

PRESIDENT's TEXTUAL PROPOSAL

Ministerial consultations on

Further guidance in relation to the mitigation section of decision 1/CP.21 on: (a) Features of nationally determined contributions, as specified in paragraph 26; (b) Information to facilitate clarity, transparency and understanding of nationally determined contributions, as specified in paragraph 28; (c) Accounting for Parties' nationally determined contributions, as specified in paragraph 31

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[The Conference of the Parties [serving as the meeting of the Parties to the Paris Agreement],

Recalling relevant Articles of the Paris Agreement, including Articles 3 and 4,

Also recalling decision 1/CP.21, paragraphs 26, 28 and 31,

Further recalling that, in accordance with Article 4, paragraph 5, support shall be provided to developing country Parties for the implementation of Article 4, in accordance with Articles 9, 10 and 11,

Recognizing that developing countries have different starting points, capacities and national circumstances and highlighting the importance of capacity-building support for the preparation and communication of their nationally determined contributions;

1. *Recalls* that the least developed countries and small island developing States may prepare and communicate strategies, plans and actions for low greenhouse gas emission development reflecting their special circumstances in accordance with Article 4, paragraph 6, of the Paris Agreement;

2. *Reaffirms and underscores* that support shall continue to be provided to developing country Parties for implementation of Article 4¹ of the Paris Agreement including in preparing, communicating, and accounting for their nationally determined contributions to enhance the capacity of developing country Parties, in accordance with Article 4, paragraph 5, of the Paris Agreement;

3. *Encourages* the relevant operating entities of the Financial Mechanism and constituted bodies under the Convention serving the Paris Agreement to continue to provide support for capacity building referred to in paragraph 2 above, within their mandates;

4. *Invites* other organizations in a position to do so to provide support for capacity building referred to in the paragraph 2 above;

Features of nationally determined contributions, as specified in paragraph 26

5. *Notes* that features of nationally determined contributions are outlined in the relevant provisions of the Paris Agreement;

6. *Decides* to continue its consideration of further guidance on features of nationally determined contributions at its fifth session (November 2022);

Information to facilitate clarity, transparency and understanding of nationally determined contributions, as specified in paragraph 28

7. *Recalls* Article 4, paragraph 4, of the Paris Agreement, which provides that developed country Parties should continue taking the lead by undertaking economy-wide absolute emission reduction targets; developing country Parties should continue enhancing their mitigation efforts, and are encouraged to move over time towards economy-wide emission reduction or limitation targets in the light of different national circumstances;

8. *Also recalls* Article 4, paragraph 8, of the Paris Agreement, which provides that in communicating their nationally determined contributions, all Parties shall provide the information necessary for clarity, transparency and understanding in accordance with

¹ This doesn't prejudge other negotiating issues on this guidance' on paragraph 2

decision 1/CP.21 and any relevant decisions of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement;

9. *Further recalls* decision 1/CP.21, paragraph 27, by which the Conference of the Parties agreed that the information to be provided by Parties communicating their nationally determined contributions, in order to facilitate clarity, transparency and understanding, may include, as appropriate, inter alia, quantifiable information on the reference point (including, as appropriate, a base year), time frames and/or periods for implementation, scope and coverage, planning processes, assumptions and methodological approaches, including those for estimating and accounting for anthropogenic greenhouse gas emissions and, as appropriate, removals, and how the Party considers that its nationally determined contribution is fair and ambitious, in the light of its national circumstances, and how it contributes towards achieving the objective of the Convention as set out in its Article 2;

10. *Decides* that in communicating its nationally determined contribution, each [developed country] Party [shall provide][may include, as appropriate, inter alia,][and each developing country Party [shall provide][may include, as appropriate, inter alia,] over time] the information [contained in annex X][in paragraph X below] as applicable to its nationally determined contribution;

{Note: depending on what Parties ultimately decide, the following (marked) sections would/could either remain a part of the decision (paragraph X) or be moved to an annex (annex x)}

