



Concept note for the First Dialogue under the United Arab Emirates work programme on just transition pathways referred to in the relevant paragraphs of decision 1/CMA.4

2 June 2024 1:00 p.m - 5:00 p.m. | 3 June 2024 8:00 a.m. – 12:00 p.m. CEST

World Conference Center Bonn, Bonn, Germany

I. Background

1. The Conference of the Parties serving as the meeting of the Parties to the Paris Agreement (CMA) decided, at its fourth session, to establish a work programme on just transition pathways to achieving the goals of the Paris Agreement outlined in Article 2, paragraph 1, in the context of Article 2, paragraph 2¹.
2. Decision 3/CMA.5 established the scope and modalities of the work programme and also decided that the work programme shall be implemented under the guidance of the Subsidiary Body for Scientific and Technological Advice (SBSTA) and the Subsidiary Body for Implementation (SBI) and that at least two dialogues shall be held each year as part of the work programme, with one to be held prior to the first regular sessions of the subsidiary bodies, starting with their sixtieth sessions (June 2024), and one prior to the second regular sessions of the subsidiary bodies, starting with their sixty-first sessions (November 2024), and that such dialogues should be conducted in hybrid format to allow both in-person and virtual participation.
3. The Chairs of the subsidiary bodies invited Parties, observers and other non-Party stakeholders to submit views on work to be undertaken under, as well as possible topics for the dialogues under, the work programme via the submission portal by 15 February 2024, and in taking into considerations these submissions decided on the following topic to be discussed at the first dialogue to be held this year: "Just Transition pathways to achieving the goals of the Paris Agreement through NDCs, NAPs and LT-LEDs".

II. Just transition pathways as key enablers for NDCs, NAPs and LT-LEDs

4. Achieving the goals of the Paris Agreement necessarily involves taking into account the imperatives of just transition.² Just transition considerations are key enablers³ for achieving low-emission, climate-resilient societies that promote gender equality and the empowerment of women and girls. These pathways must be tailored to each country's specific context to ensure effective and equitable outcomes, as highlighted by the first global stocktake (GST).⁴ Therefore incorporating just transition pathways in the design and implementation of Nationally Determined Contributions (NDCs), National Adaptation Plans (NAPs) and Long-Term Low Greenhouse Gas Emission Development Strategies (LT-LEDS) is essential to achieve the highest possible ambition while ensuring maximize the opportunities and minimize the risks associated with climate policies, plans, strategies and actions.
5. NDCs are central to the Paris Agreement's long-term goals. Recent data shows an increasing consideration of just transition in NDCs, with more countries addressing social and economic impacts. The latest data on 168 NDCs shows an increased focus on just transition, with more parties addressing the social and economic impacts of response measures compared to previous NDCs². Notably, 31 per cent of Parties highlighted the unequal impacts on different groups of

¹ Decision 1/CMA.4, para. 52.

² Nationally determined contributions under the Paris Agreement Synthesis Report, UNFCCC, 2023, para 34



society or the workforce as consequences of response measures. For the 2025 NDC submissions, countries are encouraged to set ambitious, economy-wide emission reduction targets that cover all greenhouse gases, sectors, and categories, aligned with limiting global warming to 1.5°C.

6. NAPs require identifying medium- and long-term adaptation needs and developing strategies to address them. Effective NAPs should be gender-sensitive, participatory, and transparent, incorporating the best available science and traditional knowledge. Just transition considerations in NAPs help identify at-risk communities and sectors, prioritize decent work opportunities, and strengthen social safety nets, ensuring inclusive and effective climate resilience. For example, as of 30 September 2023, all 48 countries that submitted National Adaptation Plans (NAPs) emphasized the importance of incorporating gender considerations. They noted that adequate policy and legal frameworks, inter-agency coordination at all government levels, clear reporting channels, sufficient resources, and high-quality gender-disaggregated data are crucial for effective implementation³.
7. LT-LEDS guide nations towards just transitions to net-zero emissions by mid-century, considering different national circumstances. Integrating just transition pathways into LT-LEDS facilitates targeted investments in green technologies, infrastructure development, and social protection programs, ensuring a smooth and equitable transition for all affected sectors and regions. By the end of September 2023, 68 LT-LEDS were submitted, with 39 mentioning just transition and 55 including related information. Additionally, 26 per cent of LT-LEDS provided a dedicated chapter elaborating on the concept of just transition⁴.

III. First Dialogue: "Just Transition pathways to achieving the goals of the Paris Agreement through NDCs, NAPs and LT-LEDS".

