Work of the LEG in supporting the least developed countries on NAPs and other areas

12 November 2025

13:15 – 14:45

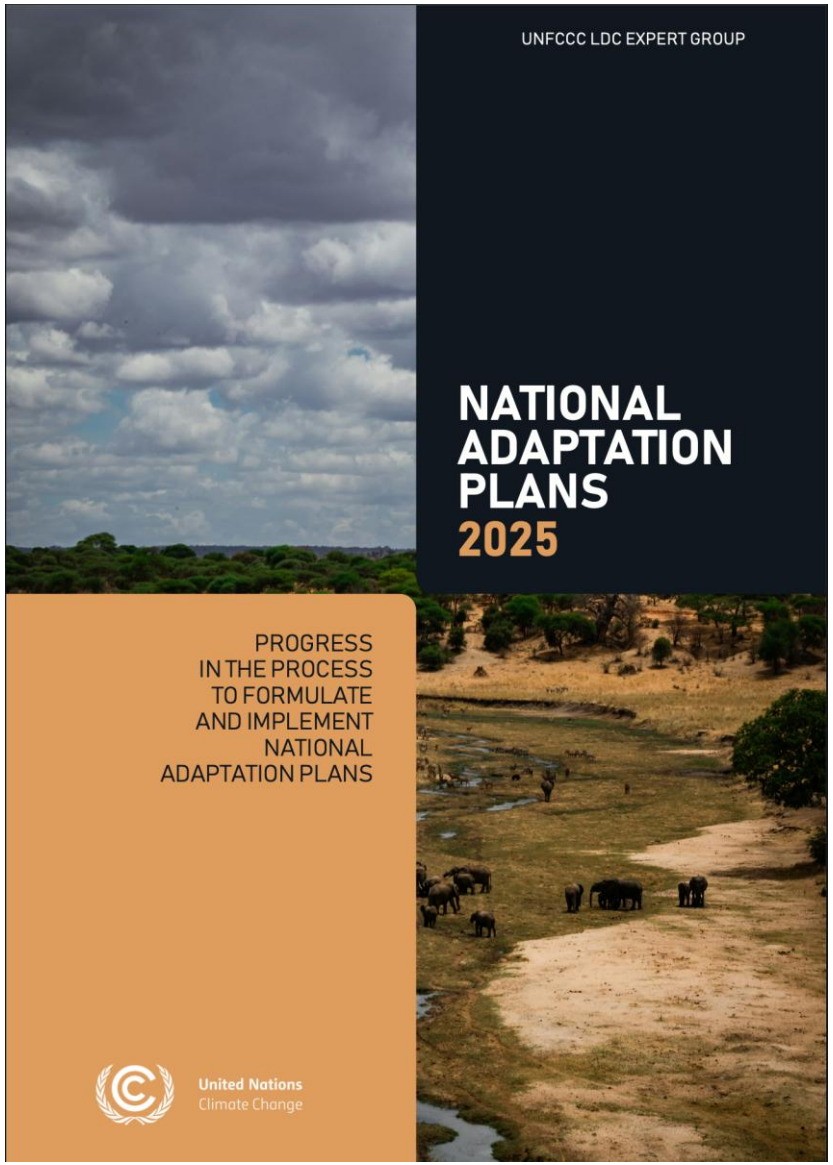
Side Event Room 2

The event will feature the updated NAP technical guidelines and the 2025 NAP progress report and will discuss support programmes that assist LDCs in implementing NAPs. The guidelines provide guidance on financing and implementation, while the report tracks progress across the GGA targets.

