

DRAFT TEXT

on

CMA agenda item 6(c)
Glasgow–Sharm el-Sheikh work programme on the global goal on adaptation
referred to in decision 7/CMA.3

Version 15/11/2022 23:00

The Conference of the Parties serving as the meeting of the Parties to the Paris Agreement,

Option 1

Recalling Article 7, paragraph 1, of the Paris Agreement and decision 7/CMA.3,

Option 2

Recalling Articles 2, 3, 7, 9, 10 and 11 of the Paris Agreement in general, and Article 7, paragraph 2, of the Paris Agreement in particular, and decision 7/CMA.3,

Stressing that efforts towards achieving the global goal on adaptation must focus on moving away from the ‘business-as-usual’ scenario of increasing adverse impacts, risks and vulnerabilities associated with climate change,

Capturing progress

1. *Welcomes* the four workshops held under the Glasgow–Sharm el-Sheikh work programme on the global goal on adaptation in 2022;¹

2. *Expresses appreciation* to the Chairs of the subsidiary bodies for their guidance on and to the secretariat for its support in conducting informative and engaging workshops under the Glasgow–Sharm el-Sheikh work programme in 2022, as well as to the moderators, experts, Parties and non-Party stakeholders that participated in the workshops for their contributions and engagement;

3. *Also expresses appreciation* to the Government of Maldives for hosting an informal launch workshop and to the Government of Egypt for hosting the third workshop under the Glasgow–Sharm el-Sheikh work programme;

4. *Notes* that the single annual report on the workshops referred to in paragraph 16 of decision 7/CMA.3 and the summaries of each workshop therein will serve as input to Parties’ further considerations under the Glasgow–Sharm el-Sheikh work programme;

5. *Notes with appreciation* the compilation and synthesis of indicators, approaches, targets and metrics that could be relevant for reviewing overall progress in achieving the global goal on adaptation, building on the 2021 technical report by the Adaptation Committee;²

6. *Notes* challenges associated with holding the workshops under the Glasgow–Sharm el-Sheikh work programme virtually, as well as with preparing for the workshops in a timely manner and with having produced the single annual report on the workshops in time for consideration at this session;

*Setting the scene*³

7.

Option 1

Recognizes that adaptation is a global challenge faced by all with local, subnational, national, regional and international dimensions, and that it is a key component of and makes a contribution to the long-term global response to climate change to protect people, livelihoods and ecosystems;

¹ See decision 7/CMA.3, para. 12.

² See FCCC/SBSTA/2022/6, para. 157.

³ Headings were solely included to ease navigation of the draft text.

Also recognizes that the Glasgow–Sharm el-Sheikh work programme is to address developing countries’ current and projected adaptation needs, including in relation to finance, capacity-building and technology transfer, to reduce the risk of climate change impacts in the context of the long-term temperature goal set out in Article 2 of the Paris Agreement reflecting equity, national circumstances, and the common but differentiated responsibilities and respective capabilities, in the light of different national circumstances and in the context of sustainable development and eradication of poverty;

Option 2

No text

Establishing a framework

8.

Option 1

Decides to establish a framework for achieving the global goal on adaptation under the Paris Agreement including for reviewing the overall progress made in achieving the global goal on adaptation in the context of the global stocktake, taking into account progress under the Glasgow–Sharm el-Sheikh work programme, to be considered in the first and subsequent global stocktakes;

Option 2

Agrees to develop and adopt a framework under the Glasgow–Sharm el-Sheikh work programme on the global goal on adaptation at its fifth session (November 2023);

Elements / Dimensions / Thematic areas / Considerations

9.

Option 1

Decides that the framework referred to in paragraph 8 (option 1) above encompasses the following elements:

(a) Dimensions: impact, vulnerability and risk assessment; planning; implementation; finance; capacity-building; technology transfer; and monitoring and evaluation;

(b) Thematic areas: terrestrial and freshwater ecosystems; oceans and coastal ecosystems; water; food and agriculture; cities, settlements and infrastructure; health; and poverty and livelihoods;

(c) Cross-cutting considerations: gender-responsiveness; equity and social justice; ecosystem-based adaptation; governance at the local, national and regional level; transboundary approaches; and traditional, local and indigenous peoples’ knowledge, as appropriate;

Option 2

Agrees that the framework referred to in paragraph 8 (option 2) above will be based on the four steps of the adaptation policy cycle (risk and impact assessment; planning; implementation; and monitoring, evaluation and learning) and have two functions: enhancing action and support in relation to achieving the global goal on adaptation and reviewing overall progress in achieving the global goal on adaptation as part of the global stocktake;

Option 3

Decides that the framework referred to in paragraph 8 (option 1) above encompasses the following elements:

