

DRAFT TEXT
on
SBSTA 60 agenda item 9
SBI 60 agenda item 7
United Arab Emirates just transition work programme
Version 10/6/2024 6:30

1. The Subsidiary Body for Scientific and Technological Advice (SBSTA) and the Subsidiary Body for Implementation (SBI) considered matters relating to the implementation of the United Arab Emirates just transition work programme.¹
2. The SBSTA and the SBI welcomed the first hybrid dialogue under the work programme,² held from 2 to 3 June 2024 on the topic of “Just transition pathways to achieving the goals of the Paris Agreement through NDCs, NAPs and LT-LEDs”, as decided upon and communicated by the Chairs of the SBSTA and the SBI on the basis of views submitted by Parties, observers and other non-Party stakeholders.³
3. The SBSTA and the SBI recognized the significant contribution of the late Daniel Machado da Fonseca, who most recently held the position of Head of the Climate Action Division at the Ministry of Foreign Affairs of Brazil, to the deliberations on just transition pathways, resulting in the successful establishment of the work programme.
4. The SBSTA and the SBI reiterated that the topic of the second hybrid dialogue under the work programme, to be held prior to SB 61 (November 2024), will be decided by the Chairs of the SBSTA and the SBI taking into account submissions by Parties, observers and other non-Party stakeholders⁴ and invited the Chairs to consider, in deciding on the topic, the outcomes of the first hybrid dialogue and the inputs provided by Parties during the joint contact group on the work programme in the light of the elements contained in paragraph 2 of decision 3/CMA.5.
5. The SBSTA and the SBI emphasized the importance of ensuring the effective and inclusive participation and active and constructive engagement of Parties and non-Party stakeholders in the second dialogue, and encouraged their Chairs to consider interactive formats for engagement, increasing the participation of non-Party stakeholders, including from developing countries, and facilitating interaction among participants, with a view to informing discussions under the work programme.
6. [The SBSTA and the SBI encouraged holding the second dialogue under the work programme intersessionally, well in advance of the sixth session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement (November 2024).]
7. The SBSTA and the SBI encouraged their Chairs to prepare, immediately following each dialogue under the work programme, an informal summary of the discussions at that dialogue, including on opportunities and barriers, ensuring that those discussions are reflected in a comprehensive and balanced manner.
8. [The SBSTA and the SBI agreed to continue consideration of this matter at SB 61, taking into account the draft text prepared by the co-chairs for this agenda item,⁵ with a view to recommending a draft decision on the matter for consideration and adoption by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at its sixth session, recognizing that this text does not represent a consensus among Parties and further work is necessary to finalize the decision.]
9. The SBSTA and the SBI took note of the estimated budgetary implications of the activit[y][ies] to be undertaken by the secretariat referred to in paragraph[s 6 and] 7 above.
10. The SBSTA and the SBI requested that the actions of the secretariat called for in these conclusions be undertaken subject to the availability of financial resources.

¹ See decision 3/CMA.5, paras. 3–4.

² As per decision 3/CMA.5, para. 5.

³ As per decision 3/CMA.5, paras. 6–7. The submissions are available at <https://www4.unfccc.int/sites/submissionsstaging/Pages/Home.aspx> (in the search field, type “just transition”).

⁴ As per decision 3/CMA.5, paras. 6–7.

⁵ Available at <Link to draft text>.

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This draft text has been prepared by the co-chairs under their own responsibility. The content of the paragraphs is preliminary, has not been agreed, is not exhaustive and has no formal status. It is intended to assist Parties in advancing discussions on this matter and does not prejudice further work or prevent Parties from expressing their views at any time.

The Conference of the Parties serving as the meeting of the Parties to the Paris Agreement,
Recalling the Paris Agreement,

Also recalling Article 2, paragraph 1, of the Paris Agreement, which provides that the Agreement, in enhancing the implementation of the Convention, including its objective, aims to strengthen the global response to the threat of climate change, in the context of sustainable development and efforts to eradicate poverty, including by holding the increase in the global average temperature to well below 2 °C above pre-industrial levels and pursuing efforts to limit the temperature increase to 1.5 °C above pre-industrial levels, recognizing that this would significantly reduce the risks and impacts of climate change; increasing the ability to adapt to the adverse impacts of climate change and foster climate resilience and low greenhouse gas emission development, in a manner that does not threaten food production; and making finance flows consistent with a pathway towards low greenhouse gas emissions and climate-resilient development,

Further recalling Article 2, paragraph 2, of the Paris Agreement, which provides that the Agreement will be implemented to reflect equity and the principle of common but differentiated responsibilities and respective capabilities, in the light of different national circumstances,

Recalling decision 3/CMA.5, in which the objective of the United Arab Emirates just transition work programme was confirmed and its elements and modalities of implementation decided upon,

Also recalling paragraphs 50–53 of decision 1/CMA.4,

Further recalling paragraph 85 of decision 1/CMA.3, in which the need was recognized to ensure just transitions that promote sustainable development and eradication of poverty, and the creation of decent work and quality jobs, including through making financial flows consistent with a pathway towards low greenhouse gas emission and climate-resilient development, including through deployment and transfer of technology, and provision of support to developing country Parties,

Highlighting that the UAE just transition work programme aims to contribute towards implementing the Convention and the Paris Agreement and strengthening the global response to the threat of climate change, in the context of sustainable development and efforts to eradicate poverty,

Recognizing the importance of the best available science for effective climate action and policymaking,

Noting that NDCs, NAPs, LT-LEDS and other national plans are the instruments for nationally determining just transition pathways and that their level of ambition is dependent on opportunities for international cooperation,

