

AGN inputs

Draft decision on workstream 2 of the Ad Hoc Working Group on the Durban Platform for Enhanced Action

5 October 2015

Reaffirming that climate change represents an urgent and potentially irreversible threat to human societies and the planet, and thus requires to be urgently addressed by all Parties,

Reaffirming the commitment to enable the full, effective and sustained implementation of the Convention through long-term cooperative action in order to achieve the ultimate objective of the Convention,

Recalling the principles, provisions and commitments set forth in the Convention, in particular its Articles 3 and 4,

Affirming the legitimate needs of developing country Parties for the achievement of sustained economic growth and the eradication of poverty, so as to be able to deal with climate change.

Affirming that fulfilling the ultimate objective of the Convention will require strengthening the multilateral, rules-based regime and the urgent and sustained implementation of existing commitments under the Convention,

Urging all Parties to the Kyoto Protocol to ratify and implement the Doha Amendment to the Kyoto Protocol as a matter of urgency,

Emphasizing that enhanced action and international cooperation on adaptation is urgently required to enable and support the implementation of adaptation actions aimed at reducing vulnerability and building resilience in developing country Parties, taking into account the urgent and immediate needs of those developing countries that are particularly vulnerable,

Recognizing the importance of regional and international cooperation with a view to promoting the establishment of alliances to support the implementation of actions aimed at reducing vulnerability and building resilience to the adverse effects of climate change,

[^{Pp1} *Recalling decisions 1/CP.17, 2/CP.18, 1/CP.19 and 1/CP.20,*

Recognizing in particular the urgency of operationalizing paragraphs 3 and 4 of decision 1/CP.19 and paragraphs 17 and 18 of decision 1/CP.20,

^{Pp2} *Resolving to uphold and promote international cooperation, to enhance the implementation of the Convention and to mobilize stronger climate action by all with developed countries taking the lead,*

^{Pp3} *Noting that enhanced pre-2020 ambition is urgently required in order to avoid dangerous anthropogenic interference with the climate system within a time frame sufficient to allow ecosystems to adapt to climate change, to ensure that food production is not threatened and to enable economic development to proceed in a sustainable manner, and that actions taken to enhance pre-2020 ambition could be applicable in a post-2020 context,*

^{Pp4} *Stressing the urgency of accelerating implementation of the Convention and its Kyoto Protocol to enhance pre-2020 mitigation ambition consistent with having a likely chance of holding the increase in global average temperature below 2°C or 1.5°C above pre-industrial levels,*

^{Pp5} *Emphasizing the enduring benefits of taking early action,*

^{Pp6} *Urging Parties to act with the highest possible ambition in the interest of promoting the transition to a low-emission global economy,*

Reiterates the need to scale up quick start opportunities that are cost effective and widely applicable, such as REDD+ and renewable energy

Reiterating that the work of the Ad Hoc Working Group on the Durban Platform for Enhanced Action shall be under the Convention and guided by its principles including the principles of equity and common but differentiated responsibilities and respective capabilities,

1. Resolves to strengthen the work plan on pre-2020 ambition with a view to:

(a) Accelerating the implementation of pre-2020 climate action and enhancing pre-2020 ambition;

(b) Strengthening multilateral cooperation under the Convention;

- [\(c\) Enhancing the process of considering and implementing mitigation and adaptation opportunities;](#)
- [\(d\) Strengthening coordination and implementation of the Convention;](#)
- [\(e\) Strengthening the GCF by ensuring the rapid and substantial further capitalization/replenishment;](#)
- [\(f\) Supporting indigenous knowledge and practices in adaptation and mitigation;](#)
- [\(f\) Enhancing high-level engagement;](#)
- [\(g\) Providing specific guidance to the mechanisms of the Convention, as appropriate;](#)
- [\(h\) Strengthening multilateral cooperation](#)

[1bis.](#) *Invites* each Party [to the Kyoto Protocol](#) that has not already done so to ratify the Doha Amendment to the Kyoto Protocol;

2. *Urges* [Parties with an existing mitigation commitment/pledge to consider opportunities for enhancing mitigation outcomes as identified through the technical examination process, and also urges](#) each Party that has not already done so to make a pre-2020 mitigation pledge under the Cancun Agreements;