LEG @ COP 30

United Nations Climate Change

COP30 BRASIL AMAZÔNIA BELÉM 2025



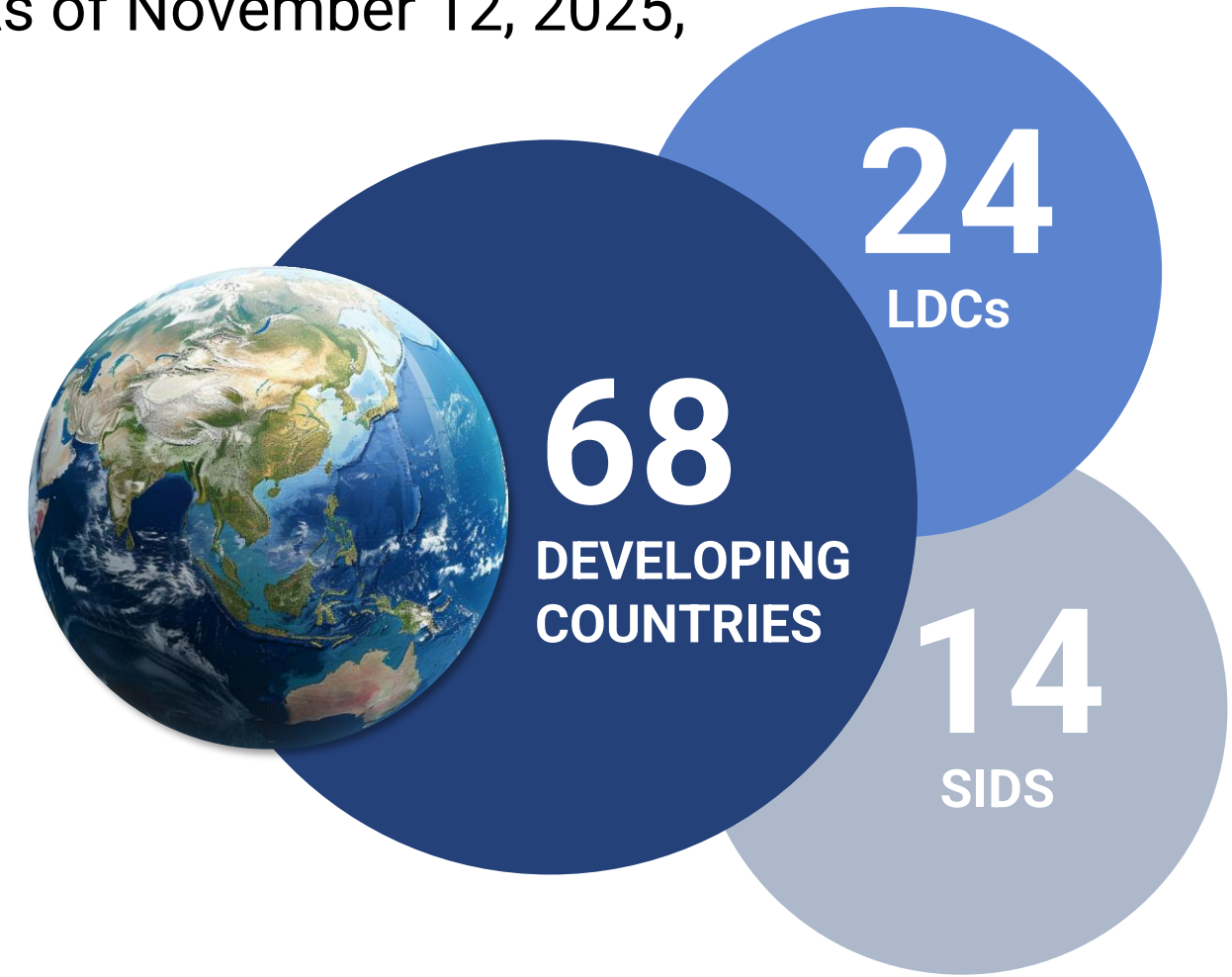
2025 NAP Progress Report

National Adaptation Plans (NAPs)

- NAPs are the primary instrument for adaptation and resilience building under the UNFCCC.
- They are a lifeline for a world on the frontlines of the climate crisis – NAPs guide countries in protecting lives, livelihoods, and vital ecosystems for escalating climate impacts.
- NAPs now serve as roadmaps for building climate resilience, integrating adaptation into national development, and guiding investments in critical sectors such as water, food, health, infrastructure, and ecosystems.
- An increasing number of countries, both developing and developed, have completed and submitted their NAP, demonstrating growing momentum and leadership in advancing adaptation planning and implementation. These efforts collectively mark an important step toward strengthening global resilience and contribute directly to the achievement of the Global Goal on Adaptation.

Progress in formulating NAPs

As of November 12, 2025,



had developed and submitted their NAPs.

13 developed countries submitted NAPs and climate adaptation strategies to the UNFCCC.

Some countries submitted sectoral NAPs.

NAP progress and achievements

- Many countries have built institutional mechanisms, conducted vulnerability and risk assessments, and integrated adaptation across sectors.
- The direction of travel is clear, countries are strengthening analytical frameworks and institutional foundations, establishing coordination mechanisms, financing strategies, monitoring systems, and mainstreaming their NAPs and adaptation into national development plans.
- Sectoral adaptation plans in key areas such as agriculture and health are being developed and implemented.
- A whole-of-society approach is emerging – engaging women, youth, Indigenous Peoples, local communities, and private sector.

