Ad-hoc Working Group on the Paris Agreement (APA)

Second part of the first session, Marrakech, 7-14 November 2016

Agenda item 5 – Modalities, procedures and guidelines for the transparency framework for action and support referred to in Article 13 of the Paris Agreement

Informal Note by the Co-Facilitators

14 November 2016

Note: This note is our attempt to informally capture the views expressed by Parties on this agenda item at the second part of the first session of the Ad Hoc Working Group on the Paris Agreement. We also acknowledge the significant number of Parties making reference to their submissions over the course of deliberations. The content of the note is not intended to prejudge further work that Parties may want to undertake nor does it in any way prevent Parties from expressing other views they may have in the future. The section on “next steps” was considered and agreed by Parties at the fifth informal consultation, and has been forwarded to the APA Co-Chairs for inclusion in the APA conclusions.

I. Overview of the informal consultations on this item

1. During the second part of the first session of the Ad Hoc Working Group on the Paris Agreement, there were 6 informal consultations and 1 informal informal meeting on the matters considered under this agenda item.
2. With a view to facilitating a focused discussion, the co-facilitators invited Parties to address three questions in their interventions:
   a. What should be the key elements of the modalities, procedures, and guidelines (MPGs) for the transparency framework?
   b. With respect to the elements identified under question (a), how should experience from the existing MRV arrangements under the Convention inform the MPGs, and how should flexibility for those developing country Parties that need it in the light of their capacities be reflected?
   c. How should we organize work in 2017 and 2018 to ensure that the modalities, procedures and guidelines are finalized on time?
3. Parties recognized the importance of transparency of action and support and demonstrated a sense of urgency to start the technical work as soon as possible and engaged in a rich and constructive discussion covering both substance and organizational matters in their responses to the questions above.
4. In their interventions, Parties supported the development of a work plan. This work plan is contained in section II of this document.
II. Work plan

Organization of future work:

1. Parties emphasized the importance of organizing work in a manner that:
   a. Ensures that the work proceeds in a balanced, holistic, and logical manner that addresses all elements of Article 13 of the Paris Agreement and paragraphs 84 to 98 of decision 1/CP.21.
   b. Uses reporting as the entry point, recognizing that reporting is closely linked with technical expert review and facilitative, multilateral consideration of progress.
   c. Recognizes that nothing is final until all of the MPGs are final.
   d. Recognizes the urgency of our work, the significant amount of work required, and that our work must proceed expeditiously.
   e. Recognizes possible linkages with other negotiation items and the need to ensure appropriate coordination to avoid duplication of work. In this regard, Parties urged the co-facilitators to closely coordinate with the facilitators/chairs of other relevant agenda items, and to report regularly to the APA Co-Chairs on the progress of work to facilitate balance across related agenda items. Parties suggested using placeholders to temporarily address the linkages to other relevant agenda items. Parties urged the co-facilitators to work with the APA Co-Chairs and secretariat to ensure appropriate coordination to avoid duplication of work.
   f. Does not prejudice Parties’ views on the final outcome of the MPGs.
   g. Ensures that the CMA shall, at its first session, building on experiences from the arrangements related to transparency under the Convention, and elaborating on the provisions in Article 13 of the Paris Agreement, adopt common MPGs, as appropriate, for the transparency of action and support.
   h. Promotes the effective participation of all Parties.

Tools:

2. Parties expressed the need to utilize tools such as, *inter alia*, targeted submissions, workshops, and technical and/or synthesis papers to further progress our work.

3. Submissions:
   a. Parties emphasized the importance of a number of targeted submissions ahead of APA sessions. These submissions would occur ahead of intersessional workshops to inform discussions.

4. Technical and/or synthesis papers:
   a. Parties recognized the value of technical and/or synthesis papers prepared by the secretariat, but did not feel that such papers were needed in the intersessional period following APA 1.2. Parties see the need for such papers at a later stage.

5. Workshops:
   a. Parties emphasized the importance of utilizing workshops to further progress this item. Parties further recognized the value of workshop reports in informing in-session deliberations.
   b. Parties felt the need to have one workshop before each APA session due to the volume of work, depending on resources. The need for additional workshops will be decided by future APA sessions.
c. Parties emphasized the importance of ensuring that the experiences and views of the secretariat are brought into the discussions, in particular on supporting the implementation of existing MRV arrangements.

Next steps:

6. Submissions due by [XX, XX 2017]¹ that address the following questions:
   a. What should be the specific components of the modalities, procedures, and guidelines (MPGs) for the transparency of action and support under Article 13, paragraphs 7, 8, 9, 10, 11, and 12?
   b. How should the transparency framework build on and enhance the transparency arrangements under the Convention, recognizing that the transparency arrangements under the Convention shall form part of the experience drawn upon for the development of the MPGs?
   c. With respect to the MPGs, how should flexibility for those developing countries that need it in the light of their capacities be operationalized?
   d. What other elements should be considered in the development of the MPGs, including, inter alia, those identified in paragraph 92 of 1/CP.21?

7. A workshop on [XX, XX 2017]² that will focus on themes covered in Parties’ submissions, starting discussions on reporting and recognizing that it is closely linked with technical expert review and facilitative, multilateral consideration of progress. Therefore, when necessary, at the workshop discussions about technical expert review, and facilitative, multilateral consideration of progress should take place in conjunction and/or complementary with reporting. The APA Co-Chairs, with the support of the Secretariat, will prepare a workshop report for consideration at the APA session in May 2017. In the organization of the workshop, the APA Co-Chairs and Secretariat should recognize the linkages with other agenda items to avoid duplication of work.

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¹ This date will be decided by the APA Co-Chairs as a part of their conclusions for this session.
² This date will be decided by the APA Co-Chairs as a part of their conclusions for this session.