3. *Reiterates* its resolve as set out in 1/CP.19, paragraphs 3 and 4, to accelerate the full implementation of the decisions constituting the agreed outcome pursuant to decision 1/CP.13 and enhance ambition in the pre-2020 period in order to ensure the highest possible mitigation efforts under the Convention by all Parties;

[3bis.](#) *Urges, in this context, the developed country Parties to achieve at least 40% economy wide emission reductions compared to their 1990 levels by 2020 by removing conditionality and taking additional actions in 2016, reducing GHG emissions by 25% in 2017, 30% in 2018, 35% in 2019, and 40% in 2020;*

4. *Promotes* the voluntary cancellation of certified emission reductions, without double counting, by Parties and non-Party stakeholders, including of certified emission reductions issued under the clean development mechanism;

5. *Resolves* to strengthen, in the period 2016–2020, the technical examination of opportunities with high mitigation potential, including those with adaptation, health and sustainable development co-benefits, with a focus on accelerating the implementation of actions, including by:

- [\(a\) Ensuring that actions to be addressed in technical examination process are determined through an inclusive Party-driven approach;](#)
- [\(b\) Requesting appointment of co-facilitators to guide the technical examination process;](#)
- [\(c\) Providing direction to Convention bodies to engage in the technical examination process and report on their activities including the Technology Executive Committee, the Standing Committee on Finance and other relevant bodies;](#)
- [\(d\) Requesting the secretariat to convene representatives of relevant Convention bodies to identify proposals to respond to opportunities identified in the technical examination process;](#)
- [\(e\) Informing the accelerated implementation process and undertake further tasks designated by the accelerated implementation process;](#)
- (f) Encouraging Parties, Convention bodies, international organizations, international cooperative initiatives and non-Party stakeholders to engage actively and effectively in this process and to cooperate in facilitating the implementation of policies, practices and actions identified during this process, including in accordance with national sustainable development priorities;
- (g) Striving to improve access to and participation in this process by developing country Party experts;
- (h) Requesting, [in particular](#), the Technology Executive Committee and the Climate Technology Centre and Network, in accordance with their respective mandates, to:
 - (i) Engage in the technical expert meetings in order to enhance the effective coordination and provision of support;
 - (ii) Enhance their efforts to facilitate and support Parties in scaling up the implementation of policies, practices and actions identified during this process;
- (i) Encouraging Parties to make effective use of the Climate Technology Centre and Network in order to support the development of economically, environmentally and socially viable project proposals in the high potential areas identified in this process;

[5bis.](#) *Decides* to launch a technical examination ~~of~~ process on adaptation beginning in 2016, building on existing processes and institutions, including the Adaptation Committee, to identify gaps in implementation and accelerate

and enhance adaptation action on the ground, while ensuring coherence, added value and synergy, and addressing *inter alia* :

- (a) actions to enhance adaptation action and support to address gaps relating to institutions, knowledge, technology, capacity and finance, including in relationship to paragraphs 14 and 18 of Decision 1/CP.16;
- (b) how to enhance the implementation of policies, practices and processes related to transfer and diffusion of technological know-how, including the formulation and implementation of national adaptation plans;
- (c) actions that could significantly enhance adaptation implementation and also those that have mitigation co-benefits, including through the national adaptation plans;
- (d) assessment of adaptation finance (in accordance with Articles 4.4 and 4.9, among others) to implement identified actions and to ensure the formulation and full implementation of national adaptation planning processes, including national adaptation plans;
- (e) technology support and needs assessments (including appropriateness) as well as capacity building to formulate and implement identified projects, programmes and activities;
- (f) methodologies to assess adaptation costs and needs and adequacy of support linked to the mitigation gap;
- (g) enhanced research and development of systematic observation (on climate risks, vulnerability, adaptation and resilience)
- (h) options for the sharing of good practices and lessons learned, building on the experience of the Nairobi Workplan, particularly from actions with the potential to enhance the implementation of adaptation and those with mitigation co-benefits;
- (i) opportunities for Parties, civil society and to bring forward adaptation activities with the potential for scaling up and replication to increase the resilience of vulnerable people, communities and ecosystems;
- (j) promoting cooperation on concrete actions on adaptation in accordance with nationally defined development priorities;

