

Inputs of the Russian Federation on the work programme on climate finance, including on Article 9, paragraph 1, of the Paris Agreement in the context of Article 9 of the Paris Agreement as a whole

The Russian Federation welcomes the continuation of discussions on Article 9, paragraph 1, of the Paris Agreement in the context of Article 9 of the Paris Agreement as a whole under the work programme. This submission outlines views of the Russian Federation on the work programme on climate finance, including on Article 9, paragraph 1, of the Paris Agreement in the context of Article 9 of the Paris Agreement as a whole.

a) What are your overall expectations for the climate finance work programme? What concrete outputs and outcomes should the climate finance work programme deliver?

The inclusion of the term "climate finance" in the title of the work programme, which has no agreed-upon definition, raises concern about the potential blurring of the agreed scope, goals and objectives of the work programme.

The Russian Federation considers that discussions within the work programme should be within Article 9 of the Paris Agreement, paragraphs 1, 3, and 4 of which already establish a clear, comprehensive and balanced framework governing the provision of financial resources to be allocated to developing countries and for what purposes. These provisions stipulate that developed countries shall provide financial resources to developing countries in continuation of their existing obligations under the Convention. This should strike a balance between mitigation and adaptation funding, taking into account country-driven strategies and the priorities and needs of developing countries.

Accordingly, we expect that the work programme will not address issues related to the development of approaches to defining climate finance, which would effectively amount to a de facto renegotiation of agreed provisions outside its mandate.

The work programme should focus on resolving technical issues related to the provision of financial resources to developing countries, which was identified by the Parties during the Presidency consultations at COP30 in Belém¹. These include the adaptation finance gap, the quality of provided finance, including development of appropriate financial instruments, optimizing efforts for multilateral support through international, regional, and national development institutions, and transparency issues.

These specific technical issues should become thematic pillars for the upcoming two-year work programme. It should not duplicate, prejudice or interfere with ongoing discussions under other constituted bodies and processes. Maintaining a clear, focused and mandate-consistent character of the work programme is essential for preserving its effectiveness and integrity with respect to the implementation of existing obligations under Article 9.1 of the Paris Agreement in the context of Article 9 as a whole.

b) What are the thematic pillars of the climate finance work programme and the related subtopics that we should address within each pillar?

Based on the above concerns, the Russian Federation proposes the following topics for discussion under the work programme:

¹ Summary Note on Presidency consultations.

https://unfccc.int/sites/default/files/resource/20251116_Sum_Pres_Cons.pdf.

- Adaptation finance gap: scaled-up financial resources to achieve a balance between adaptation and mitigation, while recognizing the special circumstances of LDCs and SIDS, and the need for public and grant-based resources to support adaptation.
- Quality of provided finance: defining and tracking of "new and additional" financial resources; predictable and long-term funding; appropriate financial instruments with special attention to public and grant-based resources and highly concessional finance; optimizing support by international, regional, and national development institutions, as well as international climate and environmental funds; non-discriminatory access to finance, the use of all available climate technologies, and consideration of national circumstances.
- Transparency issues: development of common accounting methodologies.

c) How should the climate finance work programme be organized to ensure that the format is inclusive, balanced, and technically robust, while addressing climate finance comprehensively and delivering outcomes that are actionable and meaningful?

The work programme should be organized in an open, transparent and inclusive manner, be open to all Parties, and engage all actors, including governments and financial and non-financial sector actors. This approach should allow countries to reflect their national circumstances, based on the principles of common but differentiated responsibilities in accordance with the Paris Agreement. Following the discussions under the work programme, all positions should be included in the final annual reports which the co-chairs will submit for consideration by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement.