

**DRAFT TEXT**  
on  
**ADP 2-6 agenda item 3**  
**Implementation of all the elements of decision 1/CP.17**

Version of 24 October 2014 at 21.00

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**Accelerating the implementation of enhanced pre-2020  
climate action**

**Draft by the Co-Chairs**

*The Conference of the Parties,*

*Recalling* decisions 1/CP.17, 2/CP.18 and 1/CP.19,

*Guided* by the need to urgently address the significant gap between the likely aggregate global emissions of greenhouse gases by 2020 resulting from existing mitigation pledges and actions of Parties and aggregate emission pathways consistent with having a likely chance of holding the increase in global average temperature to below 2 °C or 1.5 °C above pre-industrial levels,

*Acknowledging* the role of subnational authorities, intergovernmental organizations, civil society, the private sector and cooperative initiatives in catalysing action and supporting Parties to reduce emissions and vulnerability and build resilience to the adverse effects of climate change,

*Recognizing* that the technical expert meetings held during 2014 have been instrumental in bringing together experts from Parties with relevant international organizations, civil society, the private sector, subnational authorities, including cities, cooperative initiatives and bodies established under the Convention in identifying good practice policy options and contributing to new and enhanced action to be taken at all levels of government and by stakeholders in the areas of, inter alia, renewable energy, energy efficiency, urban environment, land use carbon capture, use and storage, and non-carbon dioxide greenhouse gas emissions where emissions could be reduced in a manner that is both cost-effective and supports sustainable development;

1. *Welcomes* the significant impact of the climate summit, convened on 23 September 2014 by the United Nations Secretary-General, in:
  - (a) Mobilizing the political will for a meaningful and universal climate agreement in Paris in 2015;
  - (b) Catalysing climate action on the ground to reduce emissions and build resilience to the adverse impacts of climate change;
2. *Affirms* that transparent demonstration of the full and effective implementation of existing actions and commitments is essential for building trust and confidence and for providing a solid foundation for enhanced action;
3. *Urges* all Parties to the Kyoto Protocol to ratify and implement the Doha Amendment to the Kyoto Protocol as a matter of urgency, noting the need, in accordance with Article 20, paragraph 4, of the Protocol, for a minimum of 144 instruments of acceptance to be deposited by Parties to the Kyoto Protocol for the Amendment to enter into force;
4. *Reiterates* its resolve set out in paragraph 3 of decision 1/CP.19, in particular in relation to the provision of technology, finance and capacity-building support for developing country Parties, recognizing that such implementation will enhance ambition in the pre-2020 period, and to this end:

- (a) Calls on developed country Parties, other Parties included in Annex II to the Convention and other Parties in a position to do so to provide additional resources to the Green Climate Fund, the Global Environment Facility, and the Technology Mechanism so as to enhance the efforts of these institutions, in accordance with their respective functions and mandates, to support developing country Parties in implementing their pre-2020 actions, in particular on adaptation;
  - (b) Urges all developed country Parties to ensure that the initial resource mobilization of the Green Climate Fund reaches a significant scale that reflects the needs of and challenges faced by developing countries in addressing climate change;
  - (c) Reiterates its request to developed country Parties to prepare biennial submissions on their updated strategies and approaches for scaling up climate finance from 2014 to 2020, in line with decision 3/CP.19, paragraph 10;
5. *Urges* each developed country Party, as well as other Parties included in Annex I to the Convention, that has not yet communicated a quantified economy-wide emission reduction target to do so;
6. *Also urges* each developed country Party, as well as other Parties included in Annex I to the Convention, to revisit its quantified economy-wide emission reduction target under the Convention and, if it is also a Party to the Kyoto Protocol, its quantified emission limitation or reduction commitment for the second commitment period of the Kyoto Protocol, if applicable, in accordance with decision 1/CMP.8, paragraphs 7–11, with the aim of increasing such targets;
7. *Urges* each developing country Party that has not yet communicated a nationally appropriate mitigation action to do so, recognizing that nationally appropriate mitigation actions will be taken in the context of sustainable development, supported and enabled by technology, finance and capacity-building;
8. *Also urges* each developing country Party that has communicated its nationally appropriate mitigation action to implement it and, where appropriate, consider further action, recognizing that nationally appropriate mitigation actions will be taken in the context of sustainable development, supported and enabled by technology, finance and capacity-building;
9. *Decides* to convene a Forum on Accelerated Implementation of pre-2020 Climate Action, in conjunction with the forty-second sessions of the subsidiary bodies (June 2015), with a view to:
- (a) Consolidate and enhance the collective understanding among Parties of the status of implementation of existing actions and commitments;
  - (b) Consider the action taken in response to paragraphs 3 to 8 above;
  - (c) Understand the importance of pre-2020 action for implementation in the post-2020 period;
  - (d) Provide input to the high-level engagement referred to in paragraph 18 below;
10. *Invites* the Chair of the Subsidiary Body for Implementation, the Chair of the Subsidiary Body for Scientific and Technological Advice, the Executive Secretary of the secretariat of the Convention, the Co-Chairs of the Board of the Green Climate Fund, the Executive Director of the Green Climate Fund, the Executive Director of the Global Environment Facility, the Chair of the Standing Committee on Finance, the Chair of the Technology Executive Committee, the Director of the Climate Technology Centre and Network, the Co-Chairs of the Adaptation Committee and the Chair of the Adaptation Fund Board to participate in the Forum referred to in paragraph 9 above and provide information

on the status of implementation of the respective mandates of the relevant institutions under the Convention;

