

**DRAFT TEXT**

on

**ADP 2-3 agenda item 3  
Implementation of all the elements of decision 1/CP.17**

**Version 3 of 20 November 2013 at 20:00 hrs**

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**Draft decision proposed by the Co-Chairs**

*The Conference of the Parties,*

*Expressing serious concern* that the warming of the climate system is unequivocal, and since the 1950s, many of the observed changes are unprecedented over decades to millennia, as indicated by the findings contained in the contribution of Working Group I to the Fifth Assessment Report of the Intergovernmental Panel on Climate Change,

*Warning* that climate change represents an urgent and potentially irreversible threat to human societies and the planet,

*Also warning* that continued emissions of greenhouse gases will cause further warming and changes in all components of the climate system and that limiting climate change will require substantial and sustained reductions of greenhouse gas emissions,

*Underlining* its grave concern about the significant gap between the aggregate effect of Parties' mitigation pledges in terms of global annual emissions of greenhouse gases by 2020 and aggregate emission pathways consistent with having a likely chance of holding the increase in global average temperature below 2 °C or 1.5 °C above pre-industrial levels,

*Recognizing* that the achievement of the ultimate objective of the Convention will require the urgent and sustained implementation of existing and increasingly ambitious commitments, targets and actions, as well as enhanced action and support to mitigate greenhouse gas emissions and adapt to the adverse impacts of climate change,

*Urging* all Parties to the Kyoto Protocol to ratify and implement the Doha Amendment to the Kyoto Protocol as a matter of urgency,

*Affirming* that fulfilling the ultimate objective of the Convention will require strengthening of the multilateral, rules-based regime under the Convention,

*Emphasizing* that enhanced action and international cooperation on adaptation is urgently required to enable and support the implementation of adaptation actions aimed at reducing vulnerability and building resilience in developing country Parties, taking into account the urgent and immediate needs of those developing countries that are particularly vulnerable,

*Welcoming* the submission of national adaptation programmes of action by all least developed countries, thereby raising awareness, generating human and institutional capacity and catalysing adaptation action at every level,

*Determined* to make the transition to a low-emission world that is resilient to climate impacts, noting that the key challenge lies in mobilizing the political will to apply the necessary knowledge and resources and to align economic incentives accordingly,

*Affirming* that addressing the current shortfall in ambition through early action would help all countries to achieve sustainable development, prevent the entrenching of emission-intensive technologies, facilities and practices, and enhance the cost-effectiveness of adaptation and mitigation actions,

*Mindful* of its decision that the Ad Hoc Working Group on the Durban Platform for Enhanced Action will consider elements for a draft negotiating text no later than at its session to be held in conjunction with the twentieth session of the Conference of the Parties (December 2014) with a view to making available a negotiating text before May 2015;

*Reiterating* that the work of the Ad Hoc Working Group on the Durban Platform for Enhanced Action shall be guided by the principles of the Convention,

*Noting* decision -/CP.19 (finance),

*Recalling* decisions 1/CP.17, 2/CP.18 and 1/CMP.8,

1. *Requests* the Ad Hoc Working Group on the Durban Platform for Enhanced Action to accelerate its development of a protocol, another legal instrument or an agreed outcome with legal force under the Convention applicable to all Parties (the 2015 agreement) in the context of decision 1/CP.17, paragraphs 2–6, and its conduct of the workplan on enhancing mitigation ambition to identify and to explore options for a range of actions that can close the ambition gap with a view to ensuring the highest possible mitigation efforts by all Parties in the context of decision 1/CP.17, paragraphs 7–8;
2. *Reaffirms* its determination to adopt the 2015 agreement at its twenty-first session (December 2015) and for it to come into effect and be implemented from 2020;
3. *Requests* the Ad Hoc Working Group on the Durban Platform for Enhanced Action to elaborate, beginning at its first session in 2014, elements for a draft negotiating text, building on its work, including, inter alia, on mitigation, adaptation, finance, technology development and transfer, capacity-building and transparency of action and support;
4. *Encourages* all Parties to initiate or intensify their domestic preparations in the context of the 2015 agreement, guided by the principles of the Convention, in order to submit their contributions towards achieving the ultimate objective of the Convention, taking into account specific national and regional development priorities, objectives and circumstances, well in advance of the twenty-first session of the Conference of the Parties;
5. *Requests* the Ad Hoc Working Group on the Durban Platform for Enhanced Action to define, in the first half of 2014 in order for Parties to conclude their domestic preparations by 2015, information that Parties should provide in order to enhance the transparency of their contributions;
6. *Also requests* the Ad Hoc Working Group on the Durban Platform for Enhanced Action to define a process for the consideration of the contributions referred to in paragraph 4 above, individually and in aggregate, guided by the principles of the Convention;
7. *Resolves* to enhance mitigation ambition, as a matter of urgency and guided by the principles of the Convention, by accelerating the full implementation of the decisions constituting the agreed outcome pursuant to decision 1/CP.13 (Bali Action Plan)<sup>1</sup> and the Doha Amendment to the Kyoto Protocol<sup>2</sup> and by launching the [X] to ensure the highest possible mitigation efforts under the Convention by:
  - (a) Urging developed country Parties to mobilize the support necessary to realize the full implementation of the decisions constituting the agreed outcome pursuant to decision 1/CP.13, including through the swift and meaningful capitalization of the Green Climate Fund, the scaling up of the operationalization of the Technology Mechanism and the strengthening of capacity in developing country Parties;
  - (b) Committing to respond swiftly to the calls for support that have been made in the national adaptation programmes of action of least developed countries and national adaptation plans;
  - (c) Urging each developed country Party to implement without delay its economy-wide mitigation target under the Convention or, if it has not yet communicated

