Ad Hoc Working Group on the Paris Agreement

2 August 2018

Sixth part of the first session Bangkok, 4–9 September 2018

Additional tool under item 8 of the agenda

Further matters related to implementation of the Paris Agreement: (a) Preparing for the convening of the first session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement; (b) Taking stock of progress made by the subsidiary and constituted bodies in relation to their mandated work under the Paris Agreement and section III of decision 1/CP.21, in order to promote and facilitate coordination and coherence in the implementation of the work programme, and, if appropriate, take action, which may include recommendations

Informal document by the Co-Chairs

A. Mandate

- 1. The Ad Hoc Working Group on the Paris Agreement (APA), in order to facilitate deliberations at APA 1.6, requested its Co-Chairs, with the assistance of, to the extent possible, the persons who facilitated work on the relevant matters at APA 1.5, to prepare, by 1 August 2018, tools that are additional to and based on the informal notes contained in the annex to the APA 1.5 conclusions, including proposals for streamlining the outcome of the APA at APA 1.6 and examples of how Parties could further progress towards the development of an agreed basis for negotiations, taking account of the level of maturity and delicate balance achieved to date for individual items. The streamlining should not imply the insertion or deletion of substantive concepts or textual narratives.²
- 2. The APA noted that the tools referred to in paragraph 1 above would be prepared by the Co-Chairs under their own responsibility, and emphasized that at this stage in the negotiations it would be important to ensure that all options identified by Parties remain on the table, recalling the right for any Party to make submissions to be considered under the relevant agenda items.³

B. Scope

3. The annex contains the additional tool relating to agenda sub-item 8(a), "Further matters related to implementation of the Paris Agreement: preparing for the convening of the first session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement", that addresses the possible additional matters⁴ relating to the implementation of the Paris Agreement,

¹ See document FCCC/APA/2018/L.2/Add.1.

² FCCC/APA/2018/2, paragraph 21.

³ FCCC/APA/2018/2, paragraph 22.

⁴ The possible additional matters are (1) modalities for biennially communicating finance information on the provision of public financial resources to developing countries in accordance with Article 9, paragraph 5, of the Paris Agreement; (2) initial guidance by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement (CMA) to the operating entities of the Financial Mechanism (the Green Climate Fund and the Global Environment Facility) under Article 9, paragraph 8, of the Paris Agreement and decision 1/CP.21, paragraphs 58 and 61–63; (3) initial guidance by the CMA to the Least Developed

which some Parties consider should be addressed under the Paris Agreement work programme (PAWP),⁵ and an in-session submission made by a Party at APA 1.5.⁶ The tool was prepared by the APA Co-Chairs in their capacity as co-facilitators of the deliberations on the agenda sub-item.

4. During the informal consultations held at APA 1.5, Parties also considered agenda sub-item 8(b), "Further matters related to implementation of the Paris Agreement: taking stock of progress made by the subsidiary and constituted bodies in relation to their mandated work under the Paris Agreement and section III of decision 1/CP.21, in order to promote and facilitate coordination and coherence in the implementation of the work programme, and, if appropriate, take action, which may include recommendations", and made recommendations on how to ensure coordination and coherence in the implementation of the PAWP. Relevant outcomes are reflected in the APA 1.5 conclusions and will be implemented, as appropriate, at APA 1.6. Deliberations on the sub-item will continue at APA 1.6.

C. Approach

- 5. Further to the discussions under the APA, the tool contains options for recommendations that the APA could forward through the Conference of the Parties (COP) at its twenty-fourth session for consideration by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement (CMA) at the third part of its first session (December 2018), in relation to the following possible additional matters:
- (a) Initial guidance by the CMA to the operating entities of the Financial Mechanism (the Green Climate Fund and the Global Environment Facility) under Article 9, paragraph 8, of the Paris Agreement and decision 1/CP.21, paragraphs 58 and 61–63;
- (b) Initial guidance by the CMA to the Least Developed Countries Fund and the Special Climate Change Fund in accordance with decision 1/CP.21, paragraph 58;
- (c) Modalities for biennially communicating finance information on the provision of public financial resources to developing countries in accordance with Article 9, paragraph 5, of the Paris Agreement;
- (d) Setting a new collective quantified goal on finance in accordance with decision 1/CP.21, paragraph 53.
- 6. Consistent with the current state of discussions under the APA, the tool does not contain options for recommendations that the APA would forward through COP 24 for consideration at CMA 1 in relation to the following:
- (a) Guidance by the CMA on the adjustment of existing nationally determined contributions under Article 4, paragraph 11, of the Paris Agreement, as Parties are of the view that no recommendation should be forwarded by the APA to CMA 1 on this matter. The APA could include in its report to COP 24 that the CMA may wish to address this matter at a future date;
- (b) An in-session submission that called for space to consider modalities, procedures and guidelines for enhancing understanding, action and support for loss and damage in accordance with Article 8, paragraphs 3 and 4, of the Paris Agreement, as, while recognizing the submission, there were no recommendations identified by Parties on a way forward.
- 7. Neither the inclusion of paragraphs nor the absence of options is intended to imply that consensus exists among Parties on the respective elements.

