

# DRAFT TEXT

on

## Decision 1/CP.25

Version 13 December 6am

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*The Conference of the Parties,*

*Recalling* decisions 1/CP.19, 1/CP.20, 1/CP.21, 1/CP.22, 1/CP.23 and 1/CP.24,

*Noting* decision -/CMA.2,<sup>1</sup>

*Acknowledging* that the global nature of climate change calls for the widest possible cooperation by all countries and their participation in an effective and appropriate international response, in accordance with their common but differentiated responsibilities and respective capabilities and their social and economic conditions,

*Cognizant* of the efforts and concerns of civil society, in particular of youth, in calling for urgent and ambitious global climate action,

1. *Recognizes* the importance of multilateralism and of the role of the Convention in addressing climate change and its impacts;
2. *Also recognizes* the important advances made through the UNFCCC multilateral process over the past 25 years, including in the context of the Convention, the Kyoto Protocol and the Paris Agreement;
3. *Notes with concern* the state of the global climate system;
4. *Recognizes* that action taken to understand and address climate change will be most effective if it is based on best available science and continually re-evaluated in the light of new findings;
5. *Also recognizes* the role of the Intergovernmental Panel on Climate Change in providing scientific input to inform Parties in strengthening the global response to the threat of climate change, in the context of sustainable development and efforts to eradicate poverty, and developing methodologies for estimating emissions by sources and removals by sinks of greenhouse gases not controlled by the Montreal Protocol;
6. *Expresses* its appreciation and gratitude to the Intergovernmental Panel on Climate Change and the scientific community for providing the Special Report on Climate Change and Land<sup>2</sup> and the Special Report on the Ocean and Cryosphere,<sup>3</sup> which reflect best available science on these matters;
7. *Invites* Parties to make use of the information contained in the Special Reports referred to in paragraph 6 above in their discussions under all relevant agenda items of the subsidiary and governing bodies;
8. *Encourages* Parties to continue to support the work of the Intergovernmental Panel on Climate Change;
9. *Re-emphasizes with serious concern* the urgent need to address the significant gap between the aggregate effect of Parties' mitigation efforts in terms of global annual emissions of greenhouse gases by 2020 and aggregate emission pathways consistent with holding the increase in the global average temperature to well below 2 °C above pre-industrial levels and pursuing efforts to limit the temperature increase to 1.5 °C above pre-industrial levels;

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<sup>1</sup> The overarching decision titled "[title]", proposed for adoption by the Conference of the Parties serving as the meeting of the Parties of the Paris Agreement at its second session.

<sup>2</sup> Intergovernmental Panel on Climate Change. 2019. IPCC Special Report on Climate Change, Desertification, Land Degradation, Sustainable Land Management, Food Security, and Greenhouse Gas Fluxes in Terrestrial Ecosystems. Available at <https://www.ipcc.ch/report/srccl/>.

<sup>3</sup> Intergovernmental Panel on Climate Change. 2019. IPCC Special Report on the Ocean and Cryosphere in a Changing Climate. H-O Pörtner, DC Roberts, V Masson-Delmotte, et al. (eds.). Available at <https://www.ipcc.ch/srocc/home/>.

10. *Acknowledges* the gaps in financial, technology and capacity-building support provided to developing country Parties for enhancing their national adaptation and mitigation efforts in the pre-2020 period;

11. *Stresses* the urgency of enhanced ambition in order to ensure the highest possible mitigation and adaptation efforts by all Parties;

12. *Recognizes* the urgent need to enhance the provision of finance, technology and capacity-building support by developed country Parties, in a predictable manner, to enable enhanced action by developing country Parties;

13. *Recalls* the commitment made by developed country Parties, in the context of meaningful mitigation action and transparency on implementation, to the goal of mobilizing jointly USD 100 billion per year by 2020 to address the needs of developing country Parties,<sup>4</sup> and *emphasizes* the increasing urgency of scaling up mobilized climate finance for adaptation and mitigation;

14.

Option 1. *Placeholder for acknowledging the outcomes on loss and damage;*

Option 2. *Invites* international entities, including financial institutions, to support efforts to address loss and damage associated with climate change impacts in developing countries;

15. *Underlines* the potential contribution of nature to addressing climate change and its impacts and the need to address biodiversity loss and climate change in an integrated manner;

16. *Notes* the need to take into account the imperatives of a just transition of the workforce and the creation of decent work and quality jobs;

17. *Takes note of* the 2018 and 2019 stocktakes on pre-2020 implementation and ambition;<sup>5</sup>

18. *Notes* the efforts of Parties in relation to action and support in the pre-2020 period;

19. *Acknowledges* that the stocktakes in 2018 and 2019 helped to highlight and enhance understanding of gaps and efforts of Parties in relation to action and support in the pre-2020 period as well as of the work of the UNFCCC bodies in relation to that period;

20.