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<sup>1</sup> Decisions 1/CP.18 (Agreed Outcome pursuant to the Bali Action Plan), 2/CP.17 (Outcome of the work of the AWG-LCA), 1/CP.16 (Cancun Agreements) and other relevant decisions.

<sup>2</sup> Decision 1/CMP.8.

any target, to communicate and implement such a target, as well as its quantified emission limitation and reduction commitment for the second commitment period of the Kyoto Protocol if applicable;

(d) Also urging each developed country Party to revisit its target and/or commitment with a view to enhancing mitigation ambition, including by moving to the higher end of its range and periodically evaluating the application, validity and relevance of any conditions with a view to adjusting, resolving or removing them;

(e) Further urging each developed country Party that has agreed to take on a quantified emission limitation and reduction commitment for the second commitment period of the Kyoto Protocol to increase its level of ambition, noting decision 1/CMP.8, paragraphs 7–11;

(f) Encouraging each developing country Party that has communicated its nationally appropriate mitigation action to implement it and, where appropriate, to broaden its scope, recognizing that any such action will be taken in the context of sustainable development, supported and enabled by technology, financing and capacity-building;

(g) Also encouraging each developing country Party that has not yet communicated its nationally appropriate mitigation action to do so;

(h) Intensifying the technical development of opportunities to catalyse action in areas of high mitigation potential and adaptation and sustainable development co-benefits, with a focus on the implementation of policies, best practices and technologies that are substantial, scalable and replicable and harness investment from the public and private sectors;

(i) Facilitating the sharing of experiences and best practices of cities and other subnational entities in identifying and implementing opportunities to mitigate greenhouse gas emissions and adapt to the adverse impacts of climate change, with a view to promoting the exchange of information and voluntary cooperation;

(j) Inviting Parties to promote the voluntary cancellation of certified emission reductions as a means of closing the pre-2020 ambition gap;

8. [*Invites* other relevant multilateral fora to cooperate in the phasing down of the production and consumption of hydrofluorocarbons, taking into account the availability of safe and technically and economically viable alternatives and options for mobilizing and deploying resources for such phasing down;]

9. *Notes* the convening of the climate summit on 23 September 2014 by the United Nations Secretary-General in order to build strong political momentum for action on climate change;

10. *Calls upon* Parties to intensify their high-level engagement on the Durban Platform for Enhanced Action through an in-session high-level ministerial dialogue to be held in conjunction with the fortieth sessions of the subsidiary bodies (June 2014) and another such dialogue to be held in conjunction with the twentieth session of the Conference of the Parties (December 2014).

