

## Technical guidance and training materials to support the implementation of the UAE Framework for Global Climate Resilience

### Concept note

#### Recommended action by the Adaptation Committee

The Adaptation Committee (AC), at its 29<sup>th</sup> meeting, will be invited to consider this concept note and agree on next steps to respond to the mandate contained in paragraph 44 of decision 2/CMA.5 to support the implementation of the UAE Framework for Global Climate Resilience through technical guidance and training materials thereon.

### I. Background and mandate

1. In 2023, the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement (CMA) at its fifth session (CMA 5) adopted the United Arab Emirates (UAE) Framework for Global Climate Resilience,<sup>1</sup> and decided that the purpose of this Framework “is to guide the achievement of the global goal on adaptation and the review of overall progress in achieving it with a view to reducing the increasing adverse impacts, risks and vulnerabilities associated with climate change, as well as to enhance adaptation action and support.”<sup>2</sup>
2. By paragraph 44 of the same decision, the CMA invited the AC, in collaboration with the Consultative Group of Experts (CGE) and the Least Developed Countries Expert Group (LEG), to support the implementation of the UAE Framework for Global Climate Resilience with technical guidance and training materials thereon.
3. At AC 25 (March 2024), the AC considered an information note<sup>3</sup> in relation to this mandate and agreed to:
  - a) Expand the mapping of existing technical guidance and training materials relevant to the UAE Framework for Global Climate Resilience and its targets, themes and cross-cutting considerations, and prepare an analysis to identify technical guidance and training needs relevant to implementing the UAE Framework for Global Climate Resilience (First draft was to be prepared in advance of SB 60 (June 2024));
  - b) Gather inputs from Parties and other stakeholders, including through an in-person session at SB 60 (June 2024), and to consider the outcomes of the Adaptation Forum (18-19 March 2024) and issue a survey for further input after June 2024; and

<sup>1</sup> Decision 2/CMA.5, para. 6

<sup>2</sup> Decision 2/CMA.5, para. 7.

<sup>3</sup> See AC25/INFO/5A.

- c) Prepare a strategy paper, based on the preparatory work above for consideration by AC 26 (September 2024).
4. In June 2024, the AC convened an in-person session at SB 60 to gather inputs from Parties and other stakeholders.
5. On 19 July 2024, the AC, in consultation with the CGE and the LEG, launched two surveys to collect inputs from Parties, relevant organizations and other stakeholders to inform this work. The first survey was intended for Parties to indicate priorities with respect to the implementation of the UAE Framework for Global Climate Resilience, including technical guidance and training materials thereon. The second survey was targeted to Parties, organizations and other stakeholders to submit relevant existing technical guidance and training materials.
6. At AC 26, the AC considered a strategy paper with options for next steps.
7. At AC 27, the AC continued the consideration of the updated version of the draft strategy paper on how to respond to the mandate and decided to request the secretariat to:
- publish a user-friendly version of the mapping of technical guidance and training material received through various sources such as the surveys, from constituted bodies and from other stakeholders;
  - prepare an updated draft strategy paper based on the inputs received at AC 27; and
  - invite other adaptation-related constituted bodies to provide further inputs to the draft strategy paper intersessionally.
8. The user-friendly version of the mapping of technical guidance and training material was published intersessionally on 30 July 2025.<sup>4</sup>
9. Subsequent guidance (including CMA.7) further reinforces this mandate, including requests to:
- Enhance coherence across adaptation-related processes, including national adaptation plans (NAPs), adaptation communications, and reporting under the enhanced transparency framework (ETF);
  - Strengthen monitoring, evaluation and learning (MEL) systems aligned with the GGA;
  - Improve capacity-building and reporting support for developing country Parties;
  - Facilitate the integration of the Framework into national adaptation planning and implementation cycles.
10. In this context, the present concept note is fully consistent with CMA.7 and is designed to operationalize these elements through concrete deliverables, including on MEL, reporting and integration into national adaptation processes.
11. At AC 28, the AC considered the advanced strategy paper prepared for this agenda item and agreed to request the secretariat to prepare a concept note, for consideration at AC 29, outlining an initial set of deliverables under two tracks: (a) Using and updating existing technical guidance and training materials; (b) Developing new training products (e.g. online modules).
12. The AC also agreed to continue collaboration with the LEG and the CGE under this mandate and to assess additional collaboration opportunities with the PCCB.

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<sup>4</sup> Available at [https://unfccc.int/sites/default/files/resource/AC\\_Mapping.pdf](https://unfccc.int/sites/default/files/resource/AC_Mapping.pdf).

