



Paris Agreement Implementation and Compliance Committee

Document PAICC/2025/M13/3

Report of the 13th meeting of the Paris Agreement Implementation and Compliance Committee

Dates: 1–4 April 2025

Venue: secretariat headquarters, Bonn (hybrid)

I. Agenda item 1: Opening of the meeting

1. The Co-Chairs, Eyad AlJubran and Jacob Werksman,¹ opened the 13th meeting of the Paris Agreement Implementation and Compliance Committee by welcoming the members and alternate members of the Committee.
2. The members and alternate members of the Committee had agreed to hold the 13th meeting in hybrid format from 1 to 4 April 2025. The meeting was held in Bonn at the headquarters of the secretariat.
3. The secretariat confirmed that, in accordance with paragraph 15 of the modalities and procedures of the Committee², a sufficient number of Committee members were present at the meeting to constitute a quorum.
4. The table below presents the members and alternate members of the Committee. The names of those present at the meeting are in bold.

Group/constituency	Members	Alternate members
African States	Selam Kidane-Abebe	Mominata Compaore
	Natasha Museba Banda	Haidy Ahmed Mahmoud
Asia-Pacific States	Chenxia Yi	Muneki Adachi
	Eyad AlJubran	Haseeb Gohar
Eastern European States	Eva Šalplachtová	Grzegorz Grobicki
	Grigory Yulkin	Ivan Narkevitch
Latin American and Caribbean States	José Félix Pinto-Bazurco Barandiarán	Michai Robertson
	Jimena Nieto	Édgar Fernández Fernández
Western European and other States	Jacob Werksman	Johan Pettersson
		Christina Voigt
Small island developing States	Diane Tan	Rueanna Haynes
Least developed countries	Eunice Asinguza	

II. Agenda item 2: Adoption of the agenda and organization of work

5. The Committee adopted the agenda of the meeting, as contained in the annex to this report.

¹ The Paris Agreement Implementation and Compliance Committee elected Mr. Eyad AlJubran and Mr. Jacob Werksman as Co-Chairs on 17 February 2025, using electronic means ([PAICC/2025/1](https://paicc/2025/1)), see: <https://unfccc.int/process-and-meetings/bodies/constituted-bodies/paris-agreement-implementation-and-compliance-committee-paicc/composition-and-meetings-of-the-committee>.

² Modalities and procedures for the effective operation of the Committee, contained in the annex to decision 20/CMA.1 (hereinafter referred to as modalities and procedures).

6. In accordance with rule 12 of the rules of procedure of the Committee³, the meeting was open to Parties and admitted non-Party observers, except for agenda items 4–7, and parts of agenda item 3.⁴
7. With regard to the organization of its work, the Committee agreed to address the items of the agenda in the order as they appear in the indicative schedule.⁵

III. Agenda item 3: Information from the secretariat in relation to the submission of reports and communications from Parties to guide the Committee in its functions in accordance with its rules of procedure

8. The Committee members and alternate members highlighted the important role of the Committee in facilitating implementation of and promoting compliance with the provisions of the Paris Agreement, functioning in a manner that is transparent, non-adversarial and non-punitive and paying particular attention to the respective national capabilities and circumstances of Parties.
9. Some members emphasized that the Committee's work shall be guided by the provisions of the Paris Agreement, including its Article 2, the modalities and procedures, the rules of procedure,⁶ and other relevant decisions of the CMA.
10. The secretariat presented information to the Committee related to the submissions of mandatory biennial communications of information under Article 9, paragraph 5, of the Paris Agreement; the communication and maintenance of nationally determined contributions (NDCs) by Parties in the NDC public registry; and the submission of mandatory reports and communication of information under Article 13, paragraphs 7 and 9, or Article 9, paragraph 7, of the Paris Agreement, including through the first biennial transparency reports (BTRs) of Parties.
11. The Committee considered the information provided by the secretariat, pursuant to rule 18, paragraph 1, of its rules of procedure.
12. With regard to mandatory biennial communications of information under Article 9, paragraph 5, of the Paris Agreement, the Committee recognized that three Parties submitted their biennial communications via the online portal referred to in decision 12/CMA.1, paragraph 6,⁷ after the deadline established in decision 13/CMA.1, paragraph 5 (31 December 2024). As these Parties submitted their biennial communications prior to the conclusion of the 13th meeting of the Committee, the Committee decided not to initiate the consideration of issues with regard to these Parties under paragraph 22(a)(iv) of the modalities and procedures.

³ Rules of procedure of the Committee as contained in the annex to decision 24/CMA.4 (hereinafter referred to as rules of procedure).

