

WORK OF THE AWG-LCA CONTACT GROUP

Agenda item 3.2.4

Cooperative sectoral approaches and sector-specific actions in order to enhance the implementation of Article 4, paragraph 1(c), of the Convention

version for 7 October 2011 @ 12:00

Facilitator's note

The informal group of the Ad Hoc Working Group on Long Term Cooperative Action under the Convention, agenda item 3.2.4, "Cooperative sectoral approaches and sector-specific actions in order to enhance the implementation of Article 4, paragraph 1(c), of the Convention" convened over the course of several meetings to discuss a general framework to guide the work on cooperative sectoral approaches and sector-specific actions in specific sectors as well as on sector-specific actions in the agriculture, international aviation and maritime transport sectors. Parties provided options on how to address each of the specific issues under this agenda item. This facilitator's note reflects on the progress made during these meetings and captures the options provided by Parties. The options capture the divergent views of Parties on how to address this agenda item.

Options provided by Parties to address AWG-LCA agenda item 3.2.4

The Conference of the Parties,

[Option 1:

Recalling the commitments under the Convention, in particular Article 4, paragraphs 1, 3, 5, 7, 8 and 9,

Reaffirming the objective, principles and provisions of the Convention, in particular its Article 2, Article 3, paragraphs 1, 2, and 5, and Article 4, paragraphs 1(c), 3, and 7,

Taking into consideration the historical responsibilities of Parties included in Annex I to the Convention in their contribution to climate change,

Affirming that cooperative sectoral approaches and sector-specific actions shall not constitute a means of arbitrary or unjustifiable discrimination or a disguised restriction on international trade, more specifically on the trade from developing country Parties,

Reaffirming that food security is important and should not be compromised by sectoral approaches and sector-specific actions,

Affirming that cooperative sectoral approaches and sector-specific actions shall not limit the ability of developing country Parties to pursue economic and social development and poverty eradication, and, to that end, that it is essential that cooperative sectoral approaches and sector-specific actions are undertaken in a manner that is supportive of an open international economic system,

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Reiterating the importance of promoting and enhancing cooperative action on the development and transfer of environmentally sound technologies to developing country Parties now, up to and beyond 2012, in order to achieve the objective of the Convention,

1. *Decides* that cooperative sectoral approaches and sector-specific actions shall enhance the implementation of Article 4, paragraph 1(c), of the Convention, in accordance with the Bali Action Plan;
2. *Also decides* that cooperative sectoral approaches and sector-specific actions shall be consistent with the provisions and principles of the Convention, in particular the principle of equity, common but differentiated responsibilities, Article 4, paragraph 7, and the promotion of a supportive and open international economic system;
3. *Further decides* that cooperative sectoral approaches and sector-specific actions shall take fully into account differences in geographic, economic and social conditions and specific national development priorities and circumstances, in particular of developing country Parties, in accordance with equity and common but differentiated responsibilities and in the light of the fact that economic and social development and poverty eradication are the first and overriding priorities of developing country Parties;
4. *Agrees* that cooperative sectoral approaches and sector-specific actions shall not lead to new commitments for developing country Parties, nor create barriers and distortions in international trade, in particular for the exports of developing country Parties;]

[Option 2:

1. *Decides* that cooperative sectoral approaches and sector-specific actions shall enhance the implementation of Article 4, paragraph 1(c), of the Convention, in accordance with the Bali Action Plan. In this sense, those approaches and actions shall be of a voluntary nature and consistent with the provisions and principles of the Convention, in particular the principle of equity, common but differentiated responsibilities, Article 4, paragraph 7, and the promotion of a supportive and open international economic system, and taking into consideration the historical responsibilities of Parties included in Annex I to the Convention;]

[Option 3:

1. *Decides* that cooperative sectoral approaches and sector-specific actions shall enhance the implementation of Article 4, paragraph 1(c), of the Convention, in accordance with decision 1/CP.13;]

[Option 4:

1. *Decides* that it may be useful for Parties to pursue cooperative sectoral approaches and sector-specific actions;]

[Option 5:

No text]

Agriculture

[Placeholder for preambular paragraphs along the lines of option 1 on a general framework]

[Option 1:

Reaffirming the objective, principles and provisions of the Convention, in particular its Article 2, Article 3, paragraphs 1 and 5, and Article 4, paragraph 1(c),

Bearing in mind that the agriculture sector is the main source of food production, employment and income for developing countries. There is a need to improve the efficiency and productivity of agricultural production systems in a sustainable manner,

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Recognizing that adaptation for developing country Parties is the outmost priority and that market-based mechanisms, particularly offsets, for mitigation in the agriculture sector will not achieve the necessary emission reductions due to, inter alia, non-permanence, additionality and leakage,

Recognizing the interests of small and marginal farmers, the rights of indigenous peoples and traditional knowledge and practices, in the context of applicable international obligations and taking into account national laws and national circumstances,

