



**CONFERENCE OF THE PARTIES
Fifteenth session
Copenhagen, 7–18 December 2009**

**Agenda item 12 (a)
Conclusion of the session
Adoption of the report of the Conference of the Parties on its fifteenth session**

Draft report of the Conference of the Parties on its fifteenth session

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Part one: Proceedings

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[to be completed]

**Part two: Action taken by the Conference of the Parties
at its fifteenth session**

[to be completed]

I. Opening of the session

(Agenda item 1)

1. The fifteenth session of the Conference of the Parties (COP), convened pursuant to Article 7, paragraph 4, of the Convention,¹ was opened at the Bella Center, Copenhagen, Denmark, on 7 December 2009, by Mr. Maciej Nowicki (Poland), President of the COP at its fourteenth session. The outgoing President, Mr. Nowicki, delivered a statement thanking all conference participants for the help extended to him during the past year.²

Host Government welcoming ceremony

2. The formal opening was preceded by a welcoming ceremony organized by the Government of Denmark to mark the opening of the fifteenth session of the COP and the fifth session of the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol (CMP). A statement was made by the Prime Minister of Denmark, Mr. Lars Løkke Rasmussen.³ Further statements were made by the Chair of the Intergovernmental Panel on Climate Change, Mr. Rajendra Pachauri, and the UNFCCC Executive Secretary, Mr. Yvo de Boer. The Mayor of Copenhagen, Ms. Ritt Bjerregård, delivered an address of welcome.

II. Organizational matters

(Agenda item 2)

A. Election of the President of the Conference of the Parties at its fifteenth session

(Agenda item 2 (a))

3. At its 1st meeting,⁴ on 7 December, on the proposal of the outgoing President, the COP elected by acclamation Ms. Connie Hedegaard, Minister for the United Nations Climate Change Conference in Copenhagen 2009, as its President. The outgoing President congratulated Ms. Hedegaard on her election and wished her every success in guiding the work of the COP at its fifteenth session. A statement was also made by the newly elected President.

4. General statements were made by the representatives of Sudan (on behalf of the Group of 77 and China), Algeria (on behalf of the African Group), Saudi Arabia, Lesotho (on behalf of the least developed countries), Grenada (on behalf of the Alliance of Small Island States (AOSIS)), Mexico (on behalf of the Environmental Integrity Group), Australia (on behalf of the Umbrella Group) and Sweden (on behalf of the European Union and its member States).

5. On 16 December, the Executive Secretary announced that a letter of resignation had been received that day from the President and that the resignation would take effect from the beginning of the first joint meeting of the COP and the CMP convened during the high-level segment on 16 December.

¹ The fifteenth session of the COP was held in conjunction with the fifth session of the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol (CMP). The proceedings of the CMP are contained in a separate report. The proceedings of the joint meetings of the COP and the CMP convened during the high-level segment of the sessions are reproduced in both reports.

² The full video records of the plenary sessions are available at <http://www2.cop15.meta-fusion.com/kongresse/cop15/temp/ovw.php?id_kongressmain=1&theme>. The transcripts of selected statements, including those made by Heads of State or Government, are also made available on the UNFCCC website at <http://unfccc.int/meetings/cop_15/statements/items/5087.php>.

³ In general, statements made during the opening of the COP applied to the work of the United Nations Climate Change Conference as a whole.

⁴ Meetings of the COP referred to in this report are plenary meetings.

The letter also stated that Mr. Rasmussen had appointed Ms. Hedegaard as his special representative to continue conducting informal consultations on the Copenhagen outcome.

6. Rule 25 of the draft rules of procedure being applied provides that “if an officer of the Bureau resigns...a representative of the same Party shall be named by the Party concerned to replace the officer for the remainder of that officer’s mandate”. In accordance with that rule, the Minister of Foreign Affairs of Denmark informed the Executive Secretary by letter that Mr. Rasmussen will replace Ms. Hedegaard as President of COP 15 and CMP 5 and that this replacement will take effect from the first joint meeting of the COP and the CMP convened during the high-level segment.

7. As requested in both letters, this information was conveyed to the Bureau and to Parties.

B. Adoption of the rules of procedure

(Agenda item 2 (b))

8. The COP considered this item at its 1st, resumed 2nd and xx meetings, on 7, 12 and xx December, respectively. Statements were made by representatives of five Parties.