Countries Fund and the Special Climate Change Fund in accordance with decision 1/CP.21, paragraph 58; (4) guidance by the CMA on the adjustment of existing nationally determined contributions under Article 4, paragraph 11, of the Paris Agreement; and (5) setting a new collective quantified goal on finance in accordance with decision 1/CP.21, paragraph 53.

⁵ Different views have been expressed by Parties on whether the possible additional matters should be added to the Paris Agreement work programme for CMA 1, including the issues discussed under APA agenda item 8.

⁶ See the informal note on agenda item 8 contained in document FCCC/APA/2018/L.2/Add.1.

⁷ FCCC/APA/2018/2, paragraphs 16–27.

D. Possible action by the Ad Hoc Working Group on the Paris Agreement

8. APA 1.6 may wish to consider this tool, in addition to the relevant informal note contained in the annex to the APA 1.5 conclusions, in its deliberations.

Annex

Additional tool under sub-item 8(a) of the agenda

Further matters related to implementation of the Paris Agreement: preparing for the convening of the first session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement

Possible additional matters

I. Initial guidance to the operating entities of the Financial Mechanism

The Conference of the Parties serving as the meeting of the Parties to the Paris Agreement,

Recalling Article 9, paragraph 8, and Article 19 of the Paris Agreement,

Taking note of decision 1/CP.21, paragraphs 58 and 61-64,

1. *Confirms* that the Standing Committee on Finance shall serve the Paris Agreement in line with its functions and responsibilities established by the Conference of the Parties;

[Option 1: CMA to request the SCF to prepare draft guidance

- 2. Requests the Standing Committee on Finance to prepare draft guidance for the entities entrusted with the operation of the Financial Mechanism on the policies, programme priorities and eligibility criteria related to the Paris Agreement for consideration and adoption by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at its second session (November 2019);
- 3. *Invites* Parties and observers to submit to the secretariat, annually and in writing 10 weeks prior to each session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement, their views and recommendations on the elements to be taken into account by the Standing Committee on Finance in developing the draft guidance for the entities entrusted with the operation of the Financial Mechanism;
- 4. Requests the Standing Committee on Finance, in preparing the draft guidance referred to in paragraph [2] above, to take into consideration the information to be provided by the operating entities of the Financial Mechanism in accordance with Article 9, paragraph 9, of the Paris Agreement and decision 1/CP.21, paragraph 64, previous guidance of the Conference of the Parties to the operating entities of the Financial Mechanism, the [reference to the draft PAWP outcomes text(s)] and the views and recommendations of Parties and observers referred to in paragraph [2] above;
- 5. *Decides* to consider, at its second session, the draft guidance referred to in paragraph [2] above;]

[Option 2: SCF to confirm through an appropriate mechanism that it will prepare the draft guidance

2. Takes note of the confirmation of the Standing Committee on Finance, contained in [document reference], that it will prepare the draft guidance for the entities entrusted with the operation of the Financial Mechanism on the policies, programme priorities and eligibility criteria related to the Paris Agreement for consideration and adoption by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at its second session (November 2019);

3. *Decides* to consider, at its second session, the draft guidance for the entities entrusted with the operation of the Financial Mechanism on the policies, programme priorities and eligibility criteria related to the Paris Agreement to be prepared by the Standing Committee on Finance;]

[Option 3: No recommendation from the APA to CMA 1 since no mandate is required from the CMA to the SCF, as the SCF already has the mandate]

II. Initial guidance to the Least Developed Countries Fund and the Special Climate Change Fund

The Conference of the Parties serving as the meeting of the Parties to the Paris Agreement,