Option 1

*No text*

Option 2

*Pre2020 assessment to be integrated in the decision on the scope of the periodic review*

Option 3

*Establishes* a two-year work programme on pre-2020 implementation and ambition under the Subsidiary Body for Implementation for identifying progress and gaps in mitigation, adaptation, financial support, technology development and transfer, and capacity-building in relation to the pre-2020 commitments of developed country Parties, and for making arrangements to close those gaps;

Option 4

*Requests* the Subsidiary Body for Implementation to hold, at its fifty-second (June 2020) to fifty-fifth (November 2021) sessions, round tables among Parties for sharing information on progress and gaps in relation to pre-2020 implementation and ambition;<sup>6</sup>

*Requests* the secretariat to prepare a synthesis report by March 2022, on the basis of the outcomes of the round tables referred to in paragraph X above, submissions from Parties,

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<sup>4</sup> Decision 1/CP.16, para. 98.

<sup>5</sup> See <https://unfccc.int/topics/pre-2020>.

<sup>6</sup> See decision 1/CP.19, paras. 3–4.

and any relevant information from Parties, constituted bodies and forums under the Convention and other institutions and organizations, summarizing the progress of Parties and gaps and measures to close them in relation to pre-2020 implementation and ambition, to serve as input to the second periodic review and the first global stocktake;

21. *Recognizes* that future climate-related risks would be reduced by upscaling and accelerating far-reaching, multilevel and cross-sectoral climate mitigation and through incremental and transformational adaptation alike;

22. *Takes note of* the willingness of Parties and non-Party stakeholders to include climate considerations in sectoral action and *encourages* all to do so;

23. *Calls for* increased cooperative climate action across all sectors through a broad portfolio of adaptation and mitigation options and significant upscaling of investment;

24. *Commends* the President of the Conference of the Parties at its twenty-fifth session for convening high-level ministerial events at the session, aimed at improving climate action, especially with regard to agriculture, energy, finance and science;

25. *Notes with appreciation* the organization by the President of the Conference of the Parties at its twenty-fifth session of a ministerial dialogue on adaptation ambition, which exemplified the broad support to, and high-level engagement among Parties on, enhanced adaptation action;

26. *Welcomes* the initiative of the United Nations Secretary-General to convene the 2019 Climate Action Summit, which helped to build momentum in enhancing global ambition;

27. *Expresses appreciation* to the Parties and non-Party stakeholders that announced voluntary initiatives and coalitions at the Summit referred to in paragraph 26 above as well as to those that led and joined such initiatives and coalitions;

28. *Acknowledges* the important role that non-Party stakeholders play in fulfilling the objective of the Convention and the goals of the Paris Agreement, in particular by supporting Parties in reducing emissions and adapting to the adverse effects of climate change;

29. *Welcomes* the continuation of the Marrakech Partnership for Global Climate Action, aimed at furthering the implementation of the Convention and the Paris Agreement by enhancing voluntary action on near-term mitigation and adaptation;

30. *Decides* to continue to appoint high-level champions for 2021–2025<sup>7</sup> and to continue convening annually a high-level event together with the Executive Secretary and the incumbent and incoming Presidents of the Conference of the Parties;

31. *Requests* the high-level champions to explore how to improve the work under the Marrakech Partnership for Global Climate Action for enhancing ambition taking into account feedback from Parties and non-Party stakeholders;

32. *Also requests* the secretariat to continue engaging with non-Party stakeholders and enhancing the effectiveness of the Non-State Actor Zone for Climate Action platform with a view to increasing ambition and the tracking of voluntary action;

33. *Acknowledges* the efforts of the President of the Conference of the Parties at its twenty-fifth session to highlight the importance of the ocean, including as an integral part of the Earth's climate system;

34. *Emphasizes* the importance of ensuring the integrity of ocean and coastal ecosystems, in line with the Convention and the Paris Agreement, and their interdependence with terrestrial ecosystems;

35. *Requests* the Chair of the Subsidiary Body for Scientific and Technological Advice to convene at its fifty-second session a dialogue on the ocean and climate change to consider, in a holistic and integrated manner, how to strengthen mitigation and adaptation action in this context;

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<sup>7</sup> In accordance with decision 1/CP.21, para. 122(c).

36. *Invites* Parties and non-Party stakeholders to submit via the submission portal<sup>8</sup> by 31 March 2020 their views on the dialogue referred to in paragraph 35 above;

37. *Requests* the Chair of the Subsidiary Body for Scientific and Technological Advice to prepare a summary report on the dialogue referred to in paragraph 36 above, and make recommendations based on its outcomes, including, as appropriate, on possible follow-up work;

38. *Also requests* the Chair of the Subsidiary Body for Scientific and Technological Advice to convene at its fifty-second session a dialogue on land and climate change to consider, in a holistic and integrated manner, how to strengthen mitigation and adaptation action in this context, while ensuring complementarity with related processes under the Convention.

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<sup>8</sup> <https://www4.unfccc.int/sites/submissionsstaging/Pages/Home.aspx>.