(a) Thematic areas: terrestrial and freshwater ecosystems; oceans and coastal ecosystems; comprehensive water resources management; resilient agriculture

and food; cities, settlements and territory; infrastructure; tangible cultural heritage; health; and poverty and livelihoods; mountain regions; and biodiversity;

(b) Cross-cutting considerations: human rights approaches; gender-responsiveness; intergenerational equity and social justice; ecosystem-based adaptation; disaster risk-based adaptation; community-based adaptation; nature-based solutions; intersectional approaches; governance at the local, national and regional level; transboundary approaches; and traditional, local and indigenous peoples' knowledge;

Sources of information

10. *Decides* that the sources of information to be considered in relation to para 9 (elements/dimensions/thematic areas/considerations) include those referred to in decision 19/CMA.1, paragraph 37, will include:

(a) Reports and communications from Parties, in particular those submitted under the Paris Agreement and the Convention;

(b) The latest reports of the Intergovernmental Panel on Climate Change;

(c) Reports of the subsidiary bodies;

(d) Reports from relevant constituted bodies and forums and other institutional arrangements under or serving the Paris Agreement and/or the Convention;

(e) The synthesis reports by the secretariat referred to in decision 19/CMA.1, paragraph 23;

(f) Relevant reports from United Nations agencies and other international organizations, which should be supportive of the UNFCCC process;

(g) Voluntary submissions from Parties, including on inputs to inform equity considerations under the global stocktake;

(h) Relevant reports from regional groups and institutions;

(i) Submissions from non-Party stakeholders and UNFCCC observer organizations;

Further information on the framework

11. *Decides* to review the framework referred to in paragraph 8 (option 1) above prior to the second global stocktake;

12.

Option 1

Agrees that Parties' adaptation-related needs, as communicated in their NDCs, NAPs, NATCOMs, NCs and other adaptation-related documents, shall form the basis for achieving and reviewing progress in achieving the global goal on adaptation;

Option 2

No text

Modalities of the 2023 workshops

13. *Decides* that the four remaining workshops under the Glasgow–Sharm el-Sheikh work programme⁴ should all be held in person, with the option available for participants to actively take part virtually, noting the benefits of virtual participation in terms of reduced costs and emissions and increased inclusiveness, with a view to ensuring inclusive participation and balanced geographical representation of Parties;

Timing

⁴ See decision 7/CMA.3, para. 12.

14. *Decides* to hold the first workshop in 2023 no later than in March and the fourth workshop in 2023 no later than six weeks prior to the fifth session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement (November 2023);

Single annual report

15. *Requests* the secretariat to publish the single annual report on the workshops referred to in paragraph 16 of decision 7/CMA.3 no later than three weeks prior to the fifth session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement;

16. *Also requests* the secretariat to include in the single annual report an analysis of the outcomes of the workshops;

Submissions

17.

Option 1

Invites Parties and observers to submit, via the submission portal,⁵ for each workshop in 2023 their views on issues worthy of consideration at least three weeks in advance thereof;

Option 2

Invites Parties and observers to submit, via the submission portal,⁶ for each workshop in 2023 their views on the subsequent workshops and questions for considerations of themes under each workshop in 2023;

Option 3

Invites Parties and observers to submit by 10 February 2023, via the submission portal,⁷ their views on issues worthy of consideration at the workshops in 2023;

Option 4

Invites Parties and observers to submit by 10 February 2023, via the submission portal,⁸ their contributions to the workshops, noting that submissions received after this deadline will not be taken into account in preparing for the workshops;

Concept note

18. *Requests* the Chairs of the subsidiary bodies, with the support of the secretariat, to prepare a concept note and guiding questions, covering themes and areas of work, for each workshop at least two weeks in advance thereof, taking into account the submissions referred to in paragraph 17 above;

Themes of the 2023 workshops

19.

Option 1

Decides on the following themes for the first two workshops to be held in 2023:

(a) Target setting, metrics, methodologies and indicators for the global goal on adaptation;

(b) Means of implementation for achieving the global goal on adaptation;

Requests the subsidiary bodies at their fifty-eighth sessions (June 2023) to agree on the themes for the final two workshops to be held in 2023;

⁵ <https://www4.unfccc.int/sites/submissionsstaging/Pages/Home.aspx>.

⁶ <https://www4.unfccc.int/sites/submissionsstaging/Pages/Home.aspx>.

⁷ <https://www4.unfccc.int/sites/submissionsstaging/Pages/Home.aspx>.

⁸ <https://www4.unfccc.int/sites/submissionsstaging/Pages/Home.aspx>.

