

Input to co-facilitators' summary on matters relating to paragraphs 48-51 of the Cancun agreements

AWG-LCA 3.2.2.

Switzerland appreciates the opportunity to provide input to the co-facilitators' summary relating to paragraphs 48-51 of the Cancun agreements.

General remarks

- In view of the urgent climate challenge, it is important that significant steps forward are taken in Durban on the following elements (*in relation to agenda item 3.2.2, para 48-51*):
 - Initial identification of the deviation from business as usual resulting from current pledges of developing country Parties, in the context of the “global ambition gap” in view of the 2-degrees target. Initiation of a process fostering increase in the level of **ambition** of single Parties as well as the global effort. Options and ways to increase the level of ambition in developing country Parties should be investigated along with corresponding support needed for possible implementation.
 - Agreement on a format including *key questions* and a process to the aim to **clarify the current pledges** of Parties. The key questions and structure of the formats between developed and developing country Parties may differ from each other as mitigation action of the latter are much more divers.
 - Initiation of work towards a **accounting framework** under the Convention for all Parties taking into account the different circumstances and capabilities of Parties.
- Regarding the little time remaining for negotiations, Switzerland encourages the co-facilitators' to issue by 18 November 2011 a new version of their summary including draft text elements. Thereby, the new issuance may benefit from a clear structure around the main elements which are ambition, clarification of pledges and accounting. Further, mainstreaming of proposals contained in the summary and elaboration of clear options where divergent views occur would help to move discussions forward. In this context, a revised version of the draft decision text submitted by Switzerland on 2 October 2011 is included in this submission.
- The table (following page) sets the above outlined views on mitigation in the context of the overall Swiss perspective on the pathway towards the future climate regime. The table presents possible objectives, steps and schedule for Durban and beyond till the conclusion of a comprehensive agreement with participation of all Parties.

	MITIGATION PLEDGES - CLARIFICATION AMBITION AND ACCOUNTING	MITIGATION PLEDGES – FORM
STEP 1: COP16 (2010)	<p>Global long-term goal & anchoring of current pledges of Parties & recognition of the ambition gap:</p> <ul style="list-style-type: none"> • Recognition of 2-degrees-target • Pledges: mixed unilateral / conditional, unclear underlying assumptions • Recognition of existing ambition gap 	<p>Decision for a Pledge-Review-System:</p> <ul style="list-style-type: none"> • Note taken of voluntary pledges • Work programme for guidelines for biennial (update) reports, IAR and ICA
STEP 2: COP17 (2011)	<p>Identification of current/potential ambition & clarification of pledges & set the scene for environmental integer accounting rules:</p> <ul style="list-style-type: none"> • Initial identification of existing ambition gap • Request to Parties to raise their pledges according to science, including those Parties who have not yet submitted any pledges to the UNFCCC • Process for elaboration of options and ways to increase the level of ambition • Agreement on a format and <i>key questions</i> for clarification of conditions and assumptions of current pledges <ul style="list-style-type: none"> ➤ Template / technical paper • Agreement on environmental integer accounting rules for future instrument(s) and thereby lay the foundation for higher ambition 	<p>Operationalisation of Pledge-Review-System:</p> <ul style="list-style-type: none"> • Adoption of guidelines for Review system (biennial, IAR, ICA) • Reference to pledges in .INF document <p>Clarification of the outcome of further work on the legal form(s) of the new climate regime:</p> <ul style="list-style-type: none"> • Establishment of an ad hoc group mandated (Durban mandate) to elaborate (a) legally binding instrument(s) for consideration to the COP18/19, including all Parties respecting CBDR in their commitments • Agreement on continuation of the Kyoto Regime and the related commitments
STEP 3: COP18 (2012)	<p>Raise in level of ambition & clarification of global ambition and ways for its increase & agreement on a accounting framework:</p> <ul style="list-style-type: none"> • Raise the level of ambition • Identify any remaining ambition gap • Clarified pledges: unilateral vs. conditional, underlying assumptions • Agreement on a accounting framework for all Parties, respecting national circumstances and capabilities 	<p>Decision on the form of the new climate regime:</p> <ul style="list-style-type: none"> • Stocktaking in the process of the ad hoc group on the Durban mandate and further guidance to the ad hoc group for its continued work • Continued commitments under the Kyoto Protocol
STEP 4: 2015	<p>Raise the level of ambition based on review & operationalise the accounting system:</p> <ul style="list-style-type: none"> • Strengthen the long-term goal based on the review • Raise the level of ambition accordingly • Adopt accounting rules under the Convention 	<p>Operationalisation of the new climate regime</p>

Specifics towards the co-facilitators' summary, issued 14 October @ 18:00Para 4:

The paragraph does currently not reflect the call for a process to elaborate an accounting framework under the Convention.

