

## Work of the Spin-off group on Preamble, Article 2 on purpose and 2 bis general, and related decision paragraphs

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### A. DRAFT AGREEMENT

[The Parties to this Agreement,

Pp1 *Being* Parties to the United Nations Framework Convention on Climate Change, hereinafter referred to as “the Convention”,

Pp2 *In* [furtherance][pursuit] of the objective, [principles and provisions] of the Convention [as set out in {Articles 2, 3 and 4}, [including the principles of equity and common but differentiated responsibilities,[ and respective capabilities in light of different national circumstances,]]

Pp3 *Recalling* decisions 1/CP.17, 2/CP.18, 1/CP.19, and 1/CP 20,

Pp4 ~~*Welcoming the outcome of the “Transforming our world: the 2030 Agenda for Sustainable Development,” in particular its goal 13,*~~

Pp7Pp4 *Taking account of the [particular vulnerabilities and specific needs of][particularly vulnerable][urgent and immediate needs and special circumstances of] developing country Parties, especially [those that are particularly vulnerable, including] the least developed country (LDC) Parties[ and other Parties identified in Article 4.8 of the Convention], small island developing states (SIDS) [, small mountainous developing states] and Africa, [and the central American isthmus,]~~Taking account of the urgent and immediate needs of those developing countries that are particularly vulnerable to the adverse effects of climate change as referred to in Article 4.8 and 4.9 of the Convention,~~*

Pp5Pp5 *[Recognizing the intrinsic relationship between climate change, poverty eradication and sustainable development and reaffirming that the response to climate change should be coordinated with social and economic development [in an integrated manner ]with a view to avoiding adverse impacts [of response measures on the latter], taking into full account the legitimate priority [needs] of developing countries and their rights to equitable access to sustainable development for the achievement of sustained economic growth and the eradication of poverty,] [recognizing the importance of promoting social and economic development in harmony with nature as the fundamental requirement to address climate change, ~~and recognizing that sustainable lifestyles and sustainable patterns of consumption and production play an important role in addressing climate change, [with the lead of developed countries]]],~~*

Pp6 *Emphasizing* the need for [universal and ]sustained action by all to respond to the urgent threat of climate change based on the best available [and universally recognized] scientific knowledge including, inter alia, the assessment reports of the Intergovernmental Panel on Climate Change[, and inputs and resources from Parties],

Pp67 *Recognizing the outcomes of the 2013–2015 Review[, including the Report] of the SED, which recognizes that “significant climate impacts are already occurring at the current level of global warming and additional magnitudes of warming will only increase the risk of severe, pervasive and irreversible impacts” ],*

Pp8Pp78 *[Noting that the largest share of historical global emissions of greenhouse gases has originated in developed countries, that per capita emissions in developing countries are still relatively low and that the share of global emissions originating in developing countries will grow to meet their social and development needs,]*

Pp69 ~~*—[Recognizing that Parties should take action to address climate change in accordance with evolving economic and emissions trends, which will continue to evolve post-2020,]*~~

Pp12Pp810 *Emphasizing* the importance of respecting and taking into account [, subject to jurisdiction] [right to development,] human rights [including people under occupation,] gender equality [and womens’ empowerment], [the rights of indigenous peoples,][local communities,] intergenerational equity concerns, and the needs of [particularly vulnerable groups]; [people in vulnerable situations], [including people under [foreign] occupation,]~~including~~ women, children and persons with disabilities, when taking action to address climate change,

<sup>Pp911</sup> ~~Also emphasizing as well as of the importance of~~ aligning actions with the goal of promoting food security and livelihood security, restoration of degraded lands, health, and ecosystem integrity, participation in environmental decision-making by civil society and individuals, and a just transition of the workforce and creation of decent work and quality jobs in accordance with nationally defined development priorities and strategies [ towards environmentally sustainable economies for all],

<sup>Pp9</sup>—<sup>Pp12</sup> ~~{~~**Option 1:** *Recognizing* the importance and special characteristics of land use, including forests, in relation to, inter alia, food security, diverse land management systems, removals as well as emissions, multiple sustainability objectives, disturbance, permanence, legacy and non-anthropogenic effects,~~}~~

~~<sup>Pp10</sup>—{~~**Option 2:** *Recognizing* the fundamental priority of the international community in the eradication of hunger and safeguarding food security,~~}~~

<sup>Pp13</sup> ~~Recognizing the critical role played by sinks and reservoirs of greenhouse gases, [such as forests,] through mitigation and adaptation actions, [including REDD-plus,] [and the Joint Mitigation and Adaptation Mechanism] to attain the stabilization of greenhouse gas concentrations in the atmosphere, conserve biological diversity, restore ecosystems and enhance ecosystem services, including food security, while acknowledging their vulnerability to climate change and associated natural disturbances;~~

<sup>Pp14</sup>~~<sup>Pp1034</sup>~~ *Reaffirming* the crucial importance of education, training, public awareness, public participation, public access to information and international cooperation on these matters for promoting changes in lifestyles, attitudes and behavior needed [to foster low-emission and climate-resilient development] and to mobilize public support for climate policies and action, ~~[recognizing that sustainable lifestyles and sustainable patterns of consumption and production play an important role in addressing climate change, [with the lead of developed countries]~~ and *recognizing* the important role that subnational and local authorities, as well as non-state actors, play in addressing climate change,

