

## **Scenario note on the fourth part of the second session of the Ad Hoc Working Group on the Durban Platform for Enhanced Action**

### **Note by the Co-Chairs**

*21 February 2014*

## **I. Introduction**

1. The Ad Hoc Working Group on the Durban Platform for Enhanced Action (ADP) will resume its work at the fourth part of its second session, to be held in Bonn, Germany, from 10 to 14 March 2014.
2. At the Warsaw Conference,<sup>1</sup> you, the Parties, sent a strong signal of your determination to achieve a timely adoption of the 2015 agreement and to enhance pre-2020 ambition. You set out a clear path for the ADP in 2014, including concrete tasks, activities and actions to be taken by the ADP and by you, as Parties, at home. In decision 1/CP.19, you have agreed to accelerate the development of the 2015 agreement as well as progress in increasing pre-2020 ambition. Through the same decision, you have invited all Parties to initiate or intensify domestic preparations for contributions that will enable the adoption of the 2015 agreement.
3. Encouraged by your determination and building on the work carried out thus far, we have issued a note<sup>2</sup> in which we reflect on the progress made and lay out our vision for this decisive year for the ADP, which needs to pave the way to Paris. In this scenario note, we seek to focus in more detail on how to organize the work at the upcoming March session of the ADP in order to assist you in preparing for it. This note also takes into account the submissions received in response to the invitations made by the ADP<sup>3</sup> and to our letters to Parties and observers, as well as the constructive exchanges that we have had with many of you over the past months. We will be continuing these exchanges in the coming weeks, including through pre-session consultations with groups of Parties.
4. In the light of the above mandates, and in line with our reflections on the work of the ADP in 2014, we see that the main goals for the ADP in March are to:
  - Advance as much as possible in the elaboration of the content of the 2015 agreement with a view of arriving at elements for a coherent draft negotiating text by the Lima Conference in December;
  - As part of the work on the 2015 agreement, initiate discussions in order to facilitate Parties' domestic preparations for their intended nationally determined contributions;
  - Unlock opportunities for raising pre-2020 ambition, focusing on the practical realization of these opportunities.
5. In addition, as per its conclusions from the Warsaw Conference, the ADP will have to decide in March on the need for a second additional session in the second half of 2014.<sup>4</sup>

## **II. Organization of the work**

6. We will resume the second session of the ADP at an opening plenary meeting on 10 March 2014. As needed, Parties will also have an opportunity for brief interventions to share information about initiatives taken since the last session that are of relevance to the negotiations under the ADP. The ADP will meet for a second plenary meeting at the end of the session on 14 March.
7. Throughout last year and at the Warsaw Conference you engaged in the ADP discussions in a dynamic, open and interactive manner. We encourage you to continue to engage in this constructive spirit and propose to further deepen the candid conversation and dialogue on the various issues, which characterized our work in

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<sup>1</sup> The Warsaw Climate Change Conference was held from 11 to 23 November 2013 in Warsaw, Poland.

<sup>2</sup> ADP.2014.1.InformalNote.

<sup>3</sup> FCCC/ADP/2012/3, paragraphs 22 and FCCC/ADP/2013/3 paragraph 29. Submissions from Parties are available at <<http://unfccc.int/7398>> and submissions from observers are available at <<http://unfccc.int/7479>>.

<sup>4</sup> FCCC/ADP/2013/3, paragraph 33.

Warsaw, in open-ended consultations chaired by us and operating in an inclusive, transparent and balanced manner.

8. In addition, we encourage Parties to interact informally throughout the session and to speak to each other in order to move beyond known positions, explore commonalities of proposals and seek ways towards common ground.

9. We will also continue to make use of the settings used in 2013, in line with the conclusions from the Doha Conference,<sup>5</sup> including workshops and briefings, as needed.

