Summary of Reflections Expressed by Parties During Consultations on the Proposed Cover Decision

13 November 2026

This informal note is intended as a high-level reflection of Parties' views expressed in informal Presidency Consultations on 10 and 11 November. It is prepared by the COP31 Presidency to support discussion among Parties, without prejudice to further views Parties may provide on all aspects of the proposed cover decision.

It is not intended to reflect consensus, nor the strength or prevalence of views expressed. Some issues were referred to by a number of Parties, while others were referred to by only a few Parties. Parties have expressed a range of views around which issues should or should not be included in the proposed cover decision.

Comments on process and overall considerations

- Party-driven, consensus-based, focused, concise, add value, transparent, no surprises, non-punitive, non-prescriptive, respectful of national circumstances; not re-reopen, undermine, prejudge or duplicate other negotiations; avoid prescription of a single pathway.
- Balanced, guided by principles and provisions of Convention and Paris Agreement, legally correct language, distinction between action agenda, declarations and negotiations, consensus required for negotiated outcomes, balance across issues, including level of detail
- Consider relevant governing body for adoption (CMA, COP, CMP).
- Value in sending signals, provide policy direction not instruction, support national approaches, should not have top-down targets, should not target specific sectors or energy sources, technology neutral, should not have grey literature, should not put additional pressure on budgets.

Comments relating to progress, developments and important context

- Commitment to multilateralism, affirm Paris Agreement, reaffirm principles and provisions of Convention and Paris Agreement, including equity and common but differentiated responsibilities and respective capabilities, in the light of different national circumstances.
- Progress on submission of NDCs, BTRs and NAPs, urge remaining submissions, near universal uptake in adaptation planning, Paris Enhance Transparency Framework in full operation, progress on climate finance, progress on Paris Agreement goals, including temperature goal.
- Acknowledge historic responsibilities for emissions, consideration of how we got here, insufficient action and finance from developed countries.

Comments relating to impacts, challenges, opportunities

- Respond to 1.5 overshoot, limit magnitude and duration, every increment matters, still able to return, return as soon as possible, remains right goal, minimize peak, understand scientific implications of overshoot.
- Affirm resolve to respond to overshoot and gaps, by closing gaps, pursuing rapid, deep and sustained emissions reductions, improve resilience, respond to increasing impacts and loss and damage, scale up means of implementation.
- Overachievement of NDCs. Submit 1.5 aligned NDCs. Developed countries to take lead including achieving net-zero by an earlier timeframe than developing countries and achieve net-negative.

- Intensifying, catastrophic climate impacts, urgency of action. Floods, glacial collapse, drought, water scarcity, impacts to mountains, ocean, cryosphere, drought, desertification.
- Dedicated mountains work program on finance and capacity building gaps relating to mountains, respond to the widespread and cumulative impacts of climate change on mountainous regions, while strengthening scientific understanding of these impacts, including glacial retreat, recognizing the particular vulnerability and fragility of mountain ecosystems and taking into account adaptation limits.
- Gaps in mitigation, adaptation, loss and damage, finance and means of implementation, adaptation finance, climate observation and data.
- Challenges in means of implementation, cost of capital, access to finance, need for predictable, grant-based, adequate, concessional finance.
- Finance pledges are not being met, public finance diverted to other places, need to significantly ramp up adaptation finance; concern with past replenishments for GEF and GCF; insufficient funding and pledge conversion of FRLD, funding for LDCF and Adaptation Fund.
- Benefits, economic opportunities of energy transition and climate action, links to energy security, accessibility, affordability, rapidly declining cost and maturing of technology.
- Recognize current global challenges around energy security and dependency, role for improving competitiveness, innovation, access, and affordability.

Comments relating to accelerating implementation, including through concrete solutions, means of implementation and international cooperation

Concrete solutions

- Strengthening and expanding deployment of early warning systems, end-to-end multi-hazard systems.
- Increase electrification globally to 35 percent by 2035, accelerate renewables, energy efficiency, grids and storage, and related finance and investment, and means of implementation, clean sources, support energy security, not impose single pathway, recognize different pathways, national circumstances, starting points and development needs.
- Addressing short lived climate pollutants such as methane, in specific areas such as monitoring, venting and flaring, repair, waste; phasing out, near-zero intensity, acting in context of overshoot; deployment of technologies and practices that support food systems.
- Recognize ocean-based solutions and opportunities.
- Important role of nature-based solutions and forests.
- Accelerating research, development and deployment of CCUS and CDR, needed to return from overshoot, safeguards.
- Welcome Belem 1.5 report, next steps.
- Ongoing implementation of GST, paragraphs 28 and 29, transition away from fossil fuels in energy systems, phase out of inefficient fossil fuel subsidies.

Means of implementation

- Affirm commitment to, implementation of, and follow-through on NCQG, including tripling of outflows by 2030 and pursuing efforts to at least triple adaptation finance by 2035, accelerate delivery of 300bn goal and scale up climate finance to 1.3T.

- Provide follow up and confidence for pursuing efforts to triple adaptation finance, including on baseline, milestones, tracking progress toward delivery.
- Developed countries to deliver on their obligations under Article 9.1.
- Strengthen capacity building, access to technology and technology transfer.
- Need to, and ways to improve access to finance for developing countries including for SIDS and LDCs, simplifying access procedures and leaving no one behind.
- Importance of, and calls for, replenishment of GCF, Adaptation Fund, LDCF, FRLD, substantial, new, predictable contributions, replenish GCF consistent with tripling outflows by 2035.
- Pre-arranged finance, debt clauses and concessional finance. Scaling non-debt instruments, especially for SIDS and LDCs, without leaving any country behind
- Common climate finance accounting framework, time-bound plan or pathway for tripling of adaptation finance, burden sharing.

International cooperation

- Welcome BRIDGE initiative from Presidency.
- Welcome Presidency Action Agenda initiatives, aspirations, strengthen action agenda, build on organization of GCAA with six thematic axes introduced at COP30, recognize the importance of year-on year continuity, better track action being undertaken, ask for annual report, while preserving the voluntary nature of initiatives.
- Welcome Global Implementation Accelerator, collaboration with action agenda, non-parties.
- Strengthen ocean-climate dialogue, integrating ocean in existing UNFCCC work.
- Role and voice of children, youth and Indigenous peoples.
- Reflect on role of trade, concerns relating to unilateral climate trade measures, time-bound phase out of such measures, reaffirm Article 3.5 of Convention.
- Acknowledge value of cooperation under Article 6.
- Third commitment period of the Kyoto Protocol.
- Welcome/recognize ICJ Advisory Opinion on climate change.
- Recognize central role of best available science and the IPCC for UNFCCC, IPCC is the most comprehensive assessment, importance of IPCC for GST, request all IPCC AR7 working group reports to be completed in time for GST2.
- Welcome launch of GST2 as a comprehensive and inclusive process.
- Welcome COP30 Presidency Roadmaps on TAFF and Forests, forward work.
- Recognize synergies across biodiversity, deserts, land, reduce duplication and promote integration across conventions.
- Reflect on ways to continue to strengthen and improve UNFCCC, while safeguarding party ownership, necessary inputs to reflect on next steps, gaps in UNFCCC budget, forward work.