

DRAFT TEXT
on

CMA 6
Agenda item 9(a)

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Matters relating to adaptation

Proposal by the President

Draft decision [-/CMA.6]

Matters relating to the global goal on adaptation

The Conference of the Parties serving as the meeting of the Parties to the Paris Agreement,

Recalling Article 7 of the Paris Agreement, in particular paragraph 1, which provided for the establishment of the global goal on adaptation of enhancing adaptive capacity, strengthening resilience and reducing vulnerability to climate change with a view to contributing to sustainable development and ensuring an adequate adaptation response in the context of the temperature goal referred to in Article 2, paragraph 2, of the Agreement,

Also recalling relevant provisions and principles of the Convention and the Paris Agreement,

1. *Welcomes* the convening¹ by the Chairs of the Subsidiary bodies of technical experts to assist in the technical work under the United Arab Emirates–Belém work programme on indicators for measuring progress achieved towards the targets referred to in paragraphs 9–10 of decision 2/CMA.5, including reviewing and refining the compilation and mapping of existing indicators relevant to measuring that progress, and *expresses appreciation* to the experts for their contributions to implementing the work programme to date.
2. *Notes with appreciation* the work of the secretariat supporting activities under the United Arab Emirates–Belém work programme to date.
3. *Acknowledges* the significant progress made by the experts referred to in paragraph 1 in implementing the work so far and noting the time constraints faced in the delivery of the refined mapping of indicators prior to CMA 6, and the time and efforts the experts contributed.
4. *Welcomes* the contribution of the Adaptation Committee (AC) to the compilation and mapping referred to in paragraph 1 above.²
5. *Expresses appreciation* to the Government of Egypt for hosting and to the secretariat for organizing the workshop on matters related to the United Arab Emirates–Belém work programme, held in Sharm el-Sheikh from 8 to 9 October 2024.³
6. *Takes note* of the report by the secretariat on the workshop referred to in paragraph 5 above, including the refined mapping⁴ prepared by the experts convened under the United Arab Emirates–Belém work programme on indicators and noted that the report was published very late in the pre-session period.

¹ As per documents FCCC/SBSTA/2024/7, para. 43, and FCCC/SBI/2024/13, para. 81.

² As per documents FCCC/SBSTA/2024/7, para. 42, and FCCC/SBI/2024/13, para. 80.

³ As per documents FCCC/SBSTA/2024/7, para. 51, and FCCC/SBI/2024/13, para. 89.

⁴ FCCC/SB/2024/6.

7. *Requests* the secretariat to make the informal progress reports that were prepared by the technical experts referred to in paragraph 1 above prior to CMA 6 available on the UNFCCC website.

8. *Recalls* paragraph 39 of decision 2/CMA.5 and the request of the Subsidiary bodies⁵ for their Chairs to convene technical experts to assist in reviewing and refining the compilation and mapping referred to in paragraph 3 above and, as needed, developing new indicators for measuring progress achieved towards the targets referred to in paragraphs 9–10 of decision 2/CMA.5 where gaps are identified, and *reiterates* that Parties will decide on a final list of indicators to be adopted at CMA 7 (November 2025).⁶

9. *Emphasizes* the need for common approaches and methodologies to be used by the technical experts referred to in paragraph 1 above as they continue their work on refining the mapping of indicators under the the United Arab Emirates–Belém work programme on indicators on the basis of the criteria referred to in paragraph 17 below.

10. *Emphasizes* the importance of ensuring geographical balance among the technical experts referred to in paragraph 1 above across the targets referred to in paragraphs 9–10 of decision 2/CMA.5 and of the experts adopting a flexible approach to collaboration in relation to the targets.