[Paragraph X][Annex X] The information includes:

a. Quantifiable information on the reference point (including, as appropriate, a base year):

- i. Reference year(s), base year(s), reference period(s) or other starting point(s);
- ii. Quantifiable information on the reference indicators, their values in the reference year(s), base year(s), reference period(s) or other starting point(s), and, as applicable, in the target year;
- iii. For strategies, plans and actions, referred to in Article 4, paragraph 6, of the Paris Agreement, or policies and measures components of nationally determined contribution where point ii) above is not applicable, Parties to provide other relevant information.
- iv. [Mitigation contribution relative to the reference indicator, expressed numerically, e.g. in percentage or amount of reduction.];
- v. Information on sources of data used in quantifying the reference point(s);
- vi. Information on the circumstances under which the Party may update the values of reference indicators, where those values relate to projected emissions or removals;

b. Time frames and/or periods for implementation:

- i. Time frame and/or period for implementation, including start and end date, consistent with any further relevant decision adopted by the CMA {common time frames};
- ii. Whether the target is a single-year or a multi-year target, as applicable;

c. Scope and coverage:

- i. General description of the target;
- ii. Sectors, gases, categories and pools covered by the nationally determined contribution, including, as applicable, consistent with IPCC Guidelines;
- iii. How the Party has taken into consideration paragraphs 31(c) and (d) in decision 1/CP.21;
- iv. Whether the nationally determined contribution also includes adaptation and/or support;
- v. Mitigation co-benefits resulting from Parties’ adaptation actions and/or economic diversification plans, including a description of the specific projects, measures and initiatives of Parties’ adaptation actions and/or economic diversification plans;

d. Planning processes:

- i. Information on the planning processes the Party undertook to prepare its nationally determined contribution, and, if available, on the Party’s implementation plans, including, as appropriate:
 - a. Domestic institutional arrangements, public participation and engagement with local communities and Indigenous peoples, in a gender responsive manner;
 - b. Contextual matters, including, inter alia, as appropriate:
 - i. National circumstances, such as geography, climate, economy, sustainable development and poverty eradication;
 - ii. Best practices and experience, related to the preparation of the nationally determined contribution; and,

- iii. Other contextual aspirations and priorities that Parties acknowledged when joining the Paris Agreement;
 - ii. Specific information applicable to Parties, including regional economic integration organizations and their member states, that have reached an agreement to act jointly under Article 4, paragraph 2, of the Paris Agreement, including the Parties that agreed to act jointly and the terms of such an agreement, in accordance with Article 4, paragraphs 16 – 18, of the Paris Agreement;
 - iii. How the Party’s preparation of its nationally determined contribution has been informed by the outcomes of the global stocktake, in accordance with Article 4, paragraph 9, of the Paris Agreement;
 - iv. Each Party with a nationally determined contribution under Article 4 of the Paris Agreement that consists of adaptation actions and/or economic diversification plans resulting in mitigation co-benefits consistent with Article 4, paragraph 7, of the Paris Agreement to submit information on how the economic and social consequences of response measures have been considered in developing the nationally determined contribution;
- e. **Assumptions and methodological approaches, including those for estimating and accounting for anthropogenic greenhouse gas emissions and, as appropriate, removals:**
 - i. Assumptions and methodological approaches used for the accounting for anthropogenic greenhouse gas emissions and removals corresponding to the Party’s nationally determined contribution, consistent with decision 1/CP.21, paragraph 31, and accounting guidance adopted by the CMA;
 - ii. Assumptions and methodological approaches used for accounting for implementation of policies and measures or strategies nationally determined contribution;
 - iii. If applicable, information on how the Party will take into account existing methods and guidance under the Convention to account for anthropogenic emissions and removals, in accordance with Article 4, paragraph 14, of the Paris Agreement, as appropriate;
 - iv. IPCC methodologies and metrics for estimating anthropogenic greenhouse gas emissions and removals;
 - v. Sector-, category- or activity-specific assumptions, methodologies and approaches consistent with IPCC guidance as appropriate, including, as applicable:
 - a. Approach to addressing emissions and subsequent removals from natural disturbances on managed lands;
 - b. Approach used for harvested wood products;
 - c. How the effects of age class structure in forests are addressed;
 - vi. Other assumptions and methodological approaches for understanding the nationally determined contributions and, if applicable, estimating corresponding emissions and removals, including:
 - a. How the reference indicators, baseline(s) and/or reference level(s), including, where applicable, sector-, category- or activity-specific reference levels, are constructed, including, for example, key parameters, assumptions, definitions, methodologies, data sources and models used;
 - b. For Parties with nationally determined contributions that contain non-GHG components, provide information on assumptions and methodological approaches used for those components, as applicable;
 - c. For climate forcers included in the nationally determined contributions that are not covered by IPCC Guidelines, information on how these climate forcers are estimated;
 - d. Further technical information, as necessary;
 - vii. [The intention to use voluntary cooperation under Article 6 of the Paris Agreement, if applicable; {pending discussions on Article 6}]
- f. **How the Party considers that its nationally determined contribution is fair and ambitious, in the light of its national circumstances:**
 - i. How the Party considers that its nationally determined contribution is fair and ambitious, in the light of its national circumstances;
 - ii. [Fairness considerations of efforts such as approaches and concepts that the Party has used to operationalize equity and fairness considerations;]
 - iii. How the Party has addressed Article 4, paragraph 3, of the Paris Agreement;
 - iv. How the Party has addressed Article 4, paragraph 4, of the Paris Agreement;
 - v. How the Party has addressed Article 4, paragraph 6, of the Paris Agreement;
 - vi. Features of geography, climate and economy, if relevant;
- g. **How the nationally determined contribution contributes towards achieving the objective of the Convention as set out in its Article 2:**