Progress made in the process to formulate and implement NAPs – Highlights as at October 2025



144 countries had launched the NAP process, with **68 developing countries** (including 24 LDCs and 14 SIDS) and **13 developed countries** submitting their NAPs to the UNFCCC

Of the 144 countries, **130 had submitted 144** proposals (**of which 38 are by the LDCs**) for accessing funding from the GCF NAP readiness funding (up to USD 3 million per country)

58 of 67 developing countries with NAPs have had **116 GCF-funded adaptation or cross-cutting projects** approved for implementation, explicitly aligned with the priorities in their NAPs, totaling **USD 6.91 billion**

Under the LDCF (GEF-8) **67.5% of USD 920 million** has been programmed, with **20 of 40 LDCs accessing their full** USD 20 million allocation, and **11 had not accessed any funding**

92 countries had accessed some portion of their USD 40 million in resources from the AF, and **no country had reached the cap** of USD 40 million.

Persistent challenges and gaps

- The most critical challenge is the gap between the ambitious plans and the available resources for implementation; the limited and delayed access to finance.
- Many LDCs face significant delays and complex approval processes when accessing GCF funding, often due to complex template requirements, challenges in securing accredited delivery partners, fragmented assistance, and dependence on external expertise.
- Institutional capacity constraints persist, particularly in LDCs and Small Island Developing States, affecting their ability to formulate, finance, and implement NAPs effectively.
- In some cases, reporting, monitoring, and learning remain under development, constraining countries' ability to track progress and demonstrate impact.
- Overall, systems and plans are increasingly in place, but the flow of predictable, long-term, and equitable flow of finance remains the missing link to fully realizing implementation.

NAP Progress Report 2025: Key takeaways

- **Accelerate the transition from planning and NAP formulation to full-scale implementation**
  - Countries must shift from developing NAPs to executing them at scale to deliver tangible resilience outcomes by 2030.
- **Scale up financial and technical support to match national ambitions**
  - The report calls for a significant increase in the level and quality of support – particularly for LDCs and SIDS – to enable the effective implementation of NAPs.
- **Strengthen sustained institutional capacity and long-term financing**
  - Building and maintaining national institutions, systems, and human resources is essential to achieve durable adaptation outcomes.
- **Urgent need to scale up all forms of support**
  - Existing financial, technical, and capacity-building assistance must be stepped up substantially to keep pace with growing ambition and escalating climate risks.
- **Develop dedicated modalities for full NAP implementation**
  - Project-based support remains dominant; to unlock full implementation, countries need access to predictable, programmatic, and long-term financing mechanisms that go beyond individual project cycles.

The NAP Technical Guidelines

- The LEG developed the NAP Technical Guidelines in 2012 as part of its mandate under the UNFCCC to provide technical guidance and support to developing country Parties, particularly the least developed countries, on the process to formulate and implement national adaptation plans

- CMA 5 (2023) requested the LEG to update the technical guidelines reflecting the provisions of decision 2/CMA.5 (on the global goal on adaptation) as well as the best available science, including the IPCC AR6