11. *Recognizes* that further guidance is required for the technical experts referred to in paragraph 1 above and requests the Chairs of the Subsidiary bodies to invite the experts to:

(a) Ensure that they apply common approaches and methodologies as they continue their work referred to in paragraph 9 above, as appropriate;

(b) Enhance collaboration across both the thematic and the dimensional targets, as referred to in paragraphs 9–10 of decision 2/CMA.5, with a view to identifying synergies, and facilitate contributions by technical experts from all geographical regions to all target areas;

(c) Prioritize reducing the number of global indicators significantly, in the next stage of their work, keeping indicators that reflect overarching trends and common challenges related to adaptation efforts across countries;

(d)

Option 1: no text.

Option 2: develop, if needed, or identify from the compilation and mapping referred to in paragraph 1 above indicators for tracking provision of means of implementation and support from developed to developing countries to align with their commitment under the UNFCCC and the targets referred to in paragraphs 9–10 of decision 2/CMA.5.

12. *Encourages* engagement with official statistical bodies at the national, regional and global level with a view to building on their experience in monitoring global goals.

13. *Also encourages* ongoing dialogue among Parties, experts and other stakeholders to support the mapping, development and refinement of indicators in line with established criteria and guidance, and *invites* the organization of regular dialogues and workshops, as needed, over the next year to review the progress on indicators work,

Option 1: No text.

Option 2: including a focus on means of implementation for adaptation.

14. *Requests* the Chairs of the Subsidiary bodies to organize a hybrid workshop under the United Arab Emirates–Belém work programme on indicators, to take place intersessionally prior to SB 62 (June 2025), to facilitate the work of the technical experts referred to in paragraph 1 above on their work.

⁵ As per documents FCCC/SBSTA/2024/7, para. 43, and FCCC/SBI/2024/13, para. 81.

⁶ As per decision 2/CMA.5, para. 39

15. *Emphasizes* the importance of the inclusion of traditional knowledge, Indigenous Peoples' knowledge and local knowledge systems in the work under the United Arab Emirates–Belém work programme on indicators and of ensuring gender balance among the technical experts referred to in paragraph 1 above.

16. *Notes* that national adaptation plans are an important channel through which the targets referred to in paragraphs 9–10 of decision 2/CMA.5 could be achieved.

17. *Recalls* the criteria in the SB 60 conclusions, and identifies the following criteria for possible consideration by the experts referred to in paragraph 1, as appropriate:

(a) The measurability and availability of data for monitoring of progress transparently;

(b) The ability to use data that are already available or can be easily collected by countries, including data from international databases and standardized reporting practice;

(c) The use of established and available metrics when baselines are established;

(d) The relevance to multiple thematic targets⁷;

(e) Outcome and output orientation;

(f) That indicators should be global in nature with local relevance;

(g) The ability of an indicator to enable comprehensiveness.

18. *Recalls* paragraph 16 of decision 2/CMA.5 and reiterated that no additional reporting burdens should be placed on Parties through the implementation of the United Arab Emirates Framework for Global Climate Resilience.

19. *Decides* that the final outcome of the United Arab Emirates–Belém work programme on indicators should support an assessment of progress towards the targets referred to in paragraphs 9–10 of decision 2/CMA.5 and in line with Article 7, paragraph 1, of the Paris Agreement and the temperature goal referred to in Article 2 of the Paris Agreement.

20. *Decides* that the final outcome of the United Arab Emirates–Belém work programme on indicators may include a manageable set of no more than 100 indicators, noting the need to avoid placing additional reporting burdens on Parties, that are:

(a) Globally applicable with a view to informing an analysis of global directions;

(b) A menu of national-level indicators in order to capture the context specificity of adaptation action, enabling Parties to choose which indicators they will report on in the light of their national circumstances;

(c) Designed to enable assessment of the progress of different components of the targets referred to in paragraphs 9–10 of decision 2/CMA.5.

21. *Decides* that the final outcome would, where applicable:

(a) Include information on the intended purpose of and potential data sources for each of the indicators referred to in paragraph 20 above, as well as the mechanisms needed to develop data standards for each indicator;

(b) Ensure a balance between outcome and output indicators for thematic targets;

(c) Ensure a balance in the numbers of qualitative, quantitative, input, output, outcome, impact and process indicators, including existing and new ones;

(d) Include indicators that capture social inclusion, Indigenous Peoples, participatory processes, human rights, children and young people, and persons with disabilities;

⁷ Decision 2/CMA.5, para. 9.