Recognizing that cooperative sectoral approaches and sector-specific actions in the agriculture sector should take into account the relationship between agriculture and food security, the link between adaptation and mitigation and the need to safeguard that these approaches and actions do not adversely affect food security,

Affirming that cooperative sectoral approaches and sector-specific actions in the agriculture sector should not constitute a means of arbitrary or unjustifiable discrimination or a disguised restriction on international trade,

Affirming that cooperative sectoral approaches and sector-specific actions in the agriculture sector should not limit the ability of developing country Parties to pursue economic and social development and poverty eradication, and, to that end, that it is essential that cooperative sectoral approaches and sector-specific actions in the agriculture sector are undertaken in a manner that is supportive of an open international economic system,

1. *Decides* that all Parties, with respect to the agriculture sector and taking into account their common but differentiated responsibilities and their specific national and regional development priorities, objectives and circumstances, should promote and cooperate in the research, development, including transfer, of technologies, practices and processes that control, reduce or prevent anthropogenic emissions of greenhouse gases, including management of emissions from livestock, particularly those that improve the efficiency and productivity of agricultural systems in a sustainable manner and those that could support adaptation to the adverse effects of climate change, thereby contributing to safeguarding food security and livelihoods;

2. *[Affirms][Further decides]* that cooperative sectoral approaches and sector-specific actions in the agriculture sector should not constitute a means of arbitrary or unjustifiable discrimination or a disguised restriction on international trade[, in accordance with Article 3, paragraph 5 of the Convention;

2 bis. *Recalling* the principles and provisions of the Convention, in particular Article 3, paragraphs 1, 4 and 5, developed country Parties shall not impose unilaterally any technical regulations, sanitary and phytosanitary measures or market-based mechanisms on any grounds related to climate change, including stabilization of greenhouse gas concentrations, emissions leakage and/or the cost of environment compliance, that will have a negative effect on trade in agriculture from developing country Parties;

3. *Decides* that cooperative sectoral approaches and sector-specific actions in agriculture shall not lead to increases in the prices of agriculture products, and shall not threaten food security in any way;

4. *Decides* that cooperative sectoral approaches and sector-specific actions in the agriculture sector shall be based on the best available science, taking into account fully differences between agricultural systems regarding geographic, economic and social conditions and specific national development priorities and circumstances, in particular of developing country Parties, in accordance with equity and common but differentiated responsibilities and in the light of the fact that economic and social development and poverty eradication are the first and overriding priorities of developing country Parties;

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5. *Requests* the Subsidiary Body for Scientific and Technological Advice to establish, at its thirty-six session, a programme of work on agriculture to enhance the implementation of Article 4, paragraph 1(c), of the Convention, taking into account paragraph 1 above;

6. *Invites* Parties to submit to the secretariat, by DDMMYYYY, their views on the content and scope of the work programme;

7. *Requests* the secretariat to compile these views into a miscellaneous document for consideration by the Subsidiary Body for Scientific and Technological Advice at its thirty-sixth session;]

[Option 2:

Reaffirming the objective, principles and provisions of the Convention, in particular its Article 2, Article 3, paragraphs 1 and 5, and Article 4, paragraph 1(c),

Bearing in mind the need to improve the efficiency and productivity of agricultural production systems in a sustainable manner,

Recognizing the interests of small and marginal farmers, the rights of indigenous peoples and traditional knowledge and practices, in the context of applicable international obligations and taking into account national laws and national circumstances,

Recognizing that cooperative sectoral approaches and sector-specific actions in the agriculture sector should take into account the relationship between agriculture and food security, the link between adaptation and mitigation, and the need to safeguard that these approaches and actions do not adversely affect food security,

1. *Decides* that all Parties, with respect to the agriculture sector and taking into account their common but differentiated responsibilities and their specific national and regional development priorities, objectives and circumstances, should promote and cooperate in the research, development, including transfer, of technologies, practices and processes that control, reduce or prevent anthropogenic emissions of greenhouse gases, particularly those that improve the efficiency and productivity of agricultural systems in a sustainable manner and those that could support adaptation to the adverse effects of climate change, thereby contributing to safeguarding food security and livelihoods;

2. *Requests* the Subsidiary Body for Scientific and Technological Advice to establish, at its thirty-six session, a programme of work on agriculture to enhance the implementation of Article 4, paragraph 1(c), of the Convention, taking into account paragraph 1 above;

3. *Invites* Parties to submit to the secretariat, by 20 March 2012, their views on the content and scope of the work programme;

4. *Requests* the secretariat to compile these views into a miscellaneous document for consideration by the Subsidiary Body for Scientific and Technological Advice at its thirty-sixth session.]

