

## **Scenario note on the third part of the second session of the Ad Hoc Working Group on the Durban Platform for Enhanced Action**

### **Note by the Co-Chairs**

*21 October 2013*

## **I. Introduction**

1. The Ad Hoc Working Group on the Durban Platform for Enhanced Action (ADP) will resume its work at the third part of its second session, to be held in Warsaw, Poland, on 12–21 November 2013.
2. At ADP 2-2, held in Bonn, Germany, on 3–14 June 2013, the ADP elected us as the Co-Chairs of the ADP until the end of its session to be held in December 2014. We are honoured to be entrusted with co-chairing the ADP as it seeks to build on the good progress made since its inception in 2011. As noted by the former Co-Chairs of the ADP, Mr. Jayant M. Mauskar and Mr. Harald Dovland, in their note on progress,<sup>1</sup> the ADP has laid foundations and is ready to shift gears, moving on to defining the content of the 2015 agreement and achieving concrete results in relation to pre-2020 ambition.
3. Parties and observers have made further submissions in response to the invitation by the ADP in June.<sup>2</sup> We have also invited Parties and observers<sup>3</sup> to engage with us informally in consultations and to provide inputs to our thinking. We are very grateful for the many positive responses and for the constructive exchanges that we have had so far, which we will be continuing in the coming weeks, including through pre-session consultations with groups of Parties.
4. Through this note, we are seeking to assist delegates in preparing for the upcoming session of the ADP by sharing our ideas and proposals on how to organize the work of the ADP in Warsaw.

## **II. Goals for the Warsaw session**

5. Based on the Durban mandate of the ADP,<sup>4</sup> which also launched a workplan on enhancing mitigation ambition, the Conference of the Parties (COP), at its eighteenth session in Doha, set key milestones for the ADP, including that it will consider elements of a negotiating text no later than at its session in December 2014 and that a draft negotiating text will be made available before May 2015.<sup>5</sup> Parties also decided to identify and explore in 2013 options for a range of actions that can close the pre-2020 ambition gap, with a view to identifying further activities for the plan of work of the ADP for 2014, ensuring the highest possible mitigation efforts under the Convention.<sup>6</sup>
6. In order to achieve the above, the main goals for the ADP in Warsaw are:
  - (a) To advance focused work on defining the content and elements of the 2015 agreement;
  - (b) To reach clarity on the outcome(s) of the work on closing the pre-2020 ambition gap.
7. We believe that Parties are ready to move on from developing an understanding of concepts to defining the content of the 2015 agreement by starting focused work on the elements of that agreement, including those referred to in decision 1/CP.17, paragraph 5 – mitigation, adaptation, finance, technology development and transfer, transparency of action and support, and capacity-building – as well as any other elements that Parties consider essential for the 2015 agreement.

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<sup>1</sup> ADP.2013.14.InformalNote.

<sup>2</sup> FCCC/ADP/2013/2, paragraphs 32–34. Submissions from Parties are available at <<http://unfccc.int/7398>> and submissions from observer organizations are available at <<http://unfccc.int/7479>>.

<sup>3</sup> Message from the Co-Chairs to Parties and Message to IGOs and NGOs, both dated 28 August 2013.

<sup>4</sup> Decision 1/CP.17.

<sup>5</sup> Decision 2/CP.18, paragraph 9.

<sup>6</sup> Decision 2/CP.18, paragraph 5.

8. In order to facilitate and further accelerate the work of the ADP next year towards the delivery of the agreed milestones, both on the 2015 agreement and on results in relation to pre-2020 ambition, it will be important to capture the progress made.

### III. Organization of the work

9. In light of the above, we propose that Parties advance and intensify their work on the content of the 2015 agreement and on concrete outcomes on pre-2020 ambition in open-ended consultations chaired by us and operating in a focused, balanced and interactive manner. We encourage Parties to come prepared to engage with each other in a direct and dynamic exchange on the concrete topics, issues and proposals on the table. We intend to facilitate this exchange by posing specific questions. To that end, we will make questions available in advance on the ADP website<sup>7</sup> and complement them, as appropriate, by more targeted questions during the discussions that go deeper and follow up on specific aspects, proposals and ideas. We therefore propose to move from an exchange of views to having a candid conversation and dialogue on the various issues.

10. In order to advance the elaboration of the content of the 2015 agreement we plan dedicated meetings covering all of the elements mentioned in paragraph 7 above. In the discussions, Parties may also identify other elements or aspects and areas for further exploration and elaboration, as well as next steps.

