United Nations
Framework Convention on
Climate Change

Work of the LEG in supporting the NAP process in least developed countries

Least Developed Countries Expert Group (LEG)

11 November 2026



Mr. Mokoena France,
LEG Chair



Ambassador Adão Soares Barbosa,
LDC Group Chair

Guiding question:

Drawing on 25 years of technical assistance to LDCs, what support and capacities will LDCs need to access in the future to accelerate implementation of their adaptation priorities?



Mr. Kenel Délusca,
LEG member

LEG work programme 2026–2027: priorities

1 From formulation to implementation

Targeted technical advice to LDCs moving from NAP formulation to implementation, and support for LDCs formulating their first NAP.

2 Tracking and reporting

A common NAP implementation tracking framework and the 2026 NAP progress report, with a supplement on tracking methodologies.

3 Access to finance

Structured engagement with the AF, GCF and GEF, including the LDCF, on persistent challenges in accessing adaptation finance.

4 Capacity-building

Regional training of trainers, including an Asia-Pacific workshop in 2026–2027, and a capacity-building coordination platform.

5 Registry and project pipelines

A registry and catalogue of NAP adaptation priorities to support project development, matchmaking with funders and progress tracking.

6 Technical products

Finalize the NAP implementation stages guide, the PEG M&E pathways note and the gender paper; develop NAPX and the NAP AI Studio.

Status of NAP formulation in the least developed countries

29

NAPs submitted to NAP Central

2

Draft NAPs expected submission in 2026

11

In process of formulation

2

No information

Key messages from NAP Progress Report

NAP progress report 2026: key messages

- **Many countries have a NAP, or will soon finish producing a NAP, and they are now ready for implementation.** More than half of the LDCs have submitted a NAP, and are now shifting attention to the stages of implementation
- **Turning the NAP priorities into funded projects or investments is a key bottleneck.** Priority interventions need to be costed, concept notes prepared and investment plans and strategies turned to funding proposals, and finally approved for funding, etc.
- **Access to suitable delivery partners/accredited entities remains limited.** Many LDCs struggle to secure partners to develop proposals and implement projects. Most do not have national accredited entities
- **Key steps in project preparation are not systematically tracked.** Unsuccessful partner searches and stalled concepts often go unrecorded, obscuring where support is needed.
- **NAP alignment does not necessarily mean traceable finance for priorities.** More projects refer to NAPs, but few identify the specific NAP priorities supported.
- **NAP-related finance remains difficult to assess.** Reporting often aggregates adaptation flows, while access to GCF adaptation finance remains uneven across LDCs.

Overview of climate finance flows: key messages

- **Finance for NAPs remains difficult to track.** Adaptation finance is largely reported in aggregate and across multiple channels with differing methodologies, making it difficult to determine how much support reaches NAP formulation and implementation.

- **Access to adaptation finance remains uneven.** Despite broad eligibility, some developing countries, including LDCs and SIDS, receive limited adaptation-related support, while a relatively small number account for a significant share of approved finance.

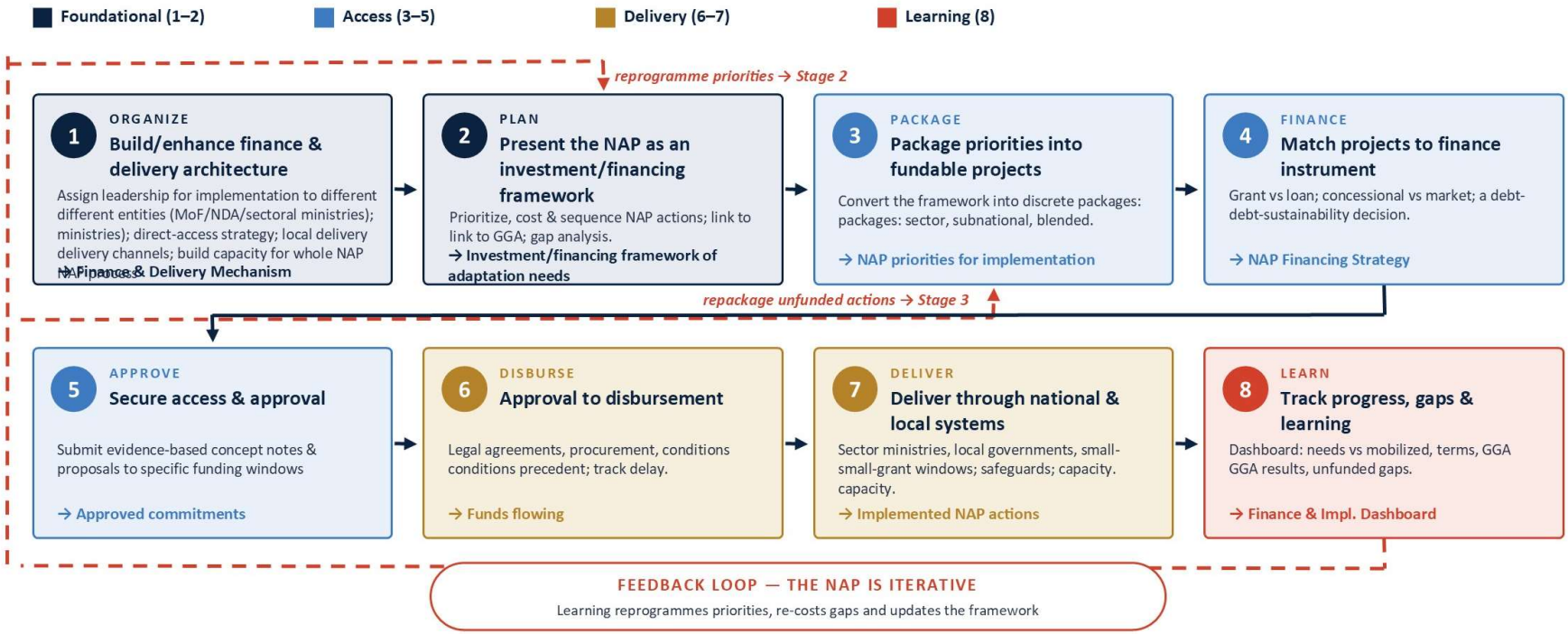
- **Current reporting provides limited visibility on NAP-related support.** ETF reporting and other existing systems often lack sufficient detail to distinguish support for NAP formulation from implementation, highlighting the need for more consistent and harmonized reporting.