- i. How the nationally determined contribution contributes towards achieving the objective of the Convention as set out in its Article 2;
 - ii. How the nationally determined contribution contributes towards Article 2, paragraph 1(a), and Article 4, paragraph 1, of the Paris Agreement;
- h. [Information on adaptation:**
- i. If a Party included an adaptation communication as a component of its NDC: follow the guidance being developed under APA agenda item 4;
 - ii. NDC guidance for adaptation actions and/or economic diversification plans resulting in mitigation co-benefits and additional specific information on Parties' adaptation actions and/or economic diversification plans that result in mitigation co-benefits;
 - iii. For Parties that are communicating nationally determined actions and strategies pursuant to Article 4, paragraph 7, of the Paris Agreement designed to yield co-benefits as well as build resilience of socioeconomic and ecological systems, including through economic diversification and sustainable management of natural resources, information on:
 - a. Adaptation plans that also yield mitigation co-benefits, which may cover but are not limited to key sectors such as energy resources, water resources, coastal resources, human settlements and urban planning, agriculture and forestry;
 - b. Economic diversification actions, which may cover but are not limited to sectors such as manufacturing and industry, energy and mining, transport and communication, construction, tourism, real estate, agriculture and fisheries.
 - iv. The adaptation component of the NDC, both on actions and support provided and needed, as appropriate, in accordance with Articles 7, 9, 10 and 11 of the Paris Agreement;
 - v. Relevant information as set out in paragraph 27 of decision 1/CP.21 and information related to the adaptation communication referred to in Articles 7.10 and 7.11 of the Paris Agreement, taking into account the outcome of APA agenda item 4;
 - vi. Adaptation efforts and needs in the NDC, if applicable;
 - vii. General information of NDCs, if applicable, and the outcome of APA agenda item 4.]
- i. [Information on support**
- i. For Developed country Parties: indicative quantitative and qualitative information on the provision and mobilization of support in accordance with Article 9, paragraph 5, of the Paris Agreement and its related guidance:
 - a. and Article 3, Article 4, paragraphs 5 and 8, Article 10 and Article 11 of the Paris Agreement and paragraphs 27 and 55 of decision 1/CP.21; and
 - b. taking into account relevant information requirements as set out in decision 19/CP.18.
 - ii. Other Parties are encouraged to provide or continue to provide such information voluntarily;
 - iii. For Developing country Parties: information on how enhanced support will allow for higher ambition in their efforts;
 - iv. For Developing country Parties: information on finance, technology and capacity-building support needed related to implementation of their NDCs.]
- j. [Information on finance**
- i. For Developed country Parties: quantified information on provision of finance support in their NDCs, including the following information: base year; period for implementation; quantitative amount in the following two years and five years; sources, including ratio between public and other resources; delivery channels; areas and priorities of support; relevant assumptions and methodologies for accounting the financial resources, and estimating public finance, identifying resources mobilized by public interventions and other policies and attributing private investment; fairness and ambition, why such financial resources are considered new and additional and how such financial support will assist developing country Parties to implement their NDCs; actions to make available the public finance, policies to attract finance flows from other resources and the causality between public interventions and mobilized investments.
 - ii. Other Parties are encouraged to provide or continue to provide such information voluntarily;
 - iii. For Developing country Parties: information on finance support needed in relation to implementing their NDCs.]
- k. [Information on technology**
- i. For Developed country Parties: quantifiable information on provision of technology development and transfer support in their NDCs, including the following information: types of support; base year; period for implementation; relevant amount of financial resources to be provided; delivery channels; areas and priorities of support; plans and policies to encourage the participation of business and research institutes; measures on incentivizing