11. Parties have stressed the importance of building on, and learning from, the existing climate change regime for the design of the 2015 agreement. In that context, ADP 2-2 requested<sup>8</sup> the secretariat to prepare an overview of the mandates, as well as the progress of work under institutions, mechanisms and arrangements under the Convention, to inform the work of the ADP, including on linkages.<sup>9</sup> We see this as a natural starting point for the focused discussions on the content of the 2015 agreement and propose to have a closer look at:

- What do we have in place, and what is being developed and underway?
- What do we take forward in the context of the 2015 agreement, and what needs to be strengthened or adjusted?
- What else do we need?

12. We propose that this work be complemented by continued work in the settings agreed by the ADP in the Doha conclusions,<sup>10</sup> including roundtables, workshops and briefings, as appropriate and needed. In particular, this may include roundtables under workstream 1 to advance the focused work on specific aspects of the 2015 agreement by exploring concepts that may need further clarification.

13. With regard to pre-2020 ambition, we believe that Parties must build a common understanding of the concrete outcome they want to achieve under workstream 2 in the overall context of the ADP and the 2015 agreement. Building on the extensive exchanges, in which Parties have been exploring options for a range of actions that can close the pre-2020 ambition gap, we invite Parties to elaborate on:

- What outcome do Parties want to achieve under workstream 2?
- Which actions should be taken to this end?

We propose to conduct the work along similar lines as for workstream 1 as outlined in paragraphs 9 and 12 above, as needed.

14. So far under workstream 2, arrangements have been made for a workshop on urbanization and the role of governments in facilitating climate action in cities (as part of the series of ADP workshops on pre-2020 ambition), as well as for a workshop on lessons learned from relevant experience of other multilateral agreements.<sup>11</sup>

15. Furthermore, arrangements have been made for:

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<sup>7</sup> <<http://unfccc.int/7730>>.

<sup>8</sup> FCCC/ADP/2013/2, paragraph 37.

<sup>9</sup> FCCC/ADP/2013/INF.2 (to be issued). See also paragraph 15 below.

<sup>10</sup> FCCC/ADP/2012/3, paragraphs 17–33.

<sup>11</sup> Further information will be made available at:

<[http://unfccc.int/meetings/warsaw\\_nov\\_2013/session/7730/php/view/workshops.php](http://unfccc.int/meetings/warsaw_nov_2013/session/7730/php/view/workshops.php)>.

- (a) A briefing on the overview referred to in paragraph 11 above of institutions, mechanisms and arrangements that was requested by ADP 2-2;<sup>12</sup>
- (b) Short briefings to introduce the technical papers mandated by ADP 2-2<sup>13</sup> relating to adaptation and pre-2020 ambition, respectively.

16. In addition, we wish to note that numerous briefings, forums and information events are being planned under the various bodies that will be meeting in Warsaw, in many areas that are relevant to the work of the ADP, including the Fifth Assessment Report of the Intergovernmental Panel on Climate Change. Given the limited time available and the need to avoid duplication, delegates are encouraged to attend those events, to the extent possible. Up-to-date information will be made available on the UNFCCC website.

17. We also intend to continue the active engagement with observers in the ADP process. In Warsaw, we will convene a special event with observer organizations, as has been the practice of the ADP at previous sessions.<sup>14</sup> We encourage the continued participation of observers in the various ADP meetings that will be open to them.

18. Finally, there will be a need to capture the progress made in the substantive discussions in Warsaw as well as to further reflect on process-related matters. Parties are also to return, at Warsaw, to the need for further sessions in 2014 in addition to the three sessions already agreed at Doha and ADP 2-2.<sup>15</sup> Progress could be captured in the form of draft conclusions of the ADP and a draft decision for adoption by the COP, as appropriate.

19. We look forward to engaging and working with all Parties in an open, transparent and inclusive manner and in the positive spirit that has marked our experiences and informal exchanges over the past few months. We note that, at the Warsaw Conference, the ADP will be meeting in conjunction with four other bodies. The time available to the ADP will therefore be limited and needs to be used effectively. We are confident that Parties will come prepared to Warsaw to advance the work of the ADP and accelerate progress in a focused and constructive manner so as to enable the ADP to deliver on the agreed milestones in 2014 and 2015.

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<sup>12</sup> See footnotes 8 and 9 above.

<sup>13</sup> FCCC/ADP/2013/2, paragraph 36 (a–b). Documents FCCC/TP/2013/10 (to be issued) and FCCC/TP/2013/8 (to be issued).

<sup>14</sup> Information will be made available in advance on the UNFCCC website at: <<http://unfccc.int/7730>>.

<sup>15</sup> FCCC/ADP/2012/3, paragraph 21; FCCC/ADP/2013/2, paragraphs 30–31.