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**CONFERENCE OF THE PARTIES SERVING AS THE  
MEETING OF THE PARTIES TO THE KYOTO PROTOCOL**

**Fifth session**

**Copenhagen, 7–18 December 2009**

**Item X of the provisional agenda**

**Proposal from Papua New Guinea for amendments to the Kyoto Protocol**

**Note by the secretariat**

1. Article 20, paragraph 1, of the Kyoto Protocol states that “any Party may propose amendments to this Protocol”. Article 20, paragraph 2, of the Kyoto Protocol stipulates that “amendments to this Protocol shall be adopted at an ordinary session of the Conference of the Parties serving as the meeting of the Parties to this Protocol. The text of any proposed amendment to this Protocol shall be communicated to the Parties by the secretariat at least six months before the meeting at which it is proposed for adoption. The secretariat shall also communicate the text of any proposed amendments to the Parties and signatories to the Convention and, for information, to the Depository”.
2. Article 21, paragraph 2, of the Kyoto Protocol states that “any Party may make proposals for an annex to this Protocol and may propose amendments to annexes to this Protocol”. Article 21, paragraph 3, of the Kyoto Protocol provides that “annexes to this Protocol and amendments to annexes to this Protocol shall be adopted at an ordinary session of the Conference of the Parties serving as the meeting of the Parties to this Protocol. The text of any proposed annex or amendment to an annex shall be communicated to the Parties by the secretariat at least six months before the meeting at which it is proposed for adoption. The secretariat shall also communicate the text of any proposed annex or amendment to an annex to the Parties and signatories to the Convention and, for information, to the Depository”.
3. In accordance with these provisions, Papua New Guinea, by a communication dated 17 June 2009, transmitted to the secretariat the text of a proposal for amendments to the Kyoto Protocol. Pursuant to Article 20, paragraph 2, and Article 21, paragraph 3, of the Kyoto Protocol, the secretariat will send a note verbale containing this text to all National Focal Points for climate change and Permanent Missions to the United Nations by 17 June 2009. In accordance with the same provisions, the secretariat will also communicate the proposed amendment to the Parties and signatories to the Convention and, for information, to the Depository.

4. The Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol is invited to consider this proposal at its fifth session.

**Communication dated 17 June 2009 from Papua New Guinea addressed to the secretariat of the United Nations Framework Convention on Climate Change proposing amendments to the Kyoto Protocol**

According to Article 20(1) of the Kyoto Protocol, any Party may propose amendments to this Protocol.

Papua New Guinea is hereby submitting a proposal for amendments to the Kyoto Protocol, as set out in the Annex hereto.

Papua New Guinea would like to emphasize at this stage that this amendment proposal is without prejudice to the position of Papua New Guinea in the negotiations. Nor will this proposal preclude further consideration being given to the amendment of Annex B and other relevant Articles of the Kyoto Protocol in order to reflect in particular new commitments by developed countries.

We would be grateful if the Secretariat would communicate this letter with the Annex to the other Contracting Parties.

(signed) Kevin M. Conrad  
Special Envoy & Ambassador for Environment and Climate Change  
Department of Prime Minister and National Executive Council, Papua New Guinea  
Executive Director, Coalition for Rainforest Nations

Papua New Guinea Proposal for Amendments to the Kyoto Protocol

**Article 3**

*Replace paragraph 1:*

“1. The Parties included in Annex I shall, individually or jointly, ensure that their aggregate anthropogenic carbon dioxide equivalent emissions by sources and removals by sinks of the greenhouse gases listed in Annex A do not exceed their assigned amounts, calculated pursuant to their quantified emission limitation and reduction commitments inscribed in Annex B and in accordance with the provisions of this Article, with a view to reducing their overall anthropogenic carbon dioxide equivalent emissions by sources and removals by sinks of such gases by at least XX per cent below 1990 levels in the commitment period 2013 to 20XX.”

*Replace paragraph 3:*

“3. Any Party included in Annex I should apply as reference level for the Agriculture, Forestry and Other Use sector the average value of the annual anthropogenic carbon dioxide equivalent emissions by sources and removals by sinks of the greenhouse gases listed in Annex A in the period 20XX – 20XX, for the purposes of the calculation referred to in paragraph 7 below. Taking into account national circumstances, any Party included in Annex I may apply different values providing relevant elements in support of such a deviance.”

*Deletion of current paragraph 4*

*Replace paragraph 7:*

“7. In the second quantified emission limitation and reduction commitment period, from 2013 to 20XX, the assigned amount for each Party included in Annex I shall be equal to the percentage inscribed for it in Annex B of its aggregate anthropogenic carbon dioxide equivalent emissions by sources and removals by sinks of the greenhouse gases listed in Annex A in 1990, or the base year or period determined in accordance with paragraph 5 and 3 above, multiplied by X.”

*Replace paragraph 13:*

“13. If the aggregate anthropogenic carbon dioxide equivalent emissions by sources and removals by sinks of a Party included in Annex I in a commitment period are less than its assigned amount under this Article, this difference shall, on request of that Party, be added to the assigned amount for that Party for subsequent commitment periods.”

**Article 4**

*Replace paragraph 1:*

“1. Any Parties included in Annex I that have reached an agreement to fulfill their commitments under Article 3 jointly, shall be deemed to have met those commitments provided that their total combined aggregate anthropogenic carbon dioxide equivalent emissions by sources and removals by sinks of the greenhouse gases listed in Annex A do not exceed their assigned amounts calculated pursuant to their quantified emission limitation and reduction commitments inscribed in Annex B and in accordance with the provisions of Article 3. The respective emission level allocated to each of the Parties to the agreement shall be set out in that agreement.”

