

**DRAFT TEXT**  
on  
**SBI51 agenda item 17**  
**Gender and Climate Change**

Version 03/12/2019 10:49

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**[Draft conclusions proposed by the Chair**

**Recommendation of the Subsidiary Body for Implementation**

1. The Subsidiary Body for Implementation (SBI) concluded its consideration of the review of the Lima work programme on gender and its gender action plan on the basis of all submissions received and reports produced thereunder, including the informal note prepared by the co-facilitators of the informal consultations during SBI50.<sup>1</sup>

2. The SBI recommended a draft decision on this matter for consideration and adoption by the Conference of the Parties at its twenty-fifth session (for the text of the draft decision, see document FCCC/SBI/2019/L.X/Add.1).

**Draft decision -/CP.25**

**Enhanced Lima work programme on gender and its gender action plan**

*The Conference of the Parties,*

*Recalling* decisions 36/CP.7, 1/CP.16, 23/CP.18, 18/CP.20, 1/CP.21, 21/CP.22 and 3/CP.23, the Paris Agreement and the Katowice climate package,

*Acknowledging* the continuing need for gender mainstreaming through all relevant targets and goals in activities under the Convention as an important contribution to increasing their effectiveness, fairness and sustainability,

*Also acknowledging* the important role of the Lima work programme on gender and its gender action plan in advancing gender equality and women's empowerment in the UNFCCC process, demonstrated by the review by the Subsidiary Body for Implementation,

*Noting with appreciation* the contributions received from Parties and observers in support of the gender mainstreaming work undertaken to date,

*Recognizing with concern* that pervasive historical and current gender inequalities and multidimensional social factors mean that climate change impacts on women and men often differ and are more pronounced or severe in developing countries and for some local communities and indigenous peoples,

1. *Welcomes* the report on the implementation of the Lima work programme on gender and its gender action plan,<sup>2</sup> and *notes with appreciation* the action taken by Parties, constituted bodies, the secretariat and observers to implement them;

2. *Takes note* of the report on the gender composition of Party delegations and UNFCCC constituted bodies,<sup>3</sup> which highlights the persistent lack of progress in and the urgent need for improving the representation of women in Party delegations and UNFCCC constituted bodies;

3. *Also takes note* of the report on progress in integrating a gender perspective in constituted body processes,<sup>4</sup> which indicates that an increasing number of constituted bodies are reporting on gender, and *encourages* constituted bodies to continue strengthening their efforts in this area;

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<sup>1</sup> Available at [https://unfccc.int/sites/default/files/resource/SBI50.IN.116\\_L.pdf](https://unfccc.int/sites/default/files/resource/SBI50.IN.116_L.pdf)

<sup>2</sup> FCCC/SBI/2019/15 and FCCC/SBI/2019/15/Add.1.

<sup>3</sup> FCCC/CP/2019/9.

<sup>4</sup> FCCC/CP/2019/8.

4. *Adopts* the enhanced five-year Lima work programme on gender pursuant to paragraphs 5-11 below and the gender action plan contained in the annex.

5. *Decides* that the Lima work programme on gender and its gender action plan shall be guided by the following:

(a) Capacity-building and training are essential for enhancing the skills and capacity of female delegates to enable them to effectively participate in the UNFCCC process; increasing the knowledge of men and women on the linkages between gender and climate change; and supporting relevant actors in designing and implementing gender-responsive climate action;

(b) Knowledge management, communication and sharing of experience relating to measures taken by Parties and observers to implement gender-responsive climate policies and action are critical for increasing effectiveness and scaling up these measures;

(c) The full, meaningful and equal participation and leadership of women in all aspects of the UNFCCC process and in national- and local-level climate policy and action, including in consultations on the planning and review thereof, is vital for achieving long-term climate goals;

(d) Coherent efforts to integrate gender considerations into processes and initiatives under the UNFCCC and across the wider United Nations system, including in relation to the 2030 Agenda for Sustainable Development [and within national implementation] will ensure their efficiency and effectiveness;

(e) Gender-responsive implementation and means of implementation of climate policy and action, including through national gender and climate change focal points, can enable Parties to accelerate just transitions and raise ambition through, *inter alia* nationally determined contributions, national adaptation plans, long-term low greenhouse gas emission development strategies, and other climate policies and programmes, as relevant;

