

DRAFT TEXT

on

**ADP 2-3 agenda item 3
Implementation of all the elements of decision 1/CP.17**

Version 1 of 18 November 2013 at 10:00 hrs

Draft decision proposed by the Co-Chairs

The Conference of the Parties,

Expressing serious concern that the warming of the climate system is unequivocal, and since the 1950s, many of the observed changes are unprecedented over decades to millennia, as indicated by the findings of Working Group 1 to the Fifth Assessment Report of the Intergovernmental Panel on Climate Change,

Warning that climate change represents an urgent and potentially irreversible threat to human societies and the planet,

Also warning that continued emissions of greenhouse gases will cause further warming and changes in all components of the climate system and that limiting climate change will require substantial and sustained reductions of greenhouse gas emissions,

Affirming that the achievement of the ultimate objective of the Convention will require enhanced action and support to mitigate greenhouse gas emissions and adapt to the adverse impacts of climate change,

Underlining its grave concern about the significant gap between the aggregate effect of Parties' mitigation pledges in terms of global annual emissions of greenhouse gases by 2020 and aggregate emission pathways consistent with having a likely chance of holding the increase in global average temperature below 2 °C or 1.5 °C above pre-industrial levels,

Emphasizing that enhanced action and international cooperation on adaptation is urgently required to enable and support the implementation of adaptation actions aimed at reducing vulnerability and building resilience in developing country Parties, taking into account the urgent and immediate needs of those developing countries that are particularly vulnerable,

Welcoming the preparation of National Adaptation Programmes of Action by all least developed countries, thereby raising awareness, generating human and institutional capacity and catalyzing adaptation action at every level,

Determined to make the transition to a low-emission world that is resilient to climate impacts, noting that the key challenge lies in mobilizing the political will to apply the necessary knowledge and resources and to align economic incentives accordingly,

Affirming that addressing the current shortfall in ambition through early action would assist all countries to achieve sustainable development, prevent entrenching emission-intensive technologies, facilities and practices and technologies, and enhance the cost-effectiveness of adaptation and mitigation actions,

Recalling decisions 1/CP.17 and 2/CP.18,

1. *Welcomes* the progress made by the Ad Hoc Working Group on the Durban Platform for Enhanced Action in conducting its workplan on enhancing mitigation ambition, as set out in decision 1/CP.17, paragraph 7, including by identifying and exploring options for a range of actions that can close the pre-2020 ambition gap, as set out in decision 2/CP.18, paragraph 5;
2. *Emphasizes* the need for the workplan referred to in paragraph 1 above to be conducted in a manner that is guided by the principles of the Convention;

3. *Resolves* to accelerate the full implementation of the decisions constituting the agreed outcome pursuant to the decision 1/CP.13 (Bali Action Plan)¹ and the Doha Amendment to the Kyoto Protocol,² including by:

(a) Urging all Parties to the Kyoto Protocol to ratify and implement the Doha Amendment to the Kyoto Protocol as a matter of urgency;

(b) Providing, in accordance with the relevant provisions of the Convention, scaled-up, new and additional, predictable and adequate funding to developing country Parties, taking into account the urgent and immediate needs of developing countries that are particularly vulnerable to the adverse effects of climate change, recognizing that developed country Parties have committed, in the context of meaningful mitigation actions and transparency on implementation, to a goal of mobilizing jointly USD 100 billion per year by 2020 to address the needs of developing countries;

(c) Achieving the swift and meaningful capitalization of the Green Climate Fund;

(d) Committing to respond swiftly to the calls for support that have been made in the National Adaptation Programmes of Action of least developed countries;

(e) Strengthening the Technology Mechanism, including by implementing technology action plans based on technology needs assessments;

(f) Recognising the importance of scaling up results-based finance for the full implementation of policy approaches and positive incentives on issues relating to reducing emissions from deforestation and forest degradation in developing countries; and the role of conservation, sustainable management of forests and enhancement of forest carbon stocks in developing countries;

(g) Continuing to clarify mitigation commitments and actions;

(h) Strengthening the measurement, reporting and verification of support;

4. *Also resolves* to enhance action and raise ambition significantly in the 2014–2020 period, including by:

(a) Urging all Parties to advance increasingly more ambitious mitigation commitments and actions, including by moving to the higher end of their range, where applicable;

(b) Urging developed country Parties that have agreed to take on quantified emission limitation and reduction commitments for the second commitment period of the Kyoto Protocol to implement those commitments and to increase their level of ambition, including through the ambition mechanism referred to in decision 1/CMP.8, paragraphs 7–11;

(c) Urging developed country Parties that have not agreed to take on quantified emission limitation and reduction commitments for the second commitment period of the Kyoto Protocol to implement mitigation commitments under the Convention comparable to those referred to in paragraph 4(b) above and to increase their level of mitigation ambition in a similar way to that referred to in that same paragraph;

(d) Urging developing country Parties to implement their nationally appropriate mitigation actions or, where they have not yet communicated such actions, to communicate and implement such actions, and, where appropriate, to broaden their scope, while recognizing that such actions will be taken in the context of sustainable development, supported and enabled by technology, financing and capacity-building;

¹ Decisions 1/CP.18, 2/CP.17, 1/CP.16 and other relevant decisions.

² Decision 1/CMP.8.

