



**AD HOC WORKING GROUP ON FURTHER COMMITMENTS
FOR ANNEX I PARTIES UNDER THE KYOTO PROTOCOL**

Seventh session

Bonn, 29 March to 8 April 2009

Item 2 (b) of the provisional agenda

Organizational matters

Organization of the work of the session

Scenario note on the seventh session

Note by the Chair

I. Introduction

1. The seventh session of the Ad Hoc Working Group on Further Commitments for Annex I Parties under the Kyoto Protocol (AWG-KP) will be held in Bonn, Germany, from Sunday, 29 March to Wednesday, 8 April 2009. In order to share his views with Parties and to help them prepare for the session, the Chair of the AWG-KP has prepared this scenario note, which complements the information contained in the provisional agenda and annotations.¹

2. At its resumed sixth session, the AWG-KP concluded that in 2009 it will focus on agreeing on further commitments for Annex I Parties under the Kyoto Protocol.² To that end, it recognized the need for work to be conducted on a number of specific issues identified during that session. It is the Chair's understanding that discussions on each of these issues should proceed in the context of further commitments for Annex I Parties under the Kyoto Protocol and should contribute to reaching an agreement on these commitments by the end of 2009.

3. The AWG-KP has agreed to forward the results of its work to the fifth session of the Conference of the Parties serving as the Meeting of the Parties to the Kyoto Protocol (CMP) (December 2009). It is the Chair's view that such results should enable the CMP to adopt any amendments and decisions relating to:

- (a) Article 3, paragraph 9, of the Kyoto Protocol (Article 3.9);
- (b) Issues that have arisen from the implementation of the work programme of the AWG-KP.

¹ FCCC/KP/AWG/2009/1.

² FCCC/KP/AWG/2008/8, paragraph 49.

II. Overview and organizational matters

A. Preparing an agreement on further commitments for Annex I Parties under the Kyoto Protocol

4. The AWG-KP has completed three years of work that focused on a number of substantive issues. Discussions so far have contributed to building a common and comprehensive picture of issues relating to further commitments for Annex I Parties under the Kyoto Protocol. The group has initiated consideration of these commitments and has agreed that they should, for the next commitment period, principally take the form of quantified emission limitation and reduction objectives (QELROs).

5. The Chair believes that in 2009 the AWG-KP should turn its attention to the development of texts containing possible amendments and related draft decisions. At its resumed sixth session, the AWG-KP indicated that two such initial texts would need to be developed (hereinafter referred to as “texts on further commitments”):

- (a) A text for any proposed amendments pursuant to Article 3.9;
- (b) A text on the issues outlined in paragraph 49 of document FCCC/KP/AWG/2008/8.

6. As agreed by the AWG-KP at its resumed sixth session, the consideration of the texts on further commitments should be undertaken in line with the iterative nature of its work programme.³ The Chair believes that these texts should be developed throughout 2009, as Parties work towards a consensus. To that end, the Chair considers that it is necessary to start the development of these texts with a broad collection of proposals put forward by Parties and to reflect the different views of Parties by identifying options, and using footnotes and possibly brackets.

7. To enable the AWG-KP to forward the results of its work to the fifth session of the CMP, it is essential that the group, at its seventh session, take a step forward in developing the texts on further commitments. The Chair anticipates that substantive discussions on some issues at the seventh session could be reflected in the texts on further commitments. Other issues may still need to be discussed further and clarified by substantive conclusions.

8. At its resumed sixth session, the AWG-KP requested that its Chair develop the following four notes that the Chair hopes will assist the AWG-KP in developing the texts on further commitments:

- (a) A note to further elaborate the possible improvements to emissions trading and the project-based mechanisms;⁴
- (b) A note to further elaborate options, elements, and issues relating to land use, land-use change and forestry (LULUCF);⁵
- (c) A note on possible elements for amendments, pursuant to Article 3.9;⁶
- (d) A note on possible elements of a text relating to issues outlined in paragraph 49 of document FCCC/KP/AWG/2008/8 that takes into account the notes referred to in paragraph 8 (a) and (b) above.⁷

³ FCCC/KP/AWG/2008/8, paragraph 59.

⁴ FCCC/KP/AWG/2008/8, paragraph 51 (b).

⁵ FCCC/KP/AWG/2008/8, paragraph 52 (c).

⁶ FCCC/KP/AWG/2008/8, paragraph 57.

⁷ FCCC/KP/AWG/2008/8, paragraph 58.

9. The Chair will informally present these notes at the Hotel Maritim in Bonn, on Friday, 27 March 2009 from 1.30 p.m. to 2.30 p.m. Parties will have an opportunity to ask questions at this event.

