

DRAFT TEXT

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1/CMA.3

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Draft CMA decision proposed by the President

The Conference of the Parties serving as the meeting of the Parties to the Paris Agreement,

Recalling Article 2 of the Paris Agreement,

Noting decision 1/CP.26,

Recognizing the role of multilateralism in addressing climate change and promoting regional and international cooperation in order to strengthen climate action in the context of sustainable development and efforts to eradicate poverty,

Acknowledging the devastating impacts of the coronavirus disease 2019 pandemic and the importance of ensuring a sustainable, resilient and inclusive global recovery, showing solidarity particularly with developing country Parties,

Also acknowledging that climate change is a common concern of humankind, Parties should, when taking action to address climate change, respect, promote and consider their respective obligations on human rights, the right to health, the rights of indigenous peoples, local communities, migrants, children, persons with disabilities and people in vulnerable situations and the right to development, as well as gender equality, empowerment of women and intergenerational equity,

Noting the importance of ensuring the integrity of all ecosystems, including in forests, the ocean and the cryosphere, and the protection of biodiversity, recognized by some cultures as Mother Earth, and *also noting* the importance for some of the concept of 'climate justice', when taking action to address climate change,

Expressing appreciation to the Heads of State and Government who participated in the World Leaders Summit in Glasgow and for the increased targets and actions announced and the commitments made to work together and with non-Party stakeholders to accelerate sectoral action by 2030,

Recognizing the important role of indigenous peoples, local communities and civil society, including youth and children, in addressing and responding to climate change, and *highlighting* the urgent need for multilevel and cooperative action,

I. Science and urgency

1. *Recognizes* the importance of the best available science for effective climate action and policymaking;
2. *Welcomes* the contribution of Working Group I to the Intergovernmental Panel on Climate Change Sixth Assessment Report¹ and the recent global and regional reports on the state of the climate from the World Meteorological Organization, and *invites* the Intergovernmental Panel on Climate Change to present its forthcoming reports to the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at its fourth session;

¹ Intergovernmental Panel on Climate Change. 2021. *Climate Change 2021: The Physical Science Basis. Contribution of Working Group I to the Sixth Assessment Report of the Intergovernmental Panel on Climate Change*. V Masson-Delmotte, P Zhai, A Pirani, et al. (eds.). Cambridge: Cambridge University Press. Available at <https://www.ipcc.ch/report/ar6/wg1/>.

3. *Expresses alarm and utmost concern* that human activities have caused around 1.1 °C of warming to date, that impacts are already being felt in every region, and that carbon budgets consistent with achieving the Paris Agreement temperature goal are now small and being rapidly depleted;
4. *Recalls* Article 2, paragraph 2, of the Paris Agreement, which provides that the Paris Agreement will be implemented to reflect equity and the principle of common but differentiated responsibilities and respective capabilities in the light of different national circumstances;
5. *Stresses* the urgency of enhancing ambition and action in relation to mitigation, adaptation and finance in this critical decade to address the gaps in the implementation of the goals of the Paris Agreement;

II. Adaptation

6. *Notes with serious concern* the findings from the contribution of Working Group I to the Intergovernmental Panel on Climate Change Sixth Assessment Report, including that climate and weather extremes and the adverse impacts on people and nature will continue to increase with every additional increment of rising temperatures;
7. *Emphasizes* the urgency of scaling up action and support, including finance, capacity-building and technology transfer, to enhance adaptive capacity, strengthen resilience and reduce vulnerability to climate change in line with the best available science, taking into account the priorities and needs of developing country Parties;
8. *Welcomes* the adaptation communications and national adaptation plans submitted to date, which enhance the understanding and implementation of adaptation actions and priorities;
9. *Urges* Parties to further integrate adaptation into local, national and regional planning;
10. *Requests* Parties that have not yet done so to submit their adaptation communications in accordance with decision 9/CMA.1 ahead of the fourth session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement so as to provide timely input to the global stocktake;
11. *Recognizes* the importance of the global goal on adaptation for the effective implementation of the Paris Agreement, and *welcomes* the launch of the comprehensive two-year XX work programme on the global goal on adaptation;
12. *Notes* that the implementation of the XX work programme will start immediately after the third session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement;
13. *Invites* the Intergovernmental Panel on Climate Change to present to the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at its fourth session the findings from the contribution of Working Group II to its Sixth Assessment Report, including those relevant to assessing adaptation needs, and *calls upon* the research community to further the understanding of global, regional and local impacts of climate change, response options and adaptation needs;

