



Ad Hoc Working Group on the Durban Platform for Enhanced Action

Report of the Ad Hoc Working Group on the Durban Platform for Enhanced Action on the second part of its first session, held in Doha from 27 November to 7 December 2012

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I. Opening of the session

(Agenda item 1)

1. The first session of the Ad Hoc Working Group on the Durban Platform for Enhanced Action (ADP) was opened in Bonn, Germany, on 17 May 2012, as noted in the report on the first part of the session.¹ An informal additional session of the ADP was held at the United Nations Conference Centre of the Economic and Social Commission for Asia and the Pacific in Bangkok, Thailand, from 30 August to 5 September 2012.

2. The first session was resumed in Doha, Qatar, at the Qatar National Convention Centre on 27 November 2012. The Co-Chairs of the ADP, Mr. Jayant Moreshver Mauskar (India) and Mr. Harald Dovland (Norway), opened the second part of the first session, welcomed all Parties and observers, as well as the Rapporteur, Mr. Oleg Shamanov (Russian Federation) to the 6th meeting of the ADP, and expressed their appreciation to the people and Government of Qatar for the excellent arrangements made. The Co-Chairs expressed the hope that, in Doha, Parties would continue to engage in the constructive, amicable and cooperative spirit that they demonstrated in Bangkok. They also encouraged Parties to build upon the positive substantive progress made there and further focus the work of the ADP and define clear next steps. In addition, the Co-Chairs highlighted the informal documents that they had prepared for the session, including the summaries of the roundtables held in Bangkok and a note containing their reflections on that session,² as well as a note addressing the possible goals and organization of the work in Doha.³

3. Statements were made by 14 Parties, including statements on behalf of the Group of 77 and China, the Umbrella Group, the European Union and its member States, the Environmental Integrity Group, the Alliance of Small Island States, the least developed countries, the BASIC countries (Brazil, China, India and South Africa), the League of Arab States, the African States, the Bolivarian Alliance for the Peoples of Our America – Peoples' Trade Treaty, a number of Parties belonging to the Coalition for Rainforest Nations, a group of four countries, and the United Arab Emirates. Statements were also made on behalf of business and industry non-governmental organizations (NGOs), environmental NGOs, indigenous peoples organizations, trade union NGOs, women and gender NGOs and youth NGOs.

II. Organizational matters

(Agenda item 2)

A. Election of officers

(Agenda item 2(a))

4. The ADP had agreed at the first part of its first session that Mr. Mauskar and Mr. Dovland would serve as Co-Chairs, and Mr. Shamanov as Rapporteur, on an interim basis, pending endorsement of the arrangement for the ADP Bureau by the Conference of the Parties (COP) at its eighteenth session.⁴

¹ FCCC/ADP/2012/2.

² <http://unfccc.int/meetings/bangkok_aug_2012/session/6956.php>.

³ <http://unfccc.int/meetings/doha_nov_2012/session/7055.php>.

⁴ FCCC/ADP/2012/2, paragraph 8.

5. At its eighteenth session, the COP endorsed the arrangement for the ADP Bureau, recognizing that it is an exception to rule 27, paragraphs 5 and 6, of the draft rules of procedure being applied.⁵

B. Adoption of the agenda

(Agenda item 2(b))

6. At the first part of its first session, the ADP had adopted its agenda as follows:
 1. Opening of the session.
 2. Organizational matters:
 - (a) Election of officers;
 - (b) Adoption of the agenda;
 - (c) Organization of the work of the session.
 3. Implementation of all the elements of decision 1/CP.17:⁶
 - (a) Matters related to paragraphs 2 to 6;
 - (b) Matters related to paragraphs 7 and 8.
 4. Other matters.
 5. Report on the session.

C. Organization of the work of the session

(Agenda item 2(c))

7. At its 6th meeting, on 27 November, the ADP, on a proposal by the Co-Chairs, agreed to its organization of the work for the session. The ADP agreed to continue its substantive debate in roundtable discussions under each workstream,⁷ hold informal consultations on its plan of work for 2013 and beyond, and convene informal plenary meetings to provide Parties and observer organizations with an overview of the progress made. The Co-Chairs noted that they would convene a Co-Chairs special event on 1 December to provide an opportunity for observers to present their substantive ideas on the work of the ADP to a broader audience and engage in an in-depth discussion on workstreams 1 and 2.