- **Stronger tracking systems could better connect priorities with finance.** Improved systems could increase the visibility of adaptation priorities and strengthen links between identified needs, available finance and implementation support.

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NAP Implementation Stages

Figure 1 The eight-stage implementation path for the NAP



NAPX
navigator

NAPX — the NAP finance navigator supports the outputs at each stage

Stage 2: build the structured NAP summary, with traceable evidence back to the NAP — the evidence base for every profile and proposal.
Stages 3–5: draft package profiles, the financing strategy, concept notes and proposal outlines.
Stage 8: feeds the finance and implementation dashboard.

Start these in parallel — don't wait for Stages 1–2 to finish

- Strengthen NDA, FP ministry and Ministry of Planning/Finance coordination
- Develop GGA-aligned indicators
- Develop project-preparation capacity
- Engage local governments and sectors
- Map accredited entities and delivery partners partners
- Review debt sustainability and fiscal space
- Prepare climate-risk evidence packages
- Identify quick-win projects

The binding step remains the Investment Framework (Stage 2) — the anchor these activities cohere around.

Solid arrows show the core sequence; dashed red arrows show the Stage 8 feedback loop (reprogramme priorities, re-cost gaps, repackage unfunded actions). The blue band shows how NAPX supports the outputs; the sand band shows

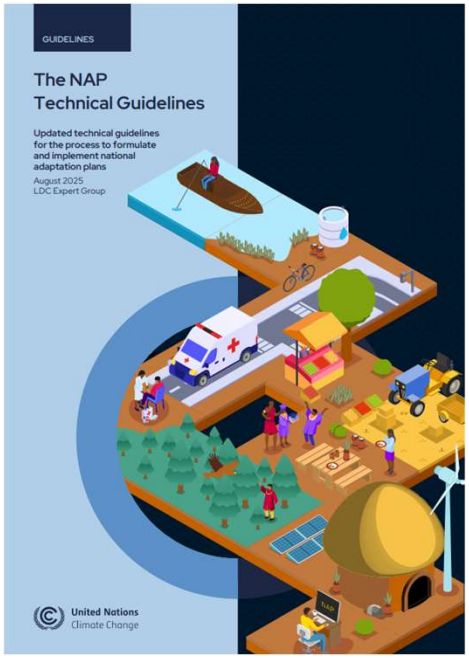
Support required by LDCs for NAP implementation

- As many LDCs now have NAPs in place, support is required to **implement their NAPs at scale.**
- Move from project-based financing towards **programmatic support** that enables countries to implement NAP priorities at scale and over time.
- **Make available finance more accessible** by simplifying funding processes and reducing repetitive procedural and administrative requirements.
- **Ensure finance reaches the most vulnerable communities,** exploring modalities to allow communities directly receiving support to minimize layers of requirements that can create barriers to accessing support.

Work of the LEG in support to LDCs' needs

Technical resources

Updated UNFCCC NAP technical guidelines, published in 2025



Supplements to the updated technical guidelines and other publications:

1. **Stages in the implementation of NAPs** Technical guide
   Frames implementation as eight stages in four phases: foundation, access, delivery and learning.

2. **Integrating gender considerations in the formulation and implementation of NAPs** Technical paper
   Based on case studies of support provided by organizations to the LDCs for integrating gender into NAP formulation and implementation.

3. **PEG M&E Pathways: Monitoring Distance to Limits** Technical guidance note
   Updating the PEG M&E tool.

4. **Methods Annex for the NAP Progress Report in 2026** Technical paper
   Description of methods for main components of the Annual Progress Report on NAPs.

Work of the LEG in support to LDCs' needs

NAPX: Using AI tools to turn NAPs into structured data and accelerate implementation

Challenge:

- NAPs hold a **wealth of information**, but priorities, needs and solutions are dispersed through **lengthy documents**, making it hard to extract and use.