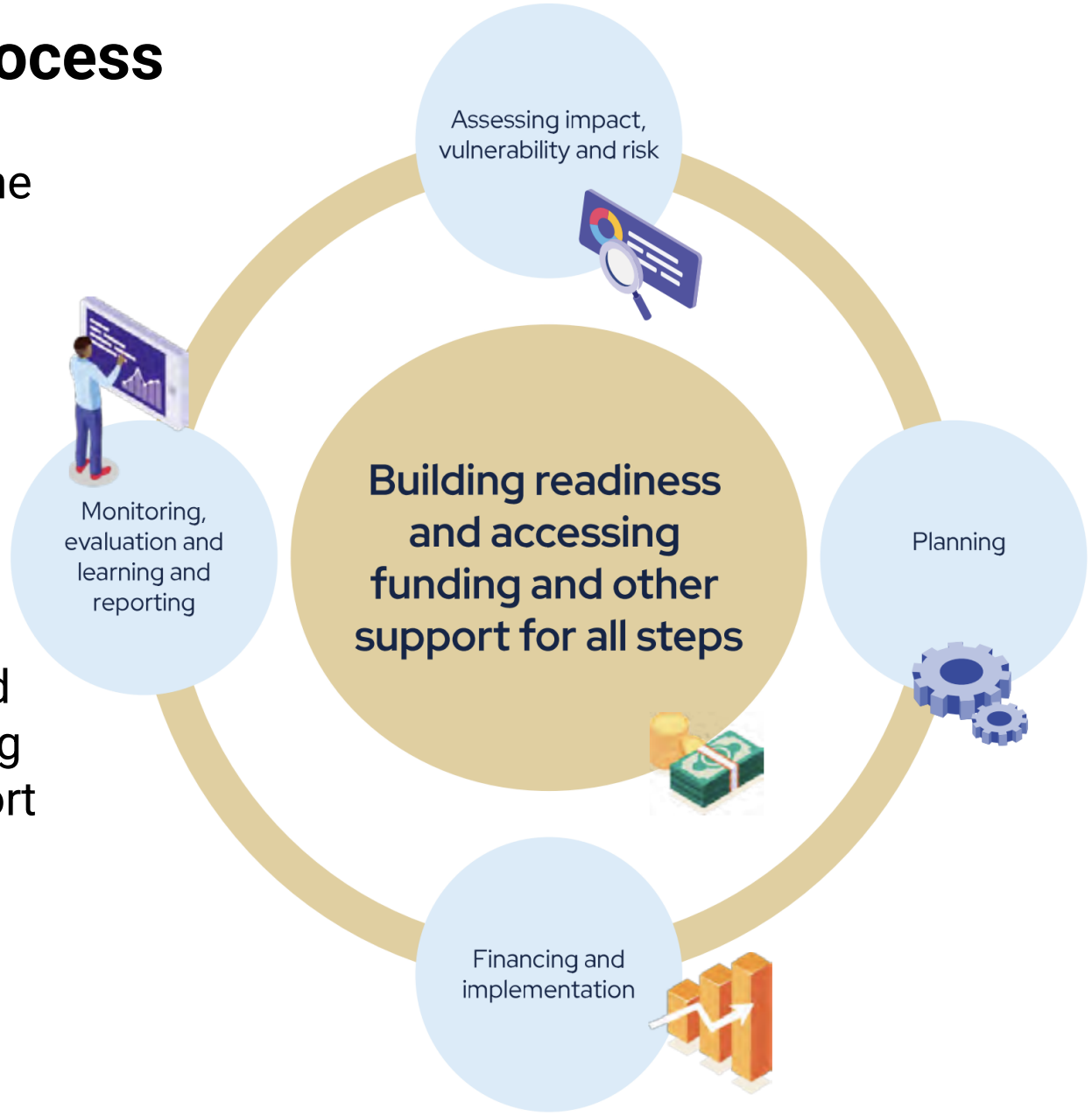
LEG - Least Developed Countries Expert Group

Updating the NAP Technical Guidelines – A collaborative process

- Over **10 years of experience** applying the first NAP Technical Guidelines (2012) informed this update, including feedback on improving and enhancing the formulation and implementation of NAPs
- The update was developed through **extensive consultations** with Parties, experts, and partner organizations, ensuring it reflects shared lessons and evolving practices
- Integrates feedback from:
  - LDCs and other developing countries
  - The best available science from the IPCC AR6
  - And the UAE Framework on Global Climate Resilience by facilitating the NAPs as a way to achieve the GGA targets

The five modules of the NAP process

- The NAP Technical Guidelines merge the four elements of the NAP process and adaptation cycle into a set of **five modules and steps**, designed to accommodate both and align with the framework for the Global Goal on Adaptation
- These five modules outline the key actions required for the formulation and implementation of NAPs, encompassing readiness, funding, and technical support
- The modules are iterative and interconnected, allowing multiple steps to be addressed in parallel as part of a continuous adaptation process