11. *Invites* all Parties to participate in the Forum referred to in paragraph 9 above for the purpose of:

- (a) Elaborating on their experience with the implementation of existing actions and commitments, in particular quantified economy-wide emission reduction targets and nationally appropriate mitigation actions;
- (b) Indicating their response and actions in respect of paragraphs 3 to 8 above;
- (c) Developing their understanding of the importance of pre-2020 action for implementation in the post-2020 period;

12. *Decides* that the workplan on enhancing mitigation ambition set out in decision 1/CP.17, paragraphs 7 and 8 aimed at ensuring the highest possible mitigation efforts by all Parties, will continue until 2020 with the aim of achieving an emission pathway consistent with limiting the global average temperature increase to below 2° C or 1.5° C above preindustrial levels;

13. *Also decides* to further strengthen and accelerate activities under the workplan on enhancing mitigation ambition by continuing to:

- (a) Undertake a technical examination of opportunities for actions with high mitigation potential in the relevant thematic areas, including those with adaptation and sustainable development co-benefits;
- (b) Identify for each thematic area a range of policy options, including practices and technologies, that are substantial, scalable and replicable;
- (c) Identify the barriers to implementation in both developed and developing countries and strategies to overcome them, including through finance, technology and capacity-building support for mitigation action in developing country Parties;
- (d) Identify opportunities for voluntary multilateral cooperation on concrete actions related to identified mitigation opportunities;

14. *Requests* the secretariat to organize technical expert meetings in 2015 and, in cooperation with bodies under the Convention and relevant international organizations, regional and subregional follow-up meetings, in a manner that:

- (a) Supports Parties in the identification of policy options and planning for their implementation;
- (b) Builds upon and utilizes the related activities of and further enhances collaboration and synergies among the Technology Executive Committee, the Climate Technology Centre and Network, the Executive Board of the Clean Development Mechanism and the operating entities of the Financial Mechanism;
- (c) Provides meaningful and regular opportunities for the effective engagement among experts from Parties, relevant international organizations, civil society, the private sector, subnational authorities including cities, cooperative initiatives and bodies established under the Convention;
- (d) Assesses mitigation benefits, co-benefits, including adaptation and sustainable development co-benefits, costs and other barriers to the implementation of policy options;
- (e) Focuses on removing barriers to and supporting the accelerated implementation of enhanced action in both developed and developing countries,

including through finance, technology and capacity-building support for action in developing country Parties; and

(f) Facilitates enhanced engagement by all participants through the timely publication of topics to be addressed, agendas and related materials;

15. *Also requests* the secretariat to:

(a) Update the technical paper on mitigation benefits of actions, initiatives and options to enhance mitigation ambition, drawing on information provided in submissions from Parties and observer organizations and the discussions held in the technical expert meetings referred to in paragraph 14 above;

(b) Disseminate the information contained in the technical paper referred to in paragraph 15 (a) above, including through a publicly accessible web-based tool;

(c) Prepare a summary for policymakers of the elements referred to in this paragraph in advance of the twenty-first session of Conference of the Parties;

16. *Invites* the Green Climate Fund, the Global Environment Facility, the Technology Executive Committee and the Climate Technology Centre and Network to:

(a) Enhance their efforts to support Parties, in accordance with their respective functions and mandates, to scale up mitigation and adaptation action through the implementation of the selected policy options referred to in paragraph 14 (a) above;

(b) Engage effectively in the technical expert meetings referred to in paragraph 14 above in order to enhance the effective coordination and provision of support;

17. *Agrees* that effective high-level engagement on enhanced action in the pre-2020 period is a necessary for assessing and accelerating effective and ambitious climate action;

18. *Also agrees* that such high-level engagement should be informed by an understanding of the status of implementation of existing actions and commitments arising from the forum referred to in paragraph 9 above and the summary for policymakers referred to in paragraph 15 (c) above;

19. *Further agrees* that future high-level ministerial engagement on enhanced action within the UNFCCC process should provide for contributions from and dialogue with senior representatives of subnational authorities and other non-State actors;

20. *Invites* submissions from Parties and admitted observer organizations on an ongoing basis regarding opportunities in developed and developing countries for actions with high mitigation potential;

21. *Encourages* Parties and expert organizations hosting non-UNFCCC events, including regional events, to submit relevant information from their outcome that furthers the technical examination of mitigation opportunities;

22. *Agrees* that effective implementation of enhanced action requires the engagement and contribution of the broadest range of actors and therefore invites:

(a) Parties to further incentivize, in accordance with their national circumstances, climate actions by subnational authorities, including cities, by establishing effective regulatory frameworks and financing mechanisms needed to address barriers and leverage investment;

(b) Subnational authorities, including cities, to scale up and replicate the existing ambitious policies, measures and action highlighted during the technical examination process;

(c) International organizations, civil society, private sector entities and cooperative initiatives to further scale up their efforts in assisting Parties to achieve an emission pathway consistent with limiting the global average temperature increase to below 2 °C or 1.5 °C above pre-industrial levels;

23. *Requests* the Ad Hoc Working Group on the Durban Platform for Enhanced Action to elaborate on how to accelerate enhanced action in the period 2016–2020 with a view to making recommendations to the Conference of the Parties for consideration and adoption at its twenty-first session;

24. *Notes* the estimated budgetary implications of the activities to be undertaken by the secretariat pursuant to this decision and requests that the actions of the secretariat called for in this decision be undertaken subject to the availability of financial resources.

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