[Option 3:

No text]

International aviation and shipping

[Placeholder for preambular paragraphs along the lines of option 1 on a general framework]

[Option 1:

1. *Encourages* that the limitation and reduction of emissions of greenhouse gases not controlled by the Montreal Protocol from international aviation and maritime transport should be pursued by

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Parties included in Annex I to the Convention working through the International Civil Aviation Organization and the International Maritime Organization, respectively;

2. *Also encourages* that while pursuing the limitation and reduction of emissions of greenhouse gases from international aviation and maritime transport, the International Civil Aviation Organization and the International Maritime Organization shall take into account the principles and provisions of the Convention, in particular the principles of common but differentiated responsibilities and respective capabilities;

3. *Agrees* that any measures taken to address the issue of climate change through the International Civil Aviation Organization and the International Maritime Organization shall differentiate between developed and developing country Parties and shall not constrain the social and economic development of developing country Parties, taking duly into account the special conditions and national circumstances of those countries;

4. *Agrees also* to invite these organizations to report to the Conference of Parties at its seventeenth session, and to its subsidiary bodies, as appropriate, and at regular intervals thereafter, on relevant activities in this respect;

Additional paragraph to option 1

5. *Decides* that all Parties included in Annex I to the Convention in pursuing limitation and reduction of emissions of greenhouse gases from civil aviation and maritime transport shall refrain from unilateral actions that are not consistent with the principles and provisions of the Convention and its Kyoto Protocol;]

[Option 2:

1. *Agrees* that the limitation and reduction of emissions of greenhouse gases not controlled by the Montreal Protocol from international aviation and maritime transport should be pursued working through the International Civil Aviation Organization and the International Maritime Organization, respectively, in accordance with the principles and customary practices of the International Civil Aviation Organization/International Maritime Organization, taking into account the principles and provisions of the Convention, through the use of potential revenues, setting global emissions targets of 10 per cent and 20 per cent, respectively, below 2005 levels in 2020 for international aviation and maritime transport on a scale consistent with the agreed 2 °C objective; the use of market-based mechanisms may contribute towards achieving these targets; activities, policy approaches and measures established by the International Civil Aviation Organization and the International Maritime Organization should lead neither to competitive distortions nor carbon leakage and should be approved without delay;]

[Option 3:

1. *Agrees* that the limitation and reduction of emissions of greenhouse gases not controlled by the Montreal Protocol from international aviation and maritime transport should be pursued working through the International Civil Aviation Organization and the International Maritime Organization, in accordance with their respective principles and customary practices, on a scale consistent with the 2 °C target, and that the use of market-based mechanisms may contribute towards achieving these targets;

2. *Agrees also* to invite these organizations to report to the Conference of the Parties and to its subsidiary bodies, as appropriate, and at regular intervals thereafter, on relevant activities, policy approaches and measures;]

[Option 4:

1. *Agrees* that the limitation or reduction of emissions of greenhouse gases not controlled by the Montreal Protocol from international aviation and maritime transport should be pursued working through the International Civil Aviation Organization and the International Maritime Organization, respectively;]

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[Option 5:

1. *Agrees* that the limitation and reduction of greenhouse gasses not controlled by the Montreal Protocol, from international aviation and marine transport, shall be pursued working through the International Civil Aviation Organization and the International Maritime Organization, respectively, in accordance with their respective principles and customary practices, on a scale consistent with the long-term global goal of a temperature increase below 2 °C, [taking into account the principles and objectives of the Convention [including common but differentiated responsibilities]];

[Option 6:

1. *Agrees* that measures to address the emissions of greenhouse gases not controlled by the Montreal Protocol from international aviation and maritime transport should be undertaken through global frameworks under the International Civil Aviation Organization and the International Maritime Organization, respectively, while taking into account the principles and provisions of the Convention;]

[Option 7:

1. *Agrees* to pursue limitation and reduction of emissions of greenhouse gases not controlled by the Montreal Protocol from civil aviation and maritime bunker fuels, working through the International Civil Aviation Organization and the International Maritime Organization, respectively;

2. *Encourages* the International Civil Aviation Organization and the International Maritime Organization to continue without delay their activities for the development of policy approaches and measures to limit and reduce greenhouse gas emissions, and specifically:

(a) To establish sufficiently ambitious mid-term and long-term global goals for the limitation and reduction of greenhouse gas emissions from aviation and marine bunker fuels, respectively, to be achieved through the application of their policy approaches and measures;

(b) To report to the Conference of the Parties, and its subsidiary bodies as appropriate, at its nineteenth session, and at regular intervals thereafter, on relevant activities, policy approaches and measures established and under development, emission estimates and achievements in this respect;]

[Option 8:

1. *Decides* that all Parties included in Annex I to the Convention shall pursue limitation or reduction of emissions of greenhouse gases not controlled by the Montreal protocol from civil aviation and maritime bunker fuels, working exclusively through the International Civil Aviation Organization and the International Maritime Organization, respectively;

2. *Decides* that all Parties included in Annex I to the Convention, in pursuing limitation and reduction of emissions of greenhouse gases from civil aviation and maritime transport, shall refrain from unilateral actions that are not consistent with the principles and provisions of the Convention and its Kyoto Protocol;

3. *Agrees* that civil aviation and maritime transport constitute essential sectors for development in developing countries and that restrictions on development in these sectors will hinder development priorities in Parties not included in Annex I to the Convention.]

[Option 9:

No text]