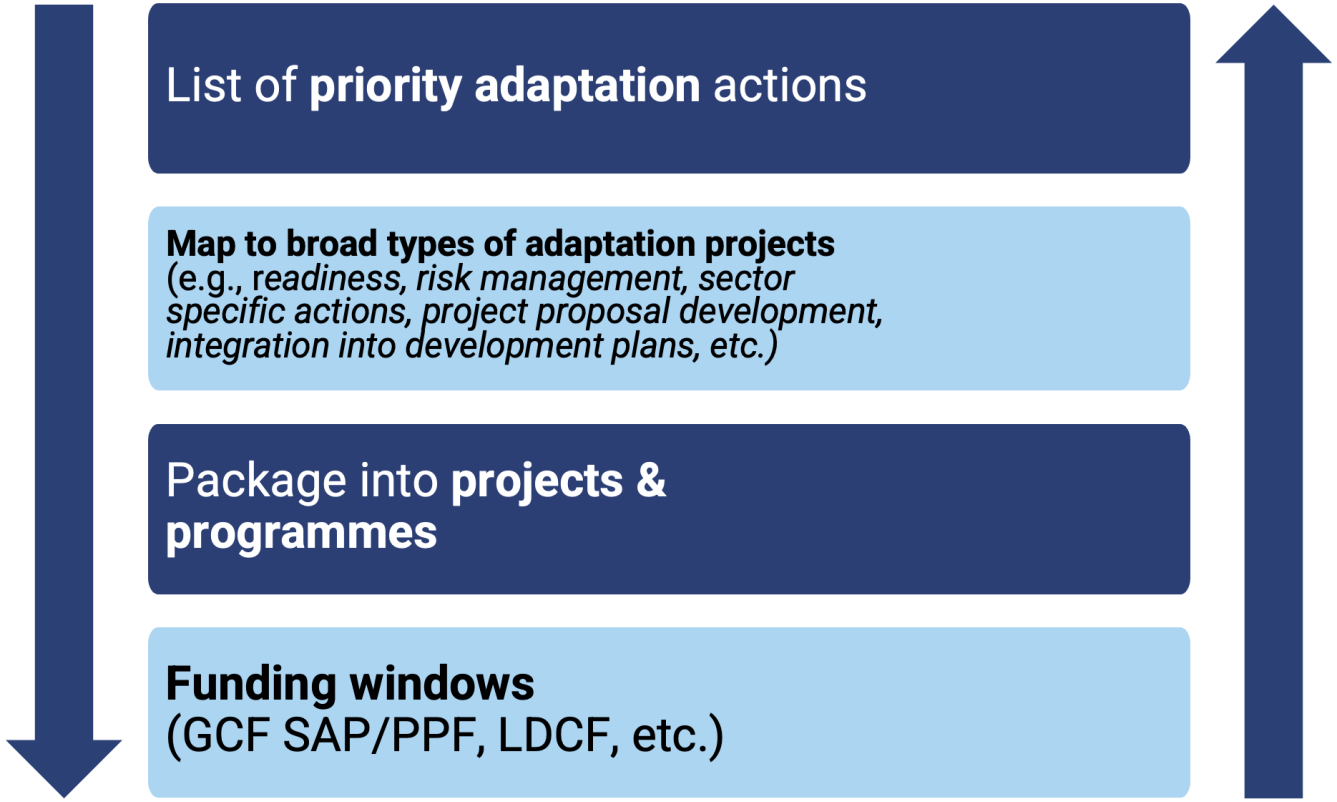


Updated NAP Technical Guidelines – Key concepts

- The five **modules and steps** of the NAP process reflect the key actions for NAP formulation and implementation, including readiness, funding, and technical support
- Applying **best available science** and **building on the experiences of LDCs**
- Achieving the **global goal on adaptation** targets through NAPs
- Transitioning to scaled-up **financing and implementation**
- **Best practice contents** of the NAP
- **Project profiles**, inclusion of selected project profiles in the NAP to facilitate access to financing
- **Supplementary materials** underway including templates for information to be included in the NAP and for implementation and financing

Updated NAP Technical Guidelines – From plans to implementation

- Focus is now on moving **from plans to implementation** by strengthening guidance on financing and implementation strategies and scaling up adaptation action
- Estimate cost to implement the whole NAP
- Identify and match NAP priorities with types of projects and relevant funding windows across climate funds (e.g., GCF, LDCF, AF) and other sources of funding
- Ensure capacity-development for financing at scale by 2030, including building capacity for direct access, country platforms, etc.
- Scale up actions to work towards meeting the GGA targets by 2030
- Include scaling up of successful projects from the LDCF and AF with funding from the GCF



Updated NAP Technical Guidelines – Dissemination and outreach

- **Global webinar series to promote awareness and application of the guidelines conducted**
  - Introducing the Updated NAP Technical Guidelines (1 October 2025)
  - Financing and Implementation (15 October 2025)
  - Monitoring, Evaluation, and Learning (29 October 2025)

- **Translation into other languages**
  - The guidelines are available in Arabic, English, French, Portuguese and Spanish

- **Outreach materials**
  - Reader-friendly summary of the guidelines in brochure format
  - Posters to promote and visually explain core concepts
  - Multimedia overviews for practitioners and relevant agencies