## Draft conclusions proposed by the Co-Chairs

1. The Ad Hoc Working Group on the Durban Platform for Enhanced Action (ADP) expressed its appreciation for the inputs made by Parties and admitted observer organizations and encouraged further inputs in accordance with paragraph 22 of the report on the second part of its first session.<sup>3</sup>
2. The ADP invited Parties and admitted observer organizations to submit to the secretariat, by 17 February 2014, their views on the areas for further work identified in the annex.
3. The ADP invited Parties and admitted observer organizations to submit to the secretariat, by 17 February 2014, information on the matters referred to in decision -/CP.19, paragraph 7(h).
4. The ADP requested the secretariat to conduct the following activities in order to implement decision -/CP.19:
  - (a) Organize two workshops in conjunction with the fortieth sessions of the subsidiary bodies (June 2014):
    - (i) One workshop to consider the methodological issues of equity and adequacy of contributions in relation to the 2015 agreement, drawing inter alia on the contributions of Working Groups II and III to the Fifth Assessment Report of the Intergovernmental Panel on Climate Change;
    - (ii) One workshop to consider a global adaptation goal;
  - (b) In relation to paragraph 7(c)–(g): enhance the visibility on the UNFCCC website of mitigation commitments, targets and actions;
  - (c) In relation to paragraph 7(h):
    - (i) Organize, under the guidance of the ADP Co-Chairs, technical expert meetings at the sessions of the ADP in 2014 to share policies and best practices and address the necessary finance, technology and capacity-building, with special focus on areas of high mitigation potential identified in the technical paper “Compilation of information on mitigation benefits of actions, initiatives and options to enhance mitigation ambition”,<sup>4</sup> with participation of Parties, cities and other subnational entities, civil society and the private sector;
    - (ii) Prepare a synthesis of submissions and of the expert meeting referred to in paragraph 3(b)(i) above;
    - (iii) Enhance the visibility on the UNFCCC website of action by public and private entities in areas of high mitigation potential and adaptation and sustainable development co-benefits;
  - (d) In relation to paragraph 7(i): convene a forum to help share the experiences and best practices of cities and other subnational entities in adaptation and mitigation during the session of the ADP to be held in conjunction with the fortieth sessions of the subsidiary bodies (June 2014) and periodically thereafter.

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<sup>3</sup> FCCC/ADP/2012/3.

<sup>4</sup> FCCC/TP/2013/4.

5. The ADP welcomed the draft conclusions of the Subsidiary Body for Scientific and Technological Advice (SBSTA) and the Subsidiary Body for Implementation (SBI) on the 2013–2015 review<sup>5</sup> and noted the invitation to Parties to submit to the secretariat, by 26 March 2014, their views on how the outcomes of the review will inform the work of the ADP.
6. The ADP recalled its conclusions at the first and second parts of its second session<sup>6</sup> in which it agreed on the need to hold at least one session in 2014 in addition to its sessions to be held in conjunction with the sessions of the SBI and the SBSTA, as well as those of the Conference of the Parties (COP) and the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol (December 2014), and noted that it would hold its first additional session in Bonn, Germany, from 10 to 14 March 2014.
7. The ADP agreed to hold a second additional session in 2014 in the second half of the year. It requested the secretariat to secure a suitable venue for that session, acknowledging that any such booking may result in cancellation fees.
8. The ADP took note of the estimated budgetary implications of the activities to be undertaken by the secretariat as referred to in paragraphs 2 to 6 above.
9. The ADP requested that the actions of the secretariat called for in these conclusions be undertaken subject to the availability of financial resources, and it urged Parties in a position to do so to contribute the required resources.
10. The ADP recommended a draft decision on this matter for consideration and adoption at COP 19 (for the text of the decision, see FCCC/ADP/2013/L.X/Add.1).

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<sup>5</sup> FCCC/SB/2013/L.1.

<sup>6</sup> FCCC/ADP/2013/2.

## Annex

### Indicative list of areas for further work

The following is an indicative list of areas for further work. It reflects work in progress, and therefore neither precludes the identification and consideration of further areas of work, nor prejudices the content of the 2015 agreement.

- Pre-2020 ambition, including early action, to set foundation of post-2020 ambition;
  - Institutional arrangements, including building on, strengthening and considering linkages across existing arrangements (such as the Green Climate Fund, the Standing Committee on Finance, the Technology Mechanism, and the Adaptation Committee);
  - Equity and differentiation in relation to commitments on mitigation, adaptation, finance, technology development and transfer, capacity-building and transparency of action and support; Convention provisions and commitments, including Articles 3.1, 4.1, 4.3, 4.4, 4.5 and 4.7 and annexes; historical responsibility; principles / equity reference framework;
  - Linkages across elements;
  - Characteristics of commitments, including assumptions, scope, short- and long-term timeframes, length of commitment, base years, nationally determined and aggregate/international;
  - Arrangements for putting forward commitments, including targets and actions: parameters;
  - Arrangements to understand and increase ambition of commitments and to address adequacy, equity and fairness, informed by science;
  - Flexibility, including access to market mechanisms and land use;
  - A global goal on adaptation: expression, scope and purposes;
  - Strengthening the implementation of national adaptation plans;
  - Linking national and global adaptation efforts;
  - Quantification, mobilization, scaling up and predictability of climate finance;
  - Public and private sources: definitions, respective roles of different sources;
  - Barriers and enabling environments, including intellectual property rights and facilitating access to and deployment of technology while promoting innovation, delivery and education;
  - Capacity-building: institutional arrangements, country ownership and development priorities;
  - Enhancing the measurement, reporting and verification of actions and support;
  - Accounting rules, including in relation to delivery, markets and the land-sector;
  - Compliance, including ex post review at the end of commitment periods;
  - Periodic review of adequacy, informed by science.
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