(e) Provide for the inclusion of indicators that are relevant to specific ecosystems, as outlined in paragraph 9(d) of decision 2/CMA.5 and highlight these, where appropriate, to Parties with similar geographical conditions;

(f) Include indicators that respond to the unique vulnerabilities of children to climate change impacts across the thematic targets⁸ and consider including cross-cutting indicators related to education and the health of children and young people.

22.

Option 1: no text

Option 2: *Decides* that the final outcome should include indicators on means of implementation that are both quantitative and qualitative, and enable tracking of support to achieve the targets referred to in paragraphs 9–10 of decision 2/CMA.5.

23. *Also decides* that the final outcome of the United Arab Emirates–Belém work programme should contribute to the sources of input, including through reporting by Parties, informing the technical phase of future global stocktakes by specifying a way to structure and inform the assessment of progress in adaptation.

24. *Confirms* that the indicators under the United Arab Emirates–Belém should allow for the aggregation of information to support future global stocktakes, and the assessment based on the indicators should be disaggregated for all countries, including the LDCs and SIDS.

25. *Recognizes* the progress of adaptation to the risks and impacts associated with not meeting the temperature goal set out in Article 2 of the Paris Agreement.

26. *Decides* that the final outcome of the United Arab Emirates–Belém work programme may include adaptation-focused indicators reported on by international and regional organizations with a view to reducing the reporting burden on Parties.

27. *Emphasizes* that reporting on the indicators is voluntary.

28. *Urges* the establishment of a clear timeline for outputs from the technical experts referred to in paragraph 1 above.

29. *Requests* the Chairs of the Subsidiary bodies to invite the technical experts referred to in paragraph 1 above to:

(a) Commence their work on further refining the indicators, addressing gaps and developing new indicators, as needed, immediately after CMA 6;

(b) Produce a consolidated list of indicator options for Parties, and a progress report, to be published no later than four weeks prior to SB 62 for consideration at those sessions;

(c) Finalize their technical reports, including their recommendations on the use of indicators, to the secretariat no later than four weeks prior to SB 62 to allow adequate time for review by Parties and to be published prior to the workshop.⁹

30. *Requests* the secretariat to publish the final mapping and compilation referred to in paragraph 1 above, to include metadata for each indicator, prior to SB 62.

31.

Option 1: No text.

Option 2:

Recalls paragraph 38 of decision 2/CMA.5 and *decides* to include a standing item on matters relating to the global goal on adaptation in the agenda for sessions of the CMA, unless otherwise specified by the CMA.

⁸ Decision 2/CMA.5, para. 9.

⁹ See documents FCCC/SBSTA/2024/7, para. 54, and FCCC/SBI/2024/13, para. 92.

Decides to establish the Baku Adaptation Road Map, as a means of continuing work pertaining to the global goal on adaptation, with the aim of advancing progress in line with Article 7, paragraph 1, of the Paris Agreement and supporting the implementation of the elements outlined in paragraph 38 of decision 2/CMA.5; to hold, under the Road Map, a series of workshops and annual high-level dialogues aimed at facilitating regional cooperation and exchange of knowledge with a view to addressing existing adaptation barriers; and to develop solutions for enhancing implementation of the global goal on adaptation, including under the United Arab Emirates Framework for Global Climate Resilience, thereby facilitating the analysis of information required for assessing progress towards inclusive and comprehensive input for future global stocktakes.

32. *Notes* that a limited number of submissions¹⁰ relating to matters related to paragraph 38 of decision 2/CMA.5 were received prior to SB 61 and invites Parties to further submit views via the submission portal by 31 March 2025 on matters related to this matter.