Option 2

Decides on the following themes for the workshops to be held in 2023:

- (a) The dimensions of the adaptation policy cycle: risk and impact assessment; planning; implementation; and monitoring, evaluation and learning;
- (b) The systems and sectors set out in the contribution of Working Group II to the Sixth Assessment Report of the Intergovernmental Panel on Climate Change, with a focus on exploring options for enhancing the effectiveness of mainstreaming adaptation in national priority areas or sectors;
- (c) Cross-cutting considerations: gender-responsiveness; intergenerational and gender equity and social justice; ecosystem- and community-based adaptation and nature-based solutions; governance at the local, national and regional level; transboundary approaches; traditional, local and indigenous peoples' knowledge; and human rights;
- (d) Taking stock of the Glasgow–Sharm el-Sheikh work programme;

Additional themes proposed by Parties for the 2023 workshops

Decides that the following themes will also be considered at the 2023 workshops:

- (a) Changes in mindsets and world views towards transformation in adaptation, with the inclusion of indigenous peoples' wisdom, values and knowledge;
- (b) Recent scientific research relevant to the global goal on adaptation;
- (c) The global stocktake;
- (d) Objectives (b) and (f) of the work programme, with objectives (a) and (c) as overarching themes throughout all four workshops.

Additional work

20.

Option 1

Invites Working Group II of the Intergovernmental Panel on Climate Change to prepare a special report on the global goal on adaptation and to update its 1994 technical guidelines for assessing climate change impacts and adaptation⁹ as part of its seventh assessment cycle;

Requests the secretariat to undertake, in collaboration with relevant UNFCCC constituted bodies and experts, additional work on indicators, metrics and targets, as appropriate, relating to the framework referred to in paragraph 8 (option 1) above;

Option 2

No text;

Option 3

⁹ IPCC. 1994. *IPCC Technical Guidelines for Assessing Climate Change Impacts and Adaptations*. T Carter, M Parry, H Harasawa, et al. (eds.). London and Tsukuba, Japan: University College London and Center for Global Environmental Research National Institute for Environmental Studies. Available at <https://www.ipcc.ch/report/ipcc-technical-guidelines-for-assessing-climate-change-impacts-and-adaptations-2/>.

Invites Working Group II of the Intergovernmental Panel on Climate Change to prepare a special report on the global goal on adaptation and to update its 1994 technical guidelines for assessing climate change impacts and adaptation¹⁰ as part of its seventh assessment cycle;

Requests the secretariat to undertake, in collaboration with relevant UNFCCC constituted bodies, experts and other relevant organizations, additional work on indicators, metrics and targets, as appropriate, relating to the framework referred to in paragraph 8 option 1 above;

Also requests the secretariat to synthesize and analyse the adaptation components of Parties' NDCs and other adaptation-related information communicated by Parties in their reporting under the Convention and the Paris Agreement, and to prepare a synthesis of its findings, using the needs determination report¹¹ as the starting point;

Option 4

Requests the Adaptation Committee, at its 2023 Adaptation Forum, to prioritize consideration of the findings of its technical paper on methodologies for assessing adaptation needs,¹² possibly together with experts from the Intergovernmental Panel on Climate Change;

Input to the global stocktake

21.

Option 1

Invites the subsidiary bodies to consider the outputs under the Glasgow–Sharm el-Sheikh work programme in conducting the global stocktake;

Option 2

Invites the subsidiary bodies to make use of existing technical work, including by the Intergovernmental Panel on Climate Change and the Adaptation Committee, in conducting the global stocktake and reviewing overall progress in achieving the global goal on adaptation;

Recognizes the challenges associated with reviewing overall progress in achieving the global goal on adaptation given the challenges involved in assessing progress on adaptation at the local, national, regional and international level;

Also recognizes that there is no 'one-size-fits-all' approach to reviewing overall progress in achieving the global goal on adaptation;

Recommends the use of a combination of approaches, both qualitative and quantitative, to assessing progress along the adaptation policy cycle.

¹⁰ IPCC. 1994. *IPCC Technical Guidelines for Assessing Climate Change Impacts and Adaptations*. T Carter, M Parry, H Harasawa, et al. (eds.). London and Tsukuba, Japan: University College London and Center for Global Environmental Research National Institute for Environmental Studies. Available at <https://www.ipcc.ch/report/ipcc-technical-guidelines-for-assessing-climate-change-impacts-and-adaptations-2/>.

¹¹ SCF. 2021. *First report on the determination of the needs of developing country Parties related to implementing the Convention and the Paris Agreement*. Bonn: UNFCCC. Available at <https://unfccc.int/topics/climate-finance/workstreams/determination-of-the-needs-of-developing-country-parties/first-report-on-the-determination-of-the-needs-of-developing-country-parties-related-to-implementing>.

¹² Adaptation Committee. 2022. *Methodologies for assessing adaptation needs and their application*. Bonn: UNFCCC. Available at https://unfccc.int/sites/default/files/resource/J0160_Adaptation%20Needs%20Technical%20Report%20final.pdf.