Translations of the NAP Technical Guidelines

- Available at https://unfccc.int/documents/649321



Arabic



French



Portuguese



Spanish

Updated NAP Technical Guidelines – Supplements and training

- **Supplementary material**
  - Costing and financing adaptation options
  - The NAP-SDG iFrame
  - Tools and resources from other UNFCCC bodies relevant to different stages of the NAP process
  - Guidance to external partners interested in development supplements to the guidelines

- **Training materials**
  - Self-paced modules and exercises for use at NAP workshops
  - Incorporate the guidelines into regional capacity-building workshops and self-learning formats
  - Case studies applying the guidelines, especially on financing and implementation
  - Templates and checklists on different technical topics to support country application
  - Exploration of the use of AI in applying the guidelines and support countries in integrating these tools

United Nations
Climate Change



Panel Discussion

Panel discussion
Supporting implementation of NAPs in the LDCs

- How are you transitioning to supporting implementation of NAPs at scale from 2025 to 2030 in line with the GST decision, and what you are doing to raise sufficient resources for the full implementation of NAPs?

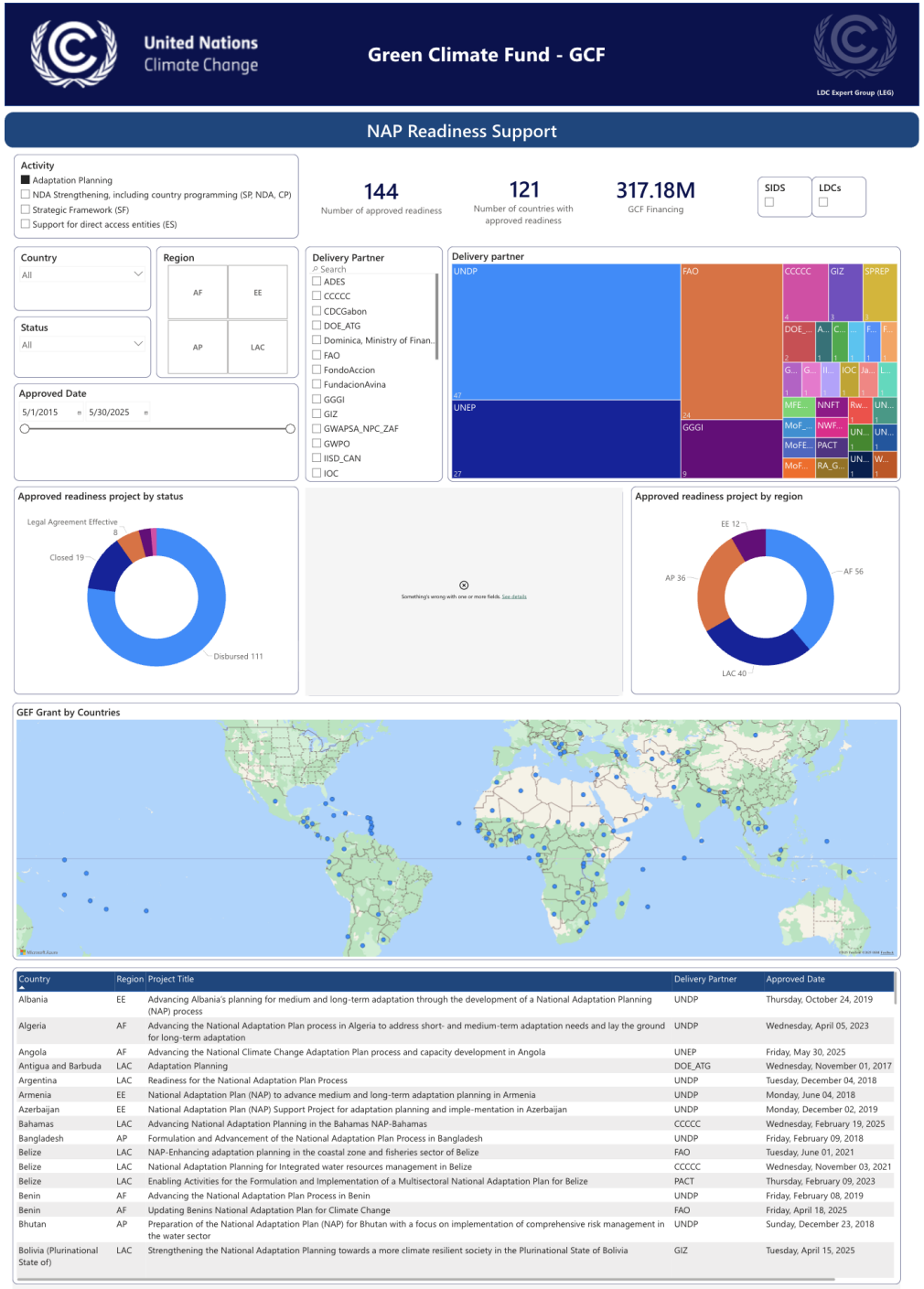
- Are there new initiatives to create dedicated support programmes for the implementation of NAPs in response to the call from COP 29?