8. The First Dialogue will take place on **2 June (from 1 p.m. to 5 p.m.)** and **3 June (from 8 a.m. to 12 p.m.)** in hybrid format at the World Conference Centre Bonn in Bonn, Germany. The plenary sessions will take place in GENF room; and breakout sessions will take place in GENF, Nairobi 1,2,3 and Bonn (2 June) and GENF, Nairobi 1,2,3 and Chamber Hall (3 June).
9. The objective of the First Dialogue is to discuss experiences, policies, and approaches for integrating just transition into NDCs, NAPs, and LT-LEDS. Participants are encouraged to engage in an open and constructive exchange of views and ideas during the breakout groups. Discussions should remain focused on the event's topic and follow the guiding questions within the breakout groups. The goal of the First Dialogue is to support knowledge-sharing and discuss the development of practices aligned with a just transition, which encompasses:
 - a. Facilitating a multistakeholder dialogue for informal, open, non-prescriptive and constructive engagement on integrating just transition principles and targets/commitments into NDCs, NAPs and LT-LEDS;
 - b. Identifying challenges and leveraging opportunities for operationalizing just transitions at the national level;
 - c. Amplifying best practices and lessons learned on successful integration of just transition principles into NDCs, NAPs and LT-LEDS;
 - d. Fostering collaboration and knowledge sharing among Parties, observers and relevant stakeholders;

³ NAP Progress publication 2023, UNFCCC, p. 35

⁴ Long-term Low-emission Development Strategies Synthesis Report, UNFCCC, 2023, para 65



- e. Sharing lessons and best practices on just transition pathways to achieve NDCs, NAPs and LT-LEDS goals; and
 - f. Identification of cooperation opportunities for just transitions to achieve NDC, NAP, and LT-LEDS goals;
10. The Detailed Agenda of the First Dialogue and any updates or additional information will be made available at the event page [here](#).

IV. Plenary session

11. The Plenary session will start with an introduction by the SBSTA and SBI Chairs, followed by opening remarks from the UNFCCC Executive Secretary and a representative of the COP 28 Presidency. This will be followed by two scene setting presentations on the proposed theme of the dialogue.
12. Subsequently, participants will be requested to move into assigned breakout discussion rooms. At the end of the second day there will be a session to report on and reflect on discussions from each of the breakout discussion sessions. The Plenary will close with remarks from representatives from COP 29 and COP 30 Presidencies and SBSTA or SBI Chair.
13. Virtual participants will receive the links to the Plenary before the start of the meeting.
14. There will be no question and answers during the Plenary session.

V. Breakout groups

15. Three thematic breakout discussions will run in parallel to discuss the following sub-topics: **(day 1) Lessons in incorporating Just Transition into NDCs, NAPs and LT-LEDS**; and **(day 2) International cooperation on Just Transition pathways to the delivery of NDCs, NAPs and LT-LEDS goals**. Each breakout discussion will have 2 co-facilitators and will begin with icebreaker presentations.
16. On day 1 the following themes will be discussed: (a) Inclusive approaches to the development of NDCs, NAPs and LT-LEDS and other policies; (b) Experience in incorporating just transition pathways into NDCs, NAPs and LT-LEDS (analysis, policy development & lessons learned); and (c) Policy coherence for implementing just transitions pathways (enabling implementation).
17. On day 2 the following themes will be discussed: (d) Identifying support needs; (e) Best practices: engaging support partners; and (f) Exploring Further opportunities of international cooperation on just transition.
18. Participants will be assigned to one of the three outlined rooms, and are requested to stay in the same room throughout the day. After each round of the discussion sessions, co-facilitators and experts will rotate to a new room. Over the course of the day, all participants will have the opportunity to contribute to each thematic discussion.
19. In-person participants' badges will be printed in the color of the assigned room to which they have been assigned.

VI. Virtual participation

20. Virtual participants will receive the links to plenary and their assigned breakout room before the start of the meeting.



21. Virtual participants when requesting the floor should raise their virtual hand and indicate their name and Party or organization in the chat.
22. At the end of the rounds of discussion sessions, participants will rejoin the Plenary for a closing session, where the co-facilitators will report back on the discussions from their respective groups.

VII. Logistical arrangements

A. Registration and access to meeting rooms

23. Access to the First Dialogue will be limited to the participants nominated by Parties and invited non-Party stakeholders including observer constituencies.
24. Participants will receive secondary badges for participating in the event. More information on how to collect the badges will be available in the event page in due time.
25. Please note that it is essential to check the event page and logistics information regularly for updates [here](#).

B. Broadcast

26. The dialogue will be broadcast for those interested in following the discussion.
27. Video recordings of the first dialogue will be made available on the event page after the meeting.