**New Article 12bis**

1. A REDD-plus mechanism is hereby defined to support the voluntary efforts of Parties not included in Annex I to reduce emissions from deforestation and forest degradation, promote conservation and the sustainable management of forests, and to enhance forest carbon stocks.
2. The purpose of the REDD-plus mechanism shall be to assist Parties not included in Annex I in achieving sustainable development and in contributing to the ultimate objective of the Convention by achieving additional, measurable, reportable and verifiable emissions reductions and removals enhancements. The REDD-plus mechanism may assist Parties included in Annex I in achieving compliance with their quantified emission limitation and reduction commitments under Article 3.
3. The REDD-plus mechanism shall be subject to the authority and guidance of the Conference of the Parties.
4. By giving notice to the Conference of the Parties, Parties not included in Annex I may voluntarily decide to participate in the REDD-plus mechanism, so that in a stepwise manner, they may:
  - a) build related analytical, technical, and institutional capacity;
  - b) facilitate the up-scaling of non-compliance forest mitigation and conservation policies and measures; and,
  - c) achieve, under a national monitoring system, measurable, reportable and verifiable emissions reductions and removals enhancements, over a national reference level, that shall be reported and independently reviewed.
5. The REDD-plus mechanism shall assist in mobilizing financial and technical support and providing access to adequate, predictable and sustainable financial resources for Parties not included in Annex I, providing both non-market and market options, including, inter alia, new and additional concessional funding, market-linked sources, and full access to global carbon markets.
6. Parties may authorize public and/or private entities to participate, under its responsibility, in the REDD-plus mechanism.
7. Parties not included in Annex I may notify the Conference of the Parties, of their intention to contribute to compliance with part of the quantified emission limitation and reduction commitments of Parties included in Annex I, including in such notice, the information listed below. Upon receipt of this information, the Conference of the Parties will request the Subsidiary Bodies to convene a Contact Group to consider the information provided and make recommendations to the next Conference of the Parties.
  - a) national reference level(s) taking into account historical data and national circumstances, including low rates of historical deforestation and forest degradation, and assessed over a period of at least five years;
  - b) total projected emissions reduction or removal enhancements to be achieved compared to the relevant reference level(s) during an agreed timeframe, including the supporting policies and measures;
  - c) emissions reductions or removal enhancements achieved under Paragraph 8;
  - d) correction factor to the relevant reference level(s), either lower or higher, taking into account national circumstances, historically low rates of deforestation and forest degradation, developmental divergence and respective capabilities and capacities.

8. On a periodic or annual basis, the Secretariat would register the information agreed by the Parties under Paragraph 7, and if achieved, any subsequent emissions reductions or removals enhancements. Based on the total projected emissions reductions and removals enhancements, the Secretariat would deduct an equivalent number of assigned amount units from the respective allocations to relevant Parties. Deductions would be equitable and held by the Secretariat in an independent settlement account. As emissions reductions or removals enhancements are reported to the Secretariat and independently verified, they would be exchanged by the Secretariat on an equal basis for the assigned amount units held within the settlement account. If the supply of verified emissions reductions or removals enhancements is less than the total deductions, then the Parties may agree that they be auctioned with the proceeds used to support the activities outlined in Paragraph 4; while if supply of verified emissions reductions or removals enhancements is greater than the total deductions, then the surplus may be made available under relevant flexibility mechanisms, as agreed by the Parties.

9.<sup>1</sup> Additional emissions reductions or removals enhancements obtained during the period from the year 2005 up to beginning of the second commitment period can be used to assist Parties included in Annex I in achieving compliance with their quantified emission limitation and reduction commitments under Article 3.

10. Methodologies for estimating anthropogenic emissions by sources and removals by sinks of all greenhouse gases not controlled by the Montreal Protocol shall be those provided by the Intergovernmental Panel on Climate Change in its 2003 Guidelines or any further guidelines for greenhouse gases Inventories adopted by the Conference of the Parties serving as the meeting of the Parties for this purpose.

11. As agreed by the Parties, the REDD-plus Mechanism may be expanded to include other emissions intensive activities, such as rural energy and food production, consistent with modalities, rules and guidelines approved by the Conference of the Parties.

12. The Conference of the Parties serving as the meeting of the Parties shall, by its next session, elaborate modalities, rules and guidelines for implementing the REDD-plus mechanism.

## **Annex A**

*Replace the agriculture sector:*

Agriculture, Forestry and Other Land Use

Enteric fermentation

Manure management

Rice cultivation

Agricultural soils

Field burning of agricultural residues

GHG emissions from biomass burning

Liming

Urea application

Direct N<sub>2</sub>O emissions from managed soils

Indirect N<sub>2</sub>O emissions from managed soils

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<sup>1</sup> In the proposal, as received, from Papua New Guinea, two paragraphs under the proposal for Article 12 bis bore the number "8". With the written consent of Papua New Guinea, the second paragraph 8 has been renumbered to paragraph 9, and the original paragraphs 9, 10 and 11 have been renumbered as paragraphs 10, 11 and 12, respectively to avoid confusion. No other changes have been made to the text of the proposal of Papua New Guinea as circulated to Parties through the note verbale dated 17 June 2009.

Indirect N2O emissions from manure management

Forest Land:

Forest land remaining forest land

Land converted to forest land

Cropland:

Cropland remaining cropland

Land converted to cropland

Grassland:

Grassland remaining grassland

Land converted to grassland

Wetlands:

Wetlands remaining wetlands

Land converted to wetlands

Settlements:

Settlements remaining settlements

Land converted to settlements

Other Land:

Land converted to other land

Other

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