10. The Chair would like to remind Parties of the requirement pursuant to Article 20, paragraph 2, of the Kyoto Protocol that the text of any proposed amendment shall be communicated to the Parties by the secretariat at least six months before the meeting at which it is proposed for adoption. To allow the CMP to adopt any required amendments at its fifth session, such a text shall be circulated by June 2009. For this reason, clarity on what text should be circulated needs to emerge from the seventh session of the AWG-KP.

B. Objectives of the session

11. The objectives for the seventh session of the AWG-KP are outlined in the conclusions adopted at the resumed sixth session.⁸ The group will seek to:

- (a) Consider all of the issues identified in paragraph 49 of document FCCC/KP/AWG/2008/8, including, for the first time, legal matters arising from the mandate of the AWG-KP;
- (b) Adopt conclusions on the consideration of the scale of emission reductions to be achieved by Annex I Parties in aggregate;
- (c) Reach conclusion on a draft amendment text.

12. The Chair expects that by the end of the seventh session the AWG-KP will have clarified the possible elements and the process required to further develop and negotiate the texts on further commitments. As referred to in paragraph 11 (c) above, the group should strive to reach conclusion on a draft amendment text, with a view to ensuring that the text for any proposed amendments is communicated to Parties in due time for adoption by the CMP.

C. Views on the organization of the session

13. The agenda for the session covers a wide range of issues identified at the resumed sixth session of the AWG-KP. The Chair stresses the need to remain focused on further commitments for Annex I Parties under the Kyoto Protocol while advancing work on all of the related issues. He proposes that issues be grouped and considered together so as to facilitate the development and consideration of texts on further commitments.

14. Arrangements have been made for three plenary meetings. At the opening plenary, the Chair will make a proposal for the organization of work during the session in line with this scenario note. This proposal includes taking up, at the opening plenary, items 2 (a), (b) and (c), and 5 (a) and (b) of the provisional agenda.⁹ The Chair will present the texts referred to in paragraph 8 (c) and (d) above, and will propose that these texts be discussed in the context of items 3 and 4 of the provisional agenda.

15. For the second plenary, the Chair proposes to take up items 3, 4, and 5 (d), (e), (f) and (h) of the provisional agenda together. The consideration of these items as a group aims to focus discussions on further commitments for Annex I Parties under the Kyoto Protocol and to facilitate the development of texts during the session. The Chair proposes to take up items 5 (c), 5 (g) and 6 of the provisional agenda individually at the second plenary.

⁸ FCCC/KP/AWG/2008/8.

⁹ FCCC/KP/AWG/2009/1.

16. In order to advance work during the seventh session, the Chair will propose to:
- (a) Establish a first contact group on item 5 (a) and a second contact group on item 5 (b) to discuss further these issues and advance the development of texts on further commitments, in particular relating to emissions trading and the project-based mechanisms, and LULUCF;
 - (b) Establish a third contact group on agenda item 5 (c) to continue substantive discussions and prepare draft conclusions;
 - (c) Establish a fourth contact group to consider all of the remaining issues with the exception of item 5 (g), consider the notes referred to in paragraph 8 (c) and (d) above, and advance the development of texts on further commitments and prepare draft conclusions;
 - (d) Consult with Parties on item 5 (g) and prepare draft conclusions that identify ways to address legal matters during the course of the year.
17. Work on emissions trading and the project-based mechanisms, and LULUCF will be facilitated by in-depth consultations to be held in the pre-session period (see chapter III). Two workshops will be organized, one on issues relating to the scale of emission reductions to be achieved by Annex I Parties, which is to be held during the pre-session period; and a second workshop on the potential environmental economic and social consequences of tools, policies, measures and methodologies available to Annex I Parties (hereinafter referred to as “potential consequences”), which is to be held during the seventh session (see chapter III). A report on each of these workshops will be made available during the session in the form of a conference room paper.

III. Workshops and pre-session events

A. Pre-session consultations

18. In-depth consultations have been organized with the objective of continuing deliberations on emissions trading and the project-based mechanisms, and LULUCF. The Chair hopes that these consultations will provide an opportunity to enhance the understanding of, and further refine proposals for, possible improvements to emissions trading and the project-based mechanisms, as well as options for the treatment of LULUCF. These consultations will be organized as follows:
- (a) In-depth consultations on emissions trading and the project-based mechanisms will be held at the Wissenschaftszentrum in Bonn, on Thursday, 26 March 2009 from 9.00 a.m. to 7.00 p.m.; the Chair will invite Ms. Christiana Figueres (Costa Rica) and Mr. Nuno Lacasta (Portugal) to assist him with these consultations;
 - (b) In-depth consultations on LULUCF will be held at the Wissenschaftszentrum in Bonn, on Thursday, 26 March 2009 from 2.00 p.m. to 7.00 p.m.; the Chair will invite Mr. Marcelo Rocha (Brazil) and Mr. Bryan Smith (New Zealand) to assist him with these consultations.
19. Additional in-depth consultations will be organized during the seventh session, if needed.