⁴ As per rule 12, paragraph 1, of the rules of procedure and paragraph 13 of the modalities and procedures of the Committee.

⁵ https://unfccc.int/sites/default/files/resource/PAICC_13_Indicative_schedule.pdf.

⁶ Including rule 15 of the rules of procedure of the Committee, and paragraph 3 of the modalities and procedures.

⁷ <https://unfccc.int/Art.9.5-biennial-communications>.

13. The Committee noted that the group of Parties that has submitted biennial communications under Article 9, paragraph 5, of the Paris Agreement is not limited to Parties that are obliged to provide financial resources in continuation of their existing obligations under the Convention.
14. Some members expressed the view that the indication of whether a Party is a developed country Party should be drawn from the self-categorization as a developed country in that Party's BTR, while other members expressed the view that this should be based on Annex II of the Convention.
15. Regarding the communication and maintenance of NDCs, the Committee recalled that the deadline for Parties to communicate their NDCs referred to in Article 4 of the Paris Agreement was 10 February 2025.⁸ The Committee recognized that six Parties communicated their NDCs after this deadline. As these Parties communicated their NDCs prior to the conclusion of the 13th meeting of the Committee, the Committee decided not to initiate the consideration of issues with regard to these Parties under paragraph 22(a)(i) of the modalities and procedures.
16. The Committee found that 171 Parties have not communicated an NDC and decided to initiate consideration of issues with respect to these Parties pursuant to paragraph 22(a)(i) of the modalities and procedures and rule 18, paragraph 2(a), of its rules of procedure.
17. In view of the large number of Parties that have not communicated an NDC, the Committee acknowledged that there is a potential for identifying issues of a systemic nature and agreed that it will keep this aspect under review, given its function under paragraph 32 of the modalities and procedures.⁹
18. The Committee also deliberated further on the term 'successive' NDCs as referred to in Article 4, paragraph 2 of the Paris Agreement. Some Committee members and alternate members expressed the view that the term 'successive' requires, in principle, that each new NDC has a time frame or end date that goes beyond the one of the then current NDC. It was noted, in this context, that paragraph 2 of decision 6/CMA.3, contains an encouragement, but not an obligation, that in 2025, Parties communicate an NDC with an end date of 2035. Other Committee members and alternate members were of the view that 'successive' NDCs could refer to an NDC that follows the previously submitted NDC and which go beyond the previous NDC in ways other than the time frame. Other Committee members and alternate members were of the view that 'successive' NDCs could refer to NDCs communicated every 5 years and informed by the outcomes of the global stocktake, as per Article 4, paragraph 9, of the Paris Agreement.

⁸ In accordance with paragraph 25 of decision 1/CP.21 and paragraph 166 of decision 1/CMA.5, and paragraph 4 of decision 17/CP.28, as reiterated by the Committee at its 11th and 12th meetings, see fifth (2024) PAICC annual report ([FCCC/PA/CMA/2024/7](#), paras. 12 and 23).

⁹ As per paragraph 32 of the modalities and procedures, the Committee may identify issues of a systemic nature with respect to the implementation of and compliance with the provisions of the Paris Agreement faced by a number of Parties and bring such issues and, as appropriate, any recommendations to the attention of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement for its consideration.

19. The Committee pointed out that the new NDCs need to be informed by the global stocktake,¹⁰ which would mean, at least regarding the date, that they must have been communicated after the adoption of the outcome of the first global stocktake.¹¹
20. The Committee agreed that for a Party to have ‘maintained’ an NDC under Article 4 of the Paris Agreement for the purpose of its mandate under sub-paragraph 22(a)(i) of the modalities and procedures, it is necessary that the Party has an NDC in the registry that is applicable to the time period at which the Committee is meeting.
21. The Committee reiterated its concern that the NDC registry, as published by the secretariat, could for a period of time, result in a Party’s NDC that is currently being implemented being archived and in a Party’s NDC that is not yet being implemented being labelled as “active”. This could prevent the Committee, and the public, from determining, on the basis of the NDC registry, which NDC is active and being maintained by a Party at any point in time. The Committee invites the secretariat to reflect on how to address this concern and inform the Committee at its 14th meeting.
22. With respect to the submission of mandatory reports or communication of information under Article 13, paragraphs 7 and 9, and Article 9, paragraph 7, of the Paris Agreement, the Committee recognized that 11 Parties submitted their mandatory reports and information after the deadline established by decision 18/CMA.1, paragraph 3 (31 December 2024). As these Parties submitted their mandatory reports and information prior to the conclusion of the 13th meeting of the Committee, the Committee decided not to initiate the consideration of issues with regard to these Parties under paragraph 22(a)(ii) of the modalities and procedures.
23. The Committee welcomed that 14 Parties from the least developed country Parties (LDCs) and small island developing States (SIDS) submitted their reports and information under Article 13, paragraph 7, including 13 LDCs and SIDS that submitted it by the aforementioned date.¹²
24. Regarding the different elements of paragraph 22(a)(ii) of the modalities and procedures, the Committee found that:
 - (a) 30 Parties have not submitted a mandatory national inventory report of anthropogenic emissions by sources and removals by sinks of greenhouse gases under Article 13, paragraph 7(a), of the Paris Agreement;¹³
 - (b) 33 Parties have not submitted mandatory information necessary to track progress made in implementing and achieving their NDCs under Article 13, paragraph 7(b), of the Paris Agreement;¹⁴ and