(f) Collecting data, including sex-disaggregated data, and evaluating and reporting on the effectiveness of processes to integrate gender considerations into climate policy and action are vital for replicating action and strengthening efforts;

6. *Also decides* to undertake a review of the enhanced Lima work programme and its gender action plan at the sixty-third session of the Subsidiary Body for Implementation (2025) and conduct an intermediate review of the progress of implementation of the activities contained in the gender action plan at the fifty-six session of the Subsidiary Body for Implementation (2022) to evaluate their effectiveness, identify any emerging gaps and needs, and inform decisions on improving the effectiveness of the gender action plan, as appropriate;

7. *Encourages* Parties to continue to nominate and support national gender focal points for climate negotiations, implementation and monitoring;

8. *Requests* all UNFCCC constituted bodies under the UNFCCC process to continue to include in their regular reports information on progress made towards integrating a gender perspective into their processes;

9. *Invites* Parties to submit information on efforts and steps taken to implement the enhanced Lima work programme and its gender action plan in their national reporting, including, as appropriate, in their adaptation communications, national communications and nationally determined contributions, and to share their experience and best practices to inform the reviews referred to in paragraph 6 above;

10. *Invites* relevant public and private entities to increase the gender-responsiveness of climate finance, including by enhancing access thereto and improving the monitoring and evaluation of its impact on women's lives;

11. *Requests* the secretariat to continue to:

(a) Prepare an annual gender composition report and a biennial synthesis report on progress in integrating a gender perspective into constituted body processes;

(b) Provide capacity-building support to constituted bodies and secretariat staff on integrating a gender perspective in their respective areas of work in collaboration with relevant organizations, as appropriate;

(c) Facilitate the implementation of the enhanced Lima work programme and its gender action plan in coordination with other United Nations entities, intergovernmental organizations and non-governmental organizations;

(d) Facilitate support for building and strengthening the skills and capacities of national gender focal points, including by hosting an existing dedicated online collaboration platform and cooperating with Parties and relevant observer organizations on activities at the international and regional level;

(e) Enhance communication and information-sharing through existing UNFCCC web-based resources and communication activities, including through the UNFCCC website, social media outlets and other innovative ways, to enhance implementation of the enhanced Lima work programme and its gender action plan;

(f) Participate in the United Nations System-Wide Action Plan on Gender Equality and the Empowerment of Women to strengthen the integration of gender considerations within the organization and work of the secretariat;

12. *Takes note* of the estimated budgetary implications of the activities to be undertaken by the secretariat in paragraph 11 and activities ~~x – x~~ in the annex;

13. *Requests* that the actions of the secretariat called for in this decision be undertaken subject to the availability of financial resources.

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**Annex**

**Gender action plan**

1. Guided by paragraph 5 of this decision, the enhanced gender action plan (GAP) sets out objectives and activities that aim to advance knowledge and understanding of gender-responsive climate action and its coherent mainstreaming in the implementation of the UNFCCC and the work of Parties, the secretariat, United Nations entities and all stakeholders at all levels, as well as women's full, equal and meaningful participation in the UNFCCC process.
2. The GAP sets out objectives and in table 1, a description of activities, responsible actors, deliverables or outputs, and the level of implementation.
3. The [priority areas][objectives] are as follows:
  - (a) ...

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Table 1: Activities

<i>Activities</i>	<i>Responsible</i>	<i>Timeline</i>	<i>Deliverable(s) / outputs</i>	<i>Level of implementation</i>
<b>1. Strengthen capacity building efforts to mainstream gender in national climate change policies, through the formulation, monitoring and review of NDCs, NAPs, National Communications etc</b>	Parties Secretariat (coordinate)	5 years to align with NDC process  Progressive process	Gender responsive NDCs  Gender responsive policies  # human resources with the capacity to develop gender responsive climate change policies  Equip NGCCFP to be able to guide the process	From National to local, to regional levels.
			Gender Focal Points at other ministries, institutions, have the capacity to draft gender responsive policies	

<i>Activities</i>	<i>Responsible</i>	<i>Timeline</i>	<i>Deliverable(s) / outputs</i>	<i>Level of implementation</i>
<p><b>2. Creating workshop in including gender in national process amongst which NDCs</b></p> <p>Phase I: recommend the secretariat to put attention to including gender in NDC's and repeat this for every renewal of the NDC's.</p>	Secretariat	Phase I: beginning of 2020		
		Workshop: 2020/2021		
		Furthermore: ongoing		
<b>3. Invite parties to share progress of national gender responsive climate policies</b>	Parties	starting in 2020	Annual update	
<b>4. Mainstream gender and climate change topics in all education and training streams (ACE)</b>	Parties	2 year cycles, to allow for adjustments, reporting back and exchange of experiences	High awareness of climate change and gender (close the gap between climate people and gender people)	National to local
			Skilled human resources to ensure gender experts can address climate change and allow climate change experts to address and understand gender considerations	
			Empowerment of citizenship to act and	

**Commented [A1]:** In forum or format would the update be provided? If included in their regular reports as provided in the decision, could be an activity for synthesizing the information

**Commented [A2]:** ACE already has gender mainstreamed (see for example para 5, Decision 17 CMA.1) Terms of reference for the review of the Doha work programme on Article 6 of the Convention FCCC/SBI/2019/L.3/Add.1, which includes activities in 2020 to review implementation e.g. calls for submissions by 15 February 2020

<i>Activities</i>	<i>Responsible</i>	<i>Timeline</i>	<i>Deliverable(s) / outputs</i>	<i>Level of implementation</i>
			respond to climate change	
<b>5. Capacity building for National Gender Focal Point</b>	Secretariat, NGFPs, parties with observers			International National + local
<b>Phase I: capacity building and development of tools for NGFP</b>		Phase I: until 2021	Phase I: dialogue, after which a report and tools will be created	
<b>Phase II: NGFP can guide the secretary and focus on national implementation</b>		Phase II: from 2022 onwards	Phase II: submissions from parties	
<b>Phase III: Monitoring and knowledge sharing</b>		2024		
<b>6. Capacity building on Results Based Framework (RBF) and recollection of sex-disaggregated data in order to develop gender indicators for M&amp;E and MRV</b>	Parties	Progressive	Skill personnel on RBF and sex-disaggregated data	National to local to regional
<b>7. System to manage data collection and knowledge management (related to RBF)</b>	Parties	Progressive	Developed framework to gather sex-disaggregated data in MRV and M&E to gather better data	National to local to regional
<b>8. Develop a communication strategy to effectively communicate to stakeholders and identify experts to support research analysis and activities under the Durban Platform</b>	Secretariat  Stakeholders under GAP	2 years	Communication strategy  Increased awareness	International

<i>Activities</i>	<i>Responsible</i>	<i>Timeline</i>	<i>Deliverable(s) / outputs</i>	<i>Level of implementation</i>
9. Capacity building to access financial support for gender activities	Secretariat  Donors/funds  stakeholders	Progressive	Trainings to access gender relevant finance	International
10. Request PCCB to strengthen capacity building in the ongoing efforts they undertake	PCCB	Progressive	Skilled human resources on gender and climate change	National, international
11. Invite the FWG-LCIPP to build capacity of indigenous women on climate change, with a intersectionality perspective	Secretariat, Parties	5 years	Institutional process to build skills of women	National to local
12. Hold an in-session workshop to discuss how the National Gender and Climate Change Focal Point role might best be used	Parties and Secretariat	SB52	Workshop report	International
13. Dialogue in an in-session on sharing experiences on gender budgeting and using fiscal policy and implementation	Secretariat, observers	Phase I: 2021 dialogue itself	Sharing best practices	UNFCCC
		Phase II: 2021-2023 tools + pilots for implementation	Learning lessons for implementation Report	National + local
		Phase III: 2024 Stocktake/report on implementation		UNFCCC
14. Dialogues on implementation of gender budgeting with SCF: invite operating entities	Secretariat	2020 first dialogue	Understanding of gender budgeting in operating entities and	

**Commented [A3]:** The PCCB is already integrating gender in their work. How does this invitation facilitate or catalyse action by the PCCB?