- innovation, promoting international collaboration on research and development, demonstration and deployment and facilitation of the access to technologies and address barriers to their transfer to developing countries; programmes and projects to be conducted by public agencies; relevant methodologies and assumptions on estimating their support; fairness and ambition, including how such support will assist developing country Parties to implement their NDCs and increase their access to climate-related technologies.
- ii. Other Parties are encouraged to provide or continue to provide such information voluntarily;
 - iii. For Developing country Parties: information on technology development and transfer support needed in relation to implementing their NDCs.]
- l. [Information on capacity-building**
- i. For Developed country Parties: information on provision of capacity-building support in their NDCs, including the following information: types of support; base year; period for implementation; relevant amount of financial resources to be provided; delivery channels; areas and priorities of support; policies, programmes and projects of capacity-building; relevant methodologies and assumptions on estimating their support; how such support will assist developing countries to strengthen their capacities on combating climate change;
 - ii. Other Parties are encouraged to provide or continue to provide such information voluntarily;
 - iii. For Developing country Parties: information on capacity-building support needed in relation to implementing their NDCs.]
- m. [Information on support needs/received**
- i. For Developing country Parties: information on the costs and barriers on implementing their NDCs and needs on finance, technology and capacity-building support;]
- n. Placeholder for 4.7 paragraph, subject to final structure of decision;**
- o. Other information to facilitate the clarity, transparency and understanding of nationally determined contributions, as appropriate and applicable;**

11. *Recognizes* that each Party with a nationally determined contribution under Article 4 of the Paris Agreement that consists of mitigation co-benefits resulting from Parties’ adaptation actions and/or economic diversification plans consistent with Article 4, paragraph 7, of the Paris Agreement shall provide the information referred to in [annex X][paragraph X above] as applicable to its nationally determined contribution, as it relates to such mitigation co-benefits;

12. *Decides* that the information to facilitate clarity, transparency and understanding of nationally determined contributions [contained in annex X][in paragraph X above] shall be communicated by Parties [when communicating or updating their nationally determined contribution by 2020][with their second and subsequent nationally determined contributions, and that Parties may elect to apply this guidance in relation to their first nationally determined contribution, including when communicating or updating it by 2020];

13. [*Also decides* to initiate the review of and, if necessary, revise the information to facilitate clarity, transparency and understanding of nationally determined contributions [contained in annex X][in paragraph X above] at its sixth session (2023) with a view to adopting a decision on the matter at its seventh session (2024);]

Accounting for Parties’ nationally determined contributions, as specified in paragraph 31