## **II. Objective**

13. The objective of this work is to operationalize the UAE Framework by strengthening capacities, particularly of developing countries, to:

- (a) Access, navigate and apply relevant technical guidance and training materials;
- (b) Integrate the Framework into national adaptation processes, including NAPs and sectoral planning;
- (c) Design and implement MEL systems and reporting approaches aligned with the GGA;
- (d) Enhance coherence across adaptation-related processes under the Convention and Paris Agreement.

14. In doing so, the AC will act as a system integrator, strengthening linkages between guidance, capacity-building, and implementation across the adaptation landscape. This approach reflects guidance from AC 28 to ensure that support is practical, demand-driven, and immediately usable by Parties, while enhancing coherence across processes.

## **III. Strategic positioning and added value of the AC**

15. The AC is uniquely positioned to lead this work as the central coordination and advisory body on adaptation under the UNFCCC, with a mandate that spans technical guidance, policy coherence, and the monitoring and assessment of adaptation progress.

16. Through this work, the AC will serve as a system architect and integrator, by:

- (a) Connecting fragmented guidance, tools, and training resources into a coherent system aligned with the Framework;
- (b) Bridging planning (NAPs), implementation, MEL, and reporting processes;
- (c) Enhancing consistency and comparability of adaptation efforts across Parties;
- (d) Facilitating coordinated support across constituted bodies and partners.

17. This added value complements and strengthens the mandates of the CGE, LEG, PCCB, and other relevant bodies, while avoiding duplication.

## **IV. Guiding principles**

18. The work will be guided by the following principles:

- (a) Demand-driven and user-centred: grounded in Party needs and practical application;
- (b) Building on existing work: leveraging and enhancing existing guidance, tools, and platforms;
- (c) Coherence and complementarity: ensuring alignment across UNFCCC bodies and processes;
- (d) Modularity and flexibility: enabling adaptation to different contexts and regions;
- (e) Quality assurance: ensuring credibility through peer review and validation;
- (f) Accessibility and inclusivity: promoting multilingual and context-relevant materials;
- (g) Scalability and sustainability: enabling broad deployment and continuous improvement.

## **V. Workstreams and deliverables**

### **A. Track A: Enhancing access to and usability of existing guidance**

19. In line with AC 28 guidance, this track prioritizes maximizing the value of existing materials by improving their accessibility, navigability and practical usability for Parties. This will be achieved through structured curation, annotation and contextualization of existing guidance, in collaboration with originating entities, while fully respecting their mandates and ownership. The aim is to enable Parties to readily identify, understand and apply relevant guidance within the context of the UAE Framework.

20. All activities under this track will be undertaken in close collaboration with the entities that developed the original materials, ensuring coherence, complementarity and respect for institutional mandates.

#### **1. A.1. Integrated knowledge platform**

- (i) Upgrade the AC online resource into a GGA-aligned knowledge hub, structured along the adaptation policy cycle;
- (ii) Integrate and curate materials from AC, CGE, LEG, operating entities (GCF, GEF, Adaptation Fund), and partners.
- (iii) Result: a single entry point for Parties to access relevant guidance.

#### **2. A.2. Thematic mapping and gap analysis**

- (i) Conduct targeted analyses across priority areas:
  - Risk and vulnerability assessment;
  - Adaptive capacity;
  - Adaptation planning and implementation;
  - MEL and reporting;
  - Adaptation finance.
  - Result: identification of priority gaps to inform new product development.

#### **3. A.3. Annotated guidance products**

- (i) Develop concise, user-oriented materials, including:
- (ii) Annotated slide decks;
- (iii) Technical briefs;
- (iv) Visual guides.
- (v) Priority topics:
- (vi) Operationalizing the GGA and the Framework;
- (vii) Adaptation policy cycle;
- (viii) MEL systems and indicators;
- (ix) Reporting and transparency;
- (x) Accessing adaptation finance.

#### **4. A.4. Structured partnerships**

- (i) Launch a call for collaboration to identify partners and source materials;
- (ii) Establish a continuous update mechanism coordinated by the AC.

## **B. Track B: Development of new training products**

21. Consistent with AC 28 guidance, this track focuses on addressing clearly identified gaps, ensuring that new products are targeted, demand-driven, and complementary to existing resources.

### **1. B.1. Modular training programme**

- (i) Develop modules covering:
  - Risk and vulnerability assessment;
  - Adaptive capacity;
  - Integration into NAPs;
  - MEL systems aligned with the GGA;
  - Reporting under the ETF.