**Commented [A4]:** A lesson learned from the first GAP is that invitation to bodies to host specific activities outside of their agreed work plan are challenging or impossible to fulfill. If it involves the SCF, it should be something that could be incorporated in existing activities, such as the SCF Forum. It could also be included in the scope of one of the annual dialogues with the constituted body chairs.



<i>Activities</i>	<i>Responsible</i>	<i>Timeline</i>	<i>Deliverable(s) / outputs</i>	<i>Level of implementation</i>
		2021-2023	more dialogues stimulating them to bring it a step further.	
15. Reporting of gender budgeting and responsiveness in the working programs (data)	Preparation of reports by the secretariat	2024 stocktake At the end of the 5 years (take stock of achievements)	Reports to inform Parties how to get better ownership of gender responsiveness	
16. Pilot implementing gender responsive budgeting in climate sectors and create national financial resources for national implementation	Parties supported by secretariat, UN Women, UNDP, other relevant agencies and observers	2020-2025	Lessons learned from implementation	
17. Promote travel funds as a means to support the participation of women in national delegations at UNFCCC sessions, including those from grass-roots, local and indigenous peoples communities from developing countries, the least developed countries and small island developing States	Parties, secretariat (?)	ongoing		International
18. Promote capacity building in leadership, negotiations, facilitation and chairing for negotiations for women delegates to participate in the UNFCCC process, including through webinars, in-session training, and beyond the UNFCCC session	Parties, secretariat	ongoing	workshops, capacity building training, webinars	International
19. Organise workshops and local forums to promote women's leadership in science, technology, engineering and math	Parties		Workshops and local forums	National
20. Provide enhanced training for co-facilitators and secretariat staff to respond to instances of sexual harassment	Parties			National

**Commented [A5]:** It is not clear what source of information these reports would be based on

**Commented [A6]:** Former activity B.1. Promote travel funds as a means to support the participation of women in national delegations at UNFCCC sessions, including those from grass-roots, local and indigenous peoples communities from developing countries, the least developed countries and small island developing States

**Commented [A7]:** Former activity B.3. Organize and conduct capacity-building training on leadership, negotiation, facilitation and chairing in the context of the UNFCCC process in conjunction with United Nations systemwide efforts for women

<i>Activities</i>	<i>Responsible</i>	<i>Timeline</i>	<i>Deliverable(s) / outputs</i>	<i>Level of implementation</i>
21. Encourage the secretariat and Parties to develop policies to support gender-balanced participation in panel discussions, and to discourage participation in male-only panels by representatives of Parties to the convention and the secretariat	Parties Secretariat Prepared with support from UN specialized agencies on some & human resource experts on others Update on Global Climate Action portal (previously NAZCA) & NDC Partnership knowledge portal	Before GST	Formal workshops / meetings	International and national
22. Engage women in the process of developing and implementing NDCs, including through sharing lessons learned through an in-session workshop				
23. Request the secretariat to promote gender-responsive nomination of delegates under the UNFCCC trust fund for participation				
24. Request the secretariat to strengthen the monitoring and reporting on women's leadership across the convention in the context of the gender composition report Also: Reporting on gender balance and progress on gender participation	Secretariat	Ongoing and continuous process	Report on balance and participation according regional distribution	International

**Commented [A8]:** The secretariat has policies and practices and is looking to continuously improve e.g. the applications for side events at UNFCCC conferences, reporting on statistics etc The Executive Secretary is an International Gender Champion and her commitment to gender parity on panels extends to the rest of the secretariat. The activity could be about sharing this information with Parties.

**Commented [A9]:** Nominations under the trust fund for participation are the prerogative of Parties. It may be more effective to identify an activity involving Parties

**Commented [A10]:** Included as part of secretariat's regular work - strengthening the report could be done as an activity