9. At the 1st meeting, on 7 December, the President recalled that the President of the COP at its fourteenth session had announced that he would inform the COP in the event of any new developments regarding the adoption of the rules of procedure. At the same meeting, as there was still no consensus on this matter, and on the proposal of the President, the COP decided that, as at previous sessions, the draft rules of procedure contained in document FCCC/CP/1996/2 should continue to be applied, with the exception of draft rule 42. Papua New Guinea made a proposal on how to resolve this issue. The President announced that she would undertake consultations with Parties and report back to the COP.

10. At the resumed 2nd meeting, on 12 December, the President reported on her consultations. She informed the COP that, while Parties acknowledged that the adoption of the rules of procedure was important, delegations reiterated their positions on this fundamental issue. The President announced that she would continue to consult with Parties and would report back to the COP.

[to be completed]

C. Adoption of the agenda

(Agenda item 2 (c))

11. For its consideration of this sub-item at its 1st meeting, on 7 December, the COP had before it a note by the Executive Secretary containing the provisional agenda and annotations as well as additional information on the arrangements for the session and the high-level segment (FCCC/CP/2009/1 and Add.1). The provisional agenda was prepared in agreement with the President of the COP at its fourteenth session, taking into account views expressed by Parties during the thirtieth session of the Subsidiary Body for Implementation (SBI) and by members of the Bureau of the COP.

12. Following the proposal of the President, the COP adopted the agenda as follows:

1. Opening of the session.
2. Organizational matters:
 - (a) Election of the President of the Conference of the Parties at its fifteenth session;
 - (b) Adoption of the rules of procedure;
 - (c) Adoption of the agenda;
 - (d) Election of officers other than the President;
 - (e) Admission of organizations as observers;
 - (f) Organization of work, including the sessions of the subsidiary bodies;

- (g) Dates and venues of future sessions;
 - (h) Adoption of the report on credentials.
3. Reports of the subsidiary bodies and decisions and conclusions arising therefrom:
- (a) Report of the Subsidiary Body for Scientific and Technological Advice;
 - (b) Report of the Subsidiary Body for Implementation.
4. Report of the Ad Hoc Working Group on Long-term Cooperative Action under the Convention.
5. Consideration of proposals by Parties under Article 17 of the Convention.
6. Consideration of a proposal by Malta for an amendment to Annex I to the Convention.
7. Review of implementation of commitments and of other provisions of the Convention:
- (a) Financial mechanism of the Convention;
 - (i) Fourth review of the financial mechanism;
 - (ii) Report of the Global Environment Facility to the Conference of the Parties and guidance to the Global Environment Facility;
 - (iii) Assessment of the Special Climate Change Fund.
 - (b) National communications:
 - (i) National communications from Parties included in Annex I to the Convention;
 - (ii) National communications from Parties not included in Annex I to the Convention;
 - (c) Development and transfer of technologies;
 - (d) Capacity-building under the Convention;
 - (e) Reducing emissions from deforestation in developing countries: approaches to stimulate action;
 - (f) Implementation of Article 4, paragraphs 8 and 9, of the Convention:
 - (i) Implementation of the Buenos Aires programme of work on adaptation and response measures (decision 1/CP.10);
 - (ii) Matters relating to the least developed countries;
 - (g) Other matters referred to the Conference of the Parties by the subsidiary bodies.
8. Administrative, financial and institutional matters:
- (a) Budget performance in the biennium 2008–2009;
 - (b) Proposed budget for the biennium 2010–2011.
9. High-level segment.
10. Statements by observer organizations.
11. Other matters.

12. Conclusion of the session:
- (a) Adoption of the report of the Conference of the Parties on its fifteenth session;
 - (b) Closure of the session.

D. Election of officers other than the President

(Agenda item 2 (d))

13. At the 1st meeting, on 7 December, the President informed the COP that Mr. Eric Mugurusi (United Republic of Tanzania) had undertaken consultations on this matter during the thirtieth sessions of the subsidiary bodies. However, nominations had not yet been received from all regional groups. On a proposal by the President, the COP decided to postpone the election of the Bureau until all nominations were finalized. Mr. Mugurusi was invited to continue consultations during the session.

[to be completed]

E. Admission of organizations as observers

(Agenda item 2 (e))

14. At its 1st meeting, on 7 December, the COP considered a note by the secretariat on the admission of organizations as observers (FCCC/CP/2009/8/Rev.1), listing 13 intergovernmental organizations and 345 non-governmental organizations that had asked to be admitted as observers. Pursuant to Article 7, paragraph 6, of the Convention, and following a recommendation by the Bureau, which had reviewed the list of applicant organizations, the COP decided to admit those organizations as observers.