10. We plan to hold a brief meeting, in the middle of the week, to take stock of the progress made.

#### **Elaborating the elements of the 2015 agreement**

11. In line with the decision to accelerate the development of the 2015 agreement, you agreed, in Warsaw, to further elaborate, beginning at the first session in 2014, elements for a draft negotiating text, taking into consideration the work of the ADP, including, inter alia, on mitigation, adaptation, finance, technology development and transfer, capacity-building and transparency of action and support.<sup>6</sup> We propose to conduct this elaboration of textual elements in open-ended consultations.

12. As indicated in our reflections note,<sup>7</sup> we believe that it is essential to focus our efforts on reaching the substantive understandings required to adopt the 2015 agreement, our common starting point being that the 2015 agreement will be applicable to all Parties, that it will be under the Convention and that it will be guided by its objective and principles. In order to facilitate those efforts, we intend to hold dedicated meetings focusing on the central questions that emerged in our discussions on the elements of the 2015 agreement at previous meetings. Further to the reflections in our previous note,<sup>8</sup> we have elaborated some of these questions in the paragraphs 13-17 below that you may want to reflect on in your preparations for the March session. The questions are intended as examples, aimed at facilitating the discussions and not meant to restrict them in any way. These questions can be supplemented by questions from you that you may want to pose to each other.

13. Such questions include, for example, questions concerning the long-term perspective, including: how the upper limit of acceptable increase in global mean temperature could be operationalized through the 2015 agreement and whether associated operational goals should be outlined, e.g. with regard to adaptation; how to consider the collective level of ambition resulting from Parties' contributions towards achieving the objective to the Convention, as well as how to consider Parties' contributions with respect to equity and fairness.

14. With regard to the nationally determined contributions, further clarity will be needed as to how you, as Parties, understand the concept of 'contributions', which elements it relates to, and how. In the context of the identification of the information that Parties will provide when putting forward their intended contributions, as requested in decision 1/CP.19, it will be important to collectively consider which information is essential for facilitating clarity, transparency and understanding of the contributions and what level of specificity is useful and necessary for those purposes. Further, there is the question of how the contributions will be reflected in the agreement, and many of you have also raised questions with regard to process, for example, how contributions will be communicated, received, considered and/or assessed.

15. Within the broad area of cooperation and enabling elements, including means of implementation, important questions range from more general ones – for example, how the 2015 agreement would enable cooperative implementation of Parties' contributions – to more specific questions, in particular on finance, technology development and transfer, and capacity-building: e.g. whether and, if yes, how the various existing mechanisms and arrangements of the Convention would be anchored in the 2015 agreement; how the 2015 agreement would relate to, and build on, existing arrangements on finance, technology and capacity-building; and what other provisions or arrangements the agreement should contain to support and enable effective implementation of mitigation and adaptation action.

16. Many of you have also raised questions specifically as to how existing arrangements on adaptation could be strengthened and/or anchored in the 2015 agreement, and whether there is need for any additional arrangements in this regard.

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<sup>5</sup> FCCC/ADP/2012/3, paragraphs 17–33.

<sup>6</sup> Decision 1/CP.19, paragraph 2(a).

<sup>7</sup> ADP.2014.1.InformalNote.

<sup>8</sup> See footnote 7.

17. As to transparency, questions include, for example: what existing arrangements for measurement, reporting and verification could be used as the basis for transparency in the agreement, what additional arrangements may be required for a multilateral rules-based instrument post-2020 to enhance transparency of action and support; what elements of flexibility and support would be needed to enable Parties to implement requirements relating to transparency; as well as questions relating to accounting. Furthermore, questions have been raised in relation to compliance and other issues, such as governance, rules and legal elements.

18. In the light of the invitation by the Conference of the Parties (COP) in Warsaw for all Parties to initiate or intensify domestic preparations for their intended nationally determined contributions towards achieving the objective of the Convention and to communicate them well in advance of COP 21,<sup>9</sup> we have made arrangements for a workshop on domestic preparations, aimed at sharing experiences of Parties already engaged in their preparations on the organisation of the domestic process and the opportunities and challenges faced while defining nationally determined contributions. We believe that these experiences can provide real on the ground examples of what is already being done across Parties and so inform and inspire our work on, inter alia, identifying the information referred to in paragraph 14 above.