¹⁰ Article 4, paragraph 9, of the Paris Agreement.

¹¹ Decision 1/CMA.5, adopted on 13 December 2023.

¹² Noting that, in accordance with decisions 1/CP.21, para 90, and 18/CMA.1, para 4, LDCs and SIDS may submit the information under Article 13, paragraphs 7 and 9, of the Paris Agreement at their discretion, the Committee considered the submission of reports and information by the deadline of 31 December 2024 not to be mandatory for LDCs and SIDS.

¹³ As per rule 18, paragraph 2(b)(i), of its rules of procedure.

¹⁴ As per rule 18, paragraph 2(b)(ii), of its rules of procedure.

- (c) two developed country Parties have not submitted mandatory information on financial, technology transfer and capacity-building support provided and mobilized under Article 13, paragraph 9, and Article 9, paragraph 7, of the Paris Agreement.^{15, 16}

25. The Committee decided to initiate consideration of issues with respect to the Parties referred to in paragraph 24(a–c) above pursuant to paragraph 22(a)(ii) of the modalities and procedures and rule 18, paragraph 2(b), of its rules of procedure.
26. The Committee noted that the group of Parties that has submitted information on financial, technology development and transfer and capacity-building support provided and mobilized in their BTRs is not limited to Parties that are obliged to provide financial resources in continuation of their existing obligations under the Convention.
27. The Committee will notify the Parties concerned referred to in paragraphs 16 and 24–25 above in accordance with rule 20 of the rules of procedure.

IV. Agenda item 4: Dates and duration of the fourteenth meeting of the Committee.

28. The Committee agreed to convene its 14th meeting from 15 to 18 July 2025, in Bonn, Germany, as a four day-meeting in hybrid format.

V. Agenda item 5: Budgetary and financial matters

29. The Committee took note of the information presented by the secretariat on its funding for the biennium 2024–2025.
30. The secretariat recalled that at its 12th meeting, the Committee agreed to hold three meetings in 2025, subject to the availability of financial resources.¹⁷ The secretariat confirmed the availability of financial resources to hold three meetings of the Committee in 2025.

VI. Agenda item 6: Other matters

31. The Committee considered the planning of its activities for the rest of the year, in particular planning for the third meeting in 2025.¹⁸ The Committee noted the options presented by the secretariat and expressed its preference to hold its 15th meeting from 29 September to 2 October 2025. The Committee requested the secretariat to explore the possibility of requesting an extension of the deadline for the official translation of the Committee's annual report to the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement into the six official languages of the United Nations.

¹⁵ As per rule 18, paragraph 2(b)(iii), of its rules of procedure.

¹⁶ The total number of Parties that have not submitted one or more of the mandatory reports and information listed in rule 18, paragraphs 2(b)(i–iii), of the rules of procedure is 37 Parties.

¹⁷ Report on the 12th meeting ([PAICC/2024/M12/3](#), paras. 27 and 33); fifth (2024) PAICC annual report ([FCCC/PA/CMA/2024/7](#), para. 32).

¹⁸ See paragraph 30 above.

VII. Agenda item 7: Adoption of the report on the thirteenth meeting of the Committee

32. The Committee adopted this report on 4 April 2025.

VIII. Agenda item 8: Closure of the meeting

33. After thanking the members and alternate members of the Committee for their participation and the secretariat for its support and dedication, the Co-Chairs closed the meeting.

Annex – Agenda as adopted

1. Opening of the meeting
2. Adoption of the agenda and organization of work
3. Information from the secretariat in relation to the submission of reports and communications from Parties to guide the Committee in its functions in accordance with its rules of procedure
4. Dates and duration of the fourteenth meeting of the Committee
5. Budgetary and financial matters
6. Other matters
7. Adoption of the report on the thirteenth meeting of the Committee
8. Closure of the meeting