<sup>Pp1445</sup> ~~[Acknowledging that putting a price on carbon is an important approach for cost-effectiveness of the cuts in global greenhouse gas emissions,]~~

Have agreed as follows:

### **Possible preambular paragraph for the draft Draft Decision**

[ *The Conference of the Parties,*

<sup>Pp1</sup> *Recalling* decision 1/CP.17 on the establishment of the Ad Hoc Working Group on the Durban Platform for Enhanced Action,

<sup>Pp2</sup> *Also recalling* decisions 2/CP.18, 1/CP.19, and 1/CP.20,

~~<sup>Pp3</sup> *Recognizing the outcomes of the 2013–2015 Review*[, including the Report] *of the SED, which recognizes that “significant climate impacts are already occurring at the current level of global warming and additional magnitudes of warming will only increase the risk of severe, pervasive and irreversible impacts”;*~~

<sup>Pp53</sup> *Welcoming the outcome of the “Transforming our world: the 2030 Agenda for Sustainable Development.” in particular its goal 13, and ~~Also welcoming~~ the outcome of the Addis Ababa Action Agenda of the Third International Conference on Financing for Development,*

<sup>Pp6</sup>~~<sup>Pp4</sup>~~ *Recognizing* that climate change represents an urgent and potentially irreversible threat to human societies and the planet and thus requires the widest possible cooperation by all countries and their participation in an effective and appropriate international response, with a view to accelerating the reduction of global greenhouse gas emissions and *recognizing* that deep cuts in global emissions will be required to achieve the ultimate objective of the Convention and emphasizing the need for urgency to address climate change,

~~<sup>Pp7</sup><sup>Pp5</sup> *Reaffirming the critical role played by sinks and reservoirs of greenhouse gases through mitigation and adaptation actions, including REDD plus, [and the Joint Mitigation and Adaptation Mechanism] to achieve the stabilization of greenhouse gas concentrations in the atmosphere at a level that would prevent dangerous anthropogenic interference with the climate system;*~~

<sup>Pp9</sup> ~~*Recognizing that Parties should take action to address climate change in accordance with evolving economic and emissions trends, which will continue to evolve post 2020,*~~

~~Pp106 Pp10~~ ~~[Acknowledging that putting a price on carbon is an important approach for cost effectiveness of the cuts in global greenhouse gas emissions,]~~

Emphasizing the importance of respecting and taking into account human rights, gender equality, the rights of indigenous peoples, intergenerational concerns, and the needs of particularly vulnerable groups, including women, children and persons with disabilities, when taking action to address climate change, as well as of aligning actions with the goal of promoting food security, restoration of degraded lands, national health policies, participation in environmental decision-making by civil society and individuals, and a just transition of the workforce and creation of decent work and quality jobs in accordance with nationally defined development priorities and strategies;

## ARTICLE 2 (PURPOSE)

### Option 1

1. The purpose of this Agreement is [to enhance the implementation of the Convention and] to achieve [its] objective [of the Convention] as stated in its Article 2. In order to strengthen and support the global response to the urgent threat of climate change, Parties [shall][agree to] take urgent action and enhance [cooperation][support] so as to:
  - a. hold the increase in the global average temperature [below 2 °C][below 1.5 °C][well below 2 °C][below 2 °C or 1.5 °C] [below 1.5 °C or 2 °C][as far below 2°C as possible] above pre-industrial levels by ensuring deep cuts in global greenhouse gas [net] emissions.
  - b. pursue a transformation towards sustainable development, to foster societies that are resilient to climate change and economies that are low in greenhouse gas emissions and to ensure that food production and distribution are not threatened.
  - c. increase their ability to adapt to the adverse impacts of climate change [and to effectively respond to the impacts of the implementation of response measures and loss and damage.]
2. [This Agreement shall be implemented on the basis of equity and science, in [full] accordance with the principles of equity and common but differentiated responsibilities and respective capabilities[, in light of national circumstances] [the principles and provisions of the Convention], while ensuring the integrity and resilience of natural ecosystems, [the integrity of Mother Earth, protection of health, a just transition of the workforce and creation of decent work and quality jobs in accordance with nationally defined development priorities] and the respect, protection, promotion and fulfillment of human rights for all, including the right to health and sustainable development, [including the right of people under occupation] and to ensure gender equality and the full and equal participation of women, [and intergenerational equity].]

### Option 2:

No text

## Article 2bis - GENERAL<sup>†</sup>

### Option 1:

1. ~~1.~~—All Parties shall regularly prepare, communicate and implement ~~[their]~~ [intended] nationally determined contributions towards achieving the [purposes of this Agreement as set out in Article 2 above] [objective of the Convention as set out in its Article 2], in accordance with Article 4 of the Convention.
2. ~~2.~~—Each Party's [intended] nationally determined contribution will represent a progression in light of Parties' differentiated responsibilities and commitments under the Convention.
3. ~~3.~~—The extent to which developing country Parties will effectively implement this Agreement will depend on the effective implementation by developed country Parties of their commitments on provision of finance, technology development and transfer and capacity-building.

<sup>†</sup> ~~OPTIONS: (1) no Article 2bis; (2) consider it in the context of language to be agreed at Articles 3, 4, 6 and in connection with Article 10.~~

4. ~~4.~~—Successive [intended] nationally determined contribution will be communicated before the expiry of the previous [intended] nationally determined contribution by that Party.

**Option 2:**

No text