

DRAFT TEXT BY MINISTERS

on

CMA agenda item 6(c) Glasgow–Sharm el-Sheikh work programme on the global goal on adaptation referred to in decision 7/CMA.3

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The Conference of the Parties serving as the meeting of the Parties to the Paris Agreement,

Recalling Article 7, paragraph 1, of the Paris Agreement and decision 7/CMA.3,

Emphasizing that efforts to achieve the global goal on adaptation must go beyond incremental action and ‘business as usual’ and take a transformational approach to enhancing adaptive capacity, strengthening resilience and reducing the impacts and risks of and vulnerability to climate change by integrating adaptation into policies, programmes and budgets, including to provide support to accelerate climate-resilient development,

Capturing progress¹

1. *Welcomes* the four workshops held under the Glasgow–Sharm el-Sheikh work programme on the global goal on adaptation in 2022;²

2. *Expresses appreciation* to the Chairs of the subsidiary bodies for their guidance on and to the secretariat for its support in conducting informative and engaging workshops under the Glasgow–Sharm el-Sheikh work programme in 2022, as well as to the moderators, experts, Parties and non-Party stakeholders that participated in the workshops for their contributions and engagement;

3. *Also expresses appreciation* to the Government of Maldives for hosting an informal launch workshop and to the Government of Egypt for hosting the third workshop under the Glasgow–Sharm el-Sheikh work programme in 2022;

4. *Notes* that the single annual report on the workshops referred to in paragraph 16 of decision 7/CMA.3 and the summaries of each workshop therein will serve as input to Parties’ further considerations under the Glasgow–Sharm el-Sheikh work programme;

5. *Notes with appreciation* the compilation and synthesis of indicators, approaches, targets and metrics that could be relevant for reviewing overall progress in achieving the global goal on adaptation,^{3,4} building on the 2021 technical report by the Adaptation Committee;

6. *Notes* the challenges associated with holding the 2022 workshops under the Glasgow–Sharm el-Sheikh work programme virtually, with preparing for those workshops in a timely manner and with having produced the single annual report on those workshops⁵ in time for consideration at this session;

Setting the scene

7. *Recognizes* that adaptation is a global challenge faced by all with local, subnational, national, regional and international dimensions, and that it is a key component of and makes a contribution to the long-term global response to climate change to protect people, livelihoods and ecosystems;

8. *Recalls* Article 2 of the Paris Agreement as well as the objectives of the Glasgow–Sharm el-Sheikh work programme,⁶ in particular to enable the full and sustained implementation of the Paris Agreement towards achieving the global goal on adaptation, with

¹ Headings were solely included to ease navigation of the draft text.

² See decision 7/CMA.3, para. 12.

³ https://unfccc.int/sites/default/files/resource/ReportGGATP_final.pdf.

⁴ As per the mandate in document FCCC/SBSTA/2022/6, para. 157.

⁵ FCCC/SB/2022/INF.2.

⁶ Decision 7/CMA.3, para. 7.

a view to enhancing adaptation action and support, normally including finance, technology transfer and capacity building;

Establishing a framework

9. *Decides* to initiate the development of a framework for the global goal on adaptation, which will be informed by a structured approach to the Glasgow–Sharm el-Sheikh work programme in 2023, with a view to the framework being considered and adopted at the fifth session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement (November 2023);

10. *Also decides* that the framework referred to in paragraph 9 above will have two functions, namely enhancing action and support in relation to achieving the global goal on adaptation and reviewing overall progress in achieving the global goal on adaptation as part of the global stocktake;

11. *Further decides* that the structured approach referred to in paragraph 9 above should be organized on the basis of the four steps of an iterative adaptation cycle (risk and impact assessment; planning; implementation; and monitoring, evaluation and learning) and *recognizes* that support, including in terms of finance, technology transfer and capacity-building, is a consideration in each stage of the cycle;

12. *Decides* that the structured approach may take into consideration, *inter alia*, the following:

(a) Terrestrial and freshwater ecosystems; oceans and coastal ecosystems; comprehensive water resources management; resilient agriculture and food; cities, settlements and territory; infrastructure; tangible cultural heritage; health; poverty and livelihoods; mountain regions; and biodiversity;

(b) Human rights approaches; gender-responsiveness; intergenerational equity and social justice; ecosystem-based adaptation; disaster risk-based adaptation; community-based adaptation; nature-based solutions; intersectional approaches; governance at the local, national and regional level; transboundary approaches; and traditional, local and indigenous peoples' knowledge;

(c) Sources of information including those referred to in decision 19/CMA.1, paragraph 37, namely:

- (i) Reports and communications from Parties, in particular those submitted under the Paris Agreement and the Convention;
- (ii) The latest reports of the Intergovernmental Panel on Climate Change;
- (iii) Reports of the subsidiary bodies;
- (iv) Reports from relevant constituted bodies and forums and other institutional arrangements under or serving the Paris Agreement and/or the Convention;
- (v) The synthesis reports by the secretariat referred to in paragraph 23 of that decision;
- (vi) Relevant reports from United Nations agencies and other international organizations, which should be supportive of the UNFCCC process;
- (vii) Voluntary submissions from Parties, including on inputs to inform equity considerations under the global stocktake;
- (viii) Relevant reports from regional groups and institutions;
- (ix) Submissions from non-Party stakeholders and UNFCCC observer organizations;