Recognizing that just transitions are for all countries,

Highlighting the unique challenges and opportunities of each Party on its just transition pathways towards achieving the goals of the Paris Agreement,

Recognizing the specific needs and special circumstances of developing country Parties, especially those that are particularly vulnerable to the adverse effects of climate change, as provided for in the Convention,

Taking full account of the specific needs and special situations of the least developed countries with regard to funding and transfer of technology,

Underscoring the importance of urgent delivery of means of implementation (capacity-building, climate finance, and technology development and transfer) to facilitate just transition pathways and of enhancing international cooperation on, and support for, just transition pathways, especially for developing country Parties,

Highlighting the importance of just transition pathways for keeping the goals of the Paris Agreement within reach;

Stressing the cross-cutting nature of just transitions and their relevance for processes and initiatives within and outside the UNFCCC,

Recalling paragraph 10 of decision 1/CMA.5, which underlines that just transitions can support more robust and equitable mitigation outcomes, with tailored approaches addressing different contexts,

Recognizing the importance of adaptation in the context of just transition approaches,

1. *Welcomes* the first [and second] hybrid dialogue[s] held under the United Arab Emirates just transition work programme,⁶ which facilitated the sharing of the diverse experience of Parties in implementing just transition pathways in their national contexts, and the sharing of information by non-Party stakeholders;

2. *Expresses appreciation* to the Chairs of the subsidiary bodies and the secretariat for the organization of the dialogues, and *expresses gratitude* to the Parties, non-Party stakeholders and experts that contributed to the dialogues;

[Placeholder: findings of the dialogues]

[Placeholder: guidance on ensuring that dialogues are conducive to concrete outcomes and actionable solutions]

3. *Welcomes* the submissions received from Parties, observers and other non-Party stakeholders in response to paragraphs 6 and 8 of decision 3/CMA.5;⁷

4. *Emphasizes* the importance of ensuring the inclusive and active participation of Parties and non-Party stakeholders in future dialogues under the work programme, including by introducing formats that foster constructive engagement and interactive exchanges among all participants, both in person and virtual;

5. *Requests* the Chairs of the subsidiary bodies, in deciding on the topics to be discussed at each dialogue, to consider the outcomes of and lessons learned from previous dialogues in addition to the views submitted by Parties, observers and other non-Party stakeholders pursuant to paragraph 6 of decision 3/CMA.5;⁸

6. *Highlights* the importance of considering, in implementing the United Arab Emirates just transition work programme, all elements identified in paragraph 2 of decision 3/CMA.5;

[Placeholder on the workplan for the work programme]

7. *Requests* constituted bodies under the UNFCCC and the Paris Agreement to include in their regular reports information on progress towards integrating just transitions into their processes;

⁶ As per decision 3/CMA.5, para. 5.

⁷ The submissions are available at <https://www4.unfccc.int/sites/submissionsstaging/Pages/Home.aspx> (in the search field, type “just transition”).

⁸ As per decision 3/CMA.5, para. 7.

8. *Recognizes* the importance of building on relevant initiatives under and outside the UNFCCC with a view to maximizing synergies in the context of the United Arab Emirates just transition work programme;
9. *Underlines* the importance of approaches to just transition that are tailored to national circumstances and based on nationally defined development priorities and *highlights* that just transitions contribute to more robust and equitable mitigation and adaptation outcomes;
10. *Also highlights* the importance of human rights, gender equality, education for sustainable development, decent work, labour rights, meaningful and effective social dialogue involving all social partners, and broad stakeholder engagement, including with affected workers, vulnerable communities, Indigenous Peoples, local communities, migrants and internally displaced people, children, youth and persons with disabilities, as important enablers of effective, inclusive and participatory just transition pathways;
11. *Recognizes* that considering just transition pathways in developing and implementing NDCs, NAPs and LT-LEDS can facilitate more ambitious outcomes and *urges* Parties to consider elements of just transition in preparing and implementing NDCs, NAPs and LT-LEDS;
12. *Acknowledges* the challenges and barriers faced by developing country Parties with significant capacity constraints, such as the least developed countries, in preparing national climate change plans and *notes* the importance of the provision of means of implementation for implementing such plans;
13. *Recalls* the invitation in paragraph 186 of decision 1/CMA.5 for relevant outcomes of the first global stocktake to be integrated into the planning of future work under relevant work programmes and constituted bodies under or serving the Paris Agreement, in line with their mandates;
14. *Also recalls* paragraph 154 of decision 1/CMA.5, in which it was recognized that Parties should cooperate on promoting a supportive and open international economic system aimed at achieving sustainable economic growth and development in all countries and thus enabling them to better to address the problems of climate change, noting that measures taken to combat climate change, including unilateral ones, should not constitute a means of arbitrary or unjustifiable discrimination or a disguised restriction on international trade;
15. *Notes* the summary of the 2023 Forum of the Standing Committee on Finance on financing just transitions⁹ and the information therein on integrating consideration of just transitions into national policymaking, and mobilization of and access to, and enabling environments and policy frameworks for, financing the transitions;
16. *Acknowledges* the support available for developing country Parties for just transition pathways, while highlighting the need for enhanced support in this regard in the light of the summary referred to in paragraph 15 above;
17. *Emphasizes* the importance of means of implementation, including finance, technology transfer and capacity-building, for facilitating just transitions that promote sustainable development and the eradication of poverty in the context of low greenhouse gas emissions and climate-resilient growth;
18. *Takes note* of the estimated budgetary implications of the activities to be undertaken by the secretariat referred to in paragraphs xx above;
19. *Requests* that the actions of the secretariat called for in this decision be undertaken subject to the availability of financial resources.

⁹ FCCC/CP/2023/2/Add.4–FCCC/PA/CMA/2023/8/Add.4.