**B. Workshop on issues relating to the scale of emission reductions to be achieved
by Annex I Parties**

20. At its resumed sixth session, the AWG-KP requested that the secretariat organize, under the guidance of its Chair, a workshop on the issues referred to in paragraph 49 of document FCCC/KP/AWG/2008/8.
21. The workshop will be held at the Hotel Maritim in Bonn, on Friday, 27 March 2009 from 2.30 p.m. to 6.00 p.m. It will be chaired by Mr. Harald Dovland (Norway), Chair of the AWG-KP.
22. The objective of the workshop will be to discuss informally issues relating to further commitments for Annex I Parties, including QELROs, and to discuss the following issues in particular:
- (a) Approaches to identify the scale of emission reductions to be achieved by Annex I Parties in aggregate, as well as individual or joint contributions to this scale;
 - (b) Implications of issues such as the duration of the commitment period(s), how QELROs could be expressed including the base year, and mitigation potential.
23. The workshop will be divided into three segments:
- (a) Presentations by Parties on the issues identified in paragraph 22 above;
 - (b) Presentations by international experts on the results of relevant technical analyses;
 - (c) Discussion, focusing on the following questions:
 - (i) What are the Parties' expectations with regard to the scale of emission reductions to be achieved by Annex I Parties in aggregate? How would this scale be evaluated?
 - (ii) What is the role of national pledges by Annex I Parties in this process? How can transparency be ensured in the process?
24. A preliminary schedule is presented in annex I. The Chair invites Parties interested in making a presentation at the workshop to contact the secretariat before 1 March 2009.¹⁰

C. Workshop on potential consequences

25. At its resumed sixth session, the AWG-KP requested that the secretariat organize, under the guidance of its Chair, a workshop on potential consequences during the seventh session.
26. The workshop will be held at the Hotel Maritim in Bonn, on Monday, 30 March 2009 between 3.00 p.m. and 6.00 p.m. It will be chaired by Mr. Mama Konate (Mali), Vice-Chair of the AWG-KP.
27. The objective of the workshop will be to discuss relevant work under the Conference of the Parties and the CMP, and to exchange information on issues identified at the resumed sixth session,¹¹ including evidence of actual impacts and the assessment of potential consequences; positive and negative potential consequences; how the causes and effects of potential consequences can be assessed; and possible approaches to grouping mitigation actions that lead to potential consequences. The secretariat will prepare an information note to facilitate the exchange of views during the workshop.

¹⁰ Interested Parties should contact <workshops@unfccc.int>.

¹¹ FCCC/KP/AWG/2008/8, paragraphs 29–38.

28. The workshop will be divided into four segments as follows:
- (a) Welcome and introduction;
 - (b) Presentations by Parties on the issues identified in paragraph 27 above;
 - (c) Presentations by international organizations on the results of relevant technical analyses;
 - (d) Discussion.
29. A preliminary schedule for the workshop is presented in annex II. The Chair invites Parties interested in making a presentation at the workshop to contact the secretariat before 1 March 2009.¹²

¹² Interested Parties should contact <workshops@unfccc.int>.

Annex I

**Preliminary schedule for the workshop on issues relating to the scale of
emission reductions to be achieved by Annex I Parties**

*Friday, 27 March 2009
2.30 p.m. – 6.00 p.m.
Hotel Maritim, Bonn*

1. Opening (10 minutes)

- *Objectives and expected outcomes, Chair of the workshop*

2. Presentations by Parties (up to 1.5 hours)

3. Presentations by international experts (up to 20 minutes each)

- *Up to two experts*

4. Discussion (40 minutes)

5. Closing (10 minutes)

Annex II

Preliminary schedule for the workshop on potential environmental, economic and social consequences, including spillover effects, of tools, policies, measures and methodologies available to Annex I Parties

Monday, 30 March 2009

3.00 p.m. – 6.00 p.m.

Hotel Maritim, Bonn

1. Opening (20 minutes)

- *Objectives and expected outcomes, Chair of the workshop*

2. Presentations by Parties (up to 1.5 hours)

3. Presentations by organizations (up to 20 minutes each)

- *Up to four organizations*

4. Discussion (30 minutes)

5. Closing (10 minutes)