(e) Urging all Parties to periodically evaluate the application of any conditions associated with their mitigation commitments and actions, with a view to increasing ambition by adjusting, resolving, or removing those conditions, as appropriate;

(f) Welcoming and encouraging activities to identify and implement adaptation and mitigation actions, including through cooperative initiatives, at the national and multilateral levels and by subnational and local governments and non-State actors;

(g) Recognizing and enhancing the visibility of mitigation commitments and actions;

5. *Decides* to launch the following specific activities in the context of an action agenda:

(a) The technical development of opportunities to enhance action in areas of high mitigation potential, focusing on the implementation of policies, practices and technologies that are substantial, scalable and replicable, drawing upon the expertise of relevant international and intergovernmental organizations and harnessing investment from the public and private sectors;

(b) The organization of a forum to identify key priority areas for collaborative work on mitigation and adaptation at the sub-national level, to be convened in conjunction with the session of the Ad Hoc Working Group on the Durban Platform for Enhanced Action that is held concurrently with the fortieth sessions of the subsidiary bodies (June 2014);

(c) The establishment of a platform to enhance the visibility of and recognize adaptation and mitigation actions;

(d) The promotion and facilitation of the voluntary cancellation of certified emission reductions by Parties and non-State actors;

6. *Invites* other relevant multilateral fora to cooperate in the phasing down of the production and consumption of hydrofluorocarbons, taking into account the availability of safe and technically and economically viable alternatives and options for mobilizing and deploying resources for such phasing down;

7. *Affirms* its determination to adopt a protocol, another legal instrument or an agreed outcome with legal force under the Convention applicable to all Parties (the 2015 agreement) at its twenty-first session (December 2015) and for it to come into effect and be implemented from 2020;

8. *Welcomes* the progress made in 2013 by the Ad Hoc Working Group on the Durban Platform for Enhanced Action in initiating the elaboration of the elements of the 2015 agreement, as reflected in the annex, thereby enabling it to develop, as from its first session in 2014, the elements of the negotiating text of the 2015 agreement for consideration by the Conference of the Parties at its twentieth session (December 2014);

9. *Invites* each Party to intensify its domestic preparation of commitments in the context of the 2015 agreement, including in the areas of mitigation, adaptation, finance, technology development and transfer and capacity-building, with the aim of ensuring transparency in order to enable consideration of the adequacy, equity and fairness of commitments;

10. *Calls upon* Parties to intensify their high-level engagement with a view to building momentum for a strong political signal in favour of enhanced ambition, including in advance of the ministerial dialogues to be held in June and December 2014 and the climate summit to be convened in September 2014 by the United Nations Secretary-General.

Annex

Indicative elements of the 2015 agreement

The following reflects work in progress, is indicative and is without prejudice to further work.

- Common threads:
 - Under the Convention and guided by its principles;
 - Broad participation;
 - Enhanced implementation of existing commitments, enhanced action on mitigation and adaptation, enhanced delivery of means of implementation;
 - Link between pre-2020 and post-2020 action and ambition;
 - Building on and strengthening existing arrangements;
 - Commitments in mitigation, adaptation, finance, technology development and transfer, capacity-building and transparency of action and support;
 - Balanced treatment of all elements;
 - Enhanced transparency.
- Mitigation:
 - Character of commitments: nationally determined individual commitments and aggregated/international commitments, long-term and short-term;
 - Nature and extent of differentiation;
 - Arrangements for putting commitments forward: ex ante information, process to assess commitments, possibility of revisiting commitments.
- Adaptation:
 - A global goal on adaptation: expression, scope and purposes;
 - Strengthening the implementation of national adaptation plans;
 - Linking national and global adaptation efforts.
- Finance:
 - Mobilization and scaling up of climate finance, including new sources;
 - Public and private sources: definitions, respective roles, balance;
 - Differentiation and commitments.
- Technology development and transfer:
 - Strengthening the Technology Mechanism and enhancing its effectiveness;
 - Barriers and enabling environments;
 - Engage on intellectual property rights.
- Capacity-building:
 - Institutional arrangements;
 - Country ownership and development priorities;
 - Delivery.
- Transparency of action and support:
 - Tailoring measurement, reporting and verification to diverse commitments;
 - Accounting rules;
 - Common and differentiated aspects;
 - Enhancing the measurement, reporting and verification of support.

Draft conclusions proposed by the Co-Chairs

1. The Ad Hoc Working Group on the Durban Platform for Enhanced Action (ADP) expressed its appreciation for the inputs made by Parties and admitted observer organizations and encouraged further inputs in accordance with paragraph 22 of the report on the second part of its first session.³
2. *[Placeholder for requests to the secretariat to implement decision -/CP.19]*
3. The ADP welcomed the draft conclusions of the Subsidiary Body for Scientific and Technological Advice (SBSTA) and the Subsidiary Body for Implementation (SBI) on the 2013–2015 review⁴ and noted the invitation to Parties to submit to the secretariat, by 26 March 2014, their views on how the outcomes of the review will inform the work of the ADP.
4. The ADP recalled its conclusions at the first and second parts of its second session⁵ in which it agreed on the need to hold at least one session in 2014 in addition to its sessions to be held in conjunction with the sessions of the SBI and the SBSTA, as well as those of the Conference of the Parties (COP) and the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol (CMP), and noted that it would hold its first additional session in the first half of 2014 in [X].
5. The ADP agreed to hold a second additional session in 2014 in the second half of the year. It requested the secretariat to secure a suitable venue for that session, acknowledging that such bookings may result in cancellation fees.
6. The ADP took note of the estimated budgetary implications of the activities to be undertaken by the secretariat as referred to in paragraphs 2 to 5 above.
7. It requested that the actions of the secretariat called for in these conclusions be undertaken subject to the availability of financial resources.
8. The ADP recommended a draft decision on this matter for consideration and adoption at COP 19 (for the text of the decision, see FCCC/ADP/2013/L.X/Add.1).

³ FCCC/ADP/2012/3.

⁴ FCCC/SB/2013/L.1.

⁵ FCCC/ADP/2013/2.