

Submission by Swaziland on behalf of the Africa Group on the Vision, Ambition and Principle under the ADP

1. The Africa Group welcomes the opportunity to submit its views, responding to the information note by the ADP Co-Chairs of the 07th August 2012 in preparation for the informal additional session to be held in Bangkok from the 30th August to the 05th September 2012.
2. The Africa Group clearly delineates the two distinct work streams of the ADP, where the workplan on ambition focuses on enhancing the implementation of the Bali Roadmap before 2020, separate from the work on the future legal outcome applicable to all Parties from 2020, hence in responding to the organization of work the Vision of the ADP covers only the latter, with Principles of the convention applicable to both time periods.

On the Vision of the ADP- future legal outcome

3. It is our view that the future legal outcome under the ADP negotiations should culminate in a fair and effective multilateral rules-based regime that fulfills the overall objective of the Convention within a context where temperature increases by end of the century do not exceed 1.5 °C, with the negotiation process and its outcomes reflecting the principles of the Convention.
4. Therefore outcome of the ADP should culminate in a legal outcome that fully conforms with principles and provisions of the Convention, in particular historical responsibility, equity and common but differentiated responsibilities and respective capabilities, and respect for unique national circumstances and the development priorities of developing countries
5. The Group recognises that the legal outcome will be under the Convention, therefore enhance the implementation of the Convention and its Annexes, particularly the differentiated commitments outlined Article 4.1, 4.2, 4.3, 4.4, 4.5 on emission reductions, finance and technology, in the context of flexibilities outlined in Articles 4.6, 4.7, 4.8, 4.9, 4.10.

6. It is therefore our view that the future legal outcome should reflect the following dimensions:
 - a. A common vision of general commitments covering the global temperature goal, global emission reduction goal and trajectory, global goal for adaptation, global goal for finance goal for technology support, and a principle-based reference framework for efforts
 - b. Record commitments by all Parties as well as additional specific commitments by Annex I countries in respect to emission reductions, adaptation, finance, technology, and capacity building, with a reflection and recognition of contributions by developing countries
 - c. Operational tools/mechanisms under the Convention by which the commitments are realized to include Transparency arrangements, the Adaptation Committee and Adaptation Framework, Market and non- market tools, the Financial Mechanism, the Technology Mechanism, the Response Measures Forum and the Capacity Building Forum
 - d. Accountability and Compliance arrangements including the National Communications, Biennial/Update Reports and Facilitative Compliance
 - e. Review Mechanism
7. It is therefore our view that operational mechanisms built under the Bali Roadmap should be fully operationalised to support implementation before the future agreement comes into effect, so as to facilitate a smooth transition to the implementation of a future regime
8. The organization of work for the new legal outcome should allow for flexibility to include opportunities for regular input from the most recent science and political input at key moments

On ambition under the ADP

9. The Africa Group is concerned about the ambition gaps to achieve the globally agreed 2°C global goal and to be reviewed towards 1.5°C, noting that the gap translates to 6-11Gt of

CO₂ equivalent and calls for an urgent closure of the gap though commitments implemented under the Bali Roadmap

10. Of particular concern to the Group is that developed country pledges translate to less than half of the required by science reductions of 25-40% by 2020, further noting with concern that these pledges translate to 4 Gt which could translate to no net reductions due to loopholes emanating from surplus AAUs, LULUCF rules and Market Mechanism accounting rules.
11. The Group notes that developing countries are taking action in line with their commitment under Article 4.1 of the Convention, with their pledges adding to a total of 5Gt, which is more than the aggregate effort of developed country Parties, however, Africa encourages developing countries to continue contributing in the context of Article 4.7
12. The Group encourages Parties, taking into account their common but differentiated responsibilities and respective capabilities to undertake the following:
 - a. Developed country Parties to remove conditionalities and for those with ranges move to the high end of their pledges in line with what is required by science
 - b. For developed country Parties to the KP to amend Annex B with clear entry into force provisions, and enhance environmental integrity in respect of surplus and carry over AAU rules.
 - c. Developed countries not Party to the 2nd commitment of the KP agree to a comparable effort implementation framework in outlining their carbon budgets and rules
 - d. Developed countries to outline a clear process for scaling up Fast Start Finance, establishing common accounting rules and enhancing technology partnerships, development and transfer through the CTCN
13. The Group recognizes the workplan on ambition as enhancing the implementation of the Bali Roadmap, therefore all actions should be reflected as part of commitments to action in period up to 2020, further reinforcing the work of the agreed to 2013-2015 Review of the implementation of the Convention, with supplementary action necessary to enhance the insufficient mitigation, adaptation actions and support pledges by developed countries

14. The Group further recognises the importance of building confidence in the multilateral system through undertaking additional actions through the operational mechanisms under the Convention or guidance to other multilateral bodies, with a process for internationalizing such actions through accounting rules for recognition under the Convention

On principles

15. It is the Africa Group's view that all the principles and provisions of the Convention apply in respect of both the pre and post 2020 work streams under the ADP, particularly those reflecting science, equity, common but differentiated responsibilities and respective capabilities, historical responsibility, taking into account of national circumstances and prioritization of development needs of developing countries

16. Sustainable development and poverty eradication are the priorities for Africa, therefore outcomes of the work should reinforce a fair, multilateral rules based regime, that brings to effect the right to equitable access to sustainable development, sharing of atmospheric space and resources taking into account the cumulative historical responsibility and use of such resources by Annex I Parties

17. The outcomes should be balanced in dealing with mitigation and adaptation, and should ensure that adequate, sustainable, additional and predictable means of support are provided to developing countries in line with their needs, taking into consideration the time needed for developing countries to achieve their economic development in a more sustainable manner.

18. It is the Group's view that equity should be reflected in various aspects of a future agreement in the following areas:

- a. Equity in general commitments to the achievement of the global temperature goal, emission reductions, goal for adaptation, goal for finance and technology captured in a reference for assessing Party contributions

- b. Equity in specific commitments with absolute commitments by developed countries, and relative contribution, recognition and incentives for developing countries to contribute to the global effort
 - c. Equity should be treated with equal importance of the other principles of the convention including CBDR and historical responsibility
19. Equity in the Review of implementation of the convention based on assessment of the adequacy of general commitments and specific commitments by various Parties