- NAPs do not clearly link NAP priorities with **finance**.

What NAPX does:

- NAPX helps **structure and organize NAP information** in a more accessible and actionable way.

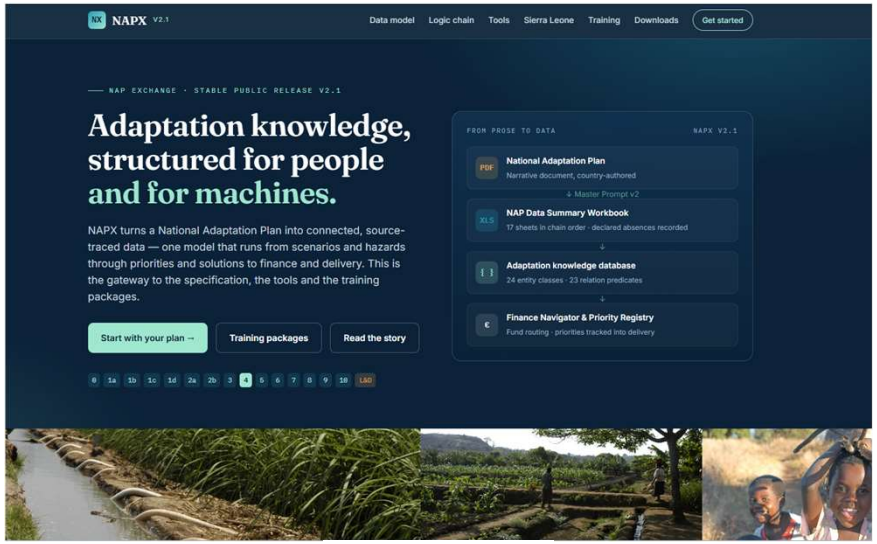
- It helps countries move from planning towards implementation, by translating and **packaging adaptation priorities** into **investment-friendly format** that can support engagement with funders and investors, such as **portfolios of projects** and **national programmes.**

- **Concept notes** can be prepared for each funding window without going back to the full NAP to extract the information each time.

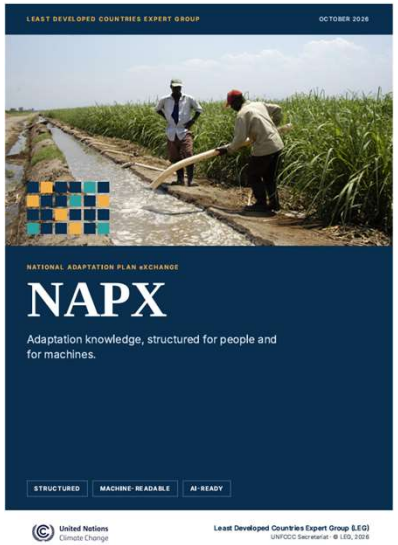
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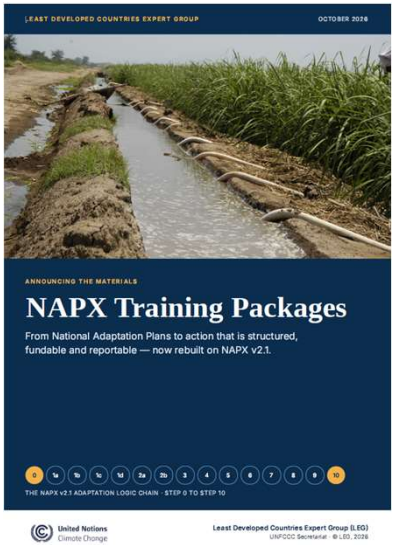
NAPX webpage



NAPX brochure



NAPX training brochure



Work of the LEG in support to LDCs' needs

Training workshops and events

NAP Expo 2026, Kigali, Rwanda: 18 – 21 May 2026



"Training of trainers" workshop for African LDCs and SIDS, Nairobi, Kenya: 18 to 21 August 2026



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Q&A

HIGH-LEVEL EVENT

25 years of the Least Developed Countries work programme, the Least Developed Countries Expert Group, the Least Developed Countries Fund and adaptation support (NAPAs and NAPs)

18 November 2026

15:00 – 16:30

Special Event Room 6

The event will commemorate 25 years of the LDC work programme, the LEG, the LDCF and adaptation support to the LDCs (NAPAs and NAPs), reflect on achievements and lessons learned and provide a high-level platform to consider a vision for the next phase of support to the LDCs.



Events, reports and tools

- LEG 50 meeting report: https://unfccc.int/documents/661051
- 2026 NAP progress report: https://unfccc.int/documents/662375
- Overview of climate finance flows: https://unfccc.int/documents/662860
- LEG technical resources: https://unfccc.int/LEG#resources
- NAP eXchange: https://napexchange.org/

Contact details and key links

Least Developed Countries Expert Group (LEG)
E-mail: leghelp@unfccc.int

Important links

- LEG: http://unfccc.int/LEG
- NAP webpage: https://unfccc.int/national-adaptation-plans
- NAP central: https://napcentral.org