19. In addition, further to the request by the COP to developed country Parties, the operating entities of the financial mechanism and any other organizations in a position to do so to provide support for the preparation of intended nationally determined contributions,<sup>10</sup> we have asked the secretariat to make arrangements for a briefing by relevant organizations as well as for opportunities for bilateral interaction with the aim of facilitating direct exchange among interested Parties and organizations.

#### **Unlocking opportunities for pre-2020 ambition**

20. In Warsaw you also decided to accelerate activities under the workplan on enhancing mitigation ambition pre-2020, including by intensifying, as from 2014, the technical examination of opportunities for actions with high mitigation potential, including those with adaptation and sustainable development co-benefits.<sup>11</sup> The modality for this examination will be technical expert meetings, as called for in the ADP conclusions.<sup>12</sup>

21. While the ADP has, so far, focused on the identification of opportunities for actions with high mitigation potential, now is the time to realize them. To this end, we suggest focusing the technical expert meetings on demonstrating how opportunities can be seized, how barriers to implementation on the ground are effectively being addressed and how to turn the mitigation potential into reality. We propose to initiate the technical examination in March with a focus on opportunities regarding renewable energy and energy efficiency, topics that the ADP explored and considered in a workshop on pre-2020 ambition held on 7 June 2013,<sup>13</sup> and address other areas in subsequent sessions during 2014. We intend to seek support from delegates in facilitating the technical expert meetings throughout the course of this year.

22. In Warsaw, you signaled the desire to further deepen the involvement of expert organizations in the technical process, and for a strengthened role for stakeholders and non-State actors more broadly. Following this spirit, we have invited expert organizations and international support institutions to participate in the technical expert meetings. We encourage the organizations that are active in the respective areas addressed to engage in the discussions in Bonn and in future sessions by sharing good practices and initiatives being undertaken with Parties and their potential for broader engagement among Parties, as well as by sharing information on different sources of support available to developing country Parties. These organizations are also encouraged to assist Parties in identifying concrete follow-up actions.

23. We have planned for the technical expert meetings to be organized in parallel to the open-ended consultations referred to in paragraph 11 above. The work will start in a plenary meeting on Monday, 10 March, and the facilitator will report back to the ADP towards the end of the March session.

24. We hope that the technical expert meetings will spur active exchange among delegates and the broader implementation community throughout the week in Bonn, and indeed throughout the year on how to strengthen and accelerate action on energy efficiency and renewable energy. We invite all of you to bring your experts and come prepared with actions and initiatives you would like to advance, to share experience and engage in discussions oriented at achieving concrete and practical results.

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<sup>9</sup> Decision 1/CP.19, paragraph 2(b) and (c).

<sup>10</sup> Decision 1/CP.19, paragraph 2(d).

<sup>11</sup> Decision 1/CP.19, paragraph 5.

<sup>12</sup> FCCC/ADP/2013/3, paragraph 30(c)(i).

<sup>13</sup> <<http://unfccc.int/7645>>.

25. Furthermore, in response to the invitation by the COP to Parties to promote the voluntary cancellation of certified emission reductions (CERs), we have requested the secretariat to organize a briefing by the Executive Board of the Clean Development Mechanism to share the information and experience gathered in the area of the cancellation of CERs.

26. We also intend to continue the active engagement with observers in the ADP process by convening a special event with observer organizations, as has been the practice of the ADP at previous sessions.<sup>14</sup> As in the past, we encourage the continued participation of observers in the various ADP meetings that will be open to them.

27. Once more, we thank you for your continued constructive efforts to secure successful results to enable the ADP to deliver on the agreed milestones in 2014 and 2015 and look forward to engaging and working with you at our meeting in March.

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<sup>14</sup> Information will be made available in advance on the UNFCCC website at <<http://unfccc.int/7980>>.