8. Owing to scheduling constraints, the ADP could not convene informal plenary meetings. The Co-Chairs instead provided updates on the work of the ADP during informal stocktaking plenary meetings convened by the President of the COP/Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol (CMP) in the second week of the conference.

⁵ FCCC/CP/2012/L.13, paragraph 2.

⁶ This item will be considered within the context of decision 1/CP.17 and under the Convention, without prejudice to the position of any Party or to the work of the other subsidiary bodies. Two workstreams, one on paragraph 3(a) and one on paragraph 3(b), are initiated. Further workstreams may be considered as the need arises.

⁷ Workstream 1 refers to sub-item 3(a) of the agenda and workstream 2 refers to sub-item 3(b).

III. Implementation of all the elements of decision 1/CP.17

(Agenda item 3)

1. Proceedings

9. During the resumed session, the ADP continued the exchange initiated in a roundtable setting during the informal additional session held in Bangkok, with the aim of building upon and advancing the discussions under both workstreams. Three roundtable meetings were held under each workstream. The Co-Chairs focused the discussions on the topics specified in their “reflection note” issued on 5 October.⁸ In addressing those topics, Parties were encouraged to consider the implications for the planning of work of the ADP.

10. For workstream 1, the roundtable meetings considered the following themes: how the principles of the Convention will be applied in the new agreement; how national circumstances and changes thereof should be taken into account; how the new agreement will be applicable to all in practice, including approaches to defining differentiated commitments; and ways to incentivize full and ambitious participation and ensure effective implementation and compliance arrangements.

11. For workstream 2, the discussion focused on initiatives that were identified as possible solutions to increase ambition. Parties discussed tangible activities and initiatives that can be included in the plan of work for 2013 to further advance the work, given the urgency of the issue. They focused on the following themes: how international and national actions that are additional and are therefore supplementary to the pledges that Parties have made can be strengthened, encouraged and supported by the Convention; the role of means of implementation in increasing ambition; and how to catalyse actions and initiatives with the largest mitigation potential.

12. At the conclusion of the roundtable meetings, the Co-Chairs noted their intention to produce summaries of the roundtable discussions, as they had done following the informal additional session in Bangkok.⁹

13. At its 7th meeting, on 7 December, the ADP considered a proposal by the Co-Chairs, which contained a draft decision¹⁰ to be forwarded to the COP for adoption and a set of draft conclusions for adoption by the ADP.¹¹

14. Statements were made by representatives of 24 Parties, including statements on behalf of the Association of Independent Latin American and Caribbean States and the European Union and its member States.

15. At the same meeting, the ADP adopted the conclusions contained in paragraphs 17–33 below.¹²

16. At the same meeting, the ADP agreed to forward the draft decision referred to in paragraph 13 above to the COP for further consideration, with a view to its adoption by the COP at its eighteenth session.¹³

⁸ As footnote 2 above.

⁹ The summaries will be made available on the ADP page of the UNFCCC website.

¹⁰ FCCC/ADP/2012/L.5.

¹¹ FCCC/ADP/2012/L.4.

¹² Adopted as document FCCC/ADP/2012/L.4, as amended.

¹³ The COP subsequently adopted a proposal by the President contained in document FCCC/CP/2012/L.13.

2. Conclusions: planning of work

17. The ADP expressed its appreciation for the inputs made by Parties and admitted observer organizations¹⁴ and welcomed the exchange of views among the Parties during its first session, as well as during the informal additional session held in Bangkok, and the summaries prepared on the ADP roundtable discussions.¹⁵

18. Drawing upon the inputs and discussions referred to in paragraph 17 above, the ADP has planned its work in accordance with decision 1/CP.17 and its agenda.

19. The ADP expressed its determination to complete its work as early as possible and no later than 2015.

20. The ADP agreed to immediately advance its substantive discussions in 2013 at sessions to be held:

(a) In conjunction with the thirty-eighth sessions of the Subsidiary Body for Implementation (SBI) and the Subsidiary Body for Scientific and Technological Advice (SBSTA);

(b) In conjunction with the nineteenth session of the COP and the ninth session of the CMP;

(c) In Bonn, Germany, from Monday, 29 April to Friday, 3 May 2013 and/or from Monday, 9 September to Friday, 13 September 2013.

