

## Concept note by the Chairs of the Subsidiary Bodies on the mandated workshop under the Baku Adaptation Road Map

**Advancing progress in line with Article 7.1 of the Paris Agreement: the role of the UNFCCC adaptation architecture, its strengths, coherence and how it can best support implementation of the Global Goal on Adaptation and the elements outlined in paragraph 38 of decision 2.CMA.5.**

5 June 2026

### I. Mandate

1. CMA 6 launched the Baku Adaptation Road Map with the aim of advancing progress in line with Article 7, paragraph 1, of the Paris Agreement and supporting the implementation of the elements outlined in paragraph 38 of decision 2/CMA.5 and requested the subsidiary bodies to develop modalities for work under the Road Map.
2. CMA 7<sup>1</sup> recalled paragraph 29 of decision 3/CMA.6 and emphasised that the Baku Adaptation Road Map should bring coherence to the UNFCCC adaptation architecture and avoid duplication of work by leveraging the mandates of and outputs of work under constituted bodies and work programmes, including the Adaptation Committee, the Least Developed Countries Expert Group and the Nairobi work programme, and *also emphasized* the need for cooperation with regional adaptation networks, the private sector and research institutions in recognition of the important roles played by diverse actors in implementing the United Arab Emirates Framework for Global Climate Resilience;
3. CMA 7 further agreed that work under the Baku Adaptation Road Map should include consideration of the elements outlined in paragraph 38 of decision 2/CMA.5, focus on implementation of the global goal on adaptation in line with Article 7, paragraph 1, of the Paris Agreement and be responsive to the impacts of the temperature goal referred to in Article 2, paragraph 1(a), of the Paris Agreement;
4. CMA 7 also decided that the work under the Baku Adaptation Road Map shall be guided by the following:
  - (a) Aligning adaptation action with adequate adaptation responses in the context of the temperature goal of the Paris Agreement, ensuring that national and global adaptation strategies and actions reflect the risks and needs arising from different warming increments within the temperature goal;
  - (b) Strengthening implementation of the targets outlined in paragraphs 9–10 of decision 2/CMA.5;
  - (c) Enhancing knowledge-sharing;
  - (d) Ensuring access to means of implementation for adaptation, for adequate, predictable and accessible financial, technology transfer and capacity-building support, including from developed country Parties to developing country Parties, in accordance with Article 9, paragraph 1, and Articles 10–11, of the Paris Agreement.
5. CMA 7 decided that the first phase of the Baku Adaptation Road Map, covering 2026–2028, shall focus on initial implementation of activities under the Road Map, consisting of two workshops per year organized by the Chairs of the subsidiary bodies with the support of the secretariat, one to be held in session and one intersessionally, and the preparation of a technical paper by the secretariat, aimed at enhancing adaptive capacity, strengthening cooperation and facilitating adaptation planning and implementation in line with different

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<sup>1</sup> Decision 12/CMA.7, paragraphs 26-30.

national circumstances and in the context of Article 2, paragraph 1(a), of the Paris Agreement.

6. CMA 7 invited Parties to submit views on the focus of the workshops and the technical paper. As of May 2026, 18 submissions were received from Parties, and an information note on the submissions was published on 26 May on the UNFCCC website.

## II. Workshop Topic and Approach

7. After careful review of the submissions<sup>2</sup> and considering the decisions related to the BAR, as outlined in the mandate section of this note, the Chairs of the subsidiary bodies have selected the following topic for the first workshop:

8. Advancing progress in line with Article 7.1 of the Paris Agreement: The role of the UNFCCC adaptation architecture, its strengths, coherence and how it can best support implementation of the Global Goal on Adaptation and the elements outlined in paragraph 38 of decision 2.CMA.5. It will include an information session on access to finance for adaptation to lay the groundwork for future discussions.

9. The workshop will also include a session on how the future workshops under the first phase of the BAR can best deliver on the aim of the BAR (decision 3/CMA.6 para 29) as well as enhance adaptive capacity, strengthen cooperation and facilitate adaptation planning and implementation in line with different national circumstances and in the context of Article 2, paragraph 1(a), of the Paris Agreement.<sup>3</sup>

10. The workshop is scheduled to take place on 9 June 2026, during the sixty-fourth session of the Subsidiary Bodies, in Bonn, Germany.

11. The SB Chairs will communicate the topics of future workshop and the topic of the technical paper to be delivered by the secretariat after the first BAR workshop, and well in advance of the second workshop.

12. The SB Chairs note that at the consultations with Parties on 28 May, they heard views on the initial proposed topic for the technical note: “Strengthening implementation of the framework targets through enhancing adaptive capacity, strengthening cooperation and facilitating adaptation planning and implementation”. Parties and Groups were generally supportive of a focus on implementation, but felt the topic was too broad and ill-defined. The Chairs will take those views, as well as those expressed in submissions and during SB64 into account in revising the topic for the technical paper.

## III. Substantive overview of the workshop

13. This workshop provides a strategic space to consider the strengths and coherence of the current adaptation architecture under the UNFCCC with a focus on any improvements to ensure it can best support implementation following the first global stocktake and the adoption of the UAE Framework for Global Climate Resilience. The workshop seeks to advance the conversation toward a more integrated adaptation system, capable of strengthening synergies across existing processes and institutional arrangements, identifying areas where further alignment is needed, and supporting implementation, learning and collective progress.