<i>Activities</i>	<i>Responsible</i>	<i>Timeline</i>	<i>Deliverable(s) / outputs</i>	<i>Level of implementation</i>
<b>25. Dialogue between UN agencies &amp; UNFCCC bodies on how to ensure gender coherence with SDG 5 &amp; climate policies and the Secretary General's Climate Summit commitments on gender</b>	Lead: UNFCCC, office of H Com and HR participants: UN agencies + Bodies	Report to parties before GST 2022 or SB58	Recommendation on work of UNFCCC bodies and inform Parties Inform the GST Follow up Un Summits	International
<b>26. High-level segment or expert meeting to trigger commitment</b>	Parties Secretariat		Ministerial segment at COP HL expert meeting via skype	International
<b>27. Support new members of constituted bodies on how to take into account gender in their work</b>	UNFCCC, prepared with UN entities Observers and institutions as applicable Cross checking with PCCB	Ongoing, when new members arrive	Webinars Tailored training Training of trainers Knowledge management network Gender sensitised bodies Gender mainstreamed in workstreams of UNFCCC	International
<b>28. Institutionalised regular dialogue with chairs of constituted bodies</b>	Secretariat  Chairs  Parties	Max once a year/SB from 2020 on	Dialogue is organized during mid-year subsidiary bodies sessions; technical paper as input  Active participation and feedback to respective body e.g.	International

**Commented [A11]:** Included in decision as ongoing function of secretariat

<i>Activities</i>	<i>Responsible</i>	<i>Timeline</i>	<i>Deliverable(s) / outputs</i>	<i>Level of implementation</i>
			reflected in annual report	
			Submission on the scope	
<b>29. Ministerial segment or HL expert meeting</b>	Organized by United Nations Framework Convention on Climate Change participants: parties and open to observers	COP 26 the earliest + COP 30 for NDC update	Meeting reports Follow up of initiatives Further commitments from Parties for gender mainstreaming	National (NDC responsiveness)
<b>30. Reports on mechanism of gender mainstreaming</b>				
<b>31. Create knowledge hubs open to national and international actors and experts to enhance knowledge sharing</b>	Secretariat	To be created in 2020	Enhance knowledge sharing Make best use of existing knowledge	
<b>32. Creating workshop in including gender in national process such as NDCs and NAPs</b>				
<b>33. Invite the IPCC to include gender in existing IPCC reports (mainstreaming)</b>				
<b>34. Invite parties to include indigenous women in their delegations</b>				

**Commented [A12]:** This would need to be further articulated to identify if it goes beyond existing UNFCCC website so the IT implications could be understood and costed

**Commented [A13]:** There is no formal way to make such an invitation. A lternative could be a topic under the research dialogue held under SBSTA and/ or secretariat and IPCC secretariat collaborate to organize a dialogue with interested IPCC members

<i>Activities</i>	<i>Responsible</i>	<i>Timeline</i>	<i>Deliverable(s) / outputs</i>	<i>Level of implementation</i>
<b>35. Building on E.1. of the existing Activities: "Making a submission on the following, including sex-disaggregated data and gender analysis, where applicable: a)...b)...c)..."</b>	Parties Constituted bodies Observer organisations	If the future GAP will have a timeframe of 5 years, a midterm and end term submission might seem possible.  There was also the suggestion to break the submission down in two submissions the matic wise ("it is easier to report on what you do than the impact of climate change where research is needed")	Encouraging Parties as well as other organisations (e.g. NGOs...., there was also the suggestion to invite bodies to contribute to the submission)	
<b>36. Best Practice Workshop building on previous GAP activities to strengthen the Capacity for countries, who would like to submit – but where previously not able to. To share knowledge: how to get and produce data ("how to do things"). Exchange Programme between Parties.</b>	Secretariat	to start 2 years before submission call  Important reference to Capacity Building: duplications and other forms of		

<i>Activities</i>	<i>Responsible</i>	<i>Timeline</i>	<i>Deliverable(s) / outputs</i>	<i>Level of implementation</i>
			redundancy must be avoided (e.g. PCCB)	
37. Developing guidelines for current activity E.1 with existing methodologies	Secretariat			
38. Request guidance of the GCF and GEF to report to the COP on how gender-considerations have been mainstreamed in projects related to NDC implementation	SBI Secretariat	COP26		
39. Invite Parties to include information on gender issues and gender mainstreaming as well as if available sex-disaggregated data into their regular reporting like National Communication	Parties	start in 2022		International
40. Secretariat sends Survey to the NFPGCC	Secretariat			

**Commented [A14]:** Consistency check required if it is possible for these entities to report on this metric