



## **Submission by Denmark and the European Commission on behalf of the European Union and its Member States**

Copenhagen, 5 November, 2025

Dear COP President, incoming COP President and Executive Secretary

In accordance with Rule 12 of the draft Rules of Procedure of the UNFCCC, on behalf of the European Union and its Member States, Denmark and the European Commission submit this proposal for including the following agenda item in the provisional agenda of CMA7:

“Reporting and review pursuant to Article 13 of the Paris Agreement: synthesis of biennial transparency reports”

### **Background**

The Paris Agreement by establishing the Enhanced Transparency Framework (ETF) recognizes the importance of transparency in order to build and maintain mutual trust and to promote effective implementation. Reporting of Biennial Transparency Reports (BTRs) by Parties under the ETF provides vital information on the status of implementation of Parties obligations under the ETF.

The modalities, procedures and guidelines (MPGs) for the transparency framework for action and support were adopted in Decision 18/CMA.1. The decision included a request to the secretariat to produce synthesis reports on Parties’ biennial transparency reports and national inventory reports.

The secretariat published the first BTR synthesis report on 31 October 2025. The report covers more than 100 BTRs submitted until 15 April 2025, covering more than 75% of global emissions. As highlighted in the statement accompanying the publication, the report shows that climate action is being implemented but also that it must be broadened and accelerated. The report also identifies enablers in forms of key lessons learned from successful climate action as well as barriers that are holding back urgently needed climate action. It is common practice for the COP and the CMA to provide space on the agenda to receive reports of such significance, and identify possible follow-up actions to the report. This agenda point will also be an essential



complement to the agenda point proposed by AOSIS on “Responding to the NDC Synthesis Report and Addressing the 1.5°C Ambition and Implementation Gap”.

## **Objective**

To ensure a space under the CMA to consider BTR synthesis reports, assess the collective status of reporting under Article 13 of the Paris Agreement and consider the identified enablers to learn from best practices and consider the identified barriers.

## **Rationale**

Climate change is happening at an increasing speed and there is great urgency for climate action. The ETF is a vital pillar of the Paris Agreement, and it is of utmost importance that climate action is taken based upon the best and most up-to-date information. Therefore, it is crucial that good practices and lessons learned are considered and actions taken to disseminate them. Also, it is crucial that identified barriers are considered and actions taken to urgently address them.

The assessment of individual Party progress and compliance will be based on the technical expert review of BTRs and be considered by the Paris Agreement Implementation and Compliance Committee (PAICC) as well as during the Facilitative, Multilateral Consideration of Progress (FMCP).

The BTR synthesis report focus on the collective efforts of all Parties to implement the ETF, without singling out any Parties. Currently, there is no dedicated space under the CMA to consider the BTR synthesis report and identify potential follow-up actions.

The objective of the agenda item is to:

- Acknowledge the findings of the BTR synthesis report and to ensure that it receives sufficient attention;
- Consider the information contained in the BTR synthesis report including findings on gaps, good practices and lessons learned, enablers and barriers;
- Identify potential actions to utilise the information on good practices and lessons learned to speed up collective climate action;
- Identify potential actions to overcome the barriers identified;
- To continue building and maintaining trust, promoting effective implementation, and underpinning continuous improvements in reporting.



The agenda item should be operationalised in line with Article 13 of the Paris Agreement and the MPGs and should be conducted in a facilitative, non-intrusive, non-punitive manner respectful of national sovereignty.

The proposed agenda item will ensure that appropriate attention will be given to the ETF implementation, which is a vital pillar of the Paris Agreement and that actions can quickly be taken to enhance the collective reporting under the ETF.

The European Union looks forward to constructively engage on this matter at COP30.