Para 5, forth sub-bullet:

Parties have further called for initiation of a process fostering increase in the level of ambition of single Parties as well as the global effort, including consideration of the options and ways to increase the level of ambition listed in the summary on paragraphs 36-38. Thereby, options and ways to increase the level of ambition in developing country Parties may be investigated along with corresponding support needed for possible implementation.

Para 10, first sub-bullet:

Parties have introduced specific key questions which need to be clarified around current pledges. These key questions should be included in the summary.

Key questions regarding pledges of developing country Parties include:

- Estimated emission reductions from BAU or another baseline in tCO₂e;
- Scope of NAMAs (economy wide / sectoral / subsectoral);
- Type of NAMAs (policies, measures, subsidies' reforms);
- Legal framework of mitigation actions;
- Assumptions regarding use and potential of market mechanisms;
- Underlying assumptions in BAU and reduction projections, including bunker fuels;
- quantified and specified support needed for implementation;

Draft decision X/CP.17 – elements on mitigation (3.2.2.)

The Conference of the Parties,

Recognizing that developing country Parties are already contributing and will contribute to a global mitigation effort in accordance with the principles and provisions of the Convention, and could enhance their mitigation actions, depending on the provision of finance, technology and capacity-building support, provided by developed country Parties;

Reaffirming that social and economic development and poverty eradication are the first and overriding priorities of developing country Parties, and that the share of global emissions originating in developing countries will grow to meet their social and development needs;

Pledges

Recalling the nationally appropriate mitigation actions that will be implemented by developing country Parties in the context of sustainable development, supported and enabled by technology, financing and capacity building, as communicated by them and contained in the document FCCC/AWGLCA/2011/INF.1;

Ambition

Recognizes that there is an ambition gap of [*identification of ambition gap*] between the global aggregate reduction of anthropogenic emissions of carbon dioxide and other greenhouse gases not controlled by the Montreal Protocol and the recommendations of the Fourth Assessment Report of the Intergovernmental Panel on Climate Change in view to limit global temperature increase below 2 degrees Celsius;

Urges Parties who have not yet communicated nationally appropriate mitigation actions to do so according to their responsibilities and respective capabilities, to the secretariat by XXX or as soon as possible;

Invites developing country Parties to increase the ambition of their NAMAs, with a view to reducing their aggregate anthropogenic emissions of carbon dioxide and other greenhouse gases not controlled by the Montreal Protocol to a level consistent with that recommended by the Fourth Assessment Report of the Intergovernmental Panel on Climate Change;

Requests the secretariat to update the document FCCC/AWGLCA/2011/INF.1 on the basis of Parties' submissions on new or enhanced nationally appropriate mitigation actions ;

Decides to launch work on options and ways to increase the level of ambition of Parties and the aggregate global effort. Thereby, options and ways to increase the level of ambition in developing country Parties should be accompanied, where relevant, by specifications on corresponding support needed for implementation of enhanced actions;

Clarification of pledges

Urges developing country Parties to clarify their nationally appropriate mitigation actions regarding estimated emission reductions from BAU or another baseline in tCO₂e, scope (economy wide / sectoral / sub-sectoral), type (policies, measures, subsidies' reforms), the legal framework of the NAMAs, assumptions regarding use and potential of market mechanisms, underlying assumptions in BAU and emission reduction projections, including bunker fuels, and quantified and specified support needed for implementation of these actions, and submit the information in the format of the annexed template [appendix X] to the secretariat for compilation into a technical paper by XXX or as soon as possible;

Acknowledges the work undertaken in the workshops pursuant to paragraphs 51 of 1/CP.16;

Accounting

Recognizes that a common accounting rules are key in ensuring environmental integrity and allowing transparency and comparability of mitigation efforts;

Decides to launch a work programme to elaborate an accounting framework under the Convention, respecting the different national circumstances and capabilities;

[Registry]

Switzerland

24 October 2011

[MRV]

[LCDS]