14. The workshop begins with an overview of the current adaptation architecture under the Convention and the Paris Agreement. This opening session will highlight how adaptation has evolved under the UNFCCC, including the work of relevant constituted bodies, programmes, and reporting arrangements under the UNFCCC process. By clarifying how these elements evolved and interact, the session aims to identify opportunities to strengthen

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<sup>2</sup> Information note, available at: <https://unfccc.int/documents/657555>

<sup>3</sup> Decision 7/CMA.12, paragraph 29

complementarities in support of adaptation action, whilst respecting each workstream’s existing work and specific mandates, areas of expertise and governance structures.

15. The workshop will focus on how the adaptation architecture can more effectively support the implementation of the GGA and the UAE framework targets. Whilst there has been some progress in these areas, for example, the application of the GGA by the LEG in the updated NAP technical guidelines, and the consideration of technical guidance and training materials by the AC in collaboration with the CGE and the LEG, both in response to decision 2/CMA.5, discussions will explore the optimal trajectory of adaptation architecture to effectively support the implementation of the GGA and UAE Framework targets. The conversation will further examine how efforts to strengthen the adaptation architecture under the UNFCCC can help operationalize principles of equity, climate justice, human dignity and rights-based approaches.

16. Discussions will then turn to means of implementation as a central pillar supporting adaptation action with a focus on access to adaptation finance. Participants will examine the structural, institutional and capacity barriers that constrain access to adaptation finance and other forms of support. Discussions will also consider the changes and enabling conditions needed to improve access, strengthening delivery mechanisms and ensuring that support systems respond more effectively to country needs and realities.

17. A particular emphasis will be placed on safeguarding and creating fiscal space for developing countries, in particular Small Island Developing States and Least Developed Countries, to adapt in the face of escalating climate impacts. Participants will be invited to reflect on the changes that are needed within the international support architecture to better enable and sustain adaptation implementation.

18. It should also be noted that several mandated events scheduled during SB 64 will address means of implementation and adaptation finance, including the Veredas Dialogue. Issues such as the business case for adaptation investment and the mobilization of private capital for resilience will be explored, particularly during the Dialogue’s session scheduled for the morning of 10 June. In organizing the workshop, efforts have therefore been made to avoid duplication and ensure complementarity with these discussions.

19. Overall, the workshop aims to generate a shared understanding of the optimal trajectory of adaptation architecture under UNFCCC and how its future evolution can enhance adaptation implementation.

#### **IV. Draft agenda for the workshop**

<b>Time</b>	<b>Agenda</b>
10:00 – 10:15	Opening remarks by SB Chairs
<b>Session 1: Strengthening the adaptation architecture under UNFCCC</b>	
10:15 – 11:00	<p><b>The evolution of the adaptation architecture under UNFCCC</b></p> <ul style="list-style-type: none"> <li>• (15 mins) <i>Presentation by the secretariat, Youssef Nassef, Director of Adaptation Division</i></li> <li>• (20 mins + 10 mins clarification questions) <i>Panel of adaptation-relevant constituted bodies (AC, LEG, CGE, and other relevant CBs (TBD))</i></li> </ul>
11:00 – 12:00	<p><b>Advancing progress in line with Article 7.1 of the Paris Agreement: the role of the UNFCCC adaptation architecture, its strengths, coherence and how it can best support implementation of the Global Goal on Adaptation and the elements outlined in paragraph 38 of decision 2.CMA.5.</b></p> <p>Guiding questions:</p> <ul style="list-style-type: none"> <li>• To what extent does the current UNFCCC adaptation architecture function as a coherent system, and are there structural gaps or overlaps which present challenges to advancing progress toward the Global Goal on Adaptation? How can the adaptation</li> </ul>

	<p>architecture best support Parties' in the implementation of country-driven adaptation priorities?</p> <ul style="list-style-type: none"> <li>• As the UAE Framework matures, is the current adaptation architecture still fit for purpose? What reforms or new mandates, if any, should parties consider to align institutional arrangements with implementation of the GGA?</li> </ul>
12:00 – 12:45	Breakout groups on the guiding questions above
12:45 – 13:00	Report backs from breakouts
13:00 – 15:00	Lunch break
<b>Session 2: Means of implementation</b>	
15:00 – 17:00	<p><b>Ensuring access to finance for adaptation, including implementing the UAE framework</b></p> <p><i>Panel of climate funds, MDBs and others</i></p> <p>Guiding questions:</p> <ul style="list-style-type: none"> <li>• What structural, institutional and capacity barriers limit access to adaptation finance for developing country Parties, and the provision of such support by the developed country Parties, and other Parties in a position to do so, including through the operating entities of the Financial Mechanism and other channels of support?</li> <li>• What priority actions are needed to address these barriers and ensure expedited access to finance to implement the UAE Framework, including in order to achieve its targets by 2030?</li> <li>• What approaches, instruments, or measures have proven effective in facilitating access to adaptation finance while safeguarding or creating fiscal space for developing countries, particularly LDCs and SIDS? What opportunities exist to build upon these efforts or pilot new ones?</li> </ul>
17:00 – 17:45	<p>World Café: How to best use BAR workshops and technical paper by the secretariat to advance the aim and mandates of the BAR</p> <ul style="list-style-type: none"> <li>• What are the key gaps or needs that future BAR workshops should address to better support implementation of the GGA and UAE Framework targets?</li> <li>• How can future BAR workshops and the technical paper better address means of implementation and national adaptation priorities in line with different national circumstances?</li> </ul>
17:45 – 18:00	Reporting back and closing