15. Emphasizing the importance of the involvement of intergovernmental and non-governmental organizations in the Convention process, the President welcomed the organizations newly admitted to the COP at its fifteenth session and invited them to play an active role.

F. Organization of work, including the sessions of the subsidiary bodies

(Agenda item 2 (f))

16. In introducing this sub-item at the 1st meeting, on 7 December, the President drew the attention of the COP to the annotations to the provisional agenda contained in document FCCC/CP/2009/1. She noted that the subsidiary bodies would be convened with the aim of developing, before their sessions ended on 12 December, draft decisions and conclusions for submission to the COP.

17. On a proposal by the President, the COP decided to refer items to the subsidiary bodies for consideration and the submission of appropriate draft decisions or conclusions, as follows:

Subsidiary Body for Implementation

- Item 7 (a) (i) Financial mechanism of the Convention. Fourth review of the financial mechanism
- Item 7 (a) (ii) Report of the Global Environment Facility to the Conference of the Parties and guidance to the Global Environment Facility
- Item 7 (a) (iii) Assessment of the Special Climate Change Fund
- Item 7 (b) (i) National communications from Parties included in Annex I to the Convention
- Item 7 (b) (ii) National communications from Parties not included in Annex I to the Convention
- Item 7 (c) Development and transfer of technologies
- Item 7 (d) Capacity-building under the Convention
- Item 7 (f) (i) Implementation of the Buenos Aires programme of work on adaptation and response measures (decision 1/CP.10)
- Item 7 (f) (ii) Matters relating to the least developed countries
- Item 8 (a) Budget performance in the biennium 2008–2009

Subsidiary Body for Scientific and Technological Advice

- Item 7 (c) Development and transfer of technologies
- Item 7 (e) Reducing emissions from deforestation in developing countries: approaches to stimulate action
- Item 7 (f) (i) Implementation of the Buenos Aires programme of work on adaptation and response measures (decision 1/CP.10)

18. Delegates were reminded that the SBI and the Subsidiary Body for Scientific and Technological Advice would consider different aspects of sub-items 7 (c) and 7 (f) (i).

19. With regard to agenda item 4, "Report of the Ad Hoc Working Group on Long-term Cooperative Action under the Convention", the President recalled that the COP, by its decision 1/CP.13 (the Bali Action Plan), requested the Ad Hoc Working Group on Long-term Cooperative Action under the Convention (AWG-LCA) to present the outcome of its work to the COP. She informed delegates that the Chair of the AWG-LCA, Mr. Michael Zammit Cutajar (Malta), would deliver the report of the working group to the COP on 16 December.

20. With regard to agenda item 9, "High-level segment", the President recalled that the dates of 16–18 December had been established for the high-level segment. The high-level segment would be convened on the understanding that there would be one speakers' list and that each Party, including Parties to the Convention that are also Parties to the Kyoto Protocol, would speak only once. No decisions would be taken in the joint meetings. The President, with the endorsement of the Bureau, proposed a time limit of three minutes for each statement at the high-level segment. A statement was made by the representative of one observer State.

21. The COP agreed to proceed on the basis of the proposals made by the President.

22. At the resumed 2nd meeting, on 12 December, the President invited the Chair of the AWG-LCA to update the COP on the work of the group. Statements were made by representatives of 35 Parties, including one speaking on behalf of the European Union and its member States, one on behalf of AOSIS, one on behalf of the African Group, one on behalf of the Group of 77 and China, one on behalf of the Environmental Integrity Group and one on behalf of the least developed countries. A statement was also made by one observer State.

G. Dates and venues of future sessions

(Agenda item 2 (g))

23. At the 2nd meeting, on 9 December, the President informed delegates that Parties would need to reach a decision at COP 15 on the date and venue of the sixteenth session of the COP, which will be held in conjunction with the sixth session of the CMP. In keeping with the rotation among regional groups, the President of COP 16 will come from the Latin American and Caribbean Group.

24. At the invitation of the President, the representative of Mexico made a statement confirming the formal offer made by the Government of Mexico to host COP 16 and CMP 6. The President informed delegates that the offer had been endorsed by the Group of Latin American and Caribbean States.

25. The President recalled that the COP, by its decision 9/CP.14, accepted the offer by the Government of South Africa to host COP 17 and CMP 7. She invited interested Parties to come forward with offers to host COP 18 and CMP 8 and noted that, in keeping with the rotation among regional groups, the President of COP 18 will come from the Asian Group. Statements were made by the representatives of three Parties.