### **2. B.2. Digital learning solutions**

- (ii) E-learning courses;
- (iii) Interactive tools;
- (iv) Self-paced modules.

### **3. B.3. Pilot and regional deployment**

- (i) NAP Expo sessions;
- (ii) Regional workshops (with regional collaboration centres and partners);
- (iii) Joint training with CGE and LEG.

### **4. B.4. Integration with AC products**

- (i) Ensure alignment with:
- (ii) AC MEL toolkit;
- (iii) State of Adaptation Action portal;
- (iv) Work on indicators and reporting.

## **VI. Initial priority deliverables (2026)**

22. In line with AC 28 guidance on delivering early and practical results, the following priority outputs are proposed:

- (a) Launch of a beta version of the integrated knowledge platform, providing structured access to existing guidance;
- (b) Development of 2–3 high-priority annotated guidance packages, focusing on immediate implementation needs (e.g. GGA operationalization, MEL systems);
- (c) Development and pilot of two modular training modules addressing critical gaps identified through mapping;
- (d) Delivery of pilot training sessions through existing platforms (e.g. NAP Expo and regional workshops);
- (e) Establishment of a partnership and contribution mechanism to ensure continuous updating and expansion.

23. These outputs will demonstrate early impact, while providing the foundation for scaling and refinement in subsequent phases, as emphasized at AC 28.

## VII. Collaboration and institutional arrangements

24. Implementation will be undertaken through structured collaboration with:
- (a) CGE and LEG: co-development of materials, joint delivery of training, and alignment with reporting and NAP processes;
  - (b) SCF and operating entities (GCF, GEF, Adaptation Fund): finance-related inputs and alignment;
  - (c) PCCB: coordination of capacity-building efforts;
  - (d) WIM ExCom: collaboration, as appropriate, on issues relating to averting, minimizing and addressing loss and damage in the context of adaptation;
  - (e) IPCC: provision of independent scientific and technical inputs, including methodologies, scenarios and assessment findings;
  - (f) External partners: development and delivery of specialized modules.
  - (g) Collaboration with the CGE and LEG will be systematically embedded across both tracks, in line with AC 28 guidance.
25. Coordination will be ensured through:
- (a) Joint working arrangements;
  - (b) Regular intersessional coordination;
  - (c) Shared planning and review processes.

## VIII. Implementation timeline

Phase	Timeline	Key outputs
Design and alignment	Q1–Q2 2026	Gap analysis, partnerships, detailed workplans
Development	Q2–Q4 2026	Platform, guidance products, pilot modules
Delivery and scaling	2027 onward	Training roll-out, updates, scaling

## IX. Resource considerations

26. Implementation Implementation will prioritize efficiency and the strategic use of existing resources, including:
- (a) Building on existing materials, tools, and platforms;
  - (b) Leveraging partnerships with constituted bodies and external organizations;
  - (c) Mobilizing supplementary resources, as needed.
27. A detailed resource plan will be developed as part of the next phase.

## X. Expected outcomes

- (a) Implementation Improved access to coherent, high-quality technical guidance aligned with the Framework;

- (b) Enhanced capacity of Parties to implement, monitor and report on adaptation;
- (c) Strengthened integration of the Framework into national processes, including NAPs and MEL systems;
- (d) More robust, consistent, and comparable adaptation reporting;
- (e) Increased coherence and efficiency across adaptation-related support under the UNFCCC;
- (f) Delivery of early, tangible support to Parties, while establishing a scalable system for sustained implementation.

## XI. Next steps

28. The AC may wish to:
- (a) Endorse the two-track approach and initial priority deliverables;
  - (b) Identify priority thematic areas for initial implementation, taking into account relevant elements of CMA.7;
  - (c) Provide guidance on:
    - i) Level of ambition and sequencing of deliverables;
    - ii) Modalities for collaboration with constituted bodies and partners, including the CGE and LEG;
    - iii) Governance and quality assurance mechanisms;
  - (d) Consider how to reflect and operationalize relevant elements of CMA.7 in the implementation of this work;
  - (e) Request the secretariat to proceed with:
    - i) Preparation of detailed workplans;
    - ii) Resource mobilization strategy;
    - iii) Implementation arrangements.

### Documentation information

<i>Version</i>	<i>Date</i>	<i>Description</i>
1.1	14 April 2026	Editorial revision to enhance clarity of paragraph 13 and to remove the duplicated subparagraph 9c.
1.0	31 March 2026	The AC is invited to consider the information contained in this document and to provide further guidance, as appropriate.

Keywords: Adaptation Committee, capacity-building, resilience, technical support.