21. The ADP also agreed to hold at least two sessions in 2014 and two sessions in 2015 in conjunction with the fortieth and forty-second sessions of the SBI and the SBSTA, as well as the twentieth and twenty-first sessions of the COP and the tenth and eleventh sessions of the CMP. The ADP will determine the need for any additional sessions in 2014 before the end of 2013, and the need for any additional sessions in 2015 before the end of 2014.

22. The ADP invited Parties and admitted observer organizations to provide information, views and proposals on the work of the ADP before each session.

23. The ADP recalled decision 1/CP.17, paragraph 6, in which it was decided that the process shall raise the level of ambition and shall be informed, inter alia, by the Fifth Assessment Report of the Intergovernmental Panel on Climate Change, the outcomes of the 2013–2015 review and the work of the subsidiary bodies.

24. The ADP decided to move to a more focused mode of work during 2013.

25. The ADP agreed to encourage the broad participation in the roundtable discussions and workshops referred to in paragraphs 28 and 30 below by Party representatives and to provide opportunities for engagement with accredited observer organizations.

26. The ADP requested the secretariat to make available on the UNFCCC website the submissions from Parties referred to in paragraph 22 above and paragraphs 29 and 31 below.

27. The ADP took note of the estimated budgetary implications of the activities to be undertaken by the secretariat pursuant to paragraph 20 above and paragraphs 28, 30, 32 and

¹⁴ Submissions and additional inputs from Parties are available at <<http://unfccc.int/bodies/awg/items/6656.php>>.

Submissions and additional inputs from admitted observer organizations are available at <http://unfccc.int/documentation/submissions_from_parties/adp/items/7023.php>.

¹⁵ The report on the workshop on enhancing ambition held during the first session of the ADP is contained in document FCCC/ADP/2012/INF.1. Summaries of the roundtable discussions are available at <http://unfccc.int/meetings/doha_nov_2012/session/7055.php>.

33 below, especially its session or sessions to be held in Bonn from Monday, 29 April to Friday, 3 May 2013 and/or Monday, 9 September to Friday, 13 September 2013. The ADP requested that the actions of the secretariat called for in these conclusions be undertaken subject to the availability of financial resources. It invited the Executive Secretary to make the necessary arrangements to facilitate the session or sessions to be held in Bonn from Monday, 29 April to Friday, 3 May 2013 and/or Monday, 9 September to Friday, 13 September 2013. It noted that, in the absence of sufficient voluntary contributions or pledges by 31 January 2013 for its session to be held from 29 April to 3 May 2013 and/or by 30 April 2013 for its session to be held from Monday, 9 September to Friday, 13 September 2013, it would not be possible for the secretariat to make the necessary arrangements, which may lead to cancellation charges for facilities booked.

Workstream 1

28. Under workstream 1, relating to a protocol, another legal instrument or an agreed outcome with legal force under the Convention applicable to all Parties (hereinafter referred to as the 2015 agreement), the ADP decided to hold in-session roundtable discussions and workshops in 2013 and invited the Co-Chairs of the ADP to set out, in early 2013, the focused questions for those roundtable discussions and workshops, taking into account the submissions referred to in paragraph 29 below.

29. The ADP invited Parties and accredited observer organizations to submit to the secretariat, by 1 March 2013, information, views and proposals on matters related to the work of the ADP, including, inter alia, mitigation, adaptation, finance, technology development and transfer, capacity-building, and transparency of action and support, addressing aspects such as the following:

- (a) Application of the principles of the Convention;
- (b) Building on the experiences and lessons learned from other processes under the Convention and from other multilateral processes, as appropriate;
- (c) The scope, structure and design of the 2015 agreement;
- (d) Ways of defining and reflecting enhanced action.

Workstream 2

30. Under workstream 2, relating to pre-2020 ambition, the ADP decided to hold in-session roundtable discussions and workshops, including those referred to in paragraph 32 below, and invited the Co-Chairs of the ADP to set out, in early 2013, focused questions for those roundtable discussions and workshops, taking into account the submissions referred to in paragraph 31 below.

