

ACTION ON CLIMATE TODAY

#### **Strategic Allocation of Climate Finance** How to plan funding the NAP implementation?

www.actiononclimate.today

#### How to Fund NAP Implementation?

# Need for Funding Strategies

- Many CC action plans are 'shopping lists' that do not take into account the funding constraints
- Likewise, where adaptation actions are ranked it is rarely in order of their effectiveness to address economic costs of climate change
- An effective allocation strategy should start with the resource projections and work backwards, aligning available funding to national adaptation priorities
- Climate Change Financing Frameworks (CCFFs) are a promising means of integrating climate change into national planning and budgeting processes. They can be used to plan funding for NAPs.

#### How CCFFs can support NAP Processes

#### Potential CCFF Entry Points



#### Elaborating guidance on NAP implementation

ELEMENT C: GUIDELINE COMPONENTS	CCFF SYNERGIES
1. Prioritizing climate change adaptation in national planning	<b>Robust framework for prioritisation</b> linked to economic cost assessments and CC%
2. Developing a (long-term) national adaptation implementation strategy	Development of financing scenarios, and strategies for accessing and allocating funding
3. Enhancing capacity for planning and implementation of adaptation	Building <b>Government capacity to institutionalise CC</b> in planning and budgeting
4. Promoting coordination and synergy at the regional level & with other multilateral environmental Agreements	Coordinating sectors around a <b>central CC budgeting</b> <b>agenda</b> , and opportunities for <b>cross-country</b> <b>learning</b>

### 1. Prioritisation

- CCFF provides a robust framework for prioritising adaptation action based on:
  - Scale of L&D being addressed linked to location specific, sectoral forecasts
  - Effectiveness of the action in reducing L&D benefits based CC% scores
  - Costs, readiness & feasibility to implement
- Not prescriptive
- Political factors will continue to have some influence

#### 2. Financing scenarios

- Needs outstrip means for CF
- Financing scenarios are a key component of a CCFF
- Set out likely resources from:
  - Government budget linked to MTEF (dominant source)
  - Climate funds / donors forecasts based on commitments and disbursement projections, and assumptions around country shares
  - Private sector economic accounts with CC% weightings, increasingly important in MICs
- Compile into high/low scenarios to reflect uncertainty

#### 2. Allocation strategies

		COMPARATIVE ADVANTAGES	MOBILISATION STRATEGIES	FORECASTING FINANCE AVAILABILITY
	GOV'T	<ul> <li>Investments which are integrated with ongoing services</li> <li>Investments with higher recurrent cost implications</li> </ul>	<ul> <li>Integration of CC in budget process, including budget strategy papers and call circulars</li> <li>Use of CC% info in budget negotiations</li> <li>Monitored through CC expenditure tracking</li> </ul>	<ul> <li>Likely to be largest contributor</li> <li>Need for integrating CC projections into MTEF budgets and plans (Mid-term expenditure review)</li> <li>Fit timeline of budget cycle</li> </ul>
	PRIVATE SECTOR	<ul> <li>Climate vulnerability assessments,</li> <li>Insurance</li> <li>Community vulnerability reduction</li> <li>CSR</li> </ul>	<ul> <li>Incentives</li> <li>Regulations</li> <li>Climatic information</li> </ul>	<ul> <li>Depending on global and local financial markets</li> <li>Price of carbon on global carbon markets is depressed</li> </ul>
	CLIMATE FUNDS	<ul> <li>Investments that will benefit from international experience</li> <li>Catalytic investments</li> <li>studies and information services on climate change.</li> </ul>	<ul> <li>Establishment of required institutional set up</li> <li>Technical assistance to proposal development</li> </ul>	<ul> <li>CC multi-lateral funds uncertain</li> <li>Bilateral funding is uncertain and not secure</li> </ul>

### 3. Enhancing adaptation capacity

- Developing domestic capacity to integrate **CC into planning and budgeting** 
  - Using CC relevance to assess different spending options
  - > Measuring and monitoring CC public expenditure
  - Application to and monitoring of resources from CFs
  - > Engaging in **peer-to-peer** learning
- Need to engage with all levels of Government
- Need to build **cross-sectoral** capacities

# 4. Promoting coordination & synergy

- CCFF enhances ability to coordinate across sectors / ministries by engaging centre of government ministries
  - > Anchoring CF reforms in **MOF / Min of Planning**
  - Helps ensure engagement from hard-to-convince sectors (e.g. infrastructure)
  - Collaboration with MOEnv/MOCC for CC expertise
- CCFFs non-prescriptive, but a common approach in some aspects (L&D, CC%, costing) would facilitate consensus, comparison and aggregation

#### Potential CCFF Entry Points



# Element D: Reporting, monitoring & review

- Monitoring public expenditure:
- CCFFs provide an entry point for tracking CC expenditure through government systems
- Results to be compared against sectoral L&D forecasts and feedback into next budget cycle
- Monitoring the adequacy of the total effort in economic terms
- Adaptation gap: Level of effort versus effort required to ensure growth is same as without climate change ("Climate-proof growth")

# Sustainable Development Goals

- CCFFs also invaluable in the SDG follow-up and review process and the monitoring of progress on Goal 13 Take urgent action to combat climate change and its impacts
  - 13.2.1 Number of countries that have (...) a **national adaptation plan**, nationally determined contribution, national communication, biennial update report or other
  - 13.3.2 .... **institutional, systemic** and individual **capacity-building** to implement adaptation, mitigation and technology transfer, and development actions
  - 13.a.1 Mobilized annual amount (starting 2020) accountable towards the \$100 billion commitment
  - 13.b.1 ... least developed countries and small islands .. receiving specialized support ... for effective climate change-related planning and management ...

# Discussion: Arrangement Options for Strategic Allocations of Climate Adaptation Finance

### **Options to Arrange Strategic Allocation**

- What is a good arrangement of funding/financing at the national level?
  - Viable mechanism for securing sources and certain levels of funding
  - governed by adaptation priorities,
  - subject to monitoring and verification
  - as well as accountability mechanisms
- Example: Tanzania National Climate Financing Mechanism (NCFM)



# Discussion for Tables

- Discuss experiences with planning funding of NAP actions:
  - E.g. Does NAP implementation in your respective countries depend on a particular arrangement of funding/financing?
  - Is it coordinated and synchronized at the national level?
  - Are funded projects/ proposals subject to systematic monitoring and verification of their effectiveness/relevance?
  - Are there accountability mechanisms?
- Agree on one country and prepare a set of bullet points on its virtues and its disadvantages

# Thank you!

# Back up - Details

# Element D: Reporting, monitoring & review

#### Monitoring public expenditure:

- CCFFs provide an entry point for tracking CC expenditure through government systems
- Use standard scoring/weighting approach (CC%)
- Applied through **budgetary analyses** or **CC budget codes**
- Timeliness and frequency is key
- Results to be compared against sectoral L&D forecasts and feedback into next budget cycle

# Element D: Reporting, monitoring & review

# Monitoring the adequacy of the total effort through theAdaptation Gap:Global/regional CC projectionsSpending by sector

- difference between the adaptation needs (spending required to avoid projected L&D) and the adaptation supply (financing scenarios)
- Amalgamates methodological challenges, data limitations and complexities of individual CCFF components
- Indicative estimates, to be refined with better evidence and data