13. *Decides* to consider the need to review the framework referred to in paragraph 9 above prior to the second global stocktake;

Modalities of the 2023 workshops

14. *Decides* that the four workshops under the Glasgow–Sharm el-Sheikh work programme in 2023 should all be held in person, with the option available for participants to actively take part virtually;

Timing

15. *Decides* to hold the first workshop in 2023 no later than in March and the fourth workshop in 2023 no later than six weeks prior to the fifth session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement;

Single annual report

16. *Requests* the secretariat to publish the single annual report on the workshops for 2023 no later than three weeks prior to the fifth session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement;

17. *Also requests* the secretariat to include in the single annual report an analysis of the outcomes of the workshops and to prepare, under the guidance of the Chairs of the subsidiary bodies, a summary of each workshop, for consideration at the fifty-ninth sessions of the subsidiary bodies (November 2023);

Submissions

18. *Invites* Parties and observers to submit by 17 February 2023, via the submission portal,⁷ their contributions to and views on the workshops to be held in 2023, including questions for consideration related to the themes of those workshops;

19. *Also invites* Parties and observers that wish to do so to submit over the course of 2023, via the submission portal, additional views on the workshops to be held in 2023, noting that views pertaining to a specific workshop should be submitted three weeks in advance thereof;

20. *Further invites* Parties and observers, following the final workshop, to submit their views on the outcomes of and work conducted under the Glasgow–Sharm el-Sheikh work programme via the submission portal no later than three weeks prior to the fifth session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement;

Concept note

21. *Requests* the Chairs of the subsidiary bodies, with the support of the secretariat, to prepare a concept note and guiding questions, covering themes and areas of work for each workshop, at least two weeks in advance thereof, taking into account the submissions referred to in paragraphs 18–19 above¹⁸ above;

Themes of the 2023 workshops

22. *Requests* the Chairs of the subsidiary bodies to select themes for the workshops to be held in 2023, taking into account the following areas:

- (a) Target setting, metrics, methodologies and indicators for the global goal on adaptation;
- (b) Means of implementation for achieving the global goal on adaptation;
- (c) The steps of an iterative adaptation cycle: risk and impact assessment; planning; implementation; and monitoring, evaluation and learning;
- (d) The systems and sectors set out in the contribution of Working Group II to the Sixth Assessment Report of the Intergovernmental Panel on Climate Change,⁸ with a focus on exploring options for enhancing the effectiveness of efforts to mainstream adaptation in national priority areas or sectors;

⁷ <https://www4.unfccc.int/sites/submissionsstaging/Pages/Home.aspx>.

⁸ IPCC. 2022. *Climate Change 2022: Impacts, Adaptation, and Vulnerability. Contribution of Working Group II to the Sixth Assessment Report of the Intergovernmental Panel on Climate Change*. H Pörtner, D Roberts, M Tignor, et al. (eds.). Cambridge, United Kingdom: Cambridge University Press. Available at <https://www.ipcc.ch/report/ar6/wg2/>.

- (e) Gender-responsiveness; intergenerational and gender equity and social justice; ecosystem- and community-based adaptation and nature-based solutions; governance at the local, national and regional level; transboundary approaches; private sector engagement; traditional, local and indigenous peoples' knowledge; and human rights;
- (f) Stocktake of the Glasgow–Sharm el-Sheikh work programme;
- (g) Changes in mindsets and world views towards transformation in adaptation, with the inclusion of indigenous peoples' wisdom, values and knowledge;
- (h) Recent scientific research relevant to the global goal on adaptation;
- (i) The global stocktake;

Additional work

23. *Invites* the Intergovernmental Panel on Climate Change to consider updating its 1994 technical guidelines for assessing climate change impacts and adaptation⁹ as part of its seventh assessment cycle as appropriate;

24. *Also invites* the Adaptation Committee, the Intergovernmental Panel on Climate Change, as appropriate, and other relevant constituted bodies and experts to continue contributing to the Glasgow–Sharm el-Sheikh work programme in 2023, including by sharing their work related to indicators, metrics and targets at different levels of governance, and other relevant areas;

Input to the global stocktake

25. *Invites* the subsidiary bodies to consider the outputs under the Glasgow–Sharm el-Sheikh work programme when assisting with conducting the global stocktake;¹⁰

26. *Recognizes* the challenges associated with reviewing overall progress in achieving the global goal on adaptation given the challenges involved in assessing progress on adaptation at the local, national, regional and international level;

27. *Also recognizes* that combining various approaches to reviewing overall progress made in achieving the global goal on adaptation, including qualitative and quantitative approaches, can generate a more holistic picture of adaptation progress and help to balance the strengths and weaknesses of the different approaches.

⁹ IPCC. 1994. *IPCC Technical Guidelines for Assessing Climate Change Impacts and Adaptations*. T Carter, M Parry, H Harasawa, et al. (eds.). London and Tsukuba, Japan: University College London and Center for Global Environmental Research National Institute for Environmental Studies. Available at <https://www.ipcc.ch/report/ipcc-technical-guidelines-for-assessing-climate-change-impacts-and-adaptations-2/>.

¹⁰ As per decision 19/CMA.1, para. 4.