[to be completed]

H. Adoption of the report on credentials

(Agenda item 2 (h))

[to be completed]

III. Reports of the subsidiary bodies and decisions and conclusions arising therefrom

(Agenda item 3)

[to be completed]

IV. Report of the Ad Hoc Working Group on Long-term Cooperative Action under the Convention

(Agenda item 4)

26. At the 5th meeting, on 16 December, the Chair of the AWG-LCA presented the COP with text on the outcome of the work of the group.⁵

27. Statements were made by representatives of 27 Parties, including one speaking on behalf of the European Union and its member States.

28. At its resumed 5th meeting, on 17 December, on a proposal by the President, the COP established a contact group to be chaired by the President's special representative, Ms. Hedegaard, and forwarded the text on the outcome of the work of the AWG-LCA to that contact group. The contact group was mandated to complete work on any unresolved issues.

29. A statement was made by a representative of one Party speaking on behalf of the Group of 77 and China.

[to be completed]

V. Consideration of proposals by Parties under Article 17 of the Convention

(Agenda item 5)

30. At the 2nd, resumed 2nd and xx meetings, on 9, 12 and xx December, respectively, the COP had before it documents FCCC/CP/2009/3, FCCC/CP/2009/4, FCCC/CP/2009/5, FCCC/CP/2009/6 and FCCC/CP/2009/7.

31. In introducing this item, the President recalled that proposals (as contained in the documents mentioned in para. 30 above) have been received from the following five Parties: Australia, Costa Rica, Japan, Tuvalu and the United States of America.

32. In accordance with Article 17, paragraph 2, of the Convention, the secretariat communicated the text of each proposal to Parties and signatories to the Convention six months before the fifteenth session of the COP. The texts were communicated through notes verbales sent to the national focal points for climate change and the Permanent Missions to the United Nations by 6 June 2009. The texts were also sent, for information, to the Depository on 25 June 2009.

⁵ FCCC/AWGLCA/2009/L.7/Rev.1 and Add.1, Add.2/Rev.1, Add.3-7, Add.8/Rev.1 and Add.9.

33. Representatives of 47 Parties made statements, including one speaking on behalf of AOSIS. Statements were also made by representatives of non-governmental organizations from the following two constituencies: environmental non-governmental organizations and youth.

[to be completed]

VI. Consideration of a proposal by Malta for an amendment to Annex I to the Convention

(Agenda item 6)

34. At its 2nd meeting, on 9 December, the COP had before it document FCCC/CP/2009/2.

35. By a letter dated 16 April 2009, Malta submitted a proposal to amend Annex I to the Convention by adding the name of Malta to the list of countries contained in that annex, with a view to its adoption at COP 15. In accordance with Articles 15 and 16 of the Convention and six months before the fifteenth session of the COP, the secretariat communicated the proposal to Parties and signatories to the Convention by a note verbale dated 29 April 2009, and to the Depository by a letter of the same date. On 24 November 2009, the secretariat received a joint communication from Malta and the European Community,⁶ which was communicated to Parties and signatories to the Convention on 2 December 2009.

36. A statement was made by the representative of one Party speaking on behalf of AOSIS.

37. On a proposal by the President, the COP agreed to consider this item in informal consultations facilitated by Mr. Stephen de Boer (Canada).

[to be completed]

VII. Review of implementation of commitments and of other provisions of the Convention

(Agenda item 7)

[to be completed]

VIII. Administrative, financial and institutional matters

(Agenda item 8)

[to be completed]

IX. High-level segment

(Agenda item 9)

38. A welcoming ceremony, attended by the Prime Minister of Denmark, the Secretary-General of the United Nations and other dignitaries was held on Tuesday, 15 December, prior to the opening of the joint high-level segment.

39. The joint high-level segment of the COP at its fifteenth session and the CMP at its fifth session was opened by the President of the COP and the CMP at the 3rd meeting of the COP and the 6th meeting of the CMP, on 16 December.

⁶ As of 1 December 2009 the European Union replaces and succeeds the European Community.

A. Statements by Heads of State or Government

40. During the high-level segment, statements were made by the following individuals:

[to be completed]

B. Statements by United Nations officials

41. The Secretary-General of the United Nations, Mr. BAN Ki-moon, made a statement during the high-level segment. The Executive Secretary of the UNFCCC also made a statement.

C. Statements by ministers and other heads of delegation

[to be completed]

X. Statements by observer organizations

(Agenda item 10)

[to be completed]

XI. Other matters

(Agenda item 11)

[to be completed]

XII. Conclusion of the session

(Agenda item 12)

[to be completed]

Annexes

[to be completed]