III. Adaptation finance

14. *Notes with concern* that the current provision of climate finance for adaptation remains insufficient to respond to worsening climate change impacts in developing country Parties;
15. *Urges* developed country Parties to urgently and significantly scale up their provision of climate finance, technology transfer and capacity-building for adaptation so as to respond to the needs of developing country Parties as part of a global effort, including for the formulation and implementation of national adaptation plans and adaptation communications;

16. *Recognizes* the importance of the adequacy and predictability of adaptation finance, including the value of the Adaptation Fund in delivering dedicated support for adaptation, and *invites* developed country Parties to consider multi-annual pledges;

17. *Welcomes* the recent pledges made by many developed country Parties to increase their provision of climate finance to support adaptation in developing country Parties in response to their growing needs, including contributions made to the Adaptation Fund and the Least Developed Countries Fund, which represent significant progress compared with previous efforts;

18. *Urges* developed country Parties to at least double their collective provision of climate finance for adaptation to developing country Parties from the current level by 2025 as a step towards achieving a balance between mitigation and adaptation in the provision of scaled-up financial resources, recalling Article 9, paragraph 4, of the Paris Agreement;

19. *Calls upon* multilateral development banks, other financial institutions and the private sector to enhance finance mobilization in order to deliver the scale of resources needed to achieve climate plans, particularly for adaptation, and *encourages* Parties to continue to explore innovative approaches and instruments for mobilizing finance for adaptation from private sources;

IV. Mitigation

20. *Reaffirms* the Paris Agreement temperature goal of holding the increase in the global average temperature to well below 2 °C above pre-industrial levels and pursuing efforts to limit the temperature increase to 1.5 °C above pre-industrial levels;

21. *Recognizes* that the impacts of climate change will be much lower at the temperature increase of 1.5 °C compared with 2 °C and *resolves* to pursue efforts to limit the temperature increase to 1.5 °C;

22. *Also recognizes* that limiting global warming to 1.5 °C requires rapid, deep and sustained reductions in global greenhouse gas emissions, including reducing global carbon dioxide emissions by 45 per cent by 2030 relative to the 2010 level and to net zero around mid-century, as well as deep reductions in non-carbon dioxide greenhouse gases;

23. *Further recognizes* that this requires accelerated action in this critical decade, on the basis of the best available scientific knowledge and equity, reflecting common but differentiated responsibilities and respective capabilities in the light of different national circumstances and in the context of sustainable development and efforts to eradicate poverty;

24. *Welcomes* efforts by Parties to communicate new or updated nationally determined contributions, and long-term low greenhouse gas emission development strategies and other actions that demonstrate progress towards achievement of the Paris Agreement temperature goal;

25. *Notes with serious concern* the findings of the synthesis report on nationally determined contributions under the Paris Agreement,² according to which the aggregate greenhouse gas emission level, taking into account implementation of all submitted nationally determined contributions, is estimated to be 13.7 per cent above the 2010 level in 2030;

26. *Emphasizes* the urgent need for Parties to increase their efforts to collectively reduce emissions through accelerated action and implementation of domestic mitigation measures in accordance with Article 4, paragraph 2, of the Paris Agreement;

27. *Decides* to establish a work programme to urgently scale up mitigation ambition and implementation in this critical decade, and *requests* the Subsidiary Body for Implementation and the Subsidiary Body for Scientific and Technological Advice to recommend a draft decision on this matter for consideration and adoption by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at its fourth session, avoiding duplication with the global stocktake;

² See FCCC/PA/CMA/2021/8/Rev.1 and https://unfccc.int/sites/default/files/resource/message_to_parties_and_observers_on_ndc_numbers.pdf