5 ter: Requests the Adaptation Committee, in support of the technical examination process on adaptation to prepare a yearly synthesis report on the progress of the initiatives under the technical examination process on adaptation ;

6. Requests the co-facilitators and the secretariat to facilitate the technical examinations referred to in paragraphs 5 and 5bis above and disseminate its results, including by:
- (a) Organizing regular technical expert meetings focusing on specific policies, practices and technologies representing best practice and with the potential to be scalable and replicable;
 - (b) Ensuring in the preparation of the technical papers and summary for policy-makers to include information related to the means of implementation, in particular finance, technology and capacity building support required by developing country Parties
 - (c) Ensuring that each technology examination meeting session should focus on analyzing and assessment of the gaps in means of implementation;
 - (d) Updating on an annual basis, following the meetings referred to in paragraph 6(a) above and in time to serve as input to the summary for policymakers referred to in paragraph 6(e) below, a technical paper on the mitigation benefits and co-benefits of policies, practices and technologies to enhance mitigation ambition, and a technical paper on adaptation action and support to address gaps relating to institutions, knowledge, technology, capacity and finance;
 - (e) Preparing a summary for policymakers and publishing it well in advance of each meeting of the Conference of the Parties as input for the high-level dialogues referred to in paragraph 18 below;
 - (f) Strengthening intra-convention cooperation and coordination, such as by organizing meetings with representatives of relevant Convention bodies to consider ways to accelerate the implementation of policies, practices and actions identified during this process and the provision of support necessary for their implementation;

7. *Decides* that the technical examinations referred to in paragraphs 5 and 5bis above should be continued under the [COP] and occur on an ongoing basis until 2020;
8. *Decides* to conduct, in 2018, an assessment of the technical examination processes referred to in paragraphs 5 and 5bis above with the aim of improving its effectiveness;
9. *Recognizes* the need to enhance the provision of finance, technology and capacity-building by developed countries to support to the efforts of developing country Parties related to pre-2020 action;
- 9bis. *Urges* developed country Parties to achieve the 100bn USD goal by 2020 by increasing the level of financial support to 70bn in 2016, 85bn in 2018, and 100bn in 2020, ensuring that the main source comes from public funding, to be delivered mainly via grants;
- 9ter. *Calls* on the operating entities of the financial mechanism to provide financial resources for the transfer of environmentally sound technologies to developing countries to facilitate their further deployment in developing countries and allocate resources for the removal of barriers in accessing such technologies;
10. *Reiterates* its request to the Standing Committee on Finance to explore and report to parties under workstream 2 of the Durban Platform on how it can enhance its work on the scaling up of finance and on the measurement, reporting and verification of support on the basis of the best available information on the mobilization of various resources, including private and alternative resources, through public interventions;
11. *Reemphasizes* its request to developed country Parties, in preparing their updated biennial submissions on strategies and approaches for scaling up climate finance for the period 2016–2020, to enhance the available quantitative and qualitative elements of a pathway, placing greater emphasis on the transparency and predictability of financial flows;
12. [*Decides* to launch a facilitative and exploratory process with a view to identifying ways to accelerate the implementation of commitments under the Convention in the pre-2020 period, including:
- Opportunities to enhance the ambition of mitigation efforts by all Parties;
 - Opportunities to enhance the provision and mobilization of finance, technology and capacity-building support to developing country Parties in a holistic manner;]¹
13. [*Decides* that the accelerated implementation process referred to in paragraph 12 above shall address, inter alia;]
- Sharing the experiences by Parties on accelerating the implementation of paragraphs 3 and 4 of Decision 1/CP.19 and para.17 and 18 of Decision 1/CP.20;
 - Taking stock of the progress by institutional arrangements on accelerating the implementation of paragraphs 3 and 4 of Decision 1/CP.19 and paragraphs 17 and 18 of Decision 1/CP.20;
 - Revisiting the pre-2020 emission reduction targets and evaluating the implementation of the roadmap on achieving emission reduction target of at least 40% below 1990 levels by 2020 by developed country Parties;
 - Assessing the adequacy of finance, technology and capacity-building support to developing countries in a holistic manner, including their sustained implementation, informed by the measurement, reporting and verification of the support under the existing finance and technology mechanisms and developing recommendations to the Conference of the Parties on further guidance on the institutional arrangements under the Convention;
 - Facilitating further measures on the preparation and implementation of nationally appropriate mitigation actions supported by finance, technology and capacity-building by developed country Parties;
 - Encouraging further early and voluntary action and recognizing its results;
 - Evaluating the current arrangements for measurement, reporting and verification and transparency of finance;
 - Identifying and/or developing adequate financial instruments to mobilize additional public and private finance to support early and voluntary action;
 - Elaborating the linkage and synergy with other institutional arrangements to avoid the duplication and ensure the value-added;
 - Sharing the experience on and addressing economic diversification;