Dashboards on NAP Central

- **NAP Tracking Tool**
  https://napcentral.org/nap-tracking-tool

- **Adaptation Projects**
  https://www.napcentral.org/node/159

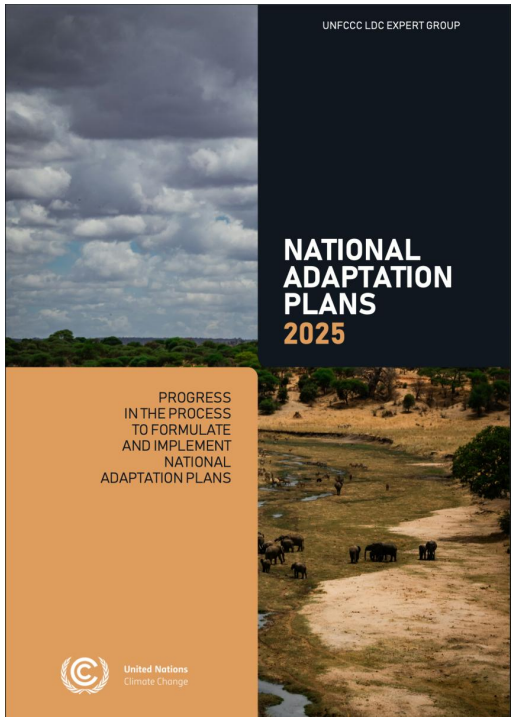
- **Mapping of available adaptation funding**
  https://napcentral.org/mapping-available-finance