28. *Urges* Parties that have not yet communicated new or updated nationally determined contributions to do so as soon as possible in advance of the fourth session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement;
29. *Recalls* Articles 3 and 4, paragraphs 3, 4, 5 and 11, of the Paris Agreement and *requests* Parties to revisit and strengthen the 2030 targets in their nationally determined contributions as necessary to align with the Paris Agreement temperature goal by the end of 2022, taking into account different national circumstances;
30. *Also requests* the secretariat to update the synthesis report on nationally determined contributions under the Paris Agreement annually, to be made available to each session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement;
31. *Decides* to convene an annual high-level ministerial round table on pre-2030 ambition, beginning at the fourth session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement;
32. *Urges* Parties that have not yet done so to communicate, by the fourth session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement, long term low greenhouse gas emission development strategies referred to in Article 4, paragraph 19, of the Paris Agreement towards just transition to net zero emissions by or around mid-century, taking into account different national circumstances;
33. *Invites* Parties to update the strategies referred to in paragraph 32 above regularly, as appropriate, in line with the best available science;
34. *Requests* the secretariat to prepare a synthesis report on long-term low greenhouse gas emission development strategies referred to in Article 4, paragraph 19, of the Paris Agreement to be made available to the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at its fourth session;
35. *Notes* the importance of aligning nationally determined contributions with long-term low greenhouse gas emission development strategies;
36. *Calls upon* Parties to accelerate the development, deployment and dissemination of technologies and the adoption of policies for the transition towards low-emission energy systems, including by rapidly scaling up clean power generation and accelerating the phase-out of unabated coal power and of inefficient subsidies for fossil fuels;
37. *Invites* Parties to consider further actions to reduce by 2030 non-carbon dioxide greenhouse gas emissions, including methane;
38. *Emphasizes* the importance of protecting, conserving and restoring nature and ecosystems, including forests and other terrestrial and marine ecosystems, to achieve the Paris Agreement temperature goal by acting as sinks and reservoirs of greenhouse gases and protecting biodiversity, while ensuring social and environmental safeguards;
39. *Recognizes* that enhanced support for developing country Parties will allow for higher ambition in their actions;

V. Finance, technology transfer and capacity-building for mitigation and adaptation

40. *Urges* developed country Parties to provide enhanced support, including through financial resources, technology transfer and capacity-building, to assist developing country Parties with respect to both mitigation and adaptation, in continuation of their existing obligations under the Convention and the Paris Agreement, and *encourages* other Parties to provide or continue to provide such support voluntarily;
41. *Notes with concern* the growing needs of developing country Parties, in particular due to the increasing impacts of climate change and increased indebtedness as a consequence of the coronavirus disease 2019 pandemic;
42. *Welcomes* the first report on the determination of needs of developing country Parties related to implementing the Convention and the Paris Agreement³ and the fourth Biennial

³ See document FCCC/CP/2021/10/Add.2–FCCC/PA/CMA/2021/7/Add.2.

Assessment and Overview of Climate Finance Flows⁴ by the Standing Committee on Finance;

43. *Emphasizes* the need to mobilize climate finance from all sources to reach the level needed to achieve the goals of the Paris Agreement, including significantly increasing support for developing country Parties, beyond USD 100 billion per year;

44. *Notes with deep regret* that the goal of developed country Parties to mobilize jointly USD 100 billion per year by 2020 in the context of meaningful mitigation actions and transparency on implementation has not yet been met, and *welcomes* the increased pledges made by many developed country Parties and the *Climate Finance Delivery Plan: Meeting the US\$100 Billion Goal*⁵ and the collective actions contained therein;

45. *Calls upon* developed country Parties to provide greater clarity on their pledges referred to in paragraph 44 above through their next biennial communications under Article 9, paragraph 5, of the Paris Agreement;

46. *Urges* developed country Parties to fully deliver on the USD 100 billion goal urgently and through to 2025 and *emphasizes* the importance of transparency in the implementation of their pledges;

47. *Urges* the operating entities of the Financial Mechanism, multilateral development banks and other financial institutions to further scale up investments in climate action and *calls for* a continued increase in the scale and effectiveness of climate finance from all sources globally, including grants and other highly concessional forms of finance;

48. *Re-emphasizes* the need for scaled up financial resources to take into account the needs of those countries particularly vulnerable to the adverse effects of climate change, and in this regard encourages relevant multilateral institutions to consider how climate vulnerabilities should be reflected in the provision and mobilization of concessional financial resources and other forms of support, including Special Drawing Rights;

49. *Welcomes* the initiation of deliberations on a new collective quantified goal on climate finance [Placeholder: dependent on outcomes of CMA 8(e) New Collective Quantified Goal];

50. *Underscores* the importance of the deliberations referred to in paragraph 49 above being informed by the need to strengthen the global response to the threat of climate change in the context of sustainable development and efforts to eradicate poverty and to make finance flows consistent with a pathway towards low greenhouse gas emission and climate-resilient development taking into account the needs and priorities of developing countries and building on the work of the Standing Committee on Finance;