¹ This paragraph is similar to paragraph 18 in the draft decision (section II) contained in ADP.2015.8.InformalNote. Parties may wish to consider whether these paragraphs overlap, and if so whether to reconcile them.

[\(k\) Addressing the negative economic and social consequences of the implementation of response measures on developing countries, in particular in relation to unilateral measures;](#)

[\(l\) Addressing the adequacy of the commitments and provision of financial and technological support by developed country Parties including their sustained implementation, informed by the measurement, reporting and verification of support under the existing financial and technological mechanisms;](#)

[\(m\) Supporting indigenous knowledge and practices in adaptation and mitigation;](#)

[\(n\) Supporting the enhancement of the multiple co-benefits of pre-2020 action.](#)

13ter. *Agrees* that the accelerated implementation process will:

[\(a\) Hold meetings in parallel with each session of subsidiary bodies to the Convention;](#)

[\(b\) Allow for submissions by Parties;](#)

[\(c\) Provide recommendations to the Conference of the Parties on improving the scale and delivery of means of implementation;](#)

[\(d\) Evaluate the current transparency, including measurement, reporting and verification, of finance;](#)

[\(e\) Be informed by work of existing subsidiary bodies and processes under the Convention](#)

14. *[Also agrees* that the accelerated implementation process will:

[\(a\) Hold meetings in parallel with each session of subsidiary bodies to the Convention;](#)

[\(b\) Allow for submissions by Parties;](#)

[\(c\) Provide recommendations to the Conference of the Parties on improving the scale and delivery of means of implementation;](#)

[\(d\) Evaluate the current transparency, including measurement, reporting and verification, of finance;](#)

[\(e\) Be informed by work of existing subsidiary bodies and processes under the Convention, which will](#) provide expert inputs on the matter referred to in paragraph 12 above;

15. *Welcomes* the efforts of non-Party stakeholders, including civil society, the private sector, financial institutions, cities and other subnational authorities, local communities and indigenous peoples, to scale up their climate actions and provide further opportunities for Parties to reduce emissions and/or to build resilience and decrease vulnerability to the adverse effects of climate change;

16. *Invites* non-Party stakeholders to demonstrate their climate actions through mechanisms such as the Non-State Actor Zone for Climate Action (NAZCA) platform;

17. *Acknowledges* with appreciation the results of the Lima–Paris Action Agenda, which build on the climate summit convened on 23 September 2014 by the United Nations Secretary-General;

18. *Agrees* to convene, in conjunction with each meeting of the Conference of the Parties from 2016 to 2020 and building on the Lima–Paris Action Agenda and the event referred to in paragraph 19(a) below, high-level dialogues that:

[\(a\) Further strengthen high-level engagement on the implementation of policy options and actions arising from the technical examination process on opportunities with high mitigation potential and the technical examination process on adaptation, building on the reports and summaries for policymakers from the respective processes](#)

[\(b\) Provide an opportunity for announcing efforts, voluntary initiatives and coalitions of Parties and non-Party stakeholders, including policies, practices and actions arising from the technical examinations referred to in paragraph 5 above and presented in the summary for policymakers referred to in paragraph 6\(b\) above;](#)