14. *Recalls* Article 4, paragraph 13, of the Paris Agreement, which provides that Parties shall account for their nationally determined contributions, and that, in accounting for anthropogenic emissions and removals corresponding to their nationally determined contributions, Parties shall promote environmental integrity, transparency, accuracy, completeness, comparability and consistency, and ensure the avoidance of double counting, in accordance with guidance adopted by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement;

15. *Also recalls* decision 1/CP.21, paragraph 31, in which the Ad Hoc Working Group on the Paris Agreement was requested to elaborate, drawing on approaches established under the Convention and its related legal instruments as appropriate, guidance for accounting for Parties’ nationally determined contributions, as referred to in Article 4, paragraph 13, of the Paris Agreement, for consideration and adoption by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at its first session, which ensures that:

(a) Parties account for anthropogenic emissions and removals in accordance with methodologies and common metrics assessed by the Intergovernmental Panel on Climate Change and adopted by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement;

(b) Parties ensure methodological consistency, including on baselines, between the communication and implementation of nationally determined contributions;

(c) Parties strive to include all categories of anthropogenic emissions or removals in their nationally determined contributions and, once a source, sink or activity is included, continue to include it;

(d) Parties shall provide an explanation of why any categories of anthropogenic emissions or removals are excluded;

16. *Decides* that, in accounting for anthropogenic emissions and removals corresponding to their nationally determined contributions under Article 4, paragraph 13, of the Paris Agreement, [developed country] Parties [shall][[and each developing country Party] should] apply the guidance for accounting for Parties’ nationally determined contributions [contained in annex Y][in this paragraph:];

{Note: depending on what Parties ultimately decide, the following (marked) sections would/could either remain a part of the decision (paragraph 16) or be moved to an annex (annex Y)}

a. Accounting for anthropogenic emissions and removals in accordance with methodologies and common metrics assessed by the Intergovernmental Panel on Climate Change and adopted by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement:

- i. Parties account for anthropogenic emissions and removals in accordance with methodologies and common metrics assessed by the Intergovernmental Panel on Climate Change and agreed by the CMA *{cross-reference to APA 5 CMA decision - IPCC guidelines and metrics used in reporting, pending discussions in APA5}*;
- ii. Parties whose nationally determined contribution cannot be accounted for using methodologies covered by the IPCC guidelines, provide information on their own methodology used, including for nationally determined contributions pursuant to Article 4, paragraph 6 of the Paris Agreement, if applicable;
- iii. Parties that draw on existing methods and guidance established under the Convention and its related legal instruments, as appropriate, provide information on how they have done so;
- iv. Parties that decide to address emissions and subsequent removals from natural disturbances on managed lands, provide detailed information on the approach used and how it is consistent with relevant IPCC guidance, as appropriate, or indicate the relevant section of the national greenhouse gas inventory report containing that information;
- v. Parties that account for emissions and removals from the harvested wood products pool, provide detailed information on which IPCC approach has been used to estimate emissions and removals;
- vi. Parties that address the effects of age-class structure in forests, provide detailed information on the approach used and how this is consistent with relevant IPCC guidance, as appropriate;

b. Ensuring methodological consistency, including on baselines, between the communication and implementation of nationally determined contributions:

- i. Parties maintain consistency in scope and coverage, definitions, data sources, metrics, assumptions and methodological approaches;
- ii. Any greenhouse gas data and estimation methodologies used for accounting should be consistent with the Party’s greenhouse gas inventories, pursuant to Article 13, paragraph 7(a), of the Paris Agreement, if applicable;
- iii. Parties strive to avoid overestimating or underestimating projected emissions and removals used for accounting;

- iv. Parties that apply technical changes to update reference points, reference levels or projections, the changes should reflect either:
 - a. Changes in the Parties' inventory, or
 - b. Improvements in accuracy that maintain methodological consistency;
- v. Parties transparently report any methodological changes and technical updates made during the implementation of a nationally determined contribution;

c. Striving to include all categories of anthropogenic emissions or removals in the nationally determined contributions and, once a source, sink or activity is included, continue to include it:

- i. Parties account for all categories of anthropogenic emissions and removals corresponding to their nationally determined contributions;
- ii. Parties strive to include all categories of anthropogenic emissions and removals in their nationally determined contributions, and, once a source, sink or activity is included, continue to include it;

d. Providing an explanation of why any categories of anthropogenic emissions or removals are excluded:

- i. Parties explain why any categories of anthropogenic emissions or removals are excluded;

e. *[Accounting for adaptation*

- i. Parties account for relevant adaptation targets in their nationally determined contributions consistently with the guidance adopted by the CMA under its agenda item 4 *{adaptation}* and the Adaptation Committee, as appropriate;]

f. *[Accounting for Support*

- i. Developed country Parties account for contributions to the provision of support in their nationally determined contributions, as appropriate, in accordance with Article 4, paragraphs 5 and 13, and Article 9, paragraphs 7, 10 and 11, of the Paris Agreement, and the modalities for the accounting of financial resources provided and mobilized through public interventions developed under the Subsidiary Body for Scientific and Technological advice in accordance with paragraph 57 of decision 1/CP.21 and adopted by the CMA;
- ii. Developed country Parties account for contributions to technology development and transfer and capacity-building in their nationally determined contributions with a view to clarifying the definition and scope of technology development and transfer and capacity-building support, developing the appropriate methodologies to count and calculate the scale and possible effects of such support and avoiding double counting in their nationally determined contributions, as appropriate;
- iii. Developing country Parties are encouraged to use clear, concise and transparent methodologies or approaches to explain the costs, barriers and support needed related to their nationally determined contributions;]

g. Placeholder for 4.7 paragraph, subject to final structure of decision.

17. *Recalling decision 1/CP.21, paragraph 32* which provides that Parties shall apply the guidance for accounting for Parties' nationally determined contributions to the second and subsequent nationally determined contributions and that Parties may elect to apply such guidance to their first nationally determined contribution;

18. *[Decides that, each Party participating in voluntary cooperation as referred to in Article 6 of the Paris Agreement, {pending discussions on Article 6}*

(a) shall apply the guidance for accounting for nationally determined contributions [contained in annex Y][referred to in paragraph 16(a–g) above], including for its first nationally determined contribution, if participating in voluntary cooperation during its first nationally determined contribution;

(b) shall promote environmental integrity and ensure that double counting is avoided on the basis of a corresponding adjustments to the level of emissions by sources and

removals by sinks corresponding to their nationally determined contribution [in the structured summary {pending discussions on Article 13}], consistent with the relevant decisions adopted by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement on article 6 of the Paris Agreement;]

19. [Decides that, where a Party authorizes the transfer of a mitigation outcome for a purpose other than towards a nationally determined contribution, the Party shall ensure that double counting is avoided on the basis of a corresponding adjustment to the level of emissions by sources and removals by sinks corresponding to its nationally determined contribution consistent with the relevant decisions adopted by the CMA on Article 6 {pending discussions on Article 6}];

20. *Recognizes* that each Party with a nationally determined contribution under Article 4 of the Paris Agreement that consists of mitigation co-benefits resulting from Parties’ adaptation actions and/or economic diversification plans consistent with Article 4, paragraph 7, of the Paris Agreement shall follow the guidance [contained in annex Y][in paragraph 16(a-g) above], as it relates to such mitigation co-benefits;

21. *Further decides* that Parties shall account for their nationally determined contributions in their biennial transparency reports [, including through a structured summary {pending discussions on Article 13}], consistently with the guidance provided pursuant to Article 13, paragraph 7(b) of the Paris Agreement {pending discussions on Article 13} and any relevant guidance adopted by the CMA;

22. *Decides* to initiate the review of and, if necessary, update the guidance for accounting for Parties’ nationally determined contributions [contained in annex Y][referred to in paragraph 16(a–g) above] at its sixth session (2023) with a view to adopting a decision on the matter at its seventh session (2024).]