51. *Emphasizes* the challenges faced by many developing country Parties in accessing finance and *encourages* further efforts to enhance access to finance, including by the operating entities of the Financial Mechanism;

52. *Notes* the specific concerns raised with regard to eligibility and ability to access concessional forms of climate finance, and *re-emphasizes* the importance of the provision of scaled-up financial resources, taking into account the needs of developing country Parties that are particularly vulnerable to the adverse effects of climate change;

53. *Encourages* relevant providers of financial support to consider how vulnerability to the adverse effects of climate change could be reflected in the provision and mobilization of concessional financial resources and how they could simplify and enhance access to finance;

54. *Underscores* the urgency of enhancing understanding and action to make finance flows consistent with a pathway towards low greenhouse gas emissions and climate-resilient development in a transparent and inclusive manner in the context of sustainable development and poverty eradication;

55. *Calls upon* developed country Parties, multilateral development banks and other financial institutions to accelerate the alignment of their financing activities with the goals of the Paris Agreement;

⁴ See document FCCC/CP/2021/10/Add.1–FCCC/PA/CMA/2021/7/Add.1.

⁵ Available at <https://ukcop26.org/wp-content/uploads/2021/10/Climate-Finance-Delivery-Plan-1.pdf>.

56. *Acknowledges* the progress made on capacity-building, particularly in relation to enhancing the coherence and coordination of capacity-building activities towards the implementation of the Convention and the Paris Agreement;

57. *Recognizes* the need to continue supporting developing country Parties in identifying and addressing both current and emerging capacity-building gaps and needs, and to catalyse climate action and solutions to respond;

58. *Welcomes* the outcomes of the “COP26 Catalyst for Climate Action” and the strong commitments made by many Parties to take forward action on capacity-building;

59. *Also welcomes* the joint annual reports of the Technology Executive Committee and the Climate Technology Centre and Network for 2020 and 2021, and *invites* the two bodies to strengthen their collaboration;

60. *Emphasizes* the importance of strengthening cooperative action on technology development and transfer for the implementation of mitigation and adaptation action, including accelerating, encouraging and enabling innovation, and the importance of predictable, sustainable and adequate funding from diverse sources for the Technology Mechanism;

VI. Loss and damage

61. *Acknowledges* that climate change has already caused and will increasingly cause loss and damage and that, as temperatures rise, impacts from climate and weather extremes, as well as slow onset events, will pose an ever-greater social, economic and environmental threat;

62. *Also acknowledges* the important role of a broad range of stakeholders at the local, national and regional level, including indigenous peoples and local communities, in averting, minimizing and addressing loss and damage associated with the adverse effects of climate change;

63. *Reiterates* the urgency of scaling up action and support, including finance, technology transfer and capacity-building, for implementing approaches for averting, minimizing and addressing loss and damage associated with the adverse effects of climate change in developing country Parties that are particularly vulnerable to these effects;

64. *Urges* developed country Parties, the operating entities of the Financial Mechanism, United Nations entities and intergovernmental organizations and other bilateral and multilateral institutions, including non-governmental organizations and private sources, to provide enhanced and additional support for activities addressing loss and damage associated with the adverse effects of climate change;

65. *Recognizes* the importance of demand-driven technical assistance in building capacity to implement approaches to averting, minimizing and addressing loss and damage associated with the adverse effects of climate change;

66. *Welcomes* the further operationalization of the Santiago network for averting, minimizing and addressing loss and damage associated with the adverse effects of climate change, including the agreement on its functions and process for further developing its institutional arrangements;

67. *Decides* that the Santiago network will be supported by a technical assistance facility to provide financial support for technical assistance for the implementation of relevant approaches to avert, minimize, and address loss and damage associated with the adverse effects of climate change in developing countries through the Santiago network in support of the functions as set out in decisions -/CMA.3 and -/CP.26;

68. *Decides* that the modalities, funding arrangements, and possible elements for the terms of reference for the technical assistance facility, including potential hosts and its institutional arrangements be determined by the process set out in paragraph 10 of decisions -/CMA.3 and -/CP.26;

69. *Further decides* that the body providing secretarial services to facilitate work under the network to be determined in accordance with paragraph 10 of decisions -/CMA.3 and -/CP.26 will administer the technical assistance facility;