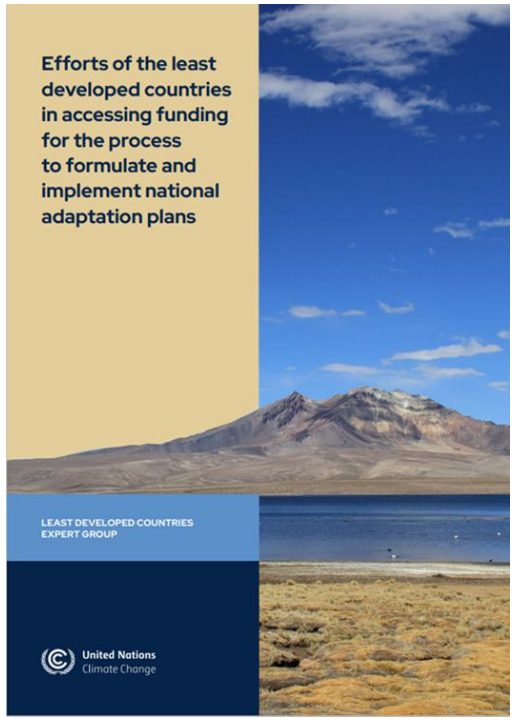


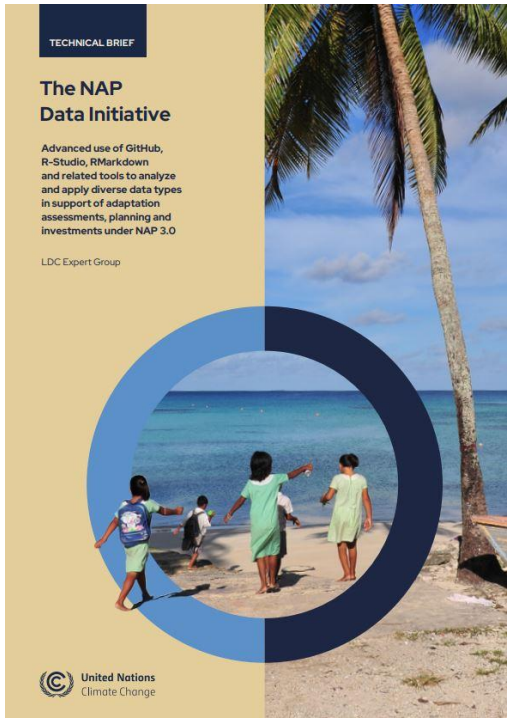
Country	Region	Project Title	Delivery Partner	Approved Date
Albania	EE	Advancing Albania's planning for medium and long-term adaptation through the development of a National Adaptation Planning (NAP) process	UNDP	Thursday, October 24, 2019
Algeria	AF	Advancing the National Adaptation Plan process in Algeria to address short- and medium-term adaptation needs and lay the ground for long-term adaptation	UNDP	Wednesday, April 05, 2023
Angola	AF	Advancing the National Climate Change Adaptation Plan process and capacity development in Angola	UNEP	Friday, May 30, 2025
Antigua and Barbuda	LAC	Adaptation Planning	DOE_ATG	Wednesday, November 01, 2017
Argentina	LAC	Readiness for the National Adaptation Plan Process	UNDP	Tuesday, December 04, 2018
Armenia	EE	National Adaptation Plan (NAP) to advance medium and long-term adaptation planning in Armenia	UNDP	Monday, June 04, 2018
Azerbaijan	EE	National Adaptation Plan (NAP) Support Project for adaptation planning and imple-mentation in Azerbaijan	UNDP	Monday, December 02, 2019
Bahamas	LAC	Advancing National Adaptation Planning in the Bahamas NAP-Bahamas	CCCCC	Wednesday, February 19, 2025
Bangladesh	AP	Formulation and Advancement of the National Adaptation Plan Process in Bangladesh	UNDP	Friday, February 09, 2018
Belize	LAC	NAP-Enhancing adaptation planning in the coastal zone and fisheries sector of Belize	FAO	Tuesday, June 01, 2021
Belize	LAC	National Adaptation Planning for Integrated water resources management in Belize	CCCCC	Wednesday, November 03, 2021
Belize	LAC	Enabling Activities for the Formulation and Implementation of a Multisectoral National Adaptation Plan for Belize	PACT	Thursday, February 09, 2023
Benin	AF	Advancing the National Adaptation Plan Process in Benin	UNDP	Friday, February 08, 2019
Benin	AF	Updating Benins National Adaptation Plan for Climate Change	FAO	Friday, April 18, 2025
Bhutan	AP	Preparation of the National Adaptation Plan (NAP) for Bhutan with a focus on implementation of comprehensive risk management in the water sector	UNDP	Sunday, December 23, 2018
Bolivia (Plurinational State of)	LAC	Strengthening the National Adaptation Planning towards a more climate resilient society in the Plurinational State of Bolivia	GIZ	Tuesday, April 15, 2025

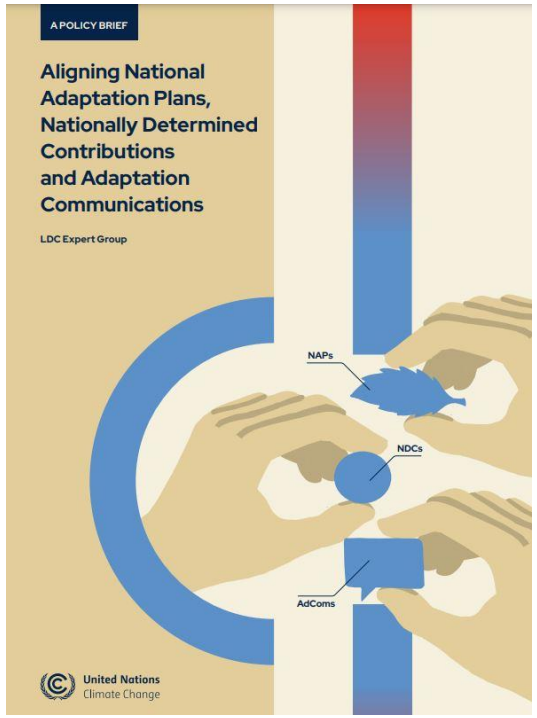
Latest reports and technical resources

- The LEG 48 Report: https://unfccc.int/documents/650524









Contact details and Key links

Least Developed Countries Expert Group (LEG)
E-mail: leghelp@unfccc.int

Important links

- ❑ LEG: http://unfccc.int/LEG
- ❑ NAP webpage: https://unfccc.int/national-adaptation-plans
- ❑ NAP Central: https://napcentral.org