

(c) Members shall serve in their expert capacity and should have relevant qualifications and expertise in the technical and socioeconomic fields related to the areas of the work programme of the forum;

(d) Members identified in paragraph 8(b) above shall be nominated by their respective groups. The Chairs of the Subsidiary Body for Implementation and the Subsidiary Body for Scientific and Technological Advice shall be notified of these appointments;

(e) Members identified in paragraph 8(b) above shall serve a term of two years and shall be eligible to serve a maximum of two consecutive terms in office;

(f) The KCI shall elect, on a consensus basis, two members from among its members identified in paragraph 8(b) above to serve as Co-Chairs for a term of two years each, taking into account the need to ensure equitable geographical representation;

(g) If one of the Co-Chairs is temporarily unable to fulfil the obligations of the office, any other member designated by the KCI shall serve as Co-Chair;

(h) Meetings of the KCI shall be open to attendance, as observers, by all Parties and accredited observer organizations unless otherwise decided by the KCI;

(i) The KCI shall operate on the basis of consensus of its members;

(j) Members of the KCI shall prepare an annual report for the forum to consider with a view to making recommendations to the Conference of the Parties, the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol and the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement.

9. The forum and the KCI may use the following modalities, as appropriate and as decided on a case-by-case basis, in order to carry out the work programme of the forum:

(a) Building awareness and enhancing information-sharing through the exchange and sharing of experience and best practices;

(b) Preparing technical papers, case studies, concrete examples and guidelines;

(c) Receiving input from experts, practitioners and relevant organizations;

(d) Organizing workshops;

(e) [[Facilitate the] Development of national, regional, and sector specific case studies;]

(f) [[Promote the use of] [Development of] tools and methodologies;]

(g) [Expert Teams to provide support for Parties in developing their response measures reports;]

(h) [Expert Teams to undertake reviews to identify and quantify the negative impact of CMA and COP decisions on developing countries and identify gaps in the tools

available to mitigate the negative impacts of the impact of these decisions on developing country Parties;]

(i) [Development of monitoring mechanisms for policies and measures to assess, address (avoid, remedy, mitigate) negative consequences for developing countries.]

Annex II

Activities

1. Organize the exchange and sharing of experience and best practices, to take place at SB 62, on country case studies pertaining to activity 7¹¹ of the workplan, in line with the agreed modalities in the workplan.
2. Developing a case study on the impacts of the implementation of response measures in each UN region, with a view to address the negative impacts on developing countries, to be implemented at SB 62 by the KCI by developing a regional report on the case study, and regional workshops, and by the forum through exchange and sharing of experience and best practices and conclusions/draft decisions.
3. Enhance capacity and understanding of Parties, on the assessment and analysis of the impacts of implementation of climate-related unilateral measures, [in particular those that lead are inconsistent with a global trajectory to net zero emissions,] and cross-border impacts, to address the negative impacts to parties especially developing countries, to be implemented by the KCI at SB 60 by receiving input from experts, practitioners and relevant organizations, and technical paper, and by the forum at SB 62 through exchange and sharing of experience and best practices and conclusions/draft decisions.
4. Identify, assess, address, and report the social and economic impacts of accelerating global efforts towards reaching 1.5 degrees temperature goal, to address the negative impacts on developing countries, to be implemented at SB 61 by the KCI by technical paper and by the forum through exchange and sharing of experience and best practices.
5. Build awareness about the positive and negative impacts associated with accelerating efforts towards the phaseout of unabated coal power, to be implemented at SB60 by the KCI by technical paper and by the forum through exchange and sharing of experience and best practices and key findings.
6. Examine national and sub-national enabling legislation, action plans, frameworks, and other structural factors for just transition and economic diversification and transformation, to be implemented by the forum at SB62 through exchange of best practices.
7. Enhance capacity and understanding of Parties, through collaboration and cooperation, on the assessment and analysis of the impacts of the implementation of response measures arising from elements of the Glasgow Climate Pact and the Sharm el Sheikh Implementation Plan, to be implemented by the KCI by SB62 through technical papers.

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¹¹ Facilitate the development and exchange of regional, country- and/or sector-specific case studies and approaches on (1) economic diversification and transformation and just transition of the workforce and creation of decent work and quality jobs, and (2) assessment and analysis of the impacts of the implementation of response measures with a view to understanding the positive and negative impacts.