70. *Urges* developed country Parties to provide funds for the technical facility and for the operation of the Santiago network;

71. *Acknowledges* the importance of coherent action to respond to the scale of needs caused by the adverse impacts of climate change;

72. *Resolves* to strengthen partnerships between developing and developed countries, funds, technical agencies, civil society and communities to improve understanding of how responses to averting, minimizing and addressing loss and damage can be improved;

73. *Requests* the Subsidiary Body for Implementation to organize a workshop at the next session, drawing on the work of the Warsaw International Mechanism's expert group on action and support and submissions from Parties and stakeholders to examine ways in which the provision and efficiency of finance to avert, minimize and address loss and damage can be enhanced;

VII. Implementation

74. *Resolves* to move swiftly with the full implementation of the Paris Agreement;

75. *Welcomes* the start of the global stocktake, and *expresses* its determination for the process to be inclusive and align with Article 14 of the Paris Agreement and decision 19/CMA.1, taking into account paragraph 5 above;

76. *Encourages* the High-Level Champions to support the effective participation of non-Party stakeholders in the global stocktake;

77. [*Placeholder* - welcome completion of the Paris Rulebook];

78. *Urges* Parties to swiftly make the necessary preparations for ensuring timely reporting under the enhanced transparency framework in line with Article 13 of the Paris Agreement and the timelines set out in decision 18/CMA.1;

79. [*Placeholder* on support for enhanced transparency framework reporting requirements];

80. *Takes note* of the revised terms of reference of the Consultative Group of Experts, contained in the annex to decision -/CP.26;

81. *Recognizes* the need to take into consideration the concerns of Parties with economies most affected by the impacts of response measures, particularly developing country Parties, in line with Article 4, paragraph 15, of the Paris Agreement;

82. *Also recognizes* the need to ensure just transitions that promote sustainable development and eradication of poverty, and the creation of decent work and quality jobs, including through making financial flows consistent with a pathway towards low greenhouse gas emission and climate-resilient development, including through deployment and transfer of technology, and provision of support to developing country Parties;

VIII. Collaboration

83. *Notes* the urgent need to close the gaps in implementation towards the goals of the Paris Agreement and *invites* the Secretary General of the United Nations to convene world leaders in 2023 to consider ambition to 2030;

84. *Recognizes* the importance of international collaboration on innovative climate action, including technological advancement, across all actors of society, sectors and regions, in contributing to progress towards the goals of the Paris Agreement;

85. *Also recognizes* the important role of non-Party stakeholders, including civil society, indigenous peoples, local communities, youth, children and other stakeholders, in contributing to progress towards the goals of the Paris Agreement;

86. *Welcomes* the improvement of the Marrakech Partnership for Global Climate Action for enhancing ambition, the leadership and actions of the high-level champions, and the work of the secretariat on the Non-State Actor Zone for Climate Action platform to support accountability and track progress of voluntary initiatives;
87. *Also welcomes* the high-level communiqué⁶ on the regional climate weeks and *encourages* the continuation of regional climate weeks where Parties and non-Party stakeholders can strengthen their credible and durable response to climate change at the regional level;
88. *Urges* Parties to swiftly begin implementing the Glasgow work programme on Action for Climate Empowerment, respecting, promoting and considering their respective obligations on human rights, as well as gender equality and empowerment of women;
89. *Also urges* Parties and stakeholders to ensure meaningful youth participation and representation in multilateral, national and local decision-making processes, including under the Paris Agreement;
90. *Emphasizes* the important role of indigenous peoples' and local communities' culture and knowledge in effective action on climate change, and *urges* Parties to actively involve indigenous people and local communities in designing and implementing climate action;
91. *Expresses* its recognition of the important role the observer organizations play, including the nine non-governmental organization constituencies, in sharing their knowledge, and their calls to see ambitious action to meet the goals of the Paris Agreement and in collaborating with Parties to that end;
92. *Encourages* Parties to increase the full, meaningful and equal participation of women in climate action and to ensure gender-responsive implementation and means of implementation, which are vital for raising ambition and achieving climate goals;
93. *Takes note* of the estimated budgetary implications of the activities to be undertaken by the secretariat referred to in this decision;
94. *Requests* that the actions of the secretariat called for in this decision be undertaken subject to the availability of financial resources.
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⁶ Available at <https://unfccc.int/regional-climate-weeks/rcw-2021-cop26-communique>.