33. *Requests* the secretariat to prepare an information note by SB 63, with input from the AC, on relevant work under other adaptation-related agenda items under the Subsidiary and Governing bodies, as well as on relevant work by the AC, the LEG and other UNFCCC constituted bodies and under the Nairobi work programme on impacts, vulnerability and adaptation to climate change with a view to facilitating consideration by SB of the modalities for implementing the elements listed under paragraph 38 of decision 2/CMA.5.

34. *Emphasizes* the importance of the exchange of knowledge, experience and information under the work of the AC, LEG, and other constituted bodies and the Nairobi work programme that should be used to facilitate sharing of experiences and best practices, specifically pertaining to the targets, including at the Adaptation Forum, and the regional climate weeks.

35. *Reiterates* Decision 2/CMA.5, para 15, and recognizes that the indicators under the United Arab Emirates–Belém work programme on indicators should contribute to the sources of input, including reporting by Parties, AC reports and synthesis reports by the secretariat, to the technical phase of future global stocktakes.

36. *Calls* on Parties to update their adaptation communications and biennial transparency reports in line with the United Arab Emirates Framework for Global Climate Resilience and requests the secretariat to review progress towards achieving the targets referred to in paragraphs 9–10 of decision 2/CMA.5 and report on its findings in its synthesis report to be prepared as part of the second global stocktake.¹¹

37. *Welcomes* the IPCC decision¹² that agreed on a distinct product revising and updating the 1994 IPCC Technical Guidelines on impacts and adaptation, including adaptation indicators, metrics and methodologies to be scoped, developed and reviewed, and that should be considered for approval and acceptance in conjunction with the Working Group II Report (on ‘Impacts, Adaptation and Vulnerability’) and published as a separate product” in its 7th Assessment Report (AR7) cycle.

38.

Option 1: no text

Option 2: *Invites* the IPCC to establish a task force on adaptation with a view to providing guidance and information towards the implementing the global goal on adaptation.

39. *Decides* to undertake the review after the second global stocktake and to initiate consideration of the terms of reference for the review after the completion of the United Arab Emirates–Belém work programme.

¹⁰ As per documents FCCC/SBSTA/2024/7, para. 31, and FCCC/SBI/2024/13, para. 69.

¹¹ Decision 19/CMA.1, para. 37.

¹² Decision IPCC-LX-9.

40. *Requests* the Subsidiary bodies to continue consideration of paragraph 38 of decision 2/CMA.5 focusing, inter alia, on matters related to paragraph 38(a–e) of decision 2/CMA.5 at SB 62.

41.

Option 1: no text

Option 2:

Recognizes that both incremental and transformational adaptation approaches are essential for implementing the United Arab Emirates Framework for Global Climate Resilience towards achieving the global goal on adaptation.

Takes note of the technical paper prepared by the secretariat on transformational adaptation¹³ and decides to continue consideration thereof at SB 62.

Requests the secretariat to prepare a reader-friendly summary of the technical paper referred to in paragraph xx above and make it available in all six official languages of the United Nations by April 2025.

Option 3:

Welcomes the technical paper by the secretariat on defining and understanding transformational adaptation at different spatial scales and sectors, and assessing progress in planning and implementing transformational adaptation approaches at the global level.¹⁴

Notes paragraph 81 of the technical paper referred to in paragraph xx above, which sets out possible next steps for improving understanding of transformational adaptation, including using the work on indicators under the United Arab Emirates–Belém work programme to formulate meaningful indicators specific to transformational adaptation and identifying transformational adaptation approaches for different regions.

Requests the secretariat to produce a guide for integrating consideration of transformational adaptation into national adaptation plans.

42. *Takes note* of the estimated budgetary implications of the activities to be undertaken by the secretariat referred to in paragraphs xx above.

43. *Requests* that the actions of the secretariat called for in this decision be undertaken subject to the availability of financial resources.

¹³ FCCC/TP/2024/8.

¹⁴ FCCC/TP/2024/8.