[\(c\) Take stock of progress and recognize the efforts, voluntary initiatives and coalitions referred to in paragraph 18\(a\) above; \[taking into account an annual synthesis on such efforts including the report referred to in paragraph 5 ter \\(a\\);\]\(#\)](#)

[\(d\) Provide meaningful and regular opportunities for the effective engagement of experts from Parties, international organizations, international cooperative initiatives and non-Party stakeholders;](#)

19. *[Decides* that two high-level champions shall be appointed to facilitate, through strengthened high-level engagement, the scaling up and launching of initiatives, including those that implement policies, practices and actions arising from the technical examinations referred to in paragraph 5 above, including by:

- (a) Working with the Executive Secretary and the current and incoming presidents of the Conference of the Parties to coordinate the annual high-level event on enhancing the implementation of climate action pursuant to decision 1/CP.20, paragraph 21, and the high-level dialogues referred to in paragraph 18 above;
 - (b) Coordinating with the secretariat on the organization of technical expert meetings referred to in paragraph 6(a) above;
 - (c) Engaging intensively with Parties and non-Party stakeholders to further the activities referred to in paragraph 5 above;]
20. [*Also decides* that each incoming presidency of the Conference of the Parties shall appoint one of the champions referred to in paragraph 19 above to serve for a two-year term such that their terms overlap for a full year in the interest of promoting continuity and a smooth transition, and, accordingly:
- (a) Invites the host of the twentieth meeting of the Conference of the Parties to appoint one champion, who shall serve from the date of the appointment until the first day of the twenty-second meeting of the Conference of the Parties (2016);
 - (b) Invites the host of the twenty-first meeting of the Conference of the Parties to appoint one champion, who shall serve from the date of the appointment until the first day of the twenty-third meeting of the Conference of the Parties (2017);
 - (c) Invites the host of the twenty-second meeting of the Conference of the Parties to appoint one champion, who shall serve from the first day of the twenty-second meeting of the Conference of the Parties until the first day of the twenty-fourth meeting of the Conference of the Parties (2018);]
21. [*Invites* interested Parties and relevant organizations to provide support for the work of the champions referred to in paragraph 19 above;]
22. [*Requests* the secretariat, in consultation with the current and incoming presidents of the Conference of the Parties, to make arrangements facilitating the provision of support referred to in paragraph 21 above;]
23. *Notes* the estimated budgetary implications of the activities to be undertaken by the secretariat referred to in this decision and requests that the actions of the secretariat called for in this decision be undertaken subject to the availability of financial resources.

[Further discussion is needed on whether and how to address adaptation in the context of workstream 2. Potential concepts and language follow, for consideration by Parties:

- *Decides to conduct, in the period 2016–2020, a technical examination of opportunities to enhance adaptation action and support, including those with mitigation co-benefits, address gaps in implementation, knowledge, technology, capacity and finance, share best practices, and accelerate action on the ground, building on the lessons learned from the technical examination of opportunities with high mitigation potential, recognizing the unique characteristics, stakeholders, and needs of cooperative action on adaptation, and also recognizing the need to build on work, without duplication, being conducted under existing arrangements and institutions under the Convention;*
- *Requests the secretariat to facilitate the technical examination referred to in paragraph X above and disseminate its results, taking into account the work of, inter alia, the Adaptation Committee, Least Developed Countries Expert Group and activities under the Nairobi work programme, including by:*
 - (a) *Organizing regular technical expert meetings focusing on specific policies, practices and actions representing good practice and with the potential to be scalable and replicable;*
 - (b) *Preparing, on an annual basis, following the meetings referred to in paragraph (a) above and in time to serve as input to the summary for policymakers referred to in paragraph (c) below, a technical paper on opportunities to enhance adaptation action and support;*
 - (c) *Preparing a summary for policymakers and publishing it well in advance of each session of the Conference of the Parties as input for the high-level dialogues referred to in paragraph 18 above;*
 - (d) *Strengthening intra-convention cooperation and coordination to consider ways to accelerate the implementation of policies, practices and actions identified during this process and the provision of support necessary for their implementation.]]*