

## Working Document

### [Section A - Preamble]

Version of 31 August 2015 at 23:55

#### *Main observations:*

- Parties highlighted the importance of the Preamble in framing the context of the draft Agreement. Many noted that preambles set underlying philosophy and serve as a tool for implementation.
- Most Parties agreed that the Preamble of the draft Agreement should be concise. At the same time, it was noted that it should set out key ideas and critical issues.
- Some Parties emphasised that the full scope of the Preamble could be more effectively discussed once the scope and context of the draft Agreement itself is clearer. In this regard, it was noted that whether or not some of the elements would need to be reflected in the Preamble would depend on the extent to which they are addressed in the operative provisions of the draft Agreement. Other Parties noted that it was important to flesh out conceptual ideas already at this stage. Such ideas could subsequently be reconsidered in light of further clarity emerging on the content of the operative parts of the draft Agreement.
- Some noted that it could be also premature to address preambular language of Part II (draft Decision 1/CP.21) and that more clarity would be needed on the content of the possible draft Decision 1/CP.21 as well as on the number of other relevant decisions that may be adopted at COP21.
- The Co-Facilitators noted that a range of preambular provisions reflected in Part III of the Co-Chairs' Tool were referred to by Parties in their interventions. With regard to some of these provisions certain convergence of views was emerging.
- The Co-Facilitators invited Parties to consult among themselves on the broader concepts between Monday and Wednesday. They informed Parties that space would be provided on Wednesday<sup>1</sup> for informal consultations for all interested Parties to discuss further the concepts, in particular those where some consolidation of provisions could be made, with a view to merging these, where possible, and finding acceptable formulation or elements.
- While Parties could choose the key preambular concepts on which they wished to engage in the informal setting, the Co-Facilitators identified the following possible areas for consideration and consolidation in the informal consultations on Wednesday:<sup>2</sup>
  - Reference to the Convention: as a whole/ principles/objective (Part I, Pp1, Pp2; Part III, Pp1);
  - Global nature and urgency of climate change (Part III, Pp8), AR5 of IPCC (Part III, Pp9), Science (Part III, Pp10);
  - Rio+20 Conference (Part III, Pp5), Post-2015 development agenda (Part III, Pp31); Sustainable social and economic development (Part III, Pp33); Health (Part III, Pp34);
  - Equality, environmental integrity and rights (Part III, Pp30);
  - Role of private sector in capacity-building (Part III, Pp28); Action by non-State actors (Part III, Pp32);
  - Challenges faced by SIDS and LDCs (Part III, Pp29);
  - Adaptation as a global challenge (Part III, Pp18), Relationship between adaptation and mitigation (Part III, Pp19), Relationship between adaptation, mitigation and loss and damage (Part III, Pp20), Loss and damage and adaptation (Part III, Pp21);

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<sup>1</sup> The timing of the consultations will be announced in advance.

<sup>2</sup> Numbering of provisions refer to the numbering used in the Co-Chairs' Tool of 24 July (ADP.2015.4.Informal Note, Annex II - available at <http://unfccc.int/6911.php?prifef=600008595>).

- Means of implementation (Part III, Pp25).
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