31. The ADP invited Parties and accredited observer organizations to submit to the secretariat, by 1 March 2013, information, views and proposals on actions, initiatives and options to enhance ambition, including through the workplan on enhancing mitigation ambition, with a particular focus on 2013. In their submissions on actions, initiatives and options to enhance ambition, Parties may wish to give consideration to the following aspects:

- (a) Mitigation and adaptation benefits, including resilience to the impacts of climate change;
- (b) Barriers and ways to overcome them, and incentives for actions;

(c) Finance, technology and capacity-building to support implementation.

32. Taking into account the submissions referred to in paragraph 31 above, the ADP intends to hold a series of workshops. The workshops will begin in 2013 and may, *inter alia*, identify and catalyse the implementation of initiatives and actions to rapidly, cost-effectively, urgently and equitably reduce greenhouse gas emissions.

33. The ADP requested the secretariat to prepare a technical paper compiling information on the mitigation benefits of the actions, initiatives and options to enhance mitigation ambition identified in the submissions referred to in paragraph 31 above. The ADP also requested the secretariat to make the first version of the technical paper available before its session to be held in conjunction with the thirty-eighth sessions of the SBI and the SBSTA.

IV. Other matters

(Agenda item 4)

34. No other matters were raised or considered.

V. Report on the session

(Agenda item 5)

35. At its 7th meeting, on a proposal by the Co-Chairs, the ADP authorized the Rapporteur to complete the report on the second part of the session, under the guidance of the Co-Chairs and with the assistance of the secretariat. At the same meeting, the ADP adopted the draft report on the second part of its first session.¹⁶

VI. Closure of the session

36. At the 7th meeting, a representative of the secretariat provided a preliminary estimate of the administrative and budgetary implications of the conclusions adopted during the session, in accordance with decision 16/CP.9, paragraph 20.¹⁷

37. The secretariat informed Parties that the support of the secretariat requested in the conclusions would require an estimated amount of EUR 1.9 million for an additional session in Bonn and for the technical paper referred to in paragraph 33 above. The secretariat noted, with regard to additional sessions, that Parties had agreed to options that would allow for sessions in either, or both, the first half and the second half of 2013 and that the above-mentioned estimate only covered one additional session.

38. In closing, the Co-Chairs expressed their appreciation to Parties for their work in Doha. They also thanked Parties and observer organizations for their participation in the ADP special event, held on 1 December,¹⁸ and noted their intention to hold another special event in 2013. The Co-Chairs further stated that they looked forward to working with all participants at the next session of the ADP.

¹⁶ Adopted as document FCCC/ADP/2012/L.3.

¹⁷ While decision 16/CP.9 refers to “decisions”, it also has implications for conclusions.

¹⁸ <http://unfccc.int/meetings/doha_nov_2012/session/7055.php>.

Annex

Documents before the Ad Hoc Working Group on the Durban Platform for Enhanced Action at the second part of its first session

Documents prepared for the session

FCCC/ADP/2012/1	Provisional agenda and annotations. Note by the Executive Secretary
FCCC/ADP/2012/2	Report of the Ad Hoc Working Group on the Durban Platform for Enhanced Action on the first part of its first session held in Bonn from 17 to 25 May 2012
FCCC/ADP/2012/MISC.1 and Add.1	Views on options and ways for further increasing the level of ambition. Submissions from Parties
FCCC/ADP/2012/MISC.2	Views on options and ways for further increasing the level of ambition. Submissions from intergovernmental organizations
FCCC/ADP/2012/MISC.3 and Add.1	Views on a workplan for the Ad Hoc Working Group on the Durban Platform for Enhanced Action. Submissions from Parties
FCCC/ADP/2012/L.3	Draft report of the Ad Hoc Working Group on the Durban Platform for Enhanced Action on its first session, part two, held in Doha from 27 November to x December 2012
FCCC/ADP/2012/L.4	Planning of work. Draft conclusions proposed by the Co-Chairs
FCCC/ADP/2012/L.5	Draft conclusions proposed by the Co-Chairs. Recommendation of the Ad Hoc Working Group on the Durban Platform for Enhanced Action

Other documents before the session

FCCC/CP/2011/9 and Add.1 and 2	Report of the Conference of the Parties on its seventeenth session, held in Durban from 28 November to 11 December 2011
FCCC/CP/1996/2	Organizational matters. Adoption of the rules of procedure. Note by the secretariat