Recalling Article 19 of the Paris Agreement,

Recalling also decision 1/CP.21, paragraph 58,

1. *Confirms* that the Least Developed Countries Fund and the Special Climate Change Fund shall serve the Paris Agreement;

[Option 1: CMA to request the SCF to prepare draft guidance

- 2. Requests the Standing Committee on Finance to prepare draft guidance on the Least Developed Countries Fund and the Special Climate Change Fund on support for developing country Parties with respect to the implementation of the Paris Agreement for consideration and adoption by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at its second session;]
- 3. *Invites* Parties and observers to submit to the secretariat, annually and in writing 10 weeks prior to each session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement, their views and recommendations on the elements to be taken into account by the Standing Committee on Finance in developing the draft guidance on the Least Developed Countries Fund and the Special Climate Change Fund;
- 4. Requests the Standing Committee on Finance, in preparing the draft guidance referred to in paragraph [2] above, to take into consideration decision 1/CP.21, paragraph 64, previous guidance of the Conference of the Parties on the Least Developed Countries Fund and the Special Climate Change Fund, the [reference to the draft PAWP outcomes text(s)] and the views and recommendations of Parties and observers referred to in paragraph [3] above;
- 5. *Decides* to consider, at its second session, the draft guidance referred to in paragraph [2] above;]

[Option 2: No recommendation from the APA to CMA 1 since no mandate is required from the APA to the CMA to the SCF, as the SCF already has the mandate]

III. Guidance on the adjustment of existing nationally determined contributions in accordance with Article 4, paragraph 11, of the Paris Agreement

[Option: No recommendation from the APA to CMA 1¹]

¹ See paragraph 6(a) of this document.

IV. Modalities for biennially communicating finance information on the provision of public financial resources to developing countries in accordance with Article 9, paragraph 5, of the Paris Agreement

[Option 1: CMA to initiate technical work on the process

The Conference of the Parties serving as the meeting of the Parties to the Paris Agreement,

Recalling Articles 3, 4, 9, 10, 11 and 13 of the Paris Agreement,

Recalling also Articles 4 and 11 of the Convention,

Recalling further decision 1/CP.21, paragraphs 55, 57 and 95, decision 5/CP.20, paragraph 10, and decision 3/CP.19, paragraph 10,

- 1. *Decides* to establish a registry of the information communicated by developed country Parties in accordance with Article 9, paragraph 5, of the Paris Agreement;
- 2. *Requests* the secretariat to prepare a synthesis report for consideration by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement;
- 3. *Decides* that developed country Parties shall biennially communicate information in accordance with Article 9, paragraph 5, of the Paris Agreement covering the implementation period consistent with the time frames established in decision [X]/CP.24 pursuant to Article 4, paragraph 10, of the Paris Agreement;
- 4. *Requests* developed country Parties to submit their first biennial communication of indicative support for consideration by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at its second session;
- 5. Decides to initiate the facilitative multilateral consideration of progress and technical expert review of information provided and reported by developed country Parties and constituted bodies under the Paris Agreement in accordance with Article 13.9, 13.11 and 13.12, with a view to capturing progress in meeting the financial obligations under the Paris Agreement in accordance with Articles 3 and 9 of the Paris Agreement;]

[Option 2: No recommendation from the APA to CMA 1 as no specific additional matter needs to be considered by CMA 1 because this matter is not part of the Paris Agreement]

V. Setting a new collective quantified goal on finance in accordance with decision 1/CP.21, paragraph 53

[Option 1: CMA to initiate technical work on the process for setting the goal at CMA 2 or at a future session

The Conference of the Parties serving as the meeting of the Parties to the Paris Agreement,

Recalling decision 1/CP.21, paragraph 53,

Noting decision [X]/CP.24 [reference to COP 24 decision on long-term finance],

Noting also the biennial high-level ministerial dialogues on climate finance convened by the Conference of the Parties,

Noting further the 2018 biennial assessment and overview of climate finance flows of the Standing Committee on Finance [reference to the document with the SCF Biennial assessment],

Decides to consider at [its second session][a future session] the technical work to be undertaken on the process for setting a new collective quantified goal on finance in accordance with decision 1/CP.21, paragraph 53.]

[Option 2: No recommendation from the APA to CMA 1 as the CMA does not need to initiate a process. The only role of the CMA is to set the goal]

[Option 3: No recommendation from the APA to CMA 1 as it is premature for